SLS 25RS-166 REENGROSSED

2025 Regular Session

SENATE BILL NO. 176

BY SENATOR FOIL

AIRCRAFT/AVIATION. Provides relative to the Baton Rouge Metropolitan Airport. (8/1/25)

AN ACT

To amend and reenact Paragraph (C)(1) of Section 3 of Act No. 151 of the 1969 Regular Session of the Legislature, as amended by Act No. 804 of the 1982 Regular Session of the Legislature, Act No. 551 of the 1984 Regular Session of the Legislature, and Act No. 91 of the 1995 Regular Session of the Legislature, and R.S. 11:2213(12) and to enact Chapter 6 of Title 2 of the Louisiana Revised Statutes of 1950, to be comprised of R.S. 2:701 through 714 and R.S. 11:2213(11)(k), 2214(A)(2)(f), and 2225.4(A)(2)(c), relative to the Baton Rouge Metropolitan Airport; to provide for the creation of the Baton Rouge Regional Airport Authority; to authorize the Baton Rouge Metropolitan Council the ability to create the Baton Rouge Regional Airport Authority; to provide for definitions; to provide for the board of commissioners of the authority; to provide for the powers, duties, and functions of the board; to authorize for the issuance of bonds by the authority; to provide for retirement benefits for the employees of the authority; to provide for a sunset date of certain board members of the Greater Baton Rouge Airport District; and to provide for related matters.

Notice of intention to introduce this Act has been published.

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1 Be it enacted by the Legislature of Louisiana: 2 Section 1. Chapter 6 of Title 2 of the Louisiana Revised Statutes of 1950, comprised of R.S. 2:701 through 714, is hereby enacted to read as follows: 3 4 CHAPTER 6. BATON ROUGE REGIONAL AIRPORT AUTHORITY 5 §701. Legislative intent; short title The legislature hereby authorizes the Baton Rouge Metropolitan Council 6 7 and Parish of East Baton Rouge to form a special purpose airport authority for 8 the Baton Rouge Metropolitan Airport, or as otherwise named. This Chapter 9 shall be known and may be cited as the "Baton Rouge Regional Airport 10 Authority Act". 11 §702. Definitions 12 A. As used in this Chapter: 13 (1) "Airport" means as defined in R.S. 2:1(9). 14 (2) "Airport facilities" means any of the following at an airport: 15 (a) Movable or immovable property or an interest in movable or 16 immovable property used for the landing, taking off, taxiing, parking, or storing 17 of aircraft, or for receiving or discharging passengers or cargo, an appurtenant area used for an airport building or other facility, and any appurtenant 18 19 right-of-way. 20 (b) Movable or immovable property including an easement, used for 21 over-flight, noise abatement, a clear zone, a side transition zone, an environmental mitigation requirement, utilities, a drainage system, a 22 right-of-way, or any other requirement imposed as a condition of approving the 23 24 acquisition, construction, expansion, or operation of other airport facilities, 25 whether located within the boundaries of the parish of East Baton Rouge or not. (c) Structures, buildings, and improvements, including aeronautical and 26 27 nonaeronautical, commercial or noncommercial structures, concessions, 28 roadways, beacons, markers, communication systems, and navigational aids. 29 (d) Any other improvements or facilities necessary, useful, or intended 30

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for use in the operation of an airport.

1	(3) "Approval date" means the date of the issuance by the Federal
2	Aviation Administration to the regional authority assuming operational
3	jurisdiction of the airport of a certificate under 14 CFR 139 with respect to the
4	airport, and the concurrence by the Federal Aviation Administration of the
5	designation of the regional authority as a sponsor of the airport, including the
6	Federal Aviation Administration's approval of the assignment of existing grant
7	agreements to the regional authority.
8	(4) "Board" means the governing body of the regional authority
9	appointed by the Baton Rouge Metropolitan Council.
10	(5) "Baton Rouge Regional Airport Authority" means a body politic and
11	corporate and a political subdivision of this state. The authority shall exercise
12	such powers and duties as herein specified or as necessary or convenient to
13	carry out its purposes.
14	(6) "Chief executive officer" means the chief administrative officer of the
15	regional authority.
16	(7) "Enplanement" means a domestic, territorial, or international
17	revenue passenger who boards an aircraft that departs from the airport.
18	(8) "FAA" means the Federal Aviation Administration of the United
19	States Department of Transportation, or any successor agency.
20	(9) "Fiscal year" means the annual period that is the fiscal year of the
21	Baton Rouge Metropolitan Council or another annual period established by the
22	board.
23	(10) "Local government" means the city of Baton Rouge, parish of East
24	Baton Rouge, otherwise known as the "City-Parish", that creates the regional
25	authority through the Baton Rouge Metropolitan Council and shall not include
26	any governmental official who is not seated on the Baton Rouge Metropolitan
27	Council.
28	(11) "Regional authority" means the Baton Rouge Airport Authority
29	created pursuant to this Chapter and governed by a board.
30	(12) "Sponsor" means a public agency authorized by 49 U.S.C. 47101 to

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47134 to submit requests for, accept, and be responsible for performing all of the assurances associated with accepting grant agreements with respect to airports from the FAA or this state, and to perform some duties and responsibilities previously assumed by the local government that owns or operates the airport before the transfer of operational jurisdiction of the airport to the regional authority created pursuant to this Chapter by virtue of the Baton Rouge Metropolitan Council's acceptance before the approval date of grants for the benefit of the airport from the FAA or another agency of the United States or this state.

§703. Creation of authority; jurisdiction

A. The Baton Rouge Regional Airport Authority authorized pursuant to this Chapter is a public body politic and corporate for purposes of state and federal law and shall comply with all of the following:

- (1) The Open Meetings Law pursuant to R.S. 42:11 et seq.
- (2) The Louisiana Public Records Law pursuant to R.S. 44:1 et seq.

B. The local government that owns or operates the airport may, by resolution, declare its intention to incorporate a regional authority. In the resolution of intent, the Baton Rouge Metropolitan Council shall set a date for a public hearing on the adoption of a proposed resolution incorporating the regional authority. The public hearing shall be held in accordance with the Open Meetings Law, R.S. 42:11 et seq. After the public hearing, if the Baton Rouge Metropolitan Council intends to proceed with the incorporation of the regional authority, it shall adopt, by majority vote of its members, a resolution adopting the articles of incorporation of the regional authority. The adoption of the resolution is subject to any applicable statutory or charter provisions with respect to the approval or disapproval by an officer of the Baton Rouge Metropolitan Council and the adoption of an ordinance over the officer's veto. The articles of incorporation for the regional authority shall take effect on being filed with the secretary of state.

