2022 Regular Session SENATE BILL NO. 241 BY SENATOR ALLAIN

1



AN ACT

2	To amend and reenact R.S. 47:1857(B), 2134(B)(1), (D)(3), and (E)(1) and to enact R.S.
3	47:1857(C), 1989(G), 2132(A)(3), and 2134(F), relative to security required for
4	challenging the correctness or legality of ad valorem tax assessments; to provide for
5	the timing of payments under protest or posting alternative security; to provide for
6	the time period for determinations on claims for ad valorem taxes erroneously paid
7	relative to public service properties; to provide that a payment under protest is not
8	required to appeal the correctness of an assessment to the Louisiana Tax
9	Commission; to provide for the posting of a bond or other security in lieu of a
10	payment under protest for challenges to the legality of an assessment; and to provide
11	for related matters.
12	Be it enacted by the Legislature of Louisiana:
13	Section 1. R.S. 47:1857(B), 2134(B)(1), (D)(3), and (E)(1) are hereby amended and
14	reenacted and R.S. 47:1857(C), 1989(G), 2132(A)(3), and 2134(F) are hereby enacted to
15	read as follows:
16	§1857. Corrections and changes
17	* * *
18	B. Notwithstanding any other provision of law to the contrary, a
19	company may present a claim to the Louisiana Tax Commission on the basis
20	that the taxpayer made an error in its annual reporting pursuant to the
21	provisions of R.S. 47:1852 within three years of the date of a payment. The
22	Louisiana Tax Commission shall duly examine the merits and correctness of
23	each claim presented to it pursuant to this Subsection and shall make a
24	determination thereon within sixty days of the receipt of the claim. The
25	Louisiana Tax Commission shall correct or change the assessment upon a

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1	showing of a clerical error or a showing by clear and convincing evidence of any
2	other error. An overpayment determined as a result of a change or correction
3	pursuant to this Section shall be issued as a refund pursuant to the provisions
4	of R.S. 47:2132, applied by the company as a credit against future ad valorem
5	tax liability of that company in that jurisdiction at the discretion of the
6	collector, or satisfied in any other manner agreed by the company and the
7	<u>collector.</u>
8	$(\mathbf{C})(1)$ Any company may institute suit in the Board of Tax Appeals or any

(C)(1) Any company may institute suit in the Board of Tax Appeals or any 8 9 court having jurisdiction of the cause of action for the purpose of contesting the 10 correctness or legality of any determination related to corrections and changes of its assessed valuation for taxation by the Louisiana Tax Commission under this 11 12 Section, which suit must be instituted within thirty days after receipt of the notice 13 ordering the change. However, to state a cause of action, the petition instituting the 14 suit shall name the Louisiana Tax Commission as defendant and shall set forth not only the correction or change of its assessed valuation for taxation made by the 15 16 Louisiana Tax Commission, but also the assessed valuation for taxation that the 17 company deems to be correct and legal and the reasons therefor.

18 (2) Any company that has filed suit under these provisions and whose taxes 19 have become due shall pay such taxes under protest as provided in R.S. 47:2134(B) 20 to the officer or officers designated by law for the collection of such taxes and shall cause notice or notices to issue in such suit to the officer or officers as provided in 21 22 R.S. 47:2134(B). Upon receipt of such notice or notices, the amount paid under 23 protest shall be segregated and invested by such officer or officers either in an interest-bearing account or in a certificate of deposit pending a final, nonappealable 24 judgment in the suit. 25

26 (3) The provisions of R.S. 47:1856(D)(2), (3), and (4) shall be applicable to
27 all actions instituted pursuant to this Section. All references to the reviewing court
28 shall be deemed to mean either a district court of proper venue or the Board of Tax
29 Appeals.

