

LEGISLATIVE FISCAL OFFICE **Fiscal Note**

Fiscal Note On: HB 11 HLS 243ES

Bill Text Version: **ENROLLED**

Opp. Chamb. Action:

Proposed Amd.: Sub. Bill For .:

Date: November 27, 2024 9:04 AM

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Dept./Agy.: Local Govt, Tax Commission, Assessors

Analyst: Benjamin Vincent

Subject: Property Tax Law Restructuring, Optional Inventory Tax Exemption

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EN SEE FISC NOTE LF RV See Note TAX/AD VALOREM TAX Provides for the homestead exemption, special assessment level, and other property tax exemptions for purposes of determining ad valorem taxation of certain property (Items #1 and 10)

Proposed law generally replaces existing constitutional property tax provisions with statutory provisions, typically utilizing identical language. Proposed law establishes an optional full or partial local ad valorem tax exemption for business inventories, provided that multiple participants including sheriffs, school boards, and parish governing authorities all assent. For taxing authorities that opt to fully exempt business inventories, the bill partially offsets resulting revenue reductions with payments within 30 days of certification by LDR, apparently from the Revenue Stabilization Trust Fund (RSTF). Effectiveness is contingent on passage of a Constitutional amendment by a statewide election on March 29, 2025, which would be initiated by HB 7, should it become law.

| EXPENDITURES | 2024-25 | 2025-26 | 2026-27 | 2027-28 | 2028-29 | 5 -YEAR TOTAL |
|----------------|-----------|-----------|-----------|-----------|-----------|----------------------|
| State Gen. Fd. | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Agy. Self-Gen. | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Ded./Other | SEE BELOW | SEE BELOW | \$0 | \$0 | \$0 | \$0 |
| Federal Funds | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Local Funds | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Annual Total | | | \$0 | \$0 | \$0 | \$0 |
| REVENUES | 2024-25 | 2025-26 | 2026-27 | 2027-28 | 2028-29 | 5 -YEAR TOTAL |
| State Gen. Fd. | SEE BELOW | |
| Agy. Self-Gen. | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Ded./Other | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Federal Funds | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Local Funds | SEE BELOW | |
| Annual Total | | | | | | |

EXPENDITURE EXPLANATION

Proposed law would authorize payments out of existing funds within RSTF to political subdivisions, however further unspecified legislation would be required to enable and execute the payments. The timing of any such payments is thus unclear.

REVENUE EXPLANATION

The state revenue impact of proposed law is generated by the optional exemption for business inventories to local ad valorem taxes. A taxing authority would become eligible to receive a payment from a state trust fund should they allow the exemption, a decision which would be irrevocable.

The varying amounts specified for each participating parish are done so in an effort to offset three typical years' worth of recent inventory tax collections (with a maximum of \$15 million) for any parish enacting a full exemption. For parishes phasing the exemption in, the bill specifies a payment approximately equal to the prior year's collections. Over a five-year horizon, opting to adopt the exemption would reduce local revenues for any given parish.

The magnitude of any local or statewide fiscal impact is indeterminable, as participation in the full exemption is optional for any taxing authority. For illustrative purposes, in a scenario where each parish opted to receive their one-time payment authorized via full exemption, approximately \$563 million in payments out of the RSTF would be made to political subdivisions.

The bill additionally authorizes parishes to allow an effective partial exemption, by reducing the percentage of fair market value applicable to business inventory. This would reduce the tax liability for the property, to the degree that the percentage is reduced. Payments from the state that would partially offset any resulting revenue losses are not authorized for parishes utilizing this mechanism for reducing business inventory tax liability.

For any given political subdivision, the net revenue impact would be determined by its own decision to either retain the inventory tax, grant the full exemption immediately or phase it in, or reduce the applicable percentage of fair market value.

As interest earned on RSTF monies accrue to the general fund under current law, decisions made by political subdivisions to receive the payment would mechanically reduce the amount of interest-earning money in the fund, and would therefore impact SGF revenues. For illustrative purposes, in a scenario where interest earnings were approximately 3%, removing \$543 million from the RSTF would reduce interest earnings to the general fund by approximately \$16 million (compounding) annually.

| Senate | <u>Dual Referral Rules</u> = \$100,000 Annual Fiscal Cost {S & H} | House | Alan M. Boderger |
|--------|--|---|---|
| _ | = \$500,000 Annual Tax or Fee Change {S & H} | 6.8(G) >= \$500,000 Tax or Fee Increase or a Net Fee Decrease {S} | Alan M. Boxberger Legislative Fiscal Officer |