C. The validity of the incorporation of a regional authority is

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1	conclusively presumed unless questioned in an original action filed in the
2	Nineteenth Judicial District Court for the parish of East Baton Rouge within
3	sixty days after the creation or incorporation of the regional authority pursuant
4	to this Chapter. The court shall hear the action in an expedited manner.
5	§704. Board of commissioners; creation; membership; terms; officers; meetings
6	A.(1) The authority created pursuant to this Chapter shall be directed
7	and governed by a board consisting of not fewer than five and not more than
8	nine members, who shall be appointed by the Baton Rouge Metropolitan
9	Council and serve five-year terms. The initial terms of the board members shall
10	be specified in the articles of incorporation and staggered in a manner that the
11	terms of not less than one member expire each year. No board member shall be
12	appointed to more than three consecutive terms in office.
13	(2) In addition to those board members appointed by the Baton Rouge
14	Metropolitan Council, the state senators from state senatorial districts fourteen
15	and fifteen and the state representatives from state representative districts
16	sixty-three and sixty-four shall serve as ex officio members of the authority with
17	all voting rights and privileges afforded to other members. They shall serve
18	terms concurrent with their term of elected office. Membership seats held by
19	the state senator for district fourteen and the state representative for district
20	sixty-four shall cease to exist and terminate from the board on December 31,
21	<u>2027.</u>
22	B. The articles of incorporation of the authority created pursuant to this
23	Chapter shall specify the number and qualifications of the members of the
24	board. However, not more than thirty-three percent of the members appointed
25	by the Baton Rouge Metropolitan Council may be elected officials. At a
26	minimum, a board member shall be domiciled in East Baton Rouge Parish and
27	have experience in aviation, business, accounting, finance, marketing,
28	engineering, law, real estate, economic development, management, or another
29	field of value to the operation of the airport. A full-time paid employee of the

local government shall not be eligible for appointment to the board.

member of the board shall qualify by taking and subscribing to the

appoint the members of the board. Before assuming the duties of office, a

constitutional oath of office.

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D. A member of the board whose term has expired shall hold office until the board member's successor is appointed and qualified, or until resignation or removal. If a member of the board is removed or is unable to complete his term of office, the governing body shall appoint a successor to complete the term. A member of the board may resign by written notice to the regional authority. The resignation is effective on receipt by the secretary or chairperson of the regional authority or at a subsequent time as set forth in the notice of resignation. The regional authority shall promptly advise the Baton Rouge Metropolitan Council in writing of any vacancy. The legislative body shall appoint a new member to fill the vacancy within sixty days after the Baton Rouge Metropolitan Council is advised of the notice of resignation by the regional authority.

E. The Baton Rouge Metropolitan Council shall only remove a board member for cause. The definition of cause shall include failure to attend at least seventy-five percent of the meetings of the board each fiscal year, conviction of a felony, breach of fiduciary duty to the regional authority, and other conduct as specified in the articles of incorporation or bylaws of the regional authority.

F. Within ninety days after the regional authority is incorporated pursuant to this Chapter, the board of the regional authority shall hold its first meeting. At the first meeting, the board shall elect a chairperson, vice chairperson, secretary, and any additional officers that the board considers necessary. With the exception of the treasurer, all officers of the board shall be elected annually by, and shall be members of, the board.

G. Except for those powers reserved or delegated to the chief executive officer of the regional authority by this Chapter or by the board, the board may

withdraw from the chief executive officer any power that the board has 1 2 delegated to the chief executive officer. 3 H. The regional authority shall not compensate a member of the board for service to the authority or attendance at a meeting, but may reimburse a 4 5 member for an actual and necessary expense incurred in the discharge of the member's official duties. 6 7 I. The board shall act only by resolution or ordinance. A vote of the 8 majority of the board members present at a meeting of the board or a 9 committee of the board at which a quorum is present constitutes the action of 10 the board or committee unless the articles of incorporation or bylaws of the 11 regional authority require otherwise. 12 §705. Meetings; special meetings; audit committees 13 A. After organization, the board shall adopt a schedule of regular meetings and adopt a regular meeting date, place, and time. The board shall 14 15 meet not less than quarterly. 16 B. A special meeting of the board may be scheduled as provided in the 17 bylaws of the regional authority, but the board chairperson shall call a special meeting on request of two or more board members. 18 19 C. The board shall appoint an audit committee consisting of at least two 20 members of the board. The audit committee shall meet not less than annually 21 with the chief financial officer, the chief executive officer, and the independent 22 auditors of the regional authority to review reports related to the financial 23 condition, operations, performance, and management of the regional authority 24 and airport. §706. Chief executive office; qualifications; requirements 25 A.(1) The board shall appoint a chief executive officer who shall have 26 27 professional qualifications and experience comparable with the requirements 28 of the chief executive officer position that are consistent in the industry 29 regarding the management and operation of a publicly owned and operated

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airport that is certified by the FAA under 14 CFR 139.

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1	(2) The chief executive officer shall be an ex officio member of the board,
2	who is not considered in determining the presence of a quorum, and does not
3	have a vote. The chief executive officer serves at the pleasure of the board.
4	(3) The board may enter into a contract with the chief executive officer
5	for a commercially reasonable length of time comparable with the length of time
6	for contracts of airport chief executive officers, directors, or managers with
7	similar responsibilities at other airports or airport authorities in or outside of
8	this state with a comparable number of annual enplanements. A contract
9	executed pursuant to this Subsection shall be terminable at will by the board.
10	B.(1) A chief executive officer shall appoint a chief financial officer who
11	shall serve as the treasurer of the regional authority.
12	(2) The chief financial officer shall have professional qualifications
13	commensurate with the responsibility of the jobs to be performed by chief
14	financial officers.
15	(3) Notwithstanding any law to the contrary, the chief financial officer
16	shall receive all money belonging to the regional authority, or arising, or
17	received in connection with the airport from any source.
18	(4) The chief financial officer shall deposit, invest, and pay money of the
19	regional authority only in accordance with applicable state law and policies,
20	procedures, ordinances, or resolutions adopted by the board. On and after the
21	approval date, the regional authority shall be considered to be the owner of all
22	money or other property previously or later received by the treasurer of the
23	Baton Rouge Metropolitan Council or deposited in the treasury of the local
24	government to the credit of the airport for which operational jurisdiction has
25	been transferred to the regional authority. The regional authority shall be
26	entitled to all interest and other earnings on the money on and after the
27	approval date. The treasurer of the Baton Rouge Metropolitan Council that
28	receives or has custody of money or other property that belongs to the regional
29	authority shall promptly transfer the money or other property to the custody

of the chief financial officer of the regional authority.

