HLS 18RS-703 ENGROSSED

2018 Regular Session

HOUSE BILL NO. 393

1

BY REPRESENTATIVE TERRY BROWN

ANIMALS/LIVESTOCK: Provides for the issuance and administration of market agency and livestock dealer permits

AN ACT

2 To amend and reenact R.S. 3:563, 564, 734(A) and (B)(1), 735, 747, 748(A), 2092(B), 3 2093(5) through (11) and to enact R.S. 3:561(6) and 2093(12) and (13), relative to 4 market agency and livestock dealer permits; to provide for permits; to provide for the 5 authority of the Louisiana Board of Animal Health; to provide for criteria to deny, 6 revoke, or suspend permits; to provide for records; to provide for inspectors; to 7 provide for prohibited activities; to provide for violations and penalties; to provide 8 for the authority of the commissioner of agriculture; and to provide for related 9 matters. 10 Be it enacted by the Legislature of Louisiana: 11 Section 1. R.S. 3:563, 564, 734(A) and (B)(1), 735, 747, 748(A), 2092(B), 2093(5) 12 through (11) are hereby amended and reenacted and R.S. 3:561(6) and 2093(12) and (13) are 13 hereby enacted to read as follows: 14 §561. Definitions 15 As used in this Part, the following terms shall have the following meanings 16 ascribed to them: 17 18 (6) "Board" means the Louisiana Board of Animal Health 19

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CODING: Words in struck through type are deletions from existing law; words <u>underscored</u> are additions.

1	§563. Dealers to obtain permit
2	$\underline{A.(1)}$ All market agencies and $\underline{livestock}$ dealers shall secure an annual permit
3	from the Louisiana Board of Animal Health for the privilege of conducting business.
4	(2) It shall be a violation of this Part to operate as a market agency or
5	livestock dealer without a permit from the Louisiana Board of Animal Health.
6	(3) The provisions of this Part shall not apply to farmers or other actual
7	producers of the livestock who offer it for sale either at public stockyards or at a
8	privately owned sales pen or concentration point.
9	B. Any person desiring to be permitted as a livestock dealer or market
10	agency shall apply for a permit annually on a form prescribed by the board.
11	C. The board shall have the power to deny, revoke, or suspend any permit
12	issued by the board or applied for in accordance with this Part for any of the
13	following reasons:
14	(1) Material misstatement in the application for original permit, or in the
15	application for any reissue of a permit pursuant to this Section.
16	(2) Violation of this Part or of a rule or order of the board.
17	(3) Allowing a permit issued pursuant to this Section to be used by an
18	unpermitted person.
19	(4) Conviction of a crime, an essential element of which is misstatement,
20	fraud, or dishonesty.
21	(5) Conviction for violating a law or regulation of another state or of the
22	United States that is materially similar to a substantive provision of this Section or
23	a rule of the board.
24	(6) Suspension or other disciplinary action taken by the secretary of the
25	<u>United States Department of Agriculture pursuant to the Packers and Stockyards Act</u>
26	of 1921, 7 USC 181 through 229, as amended, if it appears that the applicant or
27	permittee committed or participated in the violation covered by the disciplinary
28	action.

1	(7) Failure to possess the qualifications determined by the board to be
2	necessary or failing to meet the requirements of this Section for the issuance or
3	holding of a permit.
4	(8) Any unpaid fines, fees, or penalties issued by the board.
5	D. Proceedings for the denial, revocation, or suspension of a permit pursuant
6	to the authority of this Part shall be conducted in compliance with the board's rules,
7	regulations, and procedures and in accordance with the Administrative Procedure
8	Act.
9	E. The board may require a person against whom disciplinary action has
10	been taken to pay the reasonable costs incurred by the board for any hearing or
11	proceeding, including its legal fees and stenographer, investigator, or witness fees,
12	and any such costs and fees incurred by the board on any judicial review or appeal.
13	§564. Records of sales and purchases
14	A. Each market agency shall keep complete records of all sales and
15	purchases for each period of twelve months. The record shall consist of the name
16	and address of the seller, the number of the sales tag of the animal, the permanent
17	identification number of any brucellosis test-eligible animal, the weight and price of
18	the animal, and the name and address of the purchaser. The willful noncompliance
19	with this provision, after due notice, shall automatically revoke the permit of the
20	operator of the market agency.
21	B. Each livestock dealer shall keep complete records of all sales and
22	purchases for each period of twelve months. The record shall consist of the name
23	and address of the seller, the permanent identification number of any brucellosis
24	test-eligible animal, the weight and price of the animal, and the name and address of
25	the purchaser. The willful noncompliance with this provision, after due notice, shall
26	automatically revoke the permit of the livestock dealer.
27	* * *

§734.	Livestock brand	inspectors

A. Livestock brand inspectors employed by the commissioner and the
director and assistant director of the commission shall be commissioned by the
Department of Public Safety and Corrections and, for the purposes of this Part, shall
have the same power and authority as is vested in the state police. Inspectors shall
have general jurisdiction throughout the state to enforce the provisions of the
Louisiana Criminal Code as set forth in Paragraph (B)(1) of this Section, this Part
and the rules and regulations adopted under pursuant to the provisions of this Part.

