SLS 13RS-421 REENGROSSED

Regular Session, 2013

SENATE BILL NO. 101

BY SENATOR JOHNS

Prefiled pursuant to Article III, Section 2(A)(4)(b)(i) of the Constitution of Louisiana.

LIFE INSURANCE. Provides with respect to life insurance reserves. (1/1/14)

1 AN ACT

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To amend and reenact R.S. 22:752(A) and (D)(introductory paragraph), 753(B) and (C), and 936(G)(8)(f) and (g) and (9), and R.S. 44:4.1(B)(11), and to enact R.S. 22:752(E) and (F), 753(D), (E), (F), (G), (H), (I), and (J), and 936(G)(8)(h) and (i) and (J)(7), relative to life insurance reserves; to provide with respect to policies under standard valuation law; to provide relative to standard nonforfeiture law for life insurance; to provide for an effective date; and to provide for related matters.

Be it enacted by the Legislature of Louisiana:

Section 1. R.S. 22:752(A) and (D)(introductory paragraph), 753(B) and (C), and 936(G)(8)(f) and (g) and (9) are hereby amended and reenacted and R.S. 22:752(E) and (F), 753(D), (E), (F), (G), (H), (I), and (J), and 936(G)(8)(h) and (i) and (J)(7) are hereby enacted to read as follows:

§752. Actuarial opinion reserves

A. Each Prior to the operative date of the valuation manual, each life insurance company doing business in this state shall annually submit the opinion of a qualified actuary as to whether the reserves and related actuarial items held in support of the policies and contracts specified by the commissioner by regulation are

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computed appropriately, are based on assumptions which satisfy contractual provisions, are consistent with prior reported amounts, and comply with applicable laws of this state. The commissioner by regulation shall define the specifics of this opinion and add any other items deemed to be necessary in its scope.

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D. Each opinion <u>required by Subsections A and B of this Section</u> shall be governed by the following provisions:

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- E. On and after the operative date of the valuation manual, every company with outstanding life insurance contracts, accident and health insurance contracts, or deposit-type contracts in this state and subject to regulation by the commissioner shall annually:
- (1) Submit an opinion of the appointed actuary as to whether the reserves and related actuarial items held in support of the policies and contracts are computed appropriately, are based on assumptions that satisfy contractual provisions, are consistent with prior reported amounts, and comply with the laws of this state.
- (2) Include in the opinion required by Paragraph (1) of this Subsection, unless exempted in the valuation manual, an opinion of the same appointed actuary as to whether the reserves and related actuarial items held in support of the policies and contracts specified in the valuation manual, when considered in light of the assets held by the company in support of the reserves and related actuarial items, including but not limited to the investment earnings from the assets and the considerations anticipated to be received and retained under the policies and contracts, make adequate provision for the company's obligations under the policies and contracts, including but not limited to the benefits under and expenses associated with the policies and contracts.
- F. Each opinion required by Subsection E of this Section shall be governed by the following:

respect to the appointed actuary's opinion.

(8) Disciplinary action by the commissioner against the company or the appointed actuary shall be in accordance with this Title and rules or regulations promulgated by the commissioner.

§753. Policies under standard valuation law

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# B. For policies and contracts issued prior to the operative date of the valuation manual:

(1) Except as otherwise provided in Paragraphs (2) and (3) of this Subsection, the minimum standard for the valuation of all other policies and contracts shall be the commissioner's reserve valuation methods defined in Paragraphs (4), (5), and (8) of this Subsection, five percent interest for group annuity and pure endowment contracts, four percent interest for all other such policies and contracts, and four and one-half percent interest for policies and contracts, other than annuities and pure endowment contracts, issued on or after September 7, 1979, and the following tables:

(a) For all ordinary policies of life insurance issued on the standard basis, excluding any disability and accidental death benefits in such policies: the Commissioners 1941 Standard Ordinary Mortality Table for such policies issued prior to September 7, 1979, the Commissioners 1958 Standard Ordinary Mortality Table for such policies issued on or after September 7, 1979, and prior to January 1, 1989; provided that for any category of such policies issued on female risks, all modified net premiums and present values referred to in this Section may be calculated according to an age not more than six years younger than the actual age of the insured; and for such policies issued on or after January 1, 1989, the Commissioners 1980 Standard Ordinary Mortality Table, or, at the election of the insurer for any one or more specified plans of life insurance, the Commissioners 1980 Standard Ordinary Mortality Table with Ten-Year Select Mortality Factors, or any ordinary mortality table adopted after 1980, by the National Association of Insurance Commissioners that is approved by the commissioner.

- (b) For all new industrial life insurance policies issued on the standard basis, excluding any disability and accidental death benefits in such policies: the 1941 Standard Industrial Mortality Table for such policies issued prior to September 7, 1979, and for such policies issued on or after such effective date the Commissioners 1961 Standard Industrial Mortality Table or any industrial mortality table adopted after 1980, by the National Association of Insurance Commissioners that is approved by the commissioner.
- (c) For individual annuity and pure endowment contracts, excluding any disability and accidental death benefits in such policies: the 1937 Standard Annuity Mortality Table or, at the option of the insurer, the Annuity Mortality Table for 1949, Ultimate, or any modification of either of these tables approved by the commissioner.
- (d) For group annuity and pure endowment contracts, excluding any disability and accidental death benefits in such policies: the Group Annuity Mortality Table for 1951, any modification of such table approved by the commissioner, or, at the option of the insurer, any of the tables or modifications of tables specified for individual annuity and pure endowment contracts.
- (e) For total and permanent disability benefits in or supplementary to ordinary policies or contracts: for policies or contracts issued on or after January 1, 1966, the tables of Period 2 disablement rates and the 1930 to 1950 termination rates of the 1952 Disability Study of the Society of Actuaries, with due regard to the type of benefit or any tables of disablement rates and termination rates adopted on or after January 1, 1981, by the National Association of Insurance Commissioners that are approved by the commissioner; for policies or contracts issued on or after January 1, 1961, and prior to January 1, 1966, either such tables or, at the option of the insurer, the Class (3) Disability Table (1926); and for policies issued prior to January 1, 1961, the Class (3) Disability Table (1926). Any such table shall, for active lives, be combined with a mortality table authorized by this Subpart for calculating the reserves for life insurance policies.