1	C. The board shall require the chief financial officer and chief executive
2	officer to post a suitable bond of not less than one hundred thousand dollars by
3	a responsible bonding company. The regional authority shall pay the premium
4	of the bond.
5	D. The board shall prescribe the duties and responsibilities of the chief
6	executive officer that are in addition to the duties and responsibilities imposed
7	on the chief executive officer pursuant to this Chapter. The chief executive
8	officer shall supervise, and is responsible for, all of the following:
9	(1) The day-to-day operation of the airport, including the control,
10	supervision, management, and oversight of the functions of the airport.
11	(2) The issuance of bonds and notes as approved by the board.
12	(3) The negotiation, establishment and approval of compensation and
13	other terms and conditions of employment for employees of the regional
14	authority, within the budget approved by the board. However, any collective
15	bargaining agreements for represented employees are subject to board
16	approval.
17	(4) The appointment, dismissal, discipline, demotion, promotion, and
18	classification of employees of the regional authority.
19	(5) The negotiation, supervision, and enforcement of other contracts as
20	approved by the board and entered into by the regional authority and the
21	supervision of contractors and subcontractors of the regional authority in the
22	performance of their duties.
23	E. The chief executive officer may execute and deliver, and delegate
24	signatory power for, contracts, leases, obligations, and other instruments
25	approved by the board or for which power to approve has been delegated to the
26	chief executive officer of the regional authority pursuant to this Chapter or by
27	action of the board. The chief executive officer shall have all powers incident to
28	the performance of his or her duties that are prescribed pursuant to this
29	Chapter or by the board. The board may delegate additional powers to the chief

is temporarily absent or disabled, he may designate a qualified person as acting chief executive officer to perform the duties of the office. If the chief executive officer fails or is unable to designate an acting chief executive officer, the board shall designate an acting chief executive officer for the period of absence or disability of the chief executive officer.

§707. Policies; procurement; employees

A. The regional authority shall establish procurement policies and procedures consistent with the procurement policies of the FAA and any applicable state laws or rules, including any competitive bidding requirements.

B. The regional authority may enter into a lease purchase or installment purchase contract for a period not to exceed the anticipated useful life of the item purchased. The authority may enter into a cooperative purchasing agreement with the state, another public entity, or an external procurement activity as defined in R.S. 39:1556 for the purchase of goods, including but not limited to recycled goods, and services necessary for the operation of the authority.

C. A member of the board or an officer, appointee, or employee of the regional authority shall be a public servant pursuant to R.S. 42:1102(19), and is subject to any other applicable law with respect to conflicts of interest. The board shall establish an ethics policy governing the conducting of airport business and the conduct of airport employees. The regional authority shall establish policies that are no less stringent than those provided for public officers and employees by R.S. 42:1101 et seq., and coordinate efforts for the regional authority to preclude the opportunity for and the occurrence of transactions by the regional authority that would create a conflict of interest involving members of the board or employees of the authority.

D. A member of the board or an officer, appointee, or employee of the regional authority is not subject to personal liability when acting in good faith within the scope of his or her authority and is not subject to liability for any liability of the regional authority. The board may defend and indemnify a

1 member of the board or an officer, appointee, or employee of the regional 2 authority against liability arising out of the discharge of his or her official duties. A regional authority may procure an insurance policy or policies to 3 cover members of the board and officers, appointees, and employees of the 4 5 regional authority from personal loss or accountability for liability asserted by a person with regard to bonds or other obligations of the regional authority, or 6 7 from any personal liability or accountability by reason of the issuance of the 8 bonds or other obligations or by reason of any other action taken or the failure 9 to act by the regional authority. The regional authority may also purchase and 10 maintain insurance on behalf of any person against any liability asserted against 11 the person and incurred by the person in any capacity or arising out of the 12 status of the person as a member of the board or an officer or employee of the 13 regional authority, whether or not the regional authority would have the power 14 to indemnify the person against that liability under this Subsection. 15 §708. General powers of the authority 16 A. The regional authority may do any of the following: 17 (1) Adopt a corporate seal. (2) Sue or be sued in a court of competent jurisdiction of this state or 18 19 federal court. The state court of competent jurisdiction shall be the Nineteenth 20 Judicial District Court for the parish of East Baton Rouge. The federal court of 21 competent jurisdiction shall be the United States District Court for the Middle 22 District of Louisiana. 23 (3) Plan, promote, extend, maintain, acquire, purchase, construct, install, improve, repair, enlarge, and operate all airport facilities under the operational 24 25 jurisdiction of or owned by the regional authority. (4) Assume and perform the obligations and the covenants related to the 26 27 airport that are contained in an agreement or other document by the local 28 government or between the local government and the state or the FAA relative 29 to grants for the airport or airport facilities.

> Page 11 of 32 Coding: Words which are struck through are deletions from existing law; words in **boldface type and underscored** are additions.

