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Regular Session, 2014

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## HOUSE CONCURRENT RESOLUTION NO. 143

## BY REPRESENTATIVE STOKES

MINERALS: Urges and requests the commissioner of conservation, the Department of Natural Resources, the attorney general, and the legislative auditor to conduct a comprehensive assessment and evaluation of hazards posed by certain pipelines

A CONCURRENT RESOLUTION

## 2 To urge and request the commissioner of conservation and the secretary of the Department 3 of Natural Resources, in consultation with the attorney general, and with the 4 assistance of the legislative auditor as requested, to cooperatively and jointly conduct 5 a comprehensive assessment and evaluation of the hazards posed to the public health, 6 safety, and welfare, specifically including hazards to recreational and commercial 7 maritime navigation, from pipelines inadequately covered, marked, or protected and 8 no longer buried as originally designed or as permitted and to make 9 recommendations for any necessary statutory, rule, regulation, or policy change in 10 order to abate or mitigate such hazards. 11 WHEREAS, the coastal zone of Louisiana supports numerous natural and economic 12 resources, including nationally important energy and maritime infrastructure and resources 13 and commercial and recreational fisheries; is home to a large percentage of the state's 14 population; and generates over fifty percent of the state's annual revenues; and 15 WHEREAS, there are many pipeline segments that transport natural gas, other types 16 of gas, and hazardous liquids, including petroleum, petroleum products, and anhydrous 17 ammonia, that traverse the many waterways within the coastal zone where recreational and 18 commercial maritime navigation occurs; and 19 WHEREAS, where these pipelines are inadequately covered, marked, or protected,

or are no longer buried as originally designed or as permitted they present significant hazards

1 to the public health, safety and welfare, specifically including hazards to recreational and 2 commercial navigation; and 3 WHEREAS, the coastal zone of Louisiana has experienced significant land loss 4 historically and continues to lose land from erosion at an alarming rate; and 5 WHEREAS, many pipeline segments currently in operation in the coastal zone were 6 initially installed, designed, and permitted to be constructed on land within the coastal zone 7 and, due to coastal erosion, are now beneath water where recreational and commercial 8 maritime navigation occurs; and 9 WHEREAS, allisions involving recreational and commercial maritime navigation 10 and inadequately covered, marked, or protected pipelines have in some instances caused 11 death, environmental pollution, and economic losses; and 12 WHEREAS, a real potential currently exists for a significant event to occur related 13 to such a allision resulting in death or an environmental catastrophe causing the federal 14 government to react by imposing moratoriums, as it did following the Deepwater Horizon 15 oil spill, that could prevent maritime navigation in the coastal zone and the use of pipelines 16 to transport energy resources; and 17 WHEREAS, any such moratorium imposed by the federal government would have 18 severe economic impacts on the citizens, businesses, and industries in the state as well as to 19 the state of Louisiana itself, similar to the economic impacts of the moratorium following the Deepwater Horizon oil spill; and 20 21 WHEREAS, in accordance with R.S. 30:4, 501 et seq., and 701 et seq., and the rules 22 and regulations promulgated pursuant thereto, the commissioner of conservation is primarily 23 responsible for the regulation of intrastate pipelines and pipeline safety in Louisiana; and 24 WHEREAS, in accordance with the State and Local Coastal Resources Management 25 Act of 1978, R.S. 49:214.21 et seq., and the rules and regulations promulgated pursuant 26 thereto, the secretary of the Department of Natural Resources through the coastal use 27 permitting program has authority to regulate certain uses in the coastal zone, including uses which may lead to coastal impacts associated with the installation and operation of a 28

