LEGISLATIVE FISCAL OFFICE Fiscal Note

Date: May 23, 2022 9:07 AM
Dept./Agy.: Office of Group Benefits
Subject: Investment of OGB's Operating Funds

Author: BERNARD
Analyst: Patrice Thomas

GROUP BENEFITS PROGRAM
OR1 INCREASE SG RV See Note
Provides relative to operating funds of the Office of Group Benefits. (7/1/22)
Proposed law provides that all funds under the control of OGB, called "Group Funds", shall be managed according to the following procedures: (1) Group Funds deposited with the state treasurer shall be invested in the same manner as State General Fund and interest on Group Funds shall be credited to Group Funds. (2) Group Funds shall be available for appropriation to pay expenses incurred by outside investment managers for the investment and management of Group Funds, and for other custody, investment, and disbursement costs directly attributable to Group Funds. (3) Interest on Group Funds shall be classified as self-generated revenues of OGB and available for appropriation. Proposed law effective July 1, 2022.

| EXPENDITURES | 2022-23 | 2023-24 | 2024-25 | 2025-26 | 2026-27 | 5 -YEAR TOTAL |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| State Gen. Fd. | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Agy. Self-Gen. | \$7,501 | \$8,008 | \$8,565 | \$9,181 | \$10,321 | \$43,576 |
| Ded./Other | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Federal Funds | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Local Funds | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Annual Total | \$7,501 | \$8,008 | \$8,565 | \$9,181 | \$10,321 | \$43,576 |
| REVENUES | 2022-23 | 2023-24 | 2024-25 | 2025-26 | 2026-27 | 5 -YEAR TOTAL |
| State Gen. Fd. | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Agy. Self-Gen. | INCREASE | INCREASE | INCREASE | INCREASE | INCREASE |  |
| Ded./Other | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Federal Funds | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Local Funds | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Annual Total |  |  |  |  |  |  |

## EXPENDITURE EXPLANATION

Proposed law will marginally increase SGR expenditures within the Office of Group Benefits (OGB) as a result of paying custody, investment, and distribution fees to outside investment managers for the management and investment of Group Funds. OGB estimates payments to outside investment managers of $\$ 7,501$ in FY $23, \$ 8,008$ in FY $24, \$ 8,565$ in $\mathrm{FY} 25, \$ 9,181$ in FY 26, and $\$ 10,321$ in FY 27. Estimates are based on prior year actuals fees paid by OGB to the State Treasury Department for banking services, which includes an annual base portfolio fee of $\$ 2,148$ and annual investment fee of $0.002 \%$.

Annual Investment Fee Calculations
FY $23=\$ 5,353=\$ 411,805,834$ fund balance $\times 65 \%$ invested $=\$ 267,673,792$ fund balance invested $\times 0.002 \%$ investment fee
FY $24=\$ 5,860=\$ 418,600,630$ fund balance $\times 70 \%$ invested $=\$ 293,020,441$ fund balance invested $\times 0.002 \%$ investment fee
FY $25=\$ 6,417=\$ 427,809,844$ fund balance $\times 75 \%$ invested $=\$ 320,857,383$ fund balance invested $\times 0.002 \%$ investment fee FY $26=\$ 7,033=\$ 439,574,615$ fund balance $\times 80 \%$ invested $=\$ 351,659,692$ fund balance invested $\times 0.002 \%$ investment fee FY $27=\$ 8,173=\$ 454,080,577$ fund balance $\times 90 \%$ invested $=\$ 408,672,519$ fund balance invested $\times 0.002 \%$ investment fee

|  | FY 22-23 | FY 23-24 | FY $24-25$ | FY 25-26 | FY 26-27 | Total |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
| Annual Investment Fees | $\$ 5,353$ | $\$ 5,860$ | $\$ 6,417$ | $\$ 7,033$ | $\$ 8,173$ | $\$ 32,836$ |
| Base Portfolio Fees | $\$ 2,148$ | $\$ 2,148$ | $\$ 2,148$ | $\$ 2,148$ | $\$ 2,148$ | $\$ 10,740$ |
| Total | $\$ 7,501$ | $\$ 8,008$ | $\$ 8,565$ | $\$ 9,181$ | $\$ 10,321$ | $\$ 43,576$ |