(5) Acquire, by grant, purchase, devise, or lease, the exercise of the right

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1 of eminent domain, expropriation, or otherwise, and hold movable and 2 immovable property, in fee simple or any lesser interest or by easement, as the 3 regional authority considers necessary either for the construction of airport facilities or for the efficient operation or extension of any airport facilities 4 5 acquired or constructed or to be constructed pursuant to this Chapter, and, except as otherwise provided, hold in its name, lease, and dispose of all real and 6 7 personal property owned by or under the operational jurisdiction of the 8 regional authority. The acquisition of land by the regional authority for an 9 airport or airport facilities in furtherance of the purposes of the regional 10 authority, and the exercise of any other powers of the regional authority, are 11 public, governmental, and municipal functions, purposes and uses exercised for 12 a public purpose, and matters of public necessity. 13 (6) Enter into all contracts and agreements necessary or incidental to the 14 performance of its duties and execution of its powers pursuant to this Chapter with a department or agency of the United States, with a state or local 15 16 governmental agency, or with another person, public or private, on terms and 17 conditions acceptable to the regional authority. (7) Have and exercise exclusive responsibility to study and plan any 18 19 improvements, expansion, or enhancements that affect the airport, and 20 commission planning, engineering, economic, and other studies to provide 21 information for making decisions about the location, design, management, and 22 other features of the airport or airport facilities. (8) Exercise responsibility for developing all aspects of the airport and 23 24 airport facilities, including but not limited to all of the following: (a) The location of terminals, hangars, aids to air navigation, parking lots 25 and structures, cargo facilities, and all other facilities and services necessary to 26 27 serve passengers and other customers of the airport. 28 (b) Street and highway access and egress with the objective of 29 minimizing, to the extent practicable, traffic congestion on access routes in the

vicinity of the airport.

1	(c) Participation in programs and economic development that directly
2	benefits the airport.
3	(9) Act as a sponsor and submit requests for, accept, and be responsible
4	to perform all of the assurances associated with accepting grants from the FAA
5	or another agency of the United States or of this state with respect to the airport
6	under the operational jurisdiction of the regional authority, and perform the
7	duties and responsibilities previously assumed by the local government by
8	virtue of its acceptance of grants from the FAA or another agency of the United
9	States or this state.
10	(10) Enter into agreements to use the facilities or services of this state, a
11	subdivision or department of this state, a parish or municipality, or the federal
12	government or an agency of the federal government as necessary or desirable
13	to accomplish the purposes of this Chapter for consideration or pursuant to a
14	cost-allocation formula in compliance with its obligations under applicable
15	federal law, regulations, and assurances associated with accepting grants from
16	the FAA or another agency of the United States or this state, including but not
17	limited to policies of the FAA prohibiting revenue diversion or the payment of
18	fees exceeding the value of services provided by a governmental agency.
19	(11) Allow this state, a subdivision or department of this state, a parish
20	or municipality, or the federal government or an agency of the federal
21	government to use airport facilities or the services of the regional authority as
22	necessary or desirable to accomplish the purposes of this Chapter, for
23	consideration acceptable to the regional authority in compliance with its
24	obligations under applicable federal law, regulations, and assurances associated
25	with accepting grants from the FAA or another agency of the United States or
26	this state.
27	(12) Adopt and enforce in a court of competent jurisdiction of this state
28	reasonable rules, regulations, and ordinances for the orderly, safe, efficient, and
29	sanitary operation and use of airport facilities, and establish civil and criminal
30	penalties for the violation of rules, regulations, and ordinances authorized

pursuant to this Chapter to the same extent as the local government.

(13) Enter into exclusive or nonexclusive contracts, leases, franchises, or other arrangements with any person or persons for granting the privilege of using, improving, or having access to the airport, the airport facilities, or a portion of the airport or the airport facilities, for commercial airline-related purposes consistent with its obligations under applicable federal law, regulations, and assurances associated with accepting grants from the FAA or another agency of the United States or this state.

(14) Enter into exclusive or nonexclusive contracts, leases, or other arrangements not provided for in Paragraph (13) of this Subsection for commercially reasonable terms consistent with its obligations under applicable federal law, regulations, and assurances associated with accepting grants from the FAA or another agency of the United States or this state.

(15) Apply for and receive loans, grants, guarantees, or other financial assistance in aid of airport facilities and the operation of the airport from a state, federal, parish, or municipal government or agency or from another source, public or private, including financial assistance for planning, constructing, improving, or operating the airport, for providing security at the airport, or for providing ground access to the airport.

(16) Appoint and vest with police powers airport law enforcement officers, guards, or police officers pursuant to this Chapter. The law enforcement officers, guards, or police officers of the regional authority have the full police powers and authority of municipal police officers in the areas over which the regional authority has operational jurisdiction, including but not limited to the prevention and detection of crime, the power to investigate and enforce the laws of this state, rules, regulations, and ordinances issued by the regional authority, and, to the extent permitted or required by federal law and regulations, requirements of federal law and regulations governing airport security. The officers may issue summonses, make arrests, and initiate criminal proceedings. The regional authority shall be responsible for all actions of its

1	officers committed under color of their official position and authority. The law
2	enforcement officers of the regional authority shall be recognized as municipal
3	police officers as defined in R.S. 40:1667 et seq.
4	(17) Appoint and vest with fire protection and prevention powers airport
5	firefighters, Aircraft Rescue Firefighting (ARFF) officers, and employees
6	pursuant to this Chapter. The firefighters, ARFF officers, and employees of the
7	regional authority have the full powers and authority in the areas over which
8	the regional authority has operational jurisdiction, including but not limited to
9	the prevention of fire, fire protection, fire inspection, and the power to
10	investigate and enforce the laws of this state, rules, regulations, and ordinances
11	issued by the regional authority, and to the extent permitted or required by
12	federal law and regulations. The regional authority is responsible for all actions
13	of its firefighters and ARFF officers committed under color of their official
14	position and authority.
15	(18) Procure insurance or become a self-funded insurer against loss in
16	connection with the property, assets, or activities of the regional authority.
17	(19) Invest money of the regional authority, consistent with applicable
18	state law and the contractual obligations of the regional authority, at the
19	board's discretion, in instruments, obligations, securities, or property
20	determined proper by the board, and name and use depositories for its money.
21	(20) Fix, charge, and collect rates, fees, rentals, and charges in and for
22	the use and operation of the airports under the operational jurisdiction of the
23	regional authority.
24	B. Except as otherwise prohibited by this Chapter, the regional authority
25	shall have all the powers of a political subdivision pursuant to this act. The
26	powers granted to the regional authority are public and governmental
27	functions.
28	C. Notwithstanding any other provision of law to the contrary, the
29	regional authority shall have the power and authority to levy a tax, including
30	but not limited to those taxes authorized by R.S. 2:329, subject to the

requirements necessary and provided under state law.