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- (f) For accidental death benefits in or supplementary to policies: for policies issued on or after January 1, 1966, the 1959 Accidental Death Benefits Table or any accidental death benefits table adopted on or after January 1, 1981, by the National Association of Insurance Commissioners that is approved by the commissioner; for policies issued on or after January 1, 1961, and prior to January 1, 1966, either such table or, at the option of the insurer, the Inter-Company Double Indemnity Mortality Table; and for policies issued prior to January 1, 1961, the Inter-Company Double Indemnity Mortality Table. Either table shall be combined with a mortality table authorized by this Subpart for calculating the reserves for life insurance policies.
- (g) For group life insurance, life insurance issued on the substandard basis and other special benefits: such tables as approved by the commissioner.
- (2)(a) Except as provided in Paragraph (3) of this Subsection, the minimum standard for the valuation of all individual annuity and pure endowment contracts issued on or after September 7, 1979, and for all annuities and pure endowments purchased on or after such effective date under group annuity and pure endowment contracts shall be the Commissioner's reserve valuation methods defined in Paragraphs (4) and (5) of this Subsection and the following tables and interest rates:
- (i) For individual annuity and pure endowment contracts issued prior to September 7, 1979, excluding any disability and accidental death benefits in such contracts: the 1971 Individual Annuity Mortality Table, or any modification of this table approved by the commissioner, and six percent interest for single premium immediate annuity contracts, and four percent interest for all other individual annuity and pure endowment contracts.
- (ii) For individual single premium immediate annuity contracts issued on or after September 7, 1979, excluding any disability and accidental death benefits in such contracts: the 1971 Individual Annuity Mortality Table or any individual annuity mortality table adopted on or after January 1, 1981, by the National Association of Insurance Commissioners that is approved by the commissioner, or any modification of these tables approved by the commissioner, and seven and one-

half percent interest.

(iii) For individual annuity and pure endowment contracts issued on or after September 7, 1979, other than single premium immediate annuity contracts, excluding any disability and accidental death benefits in such contracts: the 1971 Individual Annuity Mortality Table or any individual annuity mortality table adopted on or after January 1, 1981, by the National Association of Insurance Commissioners that is approved by the commissioner, or any modification of these tables approved by the commissioner, and five and one-half percent interest for single premium deferred annuity and pure endowment contracts and four and one-half percent interest for all other such individual annuity and pure endowment contracts.

- (iv) For all annuities and pure endowments purchased prior to September 7, 1979, under group annuity and pure endowment contracts, excluding any disability and accidental death benefits purchased under such contracts: the 1971 Group Annuity Mortality Table, or any modification of this table approved by the commissioner, and six percent interest.
- (v) For all annuities and pure endowments purchased on or after September 7, 1979, under group annuity and pure endowment contracts, excluding any disability and accidental death benefits purchased under such contracts: the 1971 Group Annuity Mortality Table or any group annuity mortality table adopted on or after January 1, 1981, by the National Association of Insurance Commissioners that is approved by the commissioner, or any modification of these tables approved by the commissioner, and seven and one-half percent interest.
- (b) Any insurer may file with the commissioner a written notice of its election to comply with the provisions of this Paragraph after a specified date before January 1, 1981, which shall be the effective date of this Paragraph for such insurer; provided, an insurer may elect a different effective date for individual annuity and pure endowment contracts from that elected for group annuity and pure endowment contracts. If an insurer makes no such election, the effective date of this Paragraph for such insurer shall be January 1, 1981.

1	(3)(a) The interest rates used in determining minimum standard for the
2	valuation of the policies and contracts listed in Items (i), (ii), (iii), and (iv) of this
3	Subparagraph shall be the calendar year statutory valuation interest rates, as defined
4	in this Paragraph, or, at the option of the insurer, for any category of policies or
5	contracts, the rate or rates of interest provided in Paragraph (1) or (2) of this
6	Subsection.
7	(i) All life insurance policies issued in a particular calendar year, on or after
8	January 1, 1989.
9	(ii) All individual annuity and pure endowment contracts issued on or after
10	January 1, 1983.
11	(iii) All group annuities and pure endowments on or after January 1, 1983.
12	(iv) The net increase, if any, in a particular calendar year after January 1,
13	1983, in the amounts held under guaranteed interest contracts.
14	(b)(i) The calendar year statutory valuation interest rates shall be determined
15	as follows, with the results rounded to the nearer one-quarter of one percent:
16	(aa) For life insurance: $I = .03 + W (R_103) + \underline{W} (R_209)$ .
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18	(bb) For single premium immediate annuities and for annuity benefits
19	involving life contingencies arising from other annuities with cash settlement options
20	and from guaranteed interest contracts with cash settlement options: $I=.03 + W$ (R-
21	.03) where $R_1$ is the lesser of R and .09; $R_2$ is the greater of R and .09; R is the
22	reference interest rate defined in Subparagraph (d) of this Paragraph; and W is the
23	weighting factor defined in Subparagraph (c) of this Paragraph.
24	(cc) For other annuities with cash settlement options and guaranteed interest
25	contracts with cash settlement options, valued on an issue year basis, except as stated
26	in Subitem (bb) of this Item, the formula for life insurance stated in Subitem (aa) of
27	this Item shall apply to annuities and guaranteed interest contracts with guarantee
28	durations in excess of ten years, and the formula for single premium immediate

annuities stated in Subitem (bb) of this Item shall apply to annuities and guaranteed