## REVENUE EXPLANATION

Proposed law is estimated to increase self-generated revenues within OGB as the result of additional interest earnings. The proposed law authorizes OGB to allow the State Treasury Department to invest all of OGB's funds, collectively referred to as Group Funds, in long-term investments. Based upon the assumptions listed below, the additional interest earnings are as follows:

|  | FY 22-23 | FY 23-24 | FY 24-25 | FY 25-26 | FY 26-27 | Total |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
| Add'I Interest | $\$ 4,529,864$ | $\$ 5,689,612$ | $\$ 6,962,482$ | $\$ 8,381,268$ | $\$ 7,095,433$ | $\$ 32,658,659$ |

The revenue estimate is based upon the following assumptions: (1) As of $4 / 30 / 2022$, OGB had available cash reserves of $\$ 424,094,466$ and the actuary projects the accrual fund balance will be $\$ 411,805,834$ by the end of FY 22 . (2) Projected interest rates were provided by State Treasury Department. (3) It will take the State Treasury Department five years to invest $90 \%$ of OGB's funds in long-term investments. The percentage of the fund balance that will be invested in long-term investments by the State Treasury Department is $65 \%$ in FY $23,70 \%$ in $\mathrm{FY} 24,75 \%$ in $\mathrm{FY} 25,80 \%$ in FY 26 , and $90 \%$ in FY 27 . (4) None of the $\$ 411,805,834$ projected fund balance will be used to fund any of OGB's operating expenditures. Also, the fund balance remains constant and growth will be the result of additional interest earned under this measure. (5) Investment will begin on 7/01/2022.

EXPENDITURE EXPLANATION Continues on Page 2

Senate
13.5.1 $>=\$ 100,000$ Annual Fiscal Cost $\{S \& H\}$
$\square$ 13.5.2 >=\$500,000 Annual Tax or Fee
Change $\{\mathrm{S} \& \mathrm{H}\}$

House
$\square$ 6.8(F)(1) >= $\$ 100,000$ SGF Fiscal Cost $\{\mathrm{H} \& \mathrm{~S}\}$
$\square 6.8(\mathrm{G})>=\$ 500,000$ Tax or Fee Increase
or a Net Fee Decrease \{S\}

Eran Brasseacy

## Evan Brasseaux

Interim Deputy Fiscal Officer

# LEGISLATIVE FISCAL OFFICE 

Sub. Bill For.:

| Date: May 23, 2022 | 9:07 AM |
| :---: | :---: |
| Dept./Agy.: Office of Group Benefits |  |
| Subject: Investment of OGB's Operating Funds | Analyst: Patrice Thomas |

## CONTINUED EXPLANATION from page one:

Page 2 of 2
REVENUE EXPLANATION Continued from Page 1

## New Investment Strategy Under Proposed Law

Below are revenue calculations utilized to project the revenue increase within OGB as a result of the proposed law utilizing the assumptions listed on page one. The revenue calculations are based on the rates of cash equivalent investment securities and long-term investment securities. OGB reports $\$ 250 \mathrm{M}$ is the amount needed to maintain an actuarially sound fund balance. As of April 2022, OGB reports a $\$ 424.1 \mathrm{M}$ fund balance. The calculations below are based on $\$ 411,805,834$ of the fund balance being invested by the Treasury Department under this measure beginning July 1, 2022.
Projected Investment Strategy of $\$ 411$ M Fund Balance:

| Long Term Investments | Cash Equivalent Investments |
| :---: | :---: |
| FY $23-65 \%$ | FY $23-35 \%$ |
| FY 24-70\% | FY $24-30 \%$ |
| FY 25-75\% | FY $25-25 \%$ |
| FY $26-80 \%$ | FY $26-20 \%$ |
| FY 27-90\% | FY $27-10 \%$ |
| Projected Interest Earning Rates: |  |
| Long Term Investments | Cash Equivalent Investments |
| FY $23-2.0 \%$ | FY 23 - 1.0\% |
| FY 24-2.5\% | FY 24-1.5\% |
| FY $25-3.0 \%$ | FY $25-2.0 \%$ |
| FY 26-3.5\% | FY $26-2.5 \%$ |
| FY 27-3.5\% | FY 27 - 3.0\% |