Metropolitan Council, the regional authority shall not incur any indebtedness pledging, on a superior basis, any revenues from airport facilities that are otherwise pledged to secure any obligation, note, bond, or other instrument of indebtedness for which the full faith and credit of the Baton Rouge Metropolitan Council has been pledged. The Baton Rouge Metropolitan Council may establish conditions under which the regional authority may incur indebtedness pledging, on a parity basis, any revenues from airport facilities that are otherwise pledged to secure any obligation, note, bond, or other instrument of indebtedness for which the full faith and credit of the Baton Rouge Metropolitan Council has been pledged.

E. Upon the creation or incorporation of the authority provided for in this Chapter, the Baton Rouge Metropolitan Council shall not pledge airport facilities or assets to secure any instrument of indebtedness except to secure bonds issued for airport capital improvement projects after the creation or incorporation of the regional authority and before the approval date.

F. The regional authority shall not take any action contrary to obligations assumed or entered into under state law or federal rules or regulations or any agreement entered into or assumed with respect to state or federal grants.

G. The Baton Rouge Metropolitan Council shall not take any action contrary to obligations or covenants under applicable state or federal law, regulations, and assurances associated with the state or federal government.

H. If the Baton Rouge Metropolitan Council previously acted as a sponsor and action by, or concurrence of, the local government is required to complete a project related to the airport or airport facilities, the local government shall not withhold, condition, or delay concurrence with any regional authority action necessary to complete the project in accordance with obligations under applicable federal law, regulations, and assurances associated

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with accepting grants from the FAA or another agency of the United States or this state.

I. The regional authority shall serve as the agent of the local government for the preparation, submission, execution, and administration of any state or federal grants pending on the approval date. The regional authority shall also act as the custodian of all money received or to be received by the local government or the regional authority for the projects for which the grants were awarded.

§709. Implementation; requirements; approval date

A. All of the following shall occur on the FAA approval date:

(1) The regional authority may acquire, and shall assume the exclusive right, responsibility, and authority to occupy, operate, control, and use, the airport and the airport facilities owned by the local government on the date in which the FAA issues approval, subject only to any restrictions imposed by this Chapter.

(2) The local government shall convey title to or enter into a lease of the immovable property comprising the airport with the regional authority, which shall otherwise acquire and succeed to all rights, title, and interests in and to the fixtures, equipment, materials, furnishings, and other personal property owned and used for purposes of the airport on that date by the local government. The officers of the local government shall execute the instruments of conveyance, assignment, and transfer that are necessary and appropriate to comply with this Section.

(3) The regional authority shall assume, accept, and become solely liable for all of the lawful obligations, promises, covenants, commitments, and other requirements in respect of the airport of the local government, whether known or unknown, contingent or matured, except for any full faith and credit pledge of the local government in respect of bonds issued by the local government for airport purposes, and shall perform all of the duties and obligations and is entitled to all of the rights of the local government in respect of the airport

1	under any ordinances, agreements, or other instruments and under law.
2	Consistent with this Chapter, this assumption includes, and any person shall
3	transfer to the regional authority the following:
4	(a) All licenses, permits, approvals, or awards related to the airport.
5	(b) All grant agreements, grant pre-applications, and the right to receive
6	the balance of any money payable under the agreements.
7	(c) The right to receive any money, including any passenger facility
8	charges, payable to the local government on the approval date and money paid
9	to the local government after the approval date.
10	(d) The benefit of contracts and agreements.
11	(e) All of the local government's duties, liabilities, responsibilities, and
12	obligations as sponsor of the airport, except for any obligation or liabilities
13	contested in good faith by the regional authority.
14	B. All lawful actions, commitments, and proceedings including but not
15	limited to revenue bond financing for which a notice of intent resolution has
16	been adopted, of the local government made, given, or undertaken before the
17	date of assumption by the regional authority pursuant to this Section are
18	ratified, confirmed, and validated on assumption by the regional authority. All
19	actions, commitments, or proceedings undertaken shall, and all actions,
20	commitments, or proceedings of the local government in respect of the airport
21	in the process of being undertaken by, but not yet a commitment or obligation
22	of, the local government in respect of the airport may, from and after the date
23	of assumption by the regional authority pursuant to this Section, be undertaken
24	and completed by the regional authority in the manner and at the times
25	provided in this Chapter or other applicable law and in any lawful agreements
26	made by the local government before the date of assumption by the regional
27	authority pursuant to this Section.
28	C. The exclusive right and authority to occupy, operate, control, and use
29	the airport facilities includes but is not limited to all of the following:
30	(1) Operational jurisdiction over all movable and immovable property

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1	of the airport, including but not limited to terminals, runways, taxiways,
2	aprons, hangars, aids to air navigation, vehicles or facilities, parking facilities
3	for passengers and employees, and buildings and facilities used to operate,
4	maintain, and manage the airport, subject to any liens on the immovable
5	property and restrictions and limitations on the use of the immovable property.
6	(2) The local government's right, title, and interest in, and all of the local
7	government's responsibilities arising under, leases, concessions, and other
8	contracts for airport facilities.
9	D. The acquisitions, assumptions, successions, or transfers provided for
10	in this Section include but are not limited to all of the following:
11	(1) All contracts and other obligations with airlines, tenants,
12	concessionaires, leaseholders, and others at the airport.
13	(2) All financial obligations secured by revenues and fees generated from
14	the operations of the airport including but not limited to, airport revenue bonds,
15	special facilities revenue bonds, and all bonded indebtedness associated with the
16	airport.
17	(3) All cash balances and investments relating to or resulting from
18	operations of the airport for which operational jurisdiction has been transferred
19	to the regional authority, all money held under an ordinance, resolution, or
20	indenture related to or securing obligations of the local government that have
21	been assumed by the regional authority, all of the accounts receivable in action
22	arising from operations of the airport, and all benefits of contracts and
23	agreements.
24	(4) All office equipment including but not limited to computers, records
25	and files, software, and software licenses required for financial management,
26	personnel management, accounting and inventory systems, and general
27	administration.
28	§710. Operational jurisdiction; transfers
29	A. The transfer of the operational jurisdiction over the airport to the
30	regional authority shall not in any way impair any contract with an airline,

