



LEGISLATIVE FISCAL OFFICE
Fiscal Note

Fiscal Note On: **HB 473** HLS 25RS 620
Bill Text Version: **REENGROSSED**
Opp. Chamb. Action: **w/ SEN COMM AMD**
Proposed Amd.:
Sub. Bill For.:

Date: June 6, 2025	10:00 AM	Author: EMERSON
Dept./Agy.: TRSL		
Subject: Eliminates education funds for payment of TRSL UAL		Analyst: Julie Silva

FUNDS/FUNDING RE1 DECREASE SD RV See Note Page 1 of 2

(Constitutional Amendment) Provides relative to the application of state monies to the unfunded accrued liability of the Teachers' Retirement System of La.

Proposed amendment retains TOPS MSA payment and splits investment earnings of the Millennium Trust equally between the TOPS Fund and Health Excellence Fund after applying an inflationary factor. Proposed amendment liquidates the Education Excellence Fund, Louisiana Education Quality Trust Fund (Permanent Fund), and the Louisiana Quality Education Support Fund (Support Fund) sending the balance to Teachers Retirement System of Louisiana to apply to it oldest amortized unfunded accrued liability (UAL) base. PRequires local public school systems to provide a teacher pay raise with savings realized from payment of those retirement system liabilities at a rate of \$2,250 for certificated personnel and at least \$1,225 for noncertificated personnel, as provided by law. Requires additional SGF expenditures for the Minimum Foundation Program relative to such pay raises and directs BESE to submit the total amount of the required adjustment to MFP funding to the legislature for inclusion in the FY 27 general appropriation bill no later than 5/15/26. To be submitted to the electors at the statewide election to be held on 4/18/26.

EXPENDITURES	2025-26	2026-27	2027-28	2028-29	2029-30	5 -YEAR TOTAL
State Gen. Fd.	SEE BELOW	INCREASE	INCREASE	INCREASE	INCREASE	
Agy. Self-Gen.	\$0	\$0	\$0	\$0	\$0	\$0
Ded./Other	SEE BELOW	SEE BELOW	SEE BELOW	SEE BELOW	SEE BELOW	
Federal Funds	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds	\$0	INCREASE	INCREASE	INCREASE	INCREASE	\$0
Annual Total						
REVENUES	2025-26	2026-27	2027-28	2028-29	2029-30	5 -YEAR TOTAL
State Gen. Fd.	\$0	\$0	\$0	\$0	\$0	\$0
Agy. Self-Gen.	\$0	\$0	\$0	\$0	\$0	\$0
Ded./Other	DECREASE	DECREASE	DECREASE	DECREASE	DECREASE	
Federal Funds	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds	\$0	\$0	\$0	\$0	\$0	\$0
Annual Total						

EXPENDITURE EXPLANATION

Proposed legislation dissolves the Louisiana Education Quality Trust Fund (Permanent Fund), the Louisiana Quality Education Support Fund (Support Fund), and the Education Excellence Fund (EEF), and transfers the balances to the amortization base of the Teachers’ Retirement System of Louisiana (TRSL). The beginning FY 25 balances in the three funds totaled nearly \$2 B (Permanent Fund - \$1.45 B; Support Fund - \$36.2 M; and EEF - \$482 M)

The elimination of these trust funds as constitutionally protected revenue sources is expected to result in an increase in local fund expenditures to supplant allocations made to educational entities from these funds. While entities with employees enrolled in TRSL will also realize some cost savings, estimated to be \$236.2 M for the K-12 plan, actual impacts will not be known until the time the funds are fully liquidated, their balances transferred to TRSL, and the retirement contribution rate of TRSL is re-amortized. The LFO cannot quantify the net gain or loss any individual system may realize. The proposed constitutional amendment removes these dedicated funding streams and transfers the remaining balances of the funds to the TRSL for the purpose of paying down a portion of its unfunded accrued liability (UAL).

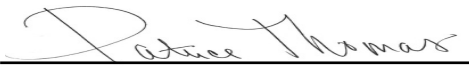
Concerning monies in the Education Excellent Fund, the Department of Treasury is directed to work with the Department of Education (LDOE) to determine the amounts held to the credit of a political subdivision or school and transfer that amount to the Overcollections Fund, where LDOE will be permitted to draw down money without an appropriation through the end of FY 27. Similarly, monies held in the Permanent Fund and the Support Fund that are held to the credit of the Board of Elementary and Secondary Education (BESE) and the Board of Regents (BoR) are to be transferred to the Overcollections Fund, however expenditures will require an appropriation. Transfer of the remaining balances of all three funds to TRSL is to be completed no later than 5/31/26.

Continued on Page Two

REVENUE EXPLANATION

The combined revenue generated from investments and royalties for the three education funds in FY 24 was approximately \$68 M. This recurring source of funding would no longer be available for future appropriation after the funds’ dissolution.

Revenues to the TOPS Fund and the Health Excellence Fund are expected to increase as, upon dissolution of the EEF, interest earnings on the Millenium Trust Fund will be deposited evenly between them.

<u>Senate</u>	<u>Dual Referral Rules</u>	<u>House</u>	
<input checked="" type="checkbox"/> 13.5.1 >= \$100,000 Annual Fiscal Cost {S & H}	<input checked="" type="checkbox"/> 6.8(F)(1) >= \$100,000 SGF Fiscal Cost {H & S}		
<input type="checkbox"/> 13.5.2 >= \$500,000 Annual Tax or Fee Change {S & H}	<input type="checkbox"/> 6.8(G) >= \$500,000 Tax or Fee Increase or a Net Fee Decrease {S}		
			Patrice Thomas Deputy Fiscal Officer



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CONTINUED EXPLANATION from page one: Page 2 of 2

Proposed law stipulates that the net savings of each school system be used to provide pay raises of at least \$2,250 for certificated personnel and at least \$1,225 for noncertificated personnel, plus any associated retirement costs, beginning with the 2026-2027 school year. Note: The statutory companion, HB 466 stipulates the pay raises for noncertificated personnel are to be no less than \$1,125. The LFO was provided a simulation using this lower figure, which provides the total cost of the pay raises will be \$217.2 M in FY 27 and annualized in the following FYs; however, if the rate of \$1,225 is used the total cost of the raises is assumed to be marginally higher. Proposed legislation further requires the MFP formula effective for the 2026-27 school year to include the permanent salary increase and related benefits for all public school system personnel eligible for the pay stipends provided in FY 24 and FY 25. The legislature is required to include appropriate funding for these increases; however, any portion of the funding for a public school system that participates in TRSL will be adjusted to account for the net savings realized by that public school system for the 2026-2027 school year attributable to the payments made to the UAL.

The Secretary of State may incur minimal ballot processing costs associated with this measure. As a regular practice, the Secretary of State typically budgets for up to 10 constitutional amendments and statewide propositions for the fall statewide elections. To the extent the ballot includes more than 10 constitutional amendments and statewide propositions, the Secretary of State may require additional SGF resources for the April 18, 2026, statewide election. Any expenditure impact would be realized in FY 26.

Senate Dual Referral Rules
☒ 13.5.1 >= \$100,000 Annual Fiscal Cost {S & H}
☐ 13.5.2 >= \$500,000 Annual Tax or Fee Change {S & H}

House
☒ 6.8(F)(1) >= \$100,000 SGF Fiscal Cost {H & S}
☐ 6.8(G) >= \$500,000 Tax or Fee Increase or a Net Fee Decrease {S}


Patrice Thomas
Deputy Fiscal Officer