Annual Interest Earnings Calculations Under Proposed Law
Interest Earnings = Investment Account Balance $\times$ Interest Earning Rate
FY 23 (Cash Equiv) $=\$ 1,441,320=\$ 144,132,042$ fund balance $\times 1.0 \%$ interest earned
FY 23 (Long Term) $=\$ 5,353,476=\$ 267,673,792$ fund balance $\times 2.0 \%$ interest earned FY 23 Total $=\$ 6,794,796$
FY 24 (Cash Equiv) $=\$ 1,883,703=\$ 125,580,189$ fund balance $\times 1.5 \%$ interest earned FY 24 (Long Term) $=\$ 7,325,511=\$ 293,020,411$ fund balance $\times 2.5 \%$ interest earned FY 24 Total $=\$ 9,209,214$
FY 25 (Cash Equiv) $=\$ 2,139,049=\$ 106,952,461$ fund balance $\times 2.0 \%$ interest earned
FY 25 (Long Term) $=\$ 9,625,721=\$ 320,857,383$ fund balance $\times 3.0 \%$ interest earned FY 25 Total $=\$ 11,764,771$

FY 26 (Cash Equiv) $=\$ 2,197,873=\$ 87,914,923$ fund balance $\times 2.5 \%$ interest earned
FY 26 (Long Term) $=\$ 12,308,089=\$ 351,659,692$ fund balance $\times 3.5 \%$ interest earned FY 26 Total $=\$ 14,505,962$
FY 27 (Cash Equiv) $=\$ 1,362,242=\$ 45,408,058$ fund balance $\times 3.0 \%$ interest earned
FY 27 (Long Term) $=\$ 14,303,538=\$ 408,672,519$ fund balance $\times 1.25 \%$ interest earned FY 27 Total $=\$ 15,665,780$

## Existing Investment Strategy Under Present Law

Currently, OGB's fund balance is invested separately from general fund, but in in the same manner as general fund. Below are general fund investment rates provided by Treasury. Utilizing the same assumptions for projections under proposed law, if OGB and Treasury continued the existing investment strategy, the projected interest earning are below.
General Fund Investment Rates:
FY 23 - 0.55\%
FY 24 - 0.85\%
FY 25-1.15\%
FY 26-1.45\%
FY $27-2.00 \%$
Annual Interest Earnings Calculations Under Present Law
Interest Earnings $=$ Investment Account Balance $\times$ Interest Earning Rate
FY 23 (Existing) $=\$ 2,264,932=\$ 411,805,834$ fund balance $\times 0.55 \%$ interest earned FY 24 (Existing) $=\$ 3,519,602=\$ 414,070,766$ fund balance $\times 0.85 \%$ interest earned FY 25 (Existing) $=\$ 4,802,289=\$ 417,590,368$ fund balance $\times 1.15 \%$ interest earned FY 26 (Existing) $=\$ 6,124,694=\$ 422,392,657$ fund balance $\times 1.45 \%$ interest earned FY 27 (Existing) $=\$ 8,570,347=\$ 428,517,350$ fund balance $\times 2.00 \%$ interest earned

New Investment Strategy vs. Existing Investment Strategy
$\left.\left.\begin{array}{lcccccc} & \text { FY 22-23 } & \text { FY 23-24 } & \text { FY 24-25 } & \text { FY 25-26 } & \text { FY 26-27 } & \text { Total } \\ \text { New } & \$ 6,794,796 & \$ 9,209,214 & \$ 11,764,771 & \$ 14,505,962 & \$ 15,665,780 & \$ 57,940,523 \\ \text { Existing } & (\$ 2,264,932) & (\$ 3,519,602) & (\$ 4,802,289) & \frac{(\$ 6,124,694)}{(\$ 8,570,347)} & \frac{(\$ 25,281,864)}{(\$ 8,381,268} & \$ 7,095,433\end{array}\right) \$ \$ 32,658,659\right)$

| Senate | Dual Referral Rules <br> $\square 13.5 .1>=$ <br> $\$ 100,000$ Annual Fiscal Cost $\{\mathrm{S} \& \mathrm{H}\}$ <br> $\square 13.5 .2>=$ |
| :--- | :--- |
| $\$ 500,000$ Annual Tax or Fee <br> Change $\{\mathrm{S} \& \mathrm{H}\}$ |  |

House
$\square$ 6.8(F)(1) $>=\$ 100,000$ SGF Fiscal Cost $\{\mathrm{H} \& \mathrm{~S}\}$
6.8(G) >= \$500,000 Tax or Fee Increase or a Net Fee Decrease $\{\mathrm{S}\}$

Enan Brasenacy
Evan Brasseaux
Interim Deputy Fiscal Officer