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pipeline; and

1 WHEREAS, pursuant to Article IV, Section 8 of the Constitution of Louisiana, the 2 attorney general is the chief legal officer for the state of Louisiana, is responsible to 3 represent the public interest, and is responsible to the legislature and the public therefor; and 4 WHEREAS, pursuant to R.S. 24:513, the legislative auditor is responsible and has 5 the authority to conduct performance audits, program evaluations, and other studies as are 6 needed to enable the legislature and its committees to evaluate the efficiency, effectiveness, 7 and operation of state programs and activities; and 8 WHEREAS, the risks and gravity of harm to the public health, safety, and welfare, 9 specifically including hazards to recreational and commercial maritime navigation, posed 10 by pipelines in the coastal zone that are inadequately covered, marked, or protected and no 11 longer buried as originally designed or permitted, are significant and an immediate 12 comprehensive assessment and evaluation is necessary to assist the legislature in 13 determining what actions are necessary. 14 THEREFORE, BE IT RESOLVED that the Legislature of Louisiana does hereby 15 urge and request the commissioner of conservation and the secretary of the Department of 16 Natural Resources, in consultation with the attorney general and with the assistance of the 17 legislative auditor as requested, to cooperatively and jointly conduct a comprehensive 18 assessment and evaluation of the hazards posed to the public health, safety, and welfare, 19 specifically including hazards to recreational and commercial maritime navigation, from 20 pipelines inadequately covered, marked, or protected and no longer buried as originally 21 designed or permitted and to make recommendations for any necessary statutory rule, 22 regulation, or policy change in order to abate or mitigate such hazards. 23 BE IT FURTHER RESOLVED that this comprehensive assessment and evaluation 24 include the following: 25 A. An inventory of all pipeline segments in the coastal zone, the range of the depth 26 of water where each pipeline segment is located taking into consideration high and low tides, 27 the current depth of burial, and the consistency of the material covering the pipeline. To the 28 extent necessary, the commissioner of conservation should request and, to the extent

authorized, require pipeline owners and operators to provide such information.

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1	B. An assessment and evaluation of the hazards to public health, safety, and welfare,
2	including hazards to recreational and commercial maritime navigation, currently posed by
3	pipelines determined to be inadequately covered, marked, or protected and no longer buried
4	as originally designed or permitted.
5	C. An assessment and evaluation of the currently required depths of cover over
6	pipelines to determine if such depths of cover, considering the material used for cover, are
7	adequate considering the risk and gravity of harm to the public health, safety, and welfare.
8	D. An assessment and evaluation of the adequacy of the statutory and regulatory
9	requirements for:
10	(1) Permitting, inspections, and maintenance of intrastate pipelines to ensure they
11	remain safely covered and do not become a hazard to recreational and commercial maritime
12	navigation.
13	(2) A pipeline owner or operator to provide notice to the appropriate regulatory
14	agencies and others of conditions that may present a hazard to recreational and commercial
15	maritime navigation.
16	(3) Signage provided by pipeline owners and operators for pipelines that traverse
17	waterways within the coastal zone.
18	(4) Marking any pipelines determined to have insufficient cover to warn recreational
19	and commercial maritime navigation of such hazards.
20	E. An assessment and evaluation of the adequacy of statutory and regulatory
21	authorities of the commissioner of conservation and the secretary of the Department of
22	Natural Resources to conduct inspections, obtain records, and take appropriate enforcement
23	action to compel compliance with the requirements necessary to protect recreational and
24	commercial maritime navigation from inadequately covered, marked, or protected pipelines.
25	F. An assessment and evaluation of the adequacy of funding of the programs related
26	to pipeline safety.
27	G. Recommendations to abate or mitigate hazards posed by inadequately covered,
28	marked, or protected pipelines.
29	BE IT FURTHER RESOLVED that the comprehensive assessment and evaluation
30	report and recommendations for any necessary statutory rule, regulation, or policy changes

- 1 be submitted to the House Committee on Natural Resources and Environment and the Senate
- 2 Committee on Natural Resources no later than March 1, 2015.
- 3 BE IT FURTHER RESOLVED that suitable copies of this Resolution be transmitted
- 4 to the secretary of the Department of Natural Resources, the commissioner of conservation,
- 5 the attorney general, and the legislative auditor.

## **DIGEST**

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

Stokes HCR No. 143

Urges and requests the commissioner of conservation and the secretary of the Dept. of Natural Resources, in consultation with the attorney general and with the assistance of the legislative auditor as requested, to cooperatively and jointly conduct a comprehensive assessment and evaluation of the hazards from pipelines inadequately covered, marked, or protected and no longer buried as originally designed or permitted and to make recommendations for any necessary statutory rule, regulation, or policy change in order to abate or mitigate such hazards.

Requests the report of the assessment and evaluation and recommendations be submitted to the House Committee on Natural Resources and Environment and the Senate Committee on Natural Resources no later than March 1, 2015.