House Bill 20 HLS 18RS-199 This Note has been prepared by the Actuarial Services Department of the **Engrossed with House Retirement** Legislative Auditor with assistance from either the Fiscal Notes staff of the **Committee Amendment #3679** Legislative Auditor or staff of the Legislative Fiscal Office. The attachment of this Note provides compliance with the requirements of R.S. 24:521 as amended by **Author: Representative Carpenter** Act 353 of the 2016 Regular Session. Date: May 4, 2018 LLA Note HB 20.02 **Organizations Affected: Registrars of Voters Employees'** Paul T. Richmond, ASA, MAAA, EA **Retirement System** Manager Actuarial Services EG NO IMPACT APV

<u>Bill Header:</u> RETIREMENT/REGISTR VOTER: Authorizes a natural or juridical person to serve as director of the Registrars of Voters Employees' Retirement System.

Cost Summary:

The estimated actuarial and fiscal impact of HB 20 on the retirement systems and their plan sponsors is summarized below. Actuarial costs pertain to estimated changes in the *actuarial present value of future benefit payments*. Fiscal costs or savings pertain to changes to all cash flows over the next five year period including retirement system cash flows, OPEB cash flows, or cash flows related to other government entities.

An increase in actuarial costs is denoted throughout the actuarial note by "Increase" or a positive number. Actuarial savings are denoted by "Decrease" or a negative number. An increase in expenditures or revenues (fiscal impact) is denoted by "Increase" or a positive number. A decrease in expenditures or revenues is denoted by "Decrease" or a negative number.

Estimated Actuarial Impact:

The top part of the following chart shows the estimated change in the *actuarial present value of future benefit payments and expenses*, if any, attributable to the proposed legislation. The bottom part shows the effect on cash flows.

Actuarial Costs Pertaining to:		Actuarial Cost
The Retirement Systems		\$0
Other Post Employment Benefits (OPEB)		0
Other Government Entities		<u>0</u>
Total		\$0
Five Year Fiscal Cost Pertaining to:	Expenses	Revenues
The Retirement Systems	\$0	\$0
Other Post Employment Benefits	0	0
Other Government Entities	<u>0</u>	<u>0</u>
Total	\$0	\$0

Bill Information

Current Law

Current law requires that the board of trustees of the Registrars of Voters Employees' Retirement System (ROVERS) appoint a director by a majority vote of all board members. The director may be a member of the board.

Proposed Law

HB 20 provides that the director may be a natural person or a juridical person.

HB 20 also provides that the director is prohibited from providing actuarial or auditing services to the system while serving as the system's director.

Implications of the Proposed Changes

HB 20 will allow a juridical person to be appointed as a director instead of a natural person. A juridical person is an entity to which the law attributes personality, such as a corporation or a partnership.

However, neither the actuary nor the auditor of the system can serve as the director, and the director cannot provide actuarial or audit services for the Plan.

I. ACTUARIAL ANALYSIS SECTION

A. <u>Analysis of Actuarial Costs</u> (Prepared by the LLA)

This section of the actuarial note pertains to actuarial costs or savings associated with the retirement systems, with OPEB, and with other government entities.

1. Retirement Systems

The actuarial present value cost of HB 20 associated with the retirement systems is estimated to be \$0. Our analysis is summarized below.

HB 20 provides that a juridical person can be appointed as a director and that the director is prohibited from serving as both the system director and the actuary or auditor. HB 20 therefore does not have any effect on the actuarial benefit cost of the retirement system.

2. Other Post-Employment Benefits (OPEB)

The actuarial present value cost of HB 20 associated with OPEB, including retiree health insurance premiums, is estimated to be \$0. Our analysis is summarized below.

The liability for post-retirement medical insurance protection provided to retirees is not affected by allowing a juridical person to be appointed as a director or by prohibiting the director from serving as both the system director and the actuary or auditor.

3. Other Government Entities

The actuarial cost of HB 20 associated with government entities other than those identified in HB 20, is estimated to be \$0.

B. <u>Actuarial Data, Methods and Assumptions</u> (Prepared by the LLA)

Unless indicated otherwise, the actuarial note for HB 20 was prepared using actuarial data, methods, and assumptions as disclosed in the most recent actuarial valuation report adopted by PRSAC. The data, methods and assumptions are being used to provide consistency with the actuary for the retirement system who may also be providing testimony to the Senate and House retirement committees.

C. <u>Actuarial Caveat</u> (Prepared by the LLA)

(Trepared sy the LLT)

There is nothing in HB 20 that will compromise the signing actuary's ability to present an unbiased statement of actuarial opinion.

