Louisiana Legislative Fiscal Office	LEGISLATIVE FISCAL OFFICE Fiscal Note				
Office	Fiscal Note On:	HB	25	HLS 243ES	10
Fiscal Office <i>Fiscal</i> <i>Notes</i>	Bill Text Version:	ENGRO	SSED		
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	Proposed Amd.:				
	Sub. Bill For.:				
Date: Nove	ember 14, 2024 8:30 AM 🛛 🗸 🖌 🖉	uthor:	RISER		
Dept. / Agy.: Reve	enue				

Subject: Severance Tax Rates, Dedications, Exemptions

TAX/SEVERANCE TAX

EG DECREASE RV See Note

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Analyst: Benjamin Vincent

Provides relative to severance tax on oil and gas and for dedication of certain severance tax revenues (Item #9)

<u>Proposed law</u> generally reduces crude oil severance tax rates while effectively increasing the natural gas rates. <u>Proposed law</u> alters the methodologies for the estimation of severance tax liability and certain exemptions for natural gas, and effectively expands a major deduction for natural gas liability. <u>Proposed law</u> repeals or sunsets certain exemptions and incentives. <u>Proposed law</u> repeals dedications of certain mineral revenues to certain funds, and increases the maximum allocation of mineral revenues to parishes.

Effective upon adoption of the constitutional amendment proposed in HB 7 of the 3rd Extraordinary Session of 2024 ("HB 7") at a statewide election, and applicable to taxable periods beginning on or after July 1, 2025.

EXPENDITURES	2024-25	2025-26	2026-27	2027-28	2028-29	5 -YEAR TOTAL
State Gen. Fd.	\$0	\$0	\$0	\$0	\$0	\$0
Agy. Self-Gen.	\$200,000	\$0	\$0	\$0	\$0	\$200,000
Ded./Other	\$0	\$0	\$0	\$0	\$0	\$0
Federal Funds	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds	\$0	\$0	\$0	\$0	\$0	\$0
Annual Total	\$200,000	\$0	\$0	\$0	\$0	\$200,000
REVENUES	2024-25	2025-26	2026-27	2027-28	2028-29	5 -YEAR TOTAL
State Gen. Fd.	\$0	SEE BELOW	SEE BELOW	SEE BELOW	SEE BELOW	\$0
Agy. Self-Gen.	\$0	\$0	\$0	\$0	\$0	\$0
Ded./Other	\$0	SEE BELOW	SEE BELOW	SEE BELOW	SEE BELOW	\$0
Federal Funds	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds	\$0	\$0	\$0	\$0	\$0	\$0
Annual Total	\$0					\$0

EXPENDITURE EXPLANATION

LDR reports an anticipated one-time expenditure increase amounting to approximately \$200,000 for system design, development, specification, and testing to accommodate tax return changes. Any such increase would come out of SGR collections, as reflected in the table above. Any such expenditure increases will serve to mechanically reduce net receipts (SGF) by a like amount. LFO assumes these expenditures would impact FY 25.

REVENUE EXPLANATION

The overall estimated fiscal impact of this proposal is based on recent-year mineral revenue collections, and is indeterminable for any particular year. The impact on tax receipts in any given year could be positive or negative, with an estimated range of approximately -\$250 million to +\$150 million. In most years the overall revenue impact is likely to be negative.

The anticipated impact of proposed crude oil rate changes in isolation is a revenue loss in all years, while the impact of proposed natural gas changes suggests that in any given year the overall revenue impact could be either materially positive or materially negative (and typically negative).

Crude Oil Rate Reduction:

Fully-taxable oil severance tax rates will decline from 12.5% to approximately 6%, and the applicable oil price will be determined twice annually. Other oil severance rates will be reduced by similar proportions. The impact of these rate reductions in isolation would serve to reduce oil severance revenues.

A taxable price determined only twice annually could result in the tax being applied against a higher or lower price than current law would provide, so the provision to determine the severance price, in isolation, could either result in an increase or decrease in severance collections.

Overall the effect of the crude oil severance tax rates and price methodology is anticipated to reduce revenues roughly in proportion to the rate reduction, which is approximately 52%. This effect will be phased-in, as the new rate applies only to production from wells completed after July 1, 2025. Production data by well age, combined with oil severance data from FY 23 implies a **potential revenue reduction of approximately \$22 million in FY 26, increasing to approximately \$178 million by FY35** due to the crude oil severance rate provisions.