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1	§1989. Review of appeals by tax commission
2	* * *
3	G. Notwithstanding any other law to the contrary, a taxpayer
4	challenging the correctness of an assessment pursuant to Article VII, Section
5	<u>18(E) of the Constitution of Louisiana or other applicable law is not required</u>
6	to make a payment under protest or post security while the correctness
7	challenge is pending before the commission or during the pendency of an appeal
8	of the commission's determination brought by any party other than the
9	taxpayer. When a taxpayer appeals the commission's determination, the amount
10	of the payment under protest or alternate security shall be based upon the
11	<u>commission's determination.</u>
12	* * *
13	§2132. Refund of taxes erroneously paid
14	A. * * *
15	(3) For public service properties, the tax commission shall duly examine
16	the merits and correctness of each claim presented to it and shall make a
17	determination thereon within sixty days of the receipt of the claim.
17 18	determination thereon within sixty days of the receipt of the claim.
18	* * *
18 19	* * * * §2134. Suits to recover taxes paid under protest
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18 19 20 21	 * * * \$2134. Suits to recover taxes paid under protest * * * B.(1)(a) A taxpayer challenging the correctness of an assessment under R.S.
18 19 20 21 22	 * * * \$2134. Suits to recover taxes paid under protest * * * B.(1)(a) A taxpayer challenging the correctness of an assessment under R.S. 47:1856, 1857, or 1998 shall timely pay the disputed amount of tax due under protest
18 19 20 21 22 23	 * * * \$2134. Suits to recover taxes paid under protest * * * B.(1)(a) A taxpayer challenging the correctness of an assessment under R.S. 47:1856, 1857, or 1998 shall timely pay the disputed amount of tax due under protest to the officer or officers designated by law for the collection of this tax or timely file
 18 19 20 21 22 23 24 	 * * * \$2134. Suits to recover taxes paid under protest * * * B.(1)(a) A taxpayer challenging the correctness of an assessment under R.S. 47:1856, 1857, or 1998 shall timely pay the disputed amount of tax due under protest to the officer or officers designated by law for the collection of this tax <u>or timely file</u> a rule to set bond or other security pursuant to Subsection F of this Section. The
 18 19 20 21 22 23 24 25 	 * * * \$2134. Suits to recover taxes paid under protest * * * B.(1)(a) A taxpayer challenging the correctness of an assessment under R.S. 47:1856, 1857, or 1998 shall timely pay the disputed amount of tax due under protest to the officer or officers designated by law for the collection of this tax <u>or timely file</u> <u>a rule to set bond or other security pursuant to Subsection F of this Section</u>. The portion of the taxes that is paid by the taxpayer to the collecting officer or officers
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 18 19 20 21 22 23 24 25 26 27 	 * * * \$2134. Suits to recover taxes paid under protest * * * B.(1)(a) A taxpayer challenging the correctness of an assessment under R.S. 47:1856, 1857, or 1998 shall timely pay the disputed amount of tax due under protest to the officer or officers designated by law for the collection of this tax or timely file a rule to set bond or other security pursuant to Subsection F of this Section. The portion of the taxes that is paid by the taxpayer to the collecting officer or officers that is neither in dispute nor the subject of a suit contesting the correctness of the assessment shall not be made subject to the protest. The taxpayer shall submit

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1	shall be considered timely if the payment is made or the rule is filed within the
2	deadline to appeal to the Board of Tax Appeals or district court pursuant to
3	<u>R.S. 47:1856, 1857, or 1998.</u>
4	* * *
5	D. * * *
6	(3) The right to sue for recovery of a tax paid under protest as provided in this
7	Section shall afford a legal remedy and right of action at law in the Board of Tax
8	Appeals or state or federal courts where any tax or the collection thereof is claimed
9	to be an unlawful burden upon interstate commerce, or in violation of any act of the
10	Congress of the United States, the Constitution of the United States, or the
11	Constitution of Louisiana.
12	* * *
13	E.(1) Upon request of a taxpayer and upon proper showing by the taxpayer
14	that the principle of law involved in an additional assessment is already pending
15	before the Board of Tax Appeals or the courts for judicial determination, the
16	taxpayer, upon agreement to abide by the pending decision of the Board of Tax
17	Appeals or the courts, may pay the additional assessment under protest pursuant to
18	Subsection B or C of this Section or file a rule to set bond or other security
19	pursuant to Subsection F of this Section but need not file an additional suit. In
20	such cases, the tax paid under protest shall be segregated and held by the collecting
21	officer or officers until the question of law involved has been determined by the
22	courts, the Board of Tax Appeals, or finally decided by the courts on appeal, and
23	shall then be disposed of as provided in the final decision of the Board of Tax
24	Appeals or courts, as applicable.
25	* * *
26	F.(1) Notwithstanding any provision of law to the contrary, any taxpayer
27	challenging the correctness or legality of any assessment whose remedy requires
28	making a payment under protest pursuant to Subsection B or C of this Section
29	may in the alternative comply with the provisions of this Subsection rather than
30	making a payment under protest.