2	(dd) For other annuities with no cash settlement options and for guaranteed
3	interest contracts with no cash settlement options, the formula for single premium
4	immediate annuities stated in Subitem (bb) of this Item shall apply.
5	(ee) For other annuities with cash settlement options and guaranteed interest
6	contracts with cash settlement options, valued on a change in fund basis, the formula
7	for single premium immediate annuities stated in Subitem (bb) of this Item shall
8	apply.
9	(ii) However, if the calendar year statutory valuation interest rate for any life
10	insurance policies issued in any calendar year determined without reference to this
11	Subparagraph differs from the corresponding actual rate for similar policies issued
12	in the immediately preceding calendar year by less than one-half of one percent, the
13	calendar year statutory valuation interest rate for such life insurance policies shall
14	then be equal to the corresponding actual rate for the immediately preceding calendar
15	year. For purposes of applying this Subparagraph, the calendar year statutory
16	valuation interest rate for life insurance policies issued in a calendar year shall be
17	determined for 1980, by using the reference interest rate defined for 1979, and shall
18	be determined for each subsequent calendar year.
19	(iii) At the option of the insurer, calculation for life insurance policies issued
20	in a particular calendar year may be made on the basis of a rate of interest not
21	exceeding the statutory interest rate, as defined in this Subsection, for life insurance
22	policies issued in the immediately preceding calendar year.
23	(c) The weighting factors referred to in the formulae stated in Subparagraph
24	(b) of this Paragraph shall be as provided in the following tables:
25	(i) Weighting factors for life insurance:
26	Guarantee Duration in years Weighting
27	<u>Factors</u>
28	10 years or less .50
29	More than 10, but not more than 20 years .45

interest contracts with guarantee duration of ten years or less.

1	More than 20 years			.35
2	For life insurance, the guarantee duration is the maximum r	num	ber o	of years
3	the life insurance can remain in force on a basis guaranteed in the	poli	су с	or under
4	options to convert to plans of life insurance with premium rates of	or no	onfo	rfeiture
5	values, or both, which are guaranteed in the original policy;			
6	(ii) The weighting factor for single premium immediate an	nnui	ties	and for
7	annuity benefits involving life contingencies arising from other ann	uitie	es w	ith cash
8	settlement options and guaranteed interest contracts with cash settle	emei	nt op	otions is
9	.80.			
10	(iii) Weighting factors for other annuities and for guar	rante	eed	interest
11	contracts, except as stated in Item (ii) of this Subparagraph, shall be	e as	spec	cified in
12	Subitems (aa), (bb), and (cc) of this Item according to the provision	ons i	in Sı	ubitems
13	(dd), (ee), and (ff) of this Item:			
14	(aa) For annuities and guaranteed interest contracts valued of	on a	n iss	sue year
15	basis:			
16	<u>w</u>	/eigl	nting	g Factor
17	<u>Guarantee</u> <u>f</u>	for F	Plan	<u>Type</u>
18	<u>Duration in Years</u>	<u>A</u>	<u>B</u>	<u>C</u>
19	5 years or less:	.80	.60	.50
20	More than 5 years, but not more than 10 years:	.75	.60	.50
21	More than 10 years, but not more than 20 years:	.65	.50	.45
22	More than 20 years:	.45	.35	.35
23	(bb)	Plan	Тур	be
24	<u>4</u>	<u>A</u>	<u>B</u>	<u>C</u>
25				
	For annuities and guaranteed interest contracts valued			
26	For annuities and guaranteed interest contracts valued on a change in fund basis, the factors shown in (a) above <b>Subparag</b>	grap	oh (2	<u>ı)</u>
26 27	on a change in fund basis, the factors shown in (a) above Subparage	_		<u>a)</u> .05
	on a change in fund basis, the factors shown in (a) above <b>Subparag</b> of this Paragraph increased by:	_	.25	.05

1	For annuities and guaranteed interest contracts valued on
2	an issue year basis, other than those with no cash settlement
3	options, which do not guarantee interest on considerations
4	received more than one year after issue or purchase and for
5	annuities and guaranteed interest contracts valued on a change
6	in fund basis which do not guarantee interest rates on
7	considerations received more than twelve months beyond
8	the valuation date, the factors shown in Subitem (aa) or derived
9	in Subitem (bb) increased by:  .05 .05 .05
10	(dd) For other annuities with cash settlement options and guaranteed interest
11	contracts with cash settlement options, the guarantee duration is the number of years
12	for which the contract guarantees interest rates in excess of the calendar year
13	statutory valuation interest rate for life insurance policies with guarantee duration in
14	excess of twenty years. For other annuities with no cash settlement options and for
15	guaranteed interest contracts with no cash settlement options, the guarantee duration
16	is the number of years from the date of issue or date of purchase to the date annuity
17	benefits are scheduled to commence.
18	(ee) The plan type as used in the above tables is defined as follows:
19	Plan Type A: At any time the policyholder may withdraw funds only with
20	an adjustment to reflect changes in interest rates or asset
21	values since receipt of the funds by the insurer, or without
22	such adjustment but in installments over five years or more,
23	or as an immediate life annuity, or no withdrawal as
24	permitted.
25	Plan Type B: Before expiration of the interest rate guarantee, the
26	policyholder may withdraw funds only with an adjustment to
27	reflect changes in interest rates or asset values since receipt
28	of the funds by the insurer, or without such adjustment but in
29	installments over five years or more, or no withdrawal is

permitted. At the end of the interest rate guarantee, funds may be withdrawn without such adjustment in a single sum or installments over less than five years.

Plan Type C: The policyholder may withdraw funds before expiration of the interest rate guarantee in a single sum or installments over less than five years either without adjustment to reflect changes in the interest rates or asset values since receipt of the funds by the insurer, or subject only to a fixed surrender charge stipulated in the contract as a percentage of the fund.

- (ff) An insurer may elect to value guaranteed interest contracts with cash settlement options and annuities with cash settlement options on either an issue year basis or on a change in fund basis. Guaranteed interest contracts with no cash settlement options and other annuities with no cash settlement options shall be valued on an issue year basis. As used in this Paragraph, an issue year basis of valuation refers to a valuation basis under which the interest rate used to determine the minimum valuation standard for the entire duration of the annuity or guaranteed interest contract is the calendar year valuation interest rate for the year of issue or year of purchase of the annuity or guaranteed interest contract, and the change in fund basis of valuation refers to a valuation basis under which the interest rate used to determine the minimum valuation standard applicable to each change in the fund held under the annuity or guaranteed interest contract is the calendar year valuation interest rate for the year of the change in the fund.
- (d) The reference interest rate referred to in Subparagraph (b) of this Paragraph shall be defined as follows:
- (i) For all life insurance, the lesser of the average over a period of thirty-six months and the average over a period of twelve months, ending on June thirtieth of the calendar year next preceding the year of issue, of the Monthly Average of the Composite Yield on Seasoned <u>Corporate</u> Bonds, as published by Moody's Investors Service, Inc.