B. Personnel of the commission who are commissioned peace officers shall be under the direction, control, and supervision of the commissioner and shall have the following powers and duties:

(1) To provide for the protection of the assets and property of the Department of Agriculture and Forestry, and to enforce the provisions of the Louisiana Board of Animal Health and rules adopted pursuant to Part I of Chapter 16 of Title 3 of the Louisiana Revised Statutes of 1950, as authorized in R.S. 3:2091, to enforce all of the provisions of this Part, and the rules and regulations adopted under pursuant to the provisions of this Part and provisions in the Louisiana Criminal Code relating to the theft of animals, the illegal branding or marking of animals, the disposition of strayed animals, the theft of any farm machinery, equipment, or supplies, and to perform such duties with respect to any other farm-related crime.

21 * * *

§735. Use of unrecorded brand or mark prohibited Prohibited activities

<u>A.</u> No person shall use any brand or mark for branding or marking animals unless the brand or mark is recorded with the commission.

B. No person shall intentionally offer livestock for sale without providing the true and legal name of the owner of the livestock for the purpose of livestock theft or violation of a quarantine issued by the Louisiana Board of Animal Health.

28 * * *

1	§747. Criminal penalties
2	Whoever violates the provisions of R.S. 3:744, R.S. 3:745, or R.S. 3:746 R.S.
3	3:735, 744, 745, or 746 shall be fined not more than five thousand dollars, or
4	imprisoned with or without hard labor, for not more than ten years, or both.
5	§748. Civil penalties; injunctive relief
6	A. The commission may assess a civil penalty of not more than two hundred
7	fifty one thousand dollars for each violation of the provisions of this Part or of the
8	rules and regulations adopted under pursuant to the provisions of this Part. Each day
9	on which a violation occurs shall be considered a separate offense.
10	* * *
11	§2092. Officers and employees
12	* * *
13	B. The board, subject to the approval of the commissioner of agriculture,
14	shall employ a director, an assistant director, and a state veterinarian, all of whom
15	shall be in the unclassified service. The state veterinarian shall be the executive
16	secretary of the board. The board, subject to the approval of the commissioner of
17	agriculture, shall appoint the executive secretary of the board. The commissioner of
18	agriculture shall employ such other personnel of the board as are necessary. All
19	employees of the board shall be under the direction and supervision of the
20	commissioner of agriculture.
21	* * *
22	§2093. Powers
23	The Louisiana Board of Animal Health shall have the following powers and
24	duties:
25	* * *
26	(5) To issue market agency and livestock dealer permits in accordance with
27	R.S. 3:563.

1	(5) (6) To compel owners of livestock subject to regulation by the board to
2	quarantine, test, or vaccinate the livestock whenever necessary to prevent, control,
3	or eradicate any infectious disease present in the livestock.
4	(6) (7) To issue cease and desist orders when a violation that is endangering
5	or causing significant damage to animal health or commerce is occurring or is about
6	to occur.
7	(7) (8) To institute civil proceedings seeking injunctive relief to restrain and
8	prevent violations of the laws or of administrative rules administered or enforced by
9	the board.
10	(8) To impose civil penalties of up to one thousand dollars for each violation
11	of the laws and administrative rules administered and enforced by the board. Each
12	day on which a violation occurs shall be considered a separate offense. Civil
13	penalties shall be assessed only by a ruling of the board based on an administrative
14	hearing conducted in accordance with the Administrative Procedure Act. The board
15	may institute civil proceedings to enforce its rulings in the district court for the
16	parish in which the violation occurred.
17	(9) To impose penalties for a violation of the laws and administrative rules
18	administered and enforced by the board as follows:
19	(a) Civil penalties of up to one thousand dollars for each violation of the
20	laws and administrative rules administered and enforced by the board. Each day a
21	violation occurs shall be considered a separate offense.
22	(b) Issuance of a public or private letter of reprimand or concern.
23	(c) Restitution of the department's costs and expenses in connection with the
24	enforcement of this Part.
25	(d) Denial, revocation, or suspension of any permit issued by the board.
26	(9) (10) To advise the state Department of Agriculture and Forestry, the
27	United States Department of Agriculture, and the legislature with respect to all
28	phases of the meat industry in Louisiana, including but not limited to the
29	slaughtering and processing of meat and the implementation of the Federal Meat

1	Inspection Act, the Federal Poultry Products Inspection Act, and the state meat
2	inspection program.
3	(10) (11) To adopt such rules and regulations as may be necessary to monitor
4	compliance with the prohibition against tampering with livestock at a public
5	livestock exhibition as set forth in R.S. 14:102.1(B)(2).
6	(11) (12) To adopt such rules and regulations as may be necessary to
7	establish standards governing the care and well-being of bovine, equine, ovine,
8	caprine, porcine, and poultry bred, kept, maintained, raised, or used for show, profit,
9	or for the purpose of selling or otherwise producing crops, animals, or plant or
10	animal products for market. The board shall consider the following when adopting
11	the standards:
12	(a) The health and husbandry of the bovine, equine, ovine, caprine, porcine,
13	and poultry.
14	(b) Generally accepted farm management practices.
15	(c) Generally accepted veterinary standards and practices.
16	(d) The economic impact the standards may have on bovine, equine, ovine,
17	caprine, porcine, and poultry farmers, the affected bovine, equine, ovine, caprine,
18	porcine, and poultry sectors; and consumers.
19	(13) To assess penalties pursuant to an administrative hearing conducted in
20	accordance with the Administrative Procedure Act. The board may institute civil
21	proceedings to enforce its rulings in the district court of the parish in which the
22	violation occurred.