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1	vendor, tenant, bondholder, or other party in privity with the local government.
2	B. Upon the transfer of operational jurisdiction over the airport, the
3	local government is relieved from all further costs and responsibility arising
4	from or associated with control, operation, development, and maintenance of
5	the airport, except as otherwise required under obligations retained by the local
6	government pursuant to this Chapter or as otherwise agreed by the local
7	government.
8	C. The local government shall comply with all of the following:
9	(1) Refrain from any action that would impair the regional authority's
10	exercise of the powers granted to the regional authority pursuant to this
11	Chapter or that could cause the regional authority to violate its rate or bond
12	covenants.
13	(2) Refrain from any action to sell, transfer, or otherwise encumber or
14	dispose of airport facilities owned by the local government without the consent
15	of the regional authority and, if necessary, the FAA.
16	(3) Take all action reasonably necessary to cure any defects in title to
17	airport facilities transferred to the regional authority.
18	(4) Upon incorporation of the regional authority and before the FAA
19	approval date, conduct operations of the airport in the ordinary and usual
20	course of business.
21	(5) Maintain, repair and keep clear including provide debris and snow
22	removal for any road that provides ingress and egress to the airport over which
23	responsibility for maintenance and repair is retained by the local government
24	pursuant to agreement or law.
25	D. At the request of the regional authority, the local government may
26	provide the regional authority with transitional services previously performed
27	by the local government and related to the operation of the airport until the
28	date the regional authority elects to assume the services. The regional authority
29	shall pay the cost of the services in compliance with its obligations under
30	applicable federal law, regulations, and assurances associated with accepting

grants from the FAA or another agency of the United States or this state including but not limited to policies of the FAA that prohibit revenue diversion or the payment of fees that exceed the value of services provided by a governmental agency.

§711. Employees; retirement; pension plans

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A. Employees at the airport may transfer to the regional authority to which operational jurisdiction of the airport will be transferred as provided in this Section on one or more dates agreed to by the regional authority and the local government. The date or dates shall be as soon as administratively feasible, but not later than one hundred eighty days after the FAA approval date. The initial terms of employment, including for purposes of pension and other benefits, for transferring employees shall be substantially similar to the terms of employment for the employees immediately before the transfer. The regional authority shall offer to enter into a collective bargaining agreement covering transferring employees who on their transfer date were covered by a collective bargaining agreement with the local government. The agreement offered by the regional authority shall have substantially similar terms of employment as the local government collective bargaining agreement and remain in effect for the same period. The regional authority shall become the employer of transferring employees on the date of transfer without a break in employment and shall recognize the length of service of the transferring employees with the local government for purposes of the regional authority's benefit plans and programs. The local government shall not be an employer of any employee at the airport after the transfer date. The accrued local government pension benefits or credits of a transferring employee shall not be diminished because of the transfer. The pension benefits and credits shall be transferred to the retirement system or pension plan established by the regional authority as provided in Subsections B and C of this Section.

B.(1) Except as provided in Paragraph (2) of this Subsection, by the approval date, the regional authority shall have taken all necessary steps to

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required to make transfers to other systems in accordance with R.S. 11:143,

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1 then the defined benefit plan shall transfer to the regional authority's system or 2 plan an amount calculated in accordance with the provisions of R.S. 11:143 3 upon application of the member for a transfer of service credit. (ii) If the regional authority's retirement system or pension plan is not 4 5 required to make transfers to other systems in accordance with R.S. 11:143, then the defined benefit plan shall transfer to the regional authority's system or 6 7 plan the amount of the employee's contributions upon application of the 8 member for that refund and transfer. 9 (2) For defined contribution plans, the amount credited to each 10 transferring employee's account in the local government's retirement system or 11 pension plan on or before the transfer date. For purposes of this Paragraph, the 12 local government shall fully vest the account of the transferring employee on the 13 day immediately preceding the transfer date and shall make contributions on behalf of the transferring employee for the portion of the transfer year in which 14 15 the employee was employed by the local government and eligible to participate 16 in the plans regardless of any allocation requirements that otherwise might 17 prevent the transferring employee from receiving a contribution for the year of 18 the transfer. 19 D. The local government shall transfer the amounts to be transferred 20 pursuant to Subsection E of this Section in cash or in some other form 21 acceptable to the trustees. The transfer of money to the trustees pursuant to this 22 Subsection terminates the local government's obligation to the transferring employees and the transferring employees' rights under the local government's 23 24 retirement system and pension plans. 25 E. If the local government has an obligation to provide retiree health 26 benefits or payments to transferring employees, the regional authority shall 27 assume the obligations. The regional authority shall not assume obligations in 28 excess of the amount properly allocable to the transferring employees. The local 29 government shall, as soon as administratively feasible but not later than one 30

hundred eighty days after all employee transfers pursuant to Subsection A of

1	this Section, transfer to the regional authority an amount sufficient to fund the
2	transferring employees' accrued benefits to the extent that the benefits have
3	been funded by the local government on or before the transfer date. The
4	regional authority shall transfer the amounts required to be transferred under
5	this Subsection to a qualifying entity established by the regional authority in
6	cash, or in some other form acceptable to the qualifying entity. The transfer of
7	money to a qualifying entity established by the regional authority pursuant to
8	this Subsection terminates the local government's obligations to the transferring
9	employees and the transferring employees' rights to receive the benefits from
10	the local government.
11	F. This Section shall apply only to local government employees who
12	transfer their employment to the regional authority in accordance with this
13	Section.
14	G.(1) An employee hired by the regional authority, other than a
15	transferring employee, is eligible to participate in the benefit plans established
16	by the regional authority, in accordance with and subject to the terms of the
17	plans as established by the regional authority, in its sole discretion.
18	(2) If the regional authority elects to participate in the Employees'
19	Retirement System of the City of Baton Rouge and Parish of East Baton Rouge,
20	an employee's membership in the system shall be governed by the ordinances
21	and other plan provisions of the system.
22	H. As used in this Section:
23	(1) "Transfer date" means the earlier of the date of transfer or the
24	deadline for transfer of employment to the regional authority.
25	(2) "Transferring employee" means an employee at the airport who
26	timely transfers to the regional authority by the transfer date.
27	§712. Transfer of operational jurisdiction; other publically owned airports
28	A. The regional authority may accept the transfer of operational
29	jurisdiction of other publicly owned airports, in and outside of the local
30	government. In accepting a transfer, the regional authority shall not assume