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1	(2)(a) On or before the date on which the taxes are due, the taxpayer may
2	file with the court or the Board of Tax Appeals a rule to set bond or other
3	security, which shall be set for hearing within thirty days of the filing of the rule
4	to set bond or other security, and shall attach to the petition evidence of the
5	taxpayer's ability to post bond or other security.
6	(b) The term "other security" as set forth in this Subsection shall include
7	but not be limited to a pledge, collateral assignment, lien, mortgage, factoring
8	of accounts receivable, or other encumbrance of assets.
9	(3) The court or the Board of Tax Appeals may either order the posting
10	of commercial bond or other security in an amount determined by the court or
11	<u>the board to be reasonable security for the amount of unpaid taxes, interest, and</u>
12	penalties demanded in the assessment or may order the taxpayer to make a
13	payment under protest in an amount determined in its discretion to be
14	reasonable security considering the amount of unpaid taxes, interest, and
15	penalties. The court or board may order that a portion of the unpaid taxes,
16	interest, and penalties be paid under protest and the balance secured by the
17	posting of a bond or other security as provided in this Subsection.
18	(4) The posting of a bond or other security or the payment under protest
19	shall be made no later than thirty days after the mailing of the notice of the
20	decision of the court or the Board of Tax Appeals authorizing the posting of
21	bond or other security or requiring that a payment under protest be made.
22	(5) If the taxpayer timely files the suit or any petition or rule referred to
23	in this Subsection, no collection action shall be taken in connection with the
24	assessment of taxes, interest, and penalties that are the subject of the taxpayer's
25	cause of action, unless the taxpayer fails to post bond or other security or make
26	the payment under protest required by the court or board. The collector shall
27	be permitted to file a reconventional demand against the taxpayer in the cause
28	of action. A collector may procure an appraisal or conduct discovery concerning
29	the value and validity of security offered prior to the date for filing the
30	collector's response or opposition to a rule set for hearing under this Subsection.

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1	(6) To the extent not inconsistent with this Subsection, the nature and
2	amount of the bond or security and the procedures for posting bond or
3	providing other security shall be consistent with the provisions for providing
4	security in connection with a suspensive appeal under the Code of Civil
5	Procedure.
6	(7) This Subsection shall not apply to amounts of tax that are not in
7	dispute and are not the subject of a correctness or legality challenge.
8	Section 2. The provisions of this Act shall apply to any appeal of an action of the
9	Louisiana Tax Commission in connection with public service property that is pending before
10	the Board of Tax Appeals on the effective date of this Act.
11	Section 3. This Act shall become effective upon signature by the governor or, if not
12	signed by the governor, upon expiration of the time for bills to become law without signature
13	by the governor, as provided by Article III, Section 18 of the Constitution of Louisiana. If
14	vetoed by the governor and subsequently approved by the legislature, this Act shall become
15	effective on the day following such approval.

PRESIDENT OF THE SENATE

SPEAKER OF THE HOUSE OF REPRESENTATIVES

GOVERNOR OF THE STATE OF LOUISIANA

APPROVED: _____

VETO MESSAGE:

"Please be advised that I have vetoed Senate Bill 241 of the Regular Session of 2022.

As originally drafted, this bill provided for an important change in Louisiana law by allowing a taxpayer to challenge the correctness of a tax assessment before the Louisiana Tax Commission without the requirement for paying the taxes under protest. However, in conference committee, and upon the insistence of the House conferees, the bill was amended to add language meant to benefit one taxpayer. The language added to Senate Bill 241 in conference committee is a clear effort to change the outcome of a matter that is on appeal to the Board of Tax Appeals to benefit a party adversely affected by a ruling of the Tax Commission. It was not made clear to the legislature, in considering this conference report,

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that this was the intended and resulting effect of this amendment. In addition, this change in law would provide an opportunity to this taxpayer, at great cost to the parish where these taxes were paid, while not providing the same change for all Louisiana taxpayers.

I would have signed, and will support next year, a bill in line with the original language of Senate Bill 241 and the version of the bill that passed the Senate. Should there be another attempt to pass a bill meant to benefit one taxpayer next year, it should be done transparently and with full consideration by both chambers. I maintain significant concerns about the legislature changing the law to benefit one party to a pending matter, and thus I cannot promise my support if the legislature does knowingly pass such a bill next year. However, I certainly cannot sign a bill that accomplishes this without clear and open debate of this matter."