- (ii) For a single premium immediate annuity and for annuity benefits involving life contingencies arising from other annuities with cash settlement options and guaranteed interest contracts with cash settlement options, the average over a period of twelve months, ending on June thirtieth of the calendar year of issue or year of purchase, of the Monthly Average of the Composite Yield on Seasoned <a href="Corporate">Corporate</a> Bonds, as published by Moody's Investors Service, Inc.
- (iii) For other annuities with cash settlement options and guaranteed interest contracts with cash settlement options, valued on a year of issue basis, except as stated in Subitem (c)(iii)(bb) of this Paragraph with guarantee duration in excess of ten years, the lesser of the average over a period of twelve months, ending on June thirtieth of the calendar year of issue or purchase, of the Monthly Average of the Composite Yield on Seasoned <u>Corporate</u> Bonds, as published by Moody's Investors Service, Inc.
- (iv) For other annuities with cash settlement options and guaranteed interest contracts with cash settlement options valued on a year of issue basis, except as stated in Item (ii) of this Subparagraph, with guarantee duration of ten years or less, the average over a period of twelve months, ending on June thirtieth of the calendar year of issue or purchase, of the Monthly Average of the Composite Yield on Seasoned **Corporate** Bonds, as published by Moody's Investors Service, Inc.
- (v) For other annuities with no cash settlement options and for guaranteed interest contracts with no cash settlement options, the average over a period of twelve months, ending on June thirtieth of the calendar year of issue or purchase, of the Monthly Average of the Composite Yield on Seasoned **Corporate** Bonds as published by Moody's Investors Service, Inc.
- (vi) For other annuities with cash settlement options and guaranteed interest contracts with cash settlement options, valued on a change in fund basis, except as stated in (ii) above, the average over a period of twelve months, ending on June thirtieth of the calendar year of the change in the fund, of the Monthly Average of the Composite Yield on Seasoned <u>Corporate</u> Bonds as published by Moody's

Investors Service, Inc.

(e) In the event that the Monthly Average of the Composite Yield on Seasoned Corporate Bonds is no longer published by Moody's Investors Service, Inc., or in the event that the National Association of Insurance Commissioners determines that the Monthly Average of the Composite Yield on Seasoned Corporate Bonds as published by Moody's Investors Service, Inc. is no longer appropriate for the determination of the reference interest rate, then an alternative method for determination of the reference interest rate, which is adopted by the National Association of Insurance Commissioners and approved by the commissioner, shall be substituted.

(4)(a) Except as otherwise provided in Paragraphs (5), (6), and (8) of this Subsection, reserves according to the Commissioner's Reserve Valuation Method for the life insurance and endowment benefits of policies providing for a uniform amount of insurance and requiring the payment of uniform premiums, shall be the excess, if any, of the present value at the date of valuation of such future guaranteed benefits provided for by such policies, over the then present value of any future modified net premiums therefor. The modified net premiums for any such policy shall be the uniform percentage of the respective contract premiums, excluding extra premiums on substandard policies, for such benefits that, at the date of issue of the policy, the present value of all modified net premiums shall be equal to the sum of the then present value of such benefits provided for by the policy and the excess of Item (i) of this Subparagraph over Item (ii) of this Subparagraph as follows:

(i) A net level annual premium equal to the present value at the date of issue of such benefits provided for after the first policy year, divided by the present value at the date of issue of an annuity of one per annum payable on the first and each subsequent anniversary of such policy on which a premium falls due; provided however, that such net level annual premium shall not exceed the net level annual premium on the nineteen year premium whole life plan for insurance of the same amount at an age one year higher than the age at issue of such policy.

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(ii) A net one year term premium for such benefits provided for in the first
 policy year.
 (b) Any life insurance policy issued on or after January 1, 1986, for which

the contract premium in the first policy year exceeds that of the second year and for which no comparable additional benefit is provided in the first year for such excess and which provides an endowment benefit or a cash surrender value, or a combination thereof, in an amount greater than such excess premium, the reserve according to the Commissioner's Reserve Valuation Method as of any policy anniversary occurring on or before the assumed ending date defined herein as the first policy anniversary on which the sum of any endowment benefit and any cash surrender value then available is greater than such excess premium shall, except as otherwise provided in Paragraph (8) of this Subsection be the greater of the reserve as of such policy anniversary calculated as described in Subparagraph (a) of this Paragraph and the reserve as of such policy anniversary calculated as described in that Subparagraph, but with the value defined in that Subparagraph being reduced by fifteen percent of the amount of such excess first year premium, all present values of benefits and premiums being determined without reference to premiums or benefits provided for by the policy after the assumed ending date, the policy being assumed to mature on such date as an endowment, and the cash surrender value provided on such date being considered as an endowment benefit. In making the above comparison the mortality and interest bases stated in Paragraphs (1) and (3) of this Subsection shall be used.

(c) Reserves according to the Commissioner's Reserve Valuation Method for life insurance policies providing for a varying amount of insurance or requiring the payment of varying premiums shall be calculated by a method consistent with the principles of this Paragraph. Reserves for group annuity and pure endowment contracts purchased under a retirement plan or plan of deferred compensation, established or maintained by an employer, including a partnership or sole proprietorship, or by an employee organization, or by both, other than a plan

providing individual retirement accounts or individual retirement annuities under Section 408 of the Internal Revenue Code, as now or hereafter amended; disability and accidental death benefits in all policies and contracts; and all other benefits, except life insurance and endowment benefits in life insurance policies and benefits provided by all other annuity and pure endowment contracts, shall be calculated by a method consistent with the benefits granted and approved by the commissioner.

