

# **LEGISLATIVE FISCAL OFFICE**Fiscal Note

Fiscal Note On: **HB** 45 HLS 161ES 104

Bill Text Version: ORIGINAL

Opp. Chamb. Action: Proposed Amd.:

Sub. Bill For.:

Date: February 21, 2016 11:20 AM Author: MORRIS, JAY

**Dept./Agy.:** Treasury

**Subject:** Eliminate certain statutory dedications and certain **Analyst:** Alan M. Boxberger

FUNDS/FUNDING OR +\$678,126,280 GF RV See Note Page 1 of 2

Eliminates certain statutory dedications and eliminates certain dedications of certain funds (Item #7)

<u>Proposed law</u> eliminates 61 statutorily dedicated funds and authorizes the treasurer to transfer any unencumbered balances remaining in the funds repealed and abolished by <u>proposed law</u> to the State General Fund (SGF) after satisfying appropriations for FY 2015-16.

<u>Proposed law</u> eliminates certain dedications into three specified statutory dedications: eliminating SGF as a source of revenue into the New Opportunities Waiver Fund; eliminating distributions to the State Fire Marshal and the Fire and Emergency Training Institute at LSU from the Two Percent Fire Insurance Fund and requiring unencumbered balances to be deposited into the SGF; and eliminating the allocation to the Department of Public Safety and Corrections and the Department of Justice from the Video Draw Poker Device Fund and requiring unencumbered balances to be deposited into the SGF.

Proposed law has an effective date of July 1, 2016.

EXPENDITURES	<u>2016-17</u>	<u>2017-18</u>	2018-19	2019-20	2020-21	<b>5 -YEAR TOTAL</b>
State Gen. Fd.	SEE BELOW					
Agy. Self-Gen.	\$0	\$0	\$0	\$0	\$0	\$0
Ded./Other	SEE BELOW					
Federal Funds	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Annual Total						
REVENUES	2016-17	2017-18	2018-19	2019-20	2020-21	5 -YEAR TOTAL
State Gen. Fd.	\$678,126,280	\$619,940,000	\$619,940,000	\$619,940,000	\$619,940,000	\$3,157,886,280
Agy. Self-Gen.	\$0	\$0	\$0	\$0	\$0	\$0
Ded./Other	(\$678,126,280)	(\$619,940,000)	(\$619,940,000)	(\$619,940,000)	(\$619,940,000)	(\$3,157,886,280)
Federal Funds	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Annual Total	\$0	\$0	\$0	\$0	\$0	\$0

### **EXPENDITURE EXPLANATION**

While <u>proposed law</u> eliminates 61 statutorily dedicated funds, it does not eliminate the existing expenditures currently supported by these dedications. To the extent that the legislature continues to fund these programs in subsequent fiscal years, the funding source must be replaced by SGF or another revenue source to supplant the loss of the eliminated statutorily dedicated funds. The activities and services supported by these statutory dedications will then compete for annual SGF resources along with other significant SGF supported services. The activities and services currently supported by statutory dedications, if supplanted with SGF support in future fiscal years, would lose the 5% reduction limitation currently provided by the constitution and Title 39.

### **Technical Issues to be considered:**

<u>Proposed law</u> eliminates the Louisiana Agricultural Finance Authority Fund. The La Agricultural Finance Authority has outstanding debt that is secured by lease revenues, net slot machine proceeds pursuant to R.S. 27:392(B)(4), and income and revenues of the Feed and Fertilizer Fund pursuant to R.S. 3:1421. The total outstanding debt remaining at the end of the current fiscal year (FY 17 through FY 23 debt service schedule) is approximately \$23.95M according to the most recent Financial Statement Audit released by the Legislative Auditor on 12/17/14. FY 17 payments are estimated at \$9.5 M.

#### **REVENUE EXPLANATION**

Due to the elimination of 61 statutorily dedicated funds, the requirement that the revenue source of such funds flow into the SGF, and the additional elimination of certain dedications within 3 specific statutory dedications, the SGF will receive a remaining statutory dedicated fund balance transfer of approximately \$58.2 M at the end of FY 16 (transferred in FY 17) and an annual supplanting of revenue deposits from statutory dedications into the SGF of approximately \$619,940,000 beginning in FY 17 and annually thereafter. The fund balance estimate is based upon information provided to the Legislative Fiscal Office by the State Treasury, consisting of the estimated FY 16 ending year fund balance and the FY 17 adopted revenue forecast (2/10/16). The revenue impact listed in the revenue table above will likely change. The estimate is based upon the current fund balance projection, which includes current revenue and expenditure projections which will likely change and which may be impacted by actions during the 1st Extraordinary Session of the Louisiana. NOTE: Three of the statutory dedications to be eliminated have no projected fund balance at the end of FY 16 and also owe an outstanding seed balance to the treasury that must be repaid. The outstanding seed balances are \$11.3 M La Fire Marshal Fund, \$15.6 M La State Police Salary Fund and \$3.4 M Tobacco Tax Health Care Fund, for a total seed balance due of \$30.2 M.