1	financial obligations other than those associated with the operation of the
2	airport being transferred and with debt issued to finance improvements at the
3	airport being transferred.
4	B. The provisions of this Section shall in no way be construed to mean
5	that the regional authority created herein shall have the authority to intervene
6	in the administration or operation of any existing airport facility without the
7	consent of the public body owning and operating such airport or airport facility
8	and applicable federal regulations.
9	§713. Bonded indebtedness; authority
10	A. For the purpose of acquiring, purchasing, constructing, improving,
11	installing, enlarging, furnishing, equipping, reequipping, or repairing airports
12	and airport facilities for which operational jurisdiction is transferred pursuant
13	to this Chapter or is acquired by the regional authority, the regional authority
14	may issue self-liquidating bonds of the authority in accordance with and
15	exercise all of the powers conferred on public entities by and under state law.
16	B. The regional authority may borrow money and issue municipal
17	securities in accordance with and exercise all of the powers conferred on
18	municipalities by and under state law.
19	C. All bonds or other evidences of indebtedness issued by the regional
20	authority pursuant to this Chapter, and the interest on them, are free and
21	exempt from all taxation in this state, except inheritance and estate taxes and
22	taxes on gains realized from the sale, payment, or other disposition of them.
23	D. Any suit to determine the validity of bonds issued by the regional
24	authority shall be brought only in accordance with the provisions of R.S.
25	<u>13:5121 et seq.</u>
26	E. On request of the board of the regional authority, the Baton Rouge
27	Metropolitan Council may take one or more of the following actions:
28	(1) Pledge the full faith and credit of the local government behind any
29	obligation or evidence of indebtedness of the regional authority.
30	(2) Advance money to the regional authority for working capital and

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1	other purposes of the regional authority on terms and conditions agreed to by
2	the regional authority and the local government consistent with obligations
3	under applicable federal law, regulations, and assurances associated with
4	accepting grants from the FAA or another agency of the United States or this
5	state.
6	(3) Appropriate and grant money to the regional authority in
7	furtherance of its purposes.
8	(4) Grant and convey to the regional authority movable or immovable
9	property of any kind or nature, or any interest in movable or immovable
10	property, for carrying out the authorized purposes of the regional authority.
11	F. A pledge made under Subsection E of this Section shall be at the
12	discretion of the governing body and may be subject to an agreement providing
13	for terms and conditions of the pledge and for repayment of any amount paid
14	under the pledge as the regional authority and the local government determine
15	to be necessary and advisable consistent with obligations under applicable
16	federal law, regulations, and assurances associated with accepting grants from
17	the FAA or another agency of the United States or this state.
18	G. An agreement by the authority to repay an advance made pursuant
19	to this Section and any obligation incurred by the regional authority under the
20	agreement shall not be subject to R.S. 39:1461 et seq.
21	H. For the purpose of more effectively managing its debt service, the
22	regional authority may enter into an interest rate exchange or swap, hedge, or
23	similar agreement or agreements in connection with the issuance or proposed
24	issuance of obligations or other evidences of indebtedness or in connection with
25	its then outstanding obligations or other evidences of indebtedness. The
26	authority may create a reserve fund for the payment of the interest rate
27	exchange or swap, hedge, or similar agreement.
28	I. An agreement entered into pursuant to this Section shall comply with
29	all of the following requirements:
30	(1) The agreement is not a debt of the regional authority entering into the

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agreement for any statutory debt limitation purpose.

(2) The agreement is payable from general funds of the regional authority or, subject to any existing contracts, from any available money or revenue sources, including revenues that are specified by the agreement, securing the obligation or evidence of indebtedness in connection with the agreement.

J. Notwithstanding anything in this Chapter or any other law to the contrary, all ordinances, resolutions, and other proceedings of the local government with respect to any outstanding bonds, notes, or evidences of indebtedness or liability assumed by a regional authority pursuant to this Chapter constitute a contract between the regional authority and the holders of the bonds, notes, or evidences of indebtedness or liability and shall have their provisions enforceable against the regional authority or any or all of its successors or assigns, by mandamus or any other appropriate action or proceeding in law or in equity in any court of competent jurisdiction in accordance with law.

K. Bonds, notes, or evidences of indebtedness or liability that are assumed by the regional authority pursuant to this Chapter are payable solely from and secured solely by the sources of revenue that were pledged to those bonds, notes, or evidences of indebtedness or liability under the ordinance, resolution, or other proceedings of the local government.

L. This Chapter and any other law shall not relieve the regional authority from any bonded or other debt or liability lawfully contracted by the local government with respect to the airport and outstanding on the effective date of the transfer of the operational jurisdiction over the airport to the regional authority.

M. The regional authority shall not take any action to impair the rights or remedies of the holders of the bonds or other obligations of the local government that owns the airport that were lawfully issued before the transfer of operational jurisdiction of the airport to the regional authority.

1 N. Effective on the FAA approval date, trustees, paying agents, and 2 registrars for any obligation of the local government that has been assumed by 3 the regional authority pursuant to Subsections A through G of this Section shall perform all of their duties and obligations and provide all notices related to the 4 5 obligations as if the regional authority were the issuer of the obligations. The trustees, paying agents, and registrars shall care for and consider all revenues 6 7 and money pledged to secure obligations of the local government that have been 8 assumed by the regional authority under Subsections A through G of this 9 Section as revenues and money of the regional authority. The regional authority 10 shall indemnify and hold harmless the trustees, paying agents, and registrars 11 from liability incurred in compliance with this Subsection. 12 §714. Implementation; taxation 13 The authorized purposes of the regional authority shall be for the benefit of the people of the region the airport serves and in order to meet present and 14 future state and regional needs with respect to the provision of adequate, safe, 15 16 and efficient airport facilities and services to the public and to promote the 17 economic development and well-being of this state. By performing an essential governmental function, the regional authority is not required to pay taxes or 18 19 assessments of any kind or nature whatsoever on any property required or used 20 for airport or airport facility purposes or on any rates, fees, rentals, receipts, or 21 income at any time received by it. Section 2. R.S. 11:2213(12) is hereby amended and reenacted and R.S. 22 11:2213(11)(k), 2214(A)(2)(f), and 2225.4(A)(2)(c) are hereby enacted to read as follows: 23 24 §2213. Definitions The following words and phrases, as used in this Chapter, unless a different 25 meaning is plainly required by context, shall have the following meanings: 26 27 28 (11) "Employee" shall mean any of the following classifications: 29 (k) Employee shall also mean any person employed by the Baton Rouge 30