- (5)(a) This Section shall apply to all annuity and pure endowment contracts other than group annuity and pure endowment contracts purchased under a retirement plan or plan of deferred compensation, established or maintained by an employer (including a partnership or sole proprietorship) or by an employee organization, or by both, other than a plan providing individual retirement accounts or individual retirement annuities under Section 408 of the Internal Revenue Code, as now or hereafter amended.
- (b) Reserves according to the commissioner's annuity reserve method for benefits under annuity or pure endowment contracts, excluding any disability and accidental death benefits in such contracts shall be the greatest of the respective excesses of the present values, at the date of valuation, of the future guaranteed benefits, including guaranteed nonforfeiture benefits, provided for by such contracts at the end of each respective contract year, over the present value, at the date of valuation, of any future valuation considerations derived from future gross considerations, required by the terms of such contract, that become payable prior to the end of such respective contract year. The future guaranteed benefits shall be determined by using the mortality table, if any, and the interest rate, or rates, specified in such contracts for determining guaranteed benefits. The valuation considerations are the portions of the respective gross considerations applied under the terms of such contracts to determine nonforfeiture values.
- (6)(a) An insurer's aggregate reserves for all life insurance policies, excluding disability and accidental death benefits, shall in no event be less than the aggregate reserves calculated in accordance with the methods set forth in Paragraphs

(4), (5), (8), and (10) of this Subsection and the mortality table or tables, and rate or rates of interest used in calculating nonforfeiture benefits for such policies.

- (b) In no event shall the aggregate reserves for all policies, contracts, and benefits be less than the aggregate reserves determined to be necessary to render the opinion required in R.S. 22:752.
- (c) The commissioner of insurance shall promulgate a regulation containing the minimum standards applicable to the valuation of health and accident plans.
- (7) Reserves for any category of policies, contracts, or benefits may be calculated at the option of the insurer according to any standards which produce greater aggregate reserves for such category than those calculated according to the minimum standard herein provided, but the rate or rates of interest used for policies and contracts, other than annuity and pure endowment contracts, shall not be higher but may be lower than the corresponding rate or rates of interest used in calculating any nonforfeiture benefits provided for therein.
- (8)(a) If in any contract year the gross premium charged by any life insurer on any policy or contract is less than the valuation net premium for the policy or contract calculated by the method used in calculating the reserve thereon but using the minimum valuation standards of mortality and rate of interest, the minimum reserve required for such policy or contract shall be the greater of either the reserve calculated according to the mortality table, rate of interest, and method actually used for such policy or contract, or the reserve calculated by the method actually used for such policy or contract but using the minimum valuation standards of mortality and rate of interest and replacing the valuation net premium by the actual gross premium in each contract year for which the valuation net premium exceeds the actual gross premium. The minimum valuation standards of mortality and rate of interest referred to in this Paragraph are those standards stated in Paragraphs (1) and (3) of this Subsection.
- (b) Any life insurance policy issued on or after January 1, 1986, for which the gross premium in the first policy year exceeds that of the second year and for

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(10) In the case of any plan of life insurance which provides for future premium determination, the amounts of which are to be determined by the insurer based on then estimates of future experience, or in the case of any plan of life insurance or annuity which is of such a nature that the minimum reserves cannot be determined by the methods described in Paragraphs (4), (5), and (8) of this Subsection, the reserves which are held under any such plan shall be appropriate in relation to the benefits and the pattern of premiums for that plan, and shall be computed by a method which is consistent with the principles of this Section as determined by the commissioner.

- C. For policies issued on or after the operative date of the valuation manual:
- (1) The standard prescribed in the valuation manual is the minimum standard of valuation required under R.S. 22:751(A), except as provided under Paragraph (5) or (7) of this Subsection.
  - (2) The operative date of the valuation manual is January first of the

first calendar year following the first July first as of which all of the following

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2	have occurred:
3	(a) The valuation manual has been adopted by the NAIC by an
4	affirmative vote of at least forty-two members, or three-fourths of the members
5	voting, whichever is greater.
6	(b) The Standard Valuation Law, as amended by the NAIC in 2009, or
7	legislation including substantially similar terms and provisions, has been
8	enacted by states representing greater than seventy-five percent of the direct
9	premiums written as reported in the following annual statements submitted for
10	2008: life, accident and health annual statements; health annual statements; or
11	<u>fraternal annual statements.</u>
12	(c) The Standard Valuation Law, as amended by the NAIC in 2009, or
13	legislation including substantially similar terms and provisions, has been
14	enacted by at least forty-two of the fifty-five NAIC member jurisdictions.
15	(3) Unless a change in the valuation manual specifies a later effective
16	date, changes to the valuation manual shall be effective on January first
17	following the date when the change to the valuation manual has been adopted
18	by the NAIC by an affirmative vote representing:
19	(a) At least three-fourths of the members of the NAIC voting, but not
20	less than a majority of the total membership.
21	(b) Members of the NAIC representing jurisdictions totaling greater
22	than seventy-five percent of the direct premiums written as reported in the
23	following annual statements most recently available prior to the vote in
24	Subparagraph(a) of this Paragraph: life, accident and health annual statements
25	health annual statements, or fraternal annual statements.
26	(4) For policies not subject to a principle-based valuation under
27	Subsection D of this Section, the minimum valuation standard shall use one of
28	the following:

(a) The minimum valuation standard that was in effect prior to the

1	operative date of the valuation manual.
2	(b) A reserve standard that quantifies the benefits, guarantees, and
3	funding associated with the contract risk and a level of conservatism that
4	reflects all unfavorable events that have a reasonable probability of occurring
5	(5) In the absence of a specific valuation requirement, the company shall
6	comply with minimum valuation standards prescribed by the commissioner by
7	rule or regulation.
8	(6) The commissioner may engage a qualified actuary, at the expense of
9	the company, to perform an actuarial examination of the company and opine
10	on the appropriateness of any reserve assumption or method used by the
11	company, or to review and opine on a company's compliance with any valuation
12	requirement. The commissioner may rely upon the opinion of a qualified
13	actuary engaged by the commissioner of another state, district, or territory of
14	the United States.
15	(7) The commissioner may require a company to change any assumption
16	or method that in the opinion of the commissioner is necessary to comply with
17	the requirements of the valuation manual; and the company shall adjust the
18	reserves as required by the commissioner.
19	(8) Upon written application of a domestic insurer, the commissioner
20	may exempt the insurer or specific product forms or lines from the
21	requirements of this Subsection.
22	D. (1) For policies or contracts specified in the valuation manual as
23	being subject to principle-based valuation, a company shall establish reserves
24	that:
25	(a) Quantify the benefits, guarantees, and funding associated with the
26	contracts and their risk at a level of conservatism that reflects conditions that
27	include unfavorable events that have a reasonable probability of occurring
28	during the lifetime of the contracts, including conditions appropriately adverse
29	to quantify any significant tail risk.