II. FISCAL ANALYSIS SECTION

This section of the actuarial note pertains to fiscal costs or savings associated with the retirement systems (Table A), with OPEB (Table B), and with other fiscal costs or savings associated with government entities not associated with either the retirement systems or OPEB (Table C). Fiscal costs or savings in Table A include administrative costs associated with the retirement systems and the sponsoring government entities. The total effect of HB 20 on fiscal costs, fiscal savings, or cash flows is presented in Table D.

A. <u>Estimated Fiscal Impact – Retirement Systems</u> (Prepared by the LLA)

1. Narrative

Table A shows the estimated fiscal impact of the proposed legislation on the retirement systems and the government entities that sponsor them. A fiscal cost is denoted by "Increase" or a positive number. Fiscal savings are denoted by "Decrease" or a negative number. A revenue increase is denoted by "Increase" or a positive number. A revenue decrease is denoted by "Decrease" or a positive number. A revenue decrease is denoted by "Decrease" or a positive number.

		Reti	irement Syst	em l	Fiscal Cost: 7	Гab	le A		
EXPENDITURES	2018-19		2019-2020		2020-2021		2021-2022	2022-23	5 Year Total
State General Fund	\$ 0	\$	0	\$	0	\$	0	\$ 0	\$ 0
Agy Self Generated	\$ 0	\$	0	\$	0	\$	0	\$ 0	\$ 0
Stat Deds/Other	0		0		0		0	0	0
Federal Funds	0		0		0		0	0	0
Local Funds	 0		0		0		0	 0	 0
Annual Total	\$ 0	\$	0	\$	0	\$	0	\$ 0	\$ 0
REVENUES	2018-19		2019-2020		2020-2021		2021-2022	2022-23	5 Year Total
State General Fund	\$ 0	\$	0	\$	0	\$	0	\$ 0	\$ 0
Agy Self Generated	0	\$	0	\$	0	\$	0	\$ 0	\$ 0
Stat Deds/Other	0		0		0		0	0	0
Federal Funds	0		0		0		0	0	0
Local Funds	 0		0		0		0	 0	 0
Annual Total	\$ 0	\$	0	\$	0	\$	0	\$ 0	\$ 0

HB 20 will have no effect on retirement related fiscal costs and revenues during the five year measurement period.

B. Estimated Fiscal Impact – OPEB (Prepared by the LLA)

1. Narrative

Table B shows the estimated fiscal impact of HB 20 on actuarial costs or savings associated with OPEB and the government entities that sponsor these benefit programs. Fiscal costs or savings in Table B include administrative costs associated with the government entity sponsoring the OPEB program. A fiscal cost is denoted by "Increase" or a positive number. Fiscal savings are denoted by "Decrease" or a negative number. A revenue increase is denoted by "Increase" or a positive number. A revenue decrease is denoted by "Decrease" or a negative number.

		OPEB Fi	scal Cost: Table I	3		
EXPENDITURES	2018-19	2019-2020	2020-2021	2021-2022	2022-23	5 Year Total
State General Fund	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Agy Self Generated	0	0	0	0	0	0
Stat Deds/Other	0	0	0	0	0	0
Federal Funds	0	0	0	0	0	0
Local Funds	0	0	0	0	0	0
Annual Total	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
REVENUES	2018-19	2019-2020	2020-2021	2021-2022	2022-23	5 Year Total
State General Fund	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Agy Self Generated	0	0	0	0	0	0
Stat Deds/Other	0	0	0	0	0	0
Federal Funds	0	0	0	0	0	0
Local Funds	0	0	0	0	0	0
Annual Total	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0

HB 20 will have no effect on OPEB related fiscal costs and revenues during the five year measurement period.

C. <u>Estimated Fiscal Impact: Other Government Entities (unrelated to the retirement systems or OPEB)</u> (Prepared by the LLA)

1. Narrative

From time to time, legislation is proposed that has an indirect effect on cash flows associated with other government entities, unrelated to the retirement systems or OPEB. Table C shows the estimated fiscal impact of HB 20 on such government entities. A fiscal cost is denoted by "Increase" or a positive number. Fiscal savings are denoted by "Decrease" or a negative number.