(continued on Page 2)

Senate	Dual Referral Rules	House	1
X 13.5.1 >=	\$100,000 Annual Fiscal Cost {S & H}	x $6.8(F)(1) \ge $100,000 \text{ SGF Fiscal Cost } \{H \& S\}$	Alan
	\$500,000 Annual Tax or Fee Change {S & H}	6.8(G) >= \$500,000 Tax or Fee Increase or a Net Fee Decrease {S}	Legis

Alan M. Boderger

Alan M. Boxberger Legislative Fiscal Officer

Louisiana egislative **Fiscal Note** Fiscal Office Fiscal Note On: HB 25 HLS 243ES 10 Fiscal Bill Text Version: ENGROSSED Notes Opp. Chamb. Action: Proposed Amd.: Sub. Bill For.: Date: November 14, 2024 8:30 AM Author: RISER Dept./Agy.: Revenue **Analyst:** Benjamin Vincent **Subject:** Severance Tax Rates, Dedications, Exemptions

CONTINUED EXPLANATION from page one:

Natural Gas Effective Rate Change:

Taxing natural gas severance at 4% or 6% of the determined severance price (depending on well completion date) is designed to result in tax liabilities that would roughly offset, on average, the revenue reduction implied by the reduced oil severance tax rate. LFO believes that if not for the allowance of the deduction on certain production costs including transportation costs, on average the natural gas rates in proposed law would eventually approximately offset the reductions in oil severance collections.

However, the revenue impact of increased natural gas severance rates is unlikely to offset the oil severance loss precisely, and would be either greater or less than the reduced oil severance amount, resulting in a net revenue impact that could be positive or negative in any given year. Additionally, the deduction allowed for transportation costs implies that the net revenue impact of the bill will be net negative relative to current law more often than not.

For an illustrative exercise, LFO roughly estimated oil and gas severance impacts that would have resulted had this proposal been enacted in recent years, and compared the resulting impacts to actual collections. For this exercise, LFO assumed that approximately 50% of gas production is from wells under two years old, and that approximately 13% of oil production is from wells under two years old.

Using FY 21, FY 22, FY 23, and FY 24 as sample years, LFO simulated the impact of the proposed tax structures in a scenario where FY 26 matched the price and production characteristics of those years. For natural gas severance, the impacts swung materially depending on the year, resulting in impacts ranging between a revenue loss of \$200 million and a revenue gain of \$250 million after taking natural gas deductions into account.

Repealed Dedications & Allocations of Mineral Revenues:

The proposal additionally eliminates several dedications of mineral revenue, while removing the maximum allocation of severance tax collections to parishes. These changes generally mirror those contained in the proposed constitutional amendment in HB 7. Should both the amendment in HB 7 and this bill become effective, the allocation of tax collections between the general fund and dedicated funds will change materially.

The removal of the maximum parish allocation will transfer additional funds from SGF to the (dedicated) parish allocation, while the removal of other dedications of mineral revenue will result in more funds remaining in SGF than would otherwise occur. Several of these repealed dedications are described in more detail in the fiscal note accompanying HB 7 (and that of its statutory companion, HB 12). Repealed dedications of mineral revenue contained in this proposal include the Conservation Fund, the Oil and Gas Regulatory Dedicated Fund Account, the Transportation Trust Fund, the LASERS & TRSL Unfunded Accrued Liability, and the Revenue Stabilization Trust Fund. Should this bill be passed into law by the legislature, its provisions would be of no effect unless and until the amendment in HB 7 became effective as well, following adoption at a statewide vote in March 2025.

Other Exemptions:

The proposal specifies that the horizontal and deep well exemptions are still allowed through December 31, 2035, however the well must be in a "regulatory unit" that was certified on or before July 1, 2025. Due to the definition of regulatory unit that would still allow participation in the horizontal exemption, LFO does not anticipate a material impact due to this restriction.

The proposal additionally repeals the produced water injection incentive and reclaimed oil incentive. No material impact is anticipated due to these changes.

Senate Dual Referral Rules X 13.5.1 >= \$100,000 Annual Fiscal Cost {S & H}	House 6.8(F)(1) >= \$100,000 SGF Fiscal Cost {H & S}	Alan M. Boderger
x 13.5.2 >= \$500,000 Annual Tax or Fee	6.8(G) >= \$500,000 Tax or Fee Increase	Alan M. Boxberger
Change {S & H}	or a Net Fee Decrease {S}	Legislative Fiscal Officer

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