1 (b) Incorporate assumptions, risk analysis methods, financial models, 2 and management techniques that are consistent with, but not necessarily 3 identical to, those utilized within the company's overall risk assessment process, while recognizing potential differences in financial reporting structures and any 4 5 prescribed assumptions or methods. (c) Incorporate assumptions that are derived from one of the following: 6 7 (i) The valuation manual. 8 (ii) When not prescribed in the valuation manual, one of the following: 9 (aa) The company's available, relevant, and statistically credible 10 experience. 11 (bb) To the extent that company data are not available, relevant, or statistically credible, other available, relevant, and statistically credible 12 13 experience. (d) Provide margins for uncertainty including adverse deviation and 14 15 estimation error, such that the greater the uncertainty the larger the margin and resulting reserve. 16 17 (2) As specified in the valuation manual, a company using a principle-based valuation for one or more policies or contracts shall: 18 19 (a) Establish procedures for corporate governance and oversight of the 20 actuarial valuation function consistent with those described in the valuation 21 manual. 22 (b) Provide to the commissioner and the board of directors an annual certification of the effectiveness of the principle-based valuation internal 23 24 controls. The controls shall be designed to assure that all material risks are included in the valuation in accordance with the valuation manual. The 25 26 certification shall be based on the controls in place as of the end of the 27 preceding calendar year. 28 (c) Develop a principle-based valuation report that complies with 29 standards prescribed in the valuation manual and file it with the commissioner

1	when	req	uested
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(3) A principle-based valuation may include a prescribed formulaic reserve component.

E. For policies in force on or after the operative date of the valuation manual, a company shall submit mortality, morbidity, policyholder behavior, or expense experience and other data as prescribed in the valuation manual.

**F.** Any such insurer which at any time shall have adopted any standard of valuation producing greater aggregate reserves than those calculated according to the minimum standard herein provided **in this Section** may, with the approval of the commissioner of insurance, adopt any lower standard of valuation, but not lower than the minimum herein **in this Section**. However, for the purposes of this Section, the holding of additional reserves previously determined by a qualified actuary to be necessary to render the opinion required by the **this** Subpart shall not be deemed to be the adoption of a higher standard of valuation.

# G. For purposes of this Subpart, "confidential information" shall mean:

- (1) A memorandum in support of an opinion submitted under this Section and any other documents, materials and other information, including but not limited to all working papers, and copies thereof, created, produced or obtained by or disclosed to the commissioner or any other person in connection with such memorandum.
- (2) All documents, materials and other information, including but not limited to all working papers, and copies thereof, created, produced or obtained by or disclosed to the commissioner or any other person in the course of an examination made under this Section provided, however, that if an examination report or other material prepared in connection with an examination made under Chapter 8 of this Title is not held as private and confidential information under Chapter 8 of this Title, an examination report or other material prepared in connection with an examination made under this Section shall not be confidential information to the same extent as if such examination report or

other material had been prepared under Chapter 8 of this Title.

(3) Any reports, documents, materials and other information developed by a company in support of, or in connection with, an annual certification by the company under this Section evaluating the effectiveness of the company's internal controls with respect to a principle-based valuation and any other documents, materials, and other information, including but not limited to all working papers, and copies thereof, created, produced, or obtained by or disclosed to the commissioner or any other person in connection with such reports, documents, materials, and other information.

(4) Any principle-based valuation report developed under this Section and any other documents, materials and other information, including but not limited to all working papers, and copies thereof, created, produced, or obtained by or disclosed to the commissioner or any other person in connection with such report.

(5) Any documents, materials, data and other information submitted by a company under this Section, to be known collectively as "experience data" and any other documents, materials, data and other information, including but not limited to all working papers, and copies thereof, created or produced in connection with such experience data, in each case that include any potentially company-identifying or personally identifiable information, that is provided to or obtained by the commissioner (together with any experience data, the experience materials) and any other documents, materials, data and other information, including but not limited to all working papers, and copies thereof, created, produced or obtained by or disclosed to the commissioner or any other person in connection with such experience materials.

# H. Privilege for, and confidentiality of, confidential information.

(1) Except as provided in this Section, a company's confidential information is confidential by law and privileged, and shall not be subject to the Public Records Law, R.S. 44:1.1 et seq., shall not be subject to subpoena, and

shall not be subject to discovery or admissible in evidence in any private civil

action; however, the commissioner is authorized to use the confidential

information in the furtherance of any regulatory or legal action brought against

the company as a part of the commissioner's official duties.

(2) Neither the commissioner nor any person who received confidential

(2) Neither the commissioner nor any person who received confidential information while acting under the authority of the commissioner shall be permitted or required to testify in any private civil action concerning any confidential information.

(3) In order to assist in the performance of the commissioner's duties, the commissioner may share confidential information (a) with other state, federal, and international regulatory agencies and with the NAIC and its affiliates and subsidiaries and (b) in the case of confidential information specified in Paragraphs (1) and (4) of Subsection G of this Section only, with the Actuarial Board for Counseling and Discipline, or its successor, upon request stating that the confidential information is required for the purpose of professional disciplinary proceedings and with state, federal, and international law enforcement officials; in the case of Subparagraphs (a) and (b) of this Paragraph, provided that such recipient agrees, and has the legal authority to agree, to maintain the confidentiality and privileged status of such documents, materials, data, and other information in the same manner and to the same extent as required for the commissioner.