Fiscal Costs for Other Government Entities: Table C										
EXPENDITURES	2018-19)	2019-2020		2020-2021		2021-2022	2	022-23	5 Year Total
State General Fund	\$ 0	\$	0	\$	0	\$	0	\$	0	\$ 0
Agy Self Generated	0)	0		0		0		0	0
Stat Deds/Other	0)	0		0		0		0	0
Federal Funds	0)	0		0		0		0	0
Local Funds	0)	0		0		0		0	 0
Annual Total	\$ 0	\$	0	\$	0	\$	0	\$	0	\$ 0
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REVENUES	2018-19)	2019-2020		2020-2021		2021-2022	2	022-23	5 Year Total
State General Fund	\$ 0	\$	0	\$	0	\$	0	\$	0	\$ 0
Agy Self Generated	0)	0		0		0		0	0
Stat Deds/Other	0)	0		0		0		0	0
Federal Funds	0)	0		0		0		0	0
Local Funds	0)	0		0		0		0	 0
Annual Total	\$ 0	\$	0	\$	0	\$	0	\$	0	\$ 0

HB 20 will have the following effects on fiscal costs and revenues related to other government entities during the five year measurement period.

2. Expenditures:

a. HB 20 has no effect on expenditures for any Louisiana government entity other than ROVERS.

3. Revenues:

a. HB 20 has no effect on revenues for any Louisiana government entity other than ROVERS.

D. Estimated Fiscal Impact - All Retirement Systems, OPEB, and All Government Entities (Prepared by the LLA)

1. Narrative

Table D shows the estimated fiscal impact of HB 20 on all government entities within the state of Louisiana. Cell values in Table D are the sum of the respective cell values in Table A, Table B, and Table C. A fiscal cost is denoted by "Increase" or a positive number. Fiscal savings are denoted by "Decrease" or a negative number. A revenue increase is denoted by "Increase" or a positive number. A revenue decrease is denoted by "Decrease" or a negative number.

	Total F	iscal C	'ost: '	Table D (Cu	ımul	ative Costs f	rom	n Tables A, B,	& (C)	
EXPENDITURES	20	018-19		2019-2020		2020-2021		2021-2022		2022-23	5 Year Total
State General Fund	\$	0	\$	0	\$	0	\$	0	\$	0	\$ 0
Agy Self Generated	\$	0	\$	0	\$	0	\$	0	\$	0	\$ 0
Stat Deds/Other		0		0		0		0		0	0
Federal Funds		0		0		0		0		0	0
Local Funds		0		0		0		0		0	 0
Annual Total	\$	0	\$	0	\$	0	\$	0	\$	0	\$ 0
REVENUES	20	018-19		2019-2020		2020-2021		2021-2022		2022-23	5 Year Total
State General Fund	\$	0	\$	0	\$	0	\$	0	\$	0	\$ 0
Agy Self Generated		0		0		0		0		0	0
Stat Deds/Other		0		0		0		0		0	0
Federal Funds		0		0		0		0		0	0
Local Funds		0		0		0		0		0	 0
Annual Total	\$	0	\$	0	\$	0	\$	0	\$	0	\$ 0

Credentials of the Signatory Staff:

Paul T. Richmond is the Manager of Actuarial Services for the Louisiana Legislative Auditor. He is an Enrolled Actuary, a member of the American Academy of Actuaries, a member of the Society of Actuaries and has met the Qualification Standards of the American Academy of Actuaries necessary to render the actuarial opinion contained herein.

Bradley Cryer, Assistant Legislative Auditor, has supervised the preparation of the fiscal analyses contained herein.

Information Pertaining to Article (10)(29)(F) of the Louisiana Constitution

HB 20 contains a retirement system benefit provision having an actuarial cost.

No member of ROVERS will receive a larger benefit with the enactment of HB 20 than what he would have received without HB 20.

Dual Referral Relative to Total Fiscal Costs or Total Cash Flows:

The information presented below is based on information contained in Table D for the first three years following the 2018 regular session.

<u>Senate</u>	<u> </u>	<u>House</u>	
13.5.1	Applies to Senate or House Instruments.	6.8F	Applies to Senate or House Instruments.
	If an annual fiscal cost \geq \$100,000, then bill is dual referred to:		If an annual General Fund fiscal cost \geq \$100,000, then the bill is dual referred to:
	Dual Referral: Senate Finance		Dual Referral to Appropriations
13.5.2	Applies to Senate or House Instruments.	6.8G	Applies to Senate Instruments only.
	If an annual tax or fee change \geq \$500,000, then the bill is dual referred to:		If a net fee decrease occurs or if an increase in annual fees and taxes \geq \$500,000, then the bill is dual referred to:
	Dual Referral: Revenue and Fiscal Affairs		Dual Referral: Ways and Means