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1	Regional Airport Authority who would be a system member if employed by a
2	municipality.
3	(12) "Employer" shall mean any municipality in the state of Louisiana which
4	employs a full-time police officer, empowered to make arrests, or which has an
5	elected chief of police whose salary is at least one thousand dollars per month, the
6	Baton Rouge Regional Airport Authority, and the Municipal Police Employees'
7	Retirement System.
8	* * *
9	§2214. Membership
10	A. The membership of the retirement system shall be composed as follows:
11	* * *
12	(2) * * *
13	(f) The mandatory membership provisions of this Paragraph shall not
14	apply to employees of the Baton Rouge Regional Airport Authority if the
15	authority elects to establish its own retirement system or pension plan as
16	provided in the legislation authorizing the creation of the authority.
17	* * *
18	§2225.4. Unfunded accrued liability; payment by employer
19	(A) * * *
20	(2) * * *
21	(c) If, on the June thirtieth immediately following the transfer of
22	employees from the city to the Baton Rouge Regional Airport Authority, the city
23	is deemed to have partially dissolved its police department, the system shall
24	determine whether the partial dissolution would have occurred without the
25	transfer of employees. If no dissolution would have occurred without the
26	transfer and the employees transferred to the authority remain members of the
27	system, the city shall not be required to make the payments otherwise required
28	by this Section.
29	* * *
30	Section 3. Paragraph (C)(1) of Section 3 of Act No. 151 of the 1969 Regular Session

Page 29 of 32 Coding: Words which are struck through are deletions from existing law; words in **boldface type and underscored** are additions. of the Legislature, as amended by Act No. 804 of the 1982 Regular Session of the Legislature, Act No. 551 of the 1984 Regular Session of the Legislature, and Act No. 91 of the 1995 Regular Session of the Legislature, is hereby amended and reenacted to read as follows:

Section 3.

8 * * *

C.(1)(a) Subject to the provisions of Section 5 hereof, there is hereby further created and established a board of commissioners (hereinafter called the "commission") composed of thirteen members. Nine members shall be from East Baton Rouge Parish, appointed by the authority, and shall serve terms designated by the authority. Such appointees shall be qualified electors in and own property assessed in East Baton Rouge Parish, and may be members of the city council of the city of Baton Rouge or the parish council of the parish of East Baton Rouge.

(b) The state senators from state senatorial districts fourteen and fifteen, or their designees, the state representatives from state representative districts sixty-three, and sixty-four, or their designees, shall serve as ex officio members of the commission with all voting rights and privileges afforded to other members of the commission. They shall serve terms concurrent with their term of elected office. Appointment of a designee shall be at the discretion of the legislator and shall be in writing transmitted to the commission. The appointing legislator may be represented at a meeting of the commission only by his duly appointed designee or himself. A legislator may only have one designee at a time. A designee shall serve at the pleasure of the appointing legislator and may be terminated at any time. No subsequent appointment of a designee shall be permitted unless the previous appointed designee has resigned or otherwise been terminated, and such resignation or termination shall be transmitted in writing to the commission. Membership seats held by state legislators shall cease to exist and terminate December 31, 2027.

Section 4. The provisions and implementation of Section 1 and 2 of this Act shall be subject to the exercise of the authority provided for in this Act by the Baton Rouge

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1 Metropolitan Council and the approval of the transfer of the operating certificate pursuant

to 14 CFR 139 by the Federal Aviation Administration.

The original instrument and the following digest, which constitutes no part of the legislative instrument, were prepared by Senate Legislative Services. The keyword, summary, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

DIGEST 2025 Regular Session

SB 176 Reengrossed

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Foil

<u>Proposed law</u> authorizes the Baton Rouge Metropolitan Council (BRMC) to form a special purpose airport authority known as the "Baton Rouge Regional Airport Authority".

Proposed law provides for definitions.

<u>Proposed law</u> provides requirements for the airport authority including adhering to open meetings laws, public records laws, and passage of a resolution by the BRMC.

<u>Proposed law</u> provides requirements for the airport authority's board of commissioners and articles of incorporation. <u>Proposed law</u> further provides for the requirements of the members of the board and the provisions necessary to be included in the articles of incorporation.

<u>Proposed law</u> provides for meetings of the board, special meetings, and audit committees made up of board members of the airport authority.

<u>Proposed law</u> provides for the appointment and qualifications of a chief executive officer and a chief financial officer of the airport authority. <u>Proposed law</u> further provides for the duties and responsibilities of the chief executive officer and the chief financial officer.

<u>Proposed law</u> provides for procurement policies consistent with the FAA, liability procedures, and the ability to purchase insurance policies to cover members of the board, officers, appointees, and employees of the airport authority.

<u>Proposed law provides</u> for legal rights and obligations of the airport authority and the airport authority's ability to accept the transfer of operational jurisdiction of other publicly owned airports, in and outside of the local government.

<u>Proposed law</u> provides for employees transferring to the regional airport authority, the employees' pension plans, benefits, and collective bargaining agreements pursuant to Louisiana law. <u>Proposed law</u> further provides for the Airport Authority's ability to provide and establish retirement plans and the employees' ability to take advantage of city or parish retirement plans, or retirement plans established by the authority.

<u>Present law</u> provides for the Baton Rouge Airport District and the board of commissioners.

<u>Proposed law</u> provides legislative members of certain legislative districts shall be removed from the commission by December 31, 2027.

<u>Proposed law</u> provides the Baton Rouge Regional Airport Authority shall not be an entity unless and until certain provisions are met including the adoption of a resolution by the BRMC and the approval of the transfer of the operating certificate by the FAA.

Effective August 1, 2025.

(Amends Paragraph (C)(1) of Section 3 of Act No. 151 of 1969 R.S., as amended by Act No.

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804 of 1982 R.S., Act No. 551 of 1984 R.S., and Act No. 91 of 1995 R.S. and R.S. 11:2213(12); adds R.S. 2:701-714, R.S. 11:2213(11)(k), 2214(A)(2)(f), and 2225.4(A)(2)(c))

Summary of Amendments Adopted by Senate

<u>Committee Amendments Proposed by Senate Committee on Transportation, Highways, and Public Works to the original bill</u>

- 1. Adds clarifying language regarding retirement.
- 2. Makes technical changes.

Senate Floor Amendments to engrossed bill

1. Makes technical changes.