(4) The commissioner may receive documents, materials, data and other information, including otherwise confidential and privileged documents, materials, data or information, from the NAIC and its affiliates and subsidiaries, from regulatory or law enforcement officials of other foreign or domestic jurisdictions, and from the Actuarial Board for Counseling and Discipline, or its successor, and shall maintain as confidential or privileged any document, material, data or other information received with notice or the understanding that it is confidential or privileged under the laws of the

jurisdiction that is the source of the document, material or other information.

1

2 (5) The commissioner may enter into agreements governing sharing and 3 use of information consistent with this Subsection. (6) No waiver of any applicable privilege or claim of confidentiality in 4 5 the confidential information shall occur as a result of disclosure to the commissioner under this Section or as a result of sharing as authorized in 6 7 Paragraph (3) of this Subsection. 8 (7) A privilege established under the law of any state or jurisdiction that 9 is substantially similar to the privilege established under this Subsection shall 10 be available and enforced in any proceeding in, and in any court of, this state. (8) In this Section "regulatory agency", "law enforcement agency" and 11 the "NAIC" include but are not limited to their employees, agents, consultants 12 13 and contractors. I. Notwithstanding Subsection H of this Section, any confidential 14 information specified in Paragraphs (1) and (4) of Subsection G of this Section: 15 (1) May be subject to subpoena for the purpose of defending an action 16 17 seeking damages from the appointed actuary submitting the related memorandum in support of an opinion submitted under R.S. 22:752 or 18 19 principle-based valuation report developed under this Section by reason of an 20 action required by this Subpart or by regulations promulgated hereunder. 21 (2) May otherwise be released by the commissioner with the written 22 consent of the company. 23 (3) Once any portion of a memorandum in support of an opinion 24 submitted under R.S. 22:752 or a principle-based valuation report developed under this Section is cited by the company in its marketing or is publicly 25 26 volunteered to or before a governmental agency other than a state insurance 27 department or is released by the company to the news media, all portions of 28 such memorandum or report shall no longer be confidential. 29 J. For the purposes of this Subpart, the following definitions shall apply

2	(1) "Accident and health insurance" means contracts that incorporate
3	morbidity risk and provide protection against economic loss resulting from
4	accident, sickness, or medical conditions and as may be specified in the
5	valuation manual.
6	(2) "Appointed actuary" means a qualified actuary who is appointed in
7	accordance with the valuation manual to prepare the actuarial opinion required
8	by R.S. 22:752.
9	(3) "Company" means an entity that has written, issued, or reinsured
10	life insurance contracts, accident and health insurance contracts, or deposit-
11	type contracts and one of the following:
12	(a) At least one such policy or contract in force or on claim in this state.
13	(b) A requirement to hold a certificate of authority to write such policies
14	or contracts in this state and has written, issued, or reinsured such policies or
15	contracts in any state.
16	(4) "Deposit-type contract" means a contract that does not incorporate
17	mortality or morbidity risks and as may be specified in the valuation manual.
18	(5) "Life insurance" means contracts that incorporate mortality risk,
19	including annuity and pure endowment contracts, and as may be specified in the
20	valuation manual.
21	(6) "Policyholder behavior" means any action a policyholder, contract
22	holder, or any other person with the right to elect options, such as a certificate
23	holder, may take under a policy or contract subject to this Subpart including
24	but not limited to lapse, withdrawal, transfer, deposit, premium payment, loan,
25	annuitization, or benefit elections prescribed by the policy or contract but
26	excluding events of mortality or morbidity that result in benefits prescribed in
27	their essential aspects by the terms of the policy or contract.
28	(7) "Principle-based valuation" means a reserve valuation that uses one
29	or more methods or one or more assumptions determined by the insurer and is

on and after the operative date of the valuation manual:

1 required to comply with Subsection D of this Section as specified in the 2 valuation manual. (8) "Qualified actuary" means an individual qualified to sign the 3 applicable statement of actuarial opinion in accordance with the American 4 5 Academy of Actuaries qualification standards for actuaries signing such statements and meets the requirements specified in the valuation manual. 6 7 (9) "Tail risk" means risk that occurs either where the frequency of low 8 probability events is higher than expected under a normal probability 9 distribution or where there are observed events of very significant size or 10 magnitude. (10) "Valuation manual" means the manual of valuation instructions 11 adopted by the NAIC as specified in this Subpart including any subsequent 12 13 amendments. 14 §936. Standard nonforfeiture law for life insurance 15 16 G. 17 18 19 (8) All adjusted premiums and present values referred to in this Section shall be calculated for all policies of ordinary insurance on the basis of the 20 21 Commissioner's 1980 Standard Ordinary Mortality Table or at the election of the 22 insurer for any one or more specified plans of life insurance, the Commissioner's 1980 Standard Ordinary Mortality Table with Ten-Year Select Mortality Factors; 23 24 shall be calculated for all policies of industrial insurance on the basis of the Commissioner's 1961 Standard Industrial Mortality Table; and shall be calculated 25 for all policies issued in a particular calendar year on the basis of a rate of interest 26 27 not exceeding the nonforfeiture interest rate as defined in this Subsection for policies 28 issued in that calendar year; however,

(f) Any For policies issued prior to the operative date of the valuation
manual, any ordinary life mortality tables, adopted after 1980, by the National
Association of Insurance Commissioners that are approved by the commissioner for
use in determining the minimum nonforfeiture standard may be substituted for the
Commissioner's 1980 Standard Ordinary Mortality Table with or without Ten-Year
Select Mortality Factors or for the Commissioner's 1980 Extended Term Insurance
Table

- manual, the valuation manual shall provide the commissioners' standard mortality table for use in determining the minimum nonforfeiture standard that may be substituted for the Commissioner's 1980 Standard Ordinary Mortality Table with or without Ten-Year Select Mortality Factors or for the Commissioner's 1980 Extended Term Insurance Table. If the commissioner approves by regulation any commissioners' standard ordinary mortality table adopted by the National Association of Insurance Commissioners for use in determining the minimum nonforfeiture standard for policies issued on or after the operative date of the valuation manual, then that minimum nonforfeiture standard provided by the valuation manual.
- (h) Any For policies issued prior to the operative date of the valuation manual, any industrial life mortality tables adopted after 1980, by the National Association of Insurance Commissioners that are approved by the commissioner for use in determining the minimum nonforfeiture standard may be substituted for the Commissioner's 1961 Standard Industrial Mortality Table or the Commissioner's 1961 Industrial Extended Term Insurance Table.
- (i) For policies issued on or after the operative date of the valuation manual, the valuation manual shall provide the commissioners' standard mortality table for use in determining the minimum nonforfeiture standard that may be substituted for the Commissioner's 1961 Standard Industrial Mortality

