



**LEGISLATIVE FISCAL OFFICE  
Fiscal Note**

Fiscal Note On: **HB 278** HLS 21RS 794  
 Bill Text Version: **ENGROSSED**  
 Opp. Chamb. Action:  
 Proposed Amd.:  
 Sub. Bill For.:

<b>Date:</b> April 20, 2021	11:20 AM	<b>Author:</b> BISHOP, S.
<b>Dept./Agy.:</b> Revenue		<b>Analyst:</b> Greg Albrecht
<b>Subject:</b> Individual Income Tax		

TAX/INCOME TAX EG +\$4,200,000 GF RV See Note Page 1 of 1  
 Reduces the tax rates for purpose of calculating individual income tax liability and eliminates and modifies certain income tax deductions

Proposed law modifies the individual income tax to reduce the existing rates to 1.85%, 3.51%, and 4.25% (from the current rates of 2%, 4%, and 6%). The existing brackets are retained. The bill also eliminates the deduction for federal income taxes paid, and limits the deduction for excess federal itemized deductions to only the amount attributable to medical expenses.

Effective for tax periods beginning on and after January 1, 2023.

Contingent upon adoption of a constitutional amendment contained in House Bill 274 of this session.

<b>EXPENDITURES</b>	<b>2021-22</b>	<b>2022-23</b>	<b>2023-24</b>	<b>2024-25</b>	<b>2025-26</b>	<b>5 -YEAR TOTAL</b>
State Gen. Fd.	\$87,000	\$0	\$0	\$0	\$0	<b>\$87,000</b>
Agy. Self-Gen.	\$0	\$0	\$0	\$0	\$0	<b>\$0</b>
Ded./Other	\$0	\$0	\$0	\$0	\$0	<b>\$0</b>
Federal Funds	\$0	\$0	\$0	\$0	\$0	<b>\$0</b>
Local Funds	\$0	\$0	\$0	\$0	\$0	<b>\$0</b>
<b>Annual Total</b>	<b>\$87,000</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$87,000</b>

  

<b>REVENUES</b>	<b>2021-22</b>	<b>2022-23</b>	<b>2023-24</b>	<b>2024-25</b>	<b>2025-26</b>	<b>5 -YEAR TOTAL</b>
State Gen. Fd.	\$0	\$2,600,000	\$7,000,000	\$4,200,000	\$4,200,000	<b>\$18,000,000</b>
Agy. Self-Gen.	\$0	\$0	\$0	\$0	\$0	<b>\$0</b>
Ded./Other	\$0	\$0	\$0	\$0	\$0	<b>\$0</b>
Federal Funds	\$0	\$0	\$0	\$0	\$0	<b>\$0</b>
Local Funds	\$0	\$0	\$0	\$0	\$0	<b>\$0</b>
<b>Annual Total</b>	<b>\$0</b>	<b>\$2,600,000</b>	<b>\$7,000,000</b>	<b>\$4,200,000</b>	<b>\$4,200,000</b>	<b>\$18,000,000</b>

**EXPENDITURE EXPLANATION**

Implementation of this proposal will result in approximately \$51,000 of programming, testing and system development costs related to the revision of the affected tax administration system. Additional estimated expenses of \$36,000 are associated with LDR's Revenue Processing Center (RPC) updating equipment and software to process the revised return in FY 2022 -2023. LDR will also promulgate new rules to issue revised withholding tables and tax tables as required by R.S. 47:295.

**REVENUE EXPLANATION**

The bill is estimated to result in an aggregate annual taxpayer liability increase of \$4.2 million. In general, filers that itemize on their federal returns will face a tax increase, while filers who do not itemize will face a tax decrease. This estimate is generated by a micro-simulation model processing 2019 resident and nonresident individual income tax data, with fiduciary receipts added as their share of FY20 total individual income tax receipts (0.498%). The return data reflect the significant federal income tax changes that first affected state taxes for tax year 2018. The medical expense excess itemized deduction effect is estimated from 2018 IRS data for Louisiana resident federal filings, resulting in \$7.5 million of state tax losses from the case of no excess itemized deductions allowed, and incorporated into the aggregate liability change above.

The tax year liability change estimate is translated to fiscal year receipt estimates in the revenue table above in consultation with the Dept. of Revenue regarding the share of liability change typically collected through withholdings (79%), declarations (8%), and return filings (13%). The first fiscal year of effect will be FY23 with tax receipts affected through withholdings changes; with this estimate assuming a one-quarter lag for discernible impact. No lag is assumed for declarations since they are first due in April of the year. Receipts for the second fiscal year, FY24, will step up due to four quarters of withholdings and declarations, plus the catch-up of the first tax year's first quarter liability change when returns are filed, plus the amount of liability change typically realized on returns rather than through withholdings or declarations. The bill's tax year changes fully transition to fiscal year realizations by the third fiscal year, FY25, with tax year liability changes equal to fiscal year collections changes.

No growth path has been assumed for purposes of the fiscal note. The state personal income tax has experienced significant shocks in recent periods as a result of federal tax law changes, as well as the coronavirus pandemic event. Additional shocks are likely, associated with the federal pandemic support actions. In addition, federal tax law changes which began affecting state tax receipts in 2018, are scheduled to expire at the end of 2025.

Senate  
 13.5.1 >= \$100,000 Annual Fiscal Cost {S & H}  
 13.5.2 >= \$500,000 Annual Tax or Fee Change {S & H}

House  
 6.8(F)(1) >= \$100,000 SGF Fiscal Cost {H & S}  
 6.8(G) >= \$500,000 Tax or Fee Increase or a Net Fee Decrease {S}

**Christopher A. Keaton**  
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