<u>Proposed law</u> eliminates a potential funding mechanism to the New Opportunities Waiver (NOW) Fund. The fund may receive **CONTINUED ON PAGE 2** 

<u>Senate</u>	Dual Referral Rules House		John D. Capater
13.5.1 >=	\$100,000 Annual Fiscal Cost {S&H}	$6.8(F)(1) >= $100,000 SGF Fiscal Cost {H & S}$	Jan 1
13.5.2 >=	: \$500,000 Annual Tax or Fee Change {S&H}	6.8(G) >= \$500,000 Tax or Fee Increase or a Net Fee Decrease {S}	John D. Carpenter Legislative Fiscal Officer



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#### **CONTINUED EXPLANATION from page one:**

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12% of all recurring state general fund recognized by the Revenue Estimating Conference in excess of the official forecast at the beginning of the fiscal year, up to a maximum of \$50 million in any year. Proposed law eliminates this potential funding mechanism.

The specific funds eliminated are as follows:

2013 Amnesty Collections Fund Academic Improvement Fund

Center for Excellence for Autism Spectrum Disorder

Community Water Enrichment Fund Competitive Core Growth Fund Compulsive and Problem Gaming Fund

Department of Health and Hospitals Facility Support Fund

Department of Justice Legal Support Fund

Department of Revenue Alcohol and Tobacco Control Officers Fund

DNA Testing Post-Conviction Relief for Indigents Fund

Equine Health Studies Program Fund

FEMA Reimbursement Fund

Fiscal Administrator Revolving Loan Fund

**FMAP Stabilization Fund** Forest Productivity Fund Forest Protection Fund

Fund for Louisianans in Need of Civil Legal Assistance

Health Care Redesign Fund Higher Education Financing Fund **Higher Education Initiatives Fund** 

Indigent Parent Representation Program Fund

Innocence Compensation Fund

Legislative Capitol Technology Enhancement Fund Louisiana Agricultural Finance Authority Fund Louisiana Asbestos Detection and Abatement Fund Louisiana Charter School Start-Up Loan Fund Louisiana Economic Development Fund Louisiana Emergency Response Network Fund Louisiana Fire Marshal Fund

Louisiana Interoperability Communications Fund Louisiana Mega-Project Development Fund

Louisiana Public Defender Fund Louisiana State Police Salary Fund

LSU Firemen Training Program Film Library Fund

Major Events Fund

Major Events Incentive Program Subfund

Marketing Fund MediFund

Municipal Fire and Police Civil Service Operating Fund

New Orleans Public Safety Fund

Overcollections Fund

Pari-Mutuel Live Racing Facility Gaming Control Fund

Payments Towards the UAL Fund

Rapid Response Fund

Riverboat Gaming Enforcement Fund

STEM Upgrade Fund Sickle Cell Fund

Southern University AgCenter Program Fund

Sports Facility Assistance Fund State Emergency Response Fund

Status of Grandparents Raising Grandchildren Fund

Support Education in Louisiana First Fund Telecommunications for the Deaf Fund Tobacco Regulation Enforcement Fund Tobacco Settlement Enforcement Fund Tobacco Tax Health Care Fund Tobacco Tax Medicaid Match Fund

UAL & Specialized Educ. Institutions Support Fund Video Draw Poker Device Purse Supplement Fund Workforce and Innovation for a Strong Economy

Workforce Training Rapid Response Fund

The specific funds for which certain dedications are adjusted are as follows:

New Opportunities Waiver Fund - Eliminates SGF as a potential source of revenue (see explanation above). Two Percent Fire Insurance Fund - Eliminates distributions to the State Fire Marshal and the Fire and Emergency Training Institute at LSU and requires unencumbered balances to be deposited into the SGF at the end of each fiscal year Video Draw Poker Device Fund - Eliminates the allocation to the Department of Public Safety and Corrections and the Department of Justice to enforce the laws and regulations governing video draw poker devices and requires unencumbered balances to be deposited into the SGF.

Senate Dual Referral Rules $$ 13.5.1 >= \$100,000 Annual Fiscal Cost {S&H	$\frac{\text{House}}{\text{House}}$ 6.8(F)(1) >= \$100,000 SGF Fiscal Cost {H & S}	John D. Capater
13.5.2 >= \$500,000 Annual Tax or Fee Change {S&H}		John D. Carpenter Legislative Fiscal Officer