1	<u>Table or the Commissioner's 1961 Industrial Extended Term Insurance Table.</u>
2	If the commissioner approves by regulation any commissioners' standard
3	industrial mortality table adopted by the National Association of Insurance
4	Commissioners for use in determining the minimum nonforfeiture standard for
5	policies issued on or after operative date of the valuation manual, then that
6	minimum nonforfeiture standard shall supersede the minimum nonforfeiture
7	standard provided by the valuation manual.
8	(9)(a) The For policies issued prior to the operative date of the valuation
9	manual, the nonforfeiture interest rate per annum for any policy issued in a
10	particular calendar year shall be equal to one hundred and twenty five percent of the
11	interest rate used in determining the minimum standard for the valuation of such
12	policy as defined in the R.S. 22:753, rounded to the nearer one quarter of one
13	percent.
14	(b) For policies issued on or after the operative date of the valuation
15	manual, the nonforfeiture interest rate per annum for any policy issued in a
16	particular calendar year shall be provided by the valuation manual.
17	* * *
18	J.
19	* * *
20	(7) The operative date of the valuation manual as used in this Section
21	shall be the date determined according to R.S. 22:753(C)(2).
22	* * *
23	Section 2. R.S. 44:4.1(B)(11) is hereby amended and reenacted to read as follows:
24	§4.1. Exceptions
25	* * *
26	B. The legislature further recognizes that there exist exceptions, exemptions,
27	and limitations to the laws pertaining to public records throughout the revised
28	statutes and codes of this state. Therefore, the following exceptions, exemptions, and
29	limitations are hereby continued in effect by incorporation into this Chapter by

1	citation:
2	* * *
3	(11) R.S. 22:2, 14, 42.1, 88, 244, 461, 572, 572.1, 574, 618, 706, 732, 752,
4	<u><b>753,</b></u> 771, 1203, 1460, 1466, 1546, 1644, 1656, 1723, 1927, 1929, 1983, 1984, 2036,
5	2303
6	* * *
7	Section 3. This Act shall become effective on January 1, 2014; if vetoed by the
8	governor and subsequently approved by the legislature, this Act shall become effective on
9	January 1, 2014, or on the day following such approval by the legislature, whichever is later.

The original instrument was prepared by Cheryl Horne. The following digest, which does not constitute a part of the legislative instrument, was prepared by Michelle Broussard-Johnson.

#### **DIGEST**

Johns (SB 101)

<u>Present law</u> requires the commissioner to annually value, or cause to be valued, the reserve liabilities of all outstanding life insurance contracts, annuity and pure endowment contracts, accident and health contracts, and deposit-type contracts of every company. Provides that the valuation method is rule and formula-based.

<u>Proposed law</u> requires the valuation method to be principles-based in accordance with a valuation manual approved by the National Association of Insurance Commissioners (NAIC) for all policies issued on or after the operative date of the valuation manual.

Present law sets standards for actuarial opinions of reserves.

<u>Proposed law</u> retains <u>present law</u> and requires every company with outstanding life insurance contracts, accident and health insurance contracts, or deposit-type contracts to annually submit the opinion of the appointed actuary as to whether the reserves are computed appropriately, are based on assumptions that satisfy contractual provisions, are consistent with prior reported amounts, and comply with the laws of the state. Requires that each opinion of the appointed actuary issued on or after the operative date of the valuation manual meet specified requirements.

<u>Present law</u> provides for the determination of minimum reserves through a system of rules and formulas.

<u>Proposed law</u> retains <u>present law</u> and provides for principle-based reserve valuations for policies after the operative date of the valuation manual. Provides for alternative methods of valuation for policies not subject to principle-based valuation pursuant to the valuation manual. Provides for submission of mortality, morbidity, policyholder behavior, or expense experience and other data as prescribed by the valuation manual for all policies in force on or after the operative date of the valuation manual.

<u>Present law</u> permits ordinary life mortality tables, adopted after 1980 by the NAIC that are approved by the commissioner for use in determining the minimum nonforefeiture standard to be substituted for the Commissioner's 1980 Standard Ordinary Mortality Table with or

without Ten-Year Select Mortality Factors or for the Commissioner's 1980 Extended Term Insurance Table.

<u>Proposed law</u> retains <u>present law</u> and provides that if the commissioner approves by regulation any commissioners' standard ordinary mortality table adopted by the NAIC for use in determining the minimum nonforfeiture standard for policies issued on or after the operative date of the valuation manual then that minimum nonforfeiture standard supersedes the minimum nonforfeiture standard provided by the valuation manual for all policies issued on or after the operative date of the valuation manual.

Effective January 1, 2014.

(Amends R.S. 22:752(A) and (D)(intro para), 753(B) and (C), 936(G)(8)(f) and (g) and (9), and 44:4.1(B)(11); adds R.S. 22:752(E) and (F), 753 (D), (E), (F), (G), (H), (I), and 936(G)(8)(h) and (i) and (J)(7))

## Summary of Amendments Adopted by Senate

# Committee Amendments Proposed by Senate Committee on Insurance to the original bill

- 1. Change application of new requirements from Jan. 1, 2015, to the operative date of the valuation manual.
- 2. Change effective date of the Act from Jan. 1, 2015, to Jan. 1, 2014.
- 3. Add definitions.

### Senate Floor Amendments to engrossed bill

- 1. Makes Legislative Bureau technical changes.
- 2. Changes "Monthly Average of the Composite Yield on Seasoned Bonds" to "Monthly Average of the Composite Yield on Seasoned Corporate Bonds".
- 3. Makes technical changes.