DIGEST

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

HB 393 Engrossed

2018 Regular Session

Terry Brown

Abstract: Provides for the issuance and administration of market agency and livestock dealer permits by the La. Board of Animal Health.

Present law requires market agencies, those who sell livestock on commission, to obtain a permit from the La. Board of Animal Health (board).

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CODING: Words in struck through type are deletions from existing law; words underscored are additions.

<u>Proposed law</u> requires livestock dealers to also obtain a permit from the board annually on a form prescribed by the board.

<u>Proposed law</u> authorizes the board to deny, revoke, or suspend any permit issued by the board for material misstatements in the permit application, allowing permit use by unpermited persons, conviction of certain crimes, disciplinary actions by the U.S. Dept. of Agriculture (USDA), lack of qualifications, or unpaid fines or penalties issued by the board.

<u>Proposed law</u> specifies that the Administrative Procedure Act governs the proceedings for the denial, revocation, or suspension of a permit and authorizes the board to recover costs for disciplinary actions.

<u>Present law</u> requires market agencies and livestock dealers to keep certain records and provides willful failure to keep such records results in an automatic permit revocation.

Proposed law removes the automatic revocation.

<u>Present law</u> provides that livestock brand inspectors employed by the commissioner and the director and assistant director of the Livestock Brand Commission are commissioned as peace officers by the Dept. of Public Safety and Corrections. <u>Proposed law</u> removes the commission for the director and assistant director.

<u>Proposed law</u> adds the duty to enforce provisions and rules of the board to those peace officers so commissioned.

<u>Present law</u> prohibits the use of a brand not recorded with the commission. <u>Proposed law</u> retains <u>present law</u> and prohibits offering livestock for sale without providing the true owner for the purpose of livestock theft or violation of a quarantine issued by the La. Board of Animal Health. Establishes a fine of not more than \$500 or imprisonment with or without hard labor for not more than 10 years, or both.

<u>Present law</u> authorizes the commission to assess a civil penalty of not more than \$250 per violation. <u>Proposed law</u> increases the civil penalty $\underline{\text{from}}$ not more than \$250 $\underline{\text{to}}$ not more than \$1,000.

Present law specifies that the state veterinarian is the executive secretary of board.

<u>Proposed law</u> removes <u>present law</u> and instead authorizes the board to appoint the executive secretary with approval of the commissioner of agriculture.

<u>Present law</u> provides the board with the following powers:

- (1) To adopt rules and regulations necessary to implement and enforce powers and duties as assigned.
- (2) To hold hearings and conduct investigations.
- (3) To issue subpoenas for witness attendance or document production for any hearing.
- (4) To issue charters and determine public livestock market sale days.
- (5) To compel livestock owners to quarantine, test, or vaccinate livestock to prevent, control, or eradicate certain infectious diseases.
- (6) To institute civil proceedings seeking injunctive relief to prevent violations of law.
- (7) To impose certain civil penalties up to \$1,000 per violation of law and provides for separate offenses.

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- (8) To advise the La. Dept. of Agriculture and Forestry, USDA, and the legislature with respect to all phases of the meat industry, including the slaughtering and processing of meat.
- (9) To adopt rules and regulations to monitor compliance relative to tampering with livestock at a public exhibition.
- (10) To adopt rules and regulations to establish standards governing the well-being of bovine, ovine, caprine, porcine, and poultry bred for show or profit or for selling or for producing for market.
- (11) To issue cease and desist orders upon a violation causing significant damage to animal health.

<u>Proposed law</u> adds the power to issue market agency and livestock dealer permits and to assess penalties in administrative hearings.

<u>Proposed law</u> expands the civil penalties the board can impose to include public or private letters of reprimand or concern; restitution of the department's costs; and denial, revocation, or suspension of any permit issued by the board.

(Amends R.S. 3:563, 564, 734(A) and (B)(1), 735, 747, 748(A), 2092(B), 2093(5) through (11); Adds R.S. 3:561(6) and 2093(12) and (13))

Summary of Amendments Adopted by House

The Committee Amendments Proposed by <u>House Committee on Agriculture</u>, Forestry, Aquaculture, and Rural Development to the original bill:

- 1. Clarify the purpose of providing the true and legal name of the owner of the livestock is for livestock theft or violation of a quarantine issued by the La. Board of Animal Health.
- 2. Remove the provision that prohibits a person from intentionally misrepresenting the true and legal name of the buyer of livestock offered for sale.