SLS 16RS-137 ENGROSSED

2016 Regular Session

SENATE BILL NO. 415

BY SENATOR GATTI

WATER/WATERWAYS. Creates Lake Bistineau Recreation and Water Conservation District. (8/1/16)

1 AN ACT

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To enact Part XXXV of Chapter 13 of Title 38 of the Louisiana Revised Statutes of 1950, to be comprised of R.S. 38:3087.361 through 3087.379, relative to Lake Bistineau in Bienville, Bossier, and Webster Parishes; to create the Lake Bistineau Recreation and Water Conservation District as a political subdivision of the state; to create and provide for a board of commissioners to manage the district; to provide for powers and duties of the district and the board; to authorize the board to levy taxes, parcel and other fees, issue bonds, and incur debt; to authorize the board to promulgate rules and regulations to accomplish the purposes of the district; to provide for penalties; to provide relative to the duties and powers of the Department of Transportation and Development and the Louisiana Wildlife and Fisheries Commission; to provide with respect to mineral leases; to provide for creation and construction of playgrounds and recreational facilities; to provide for regulation of commercial establishments; and to provide for related matters.

Notice of intention to introduce this Act has been published.

Be it enacted by the Legislature of Louisiana:

Section 1. Part XXXV of Chapter 13 of Title 38 of the Louisiana Revised Statutes

SB NO. 415

of 1950, to be comprised of R.S. 38:3087.361 through 3087.379 is hereby enacted to read

as follows:

PART XXXV. LAKE BISTINEAU RECREATION AND WATER CONSERVATION DISTRICT

§3087.361. Creation

There is hereby created a recreation and water conservation district to be known as the "Lake Bistineau Recreation and Water Conservation District". §3087.362. Location

The district shall be comprised of the watershed of Lake Bistineau and Dorcheat Bayou in the parishes of Bienville, Bossier and Webster.

§3087.363. District as political subdivision and body corporate; purpose and powers

A. The district shall be a political subdivision of the state of Louisiana, which shall have for its purpose the preservation, promotion, and development of the wealth and natural resources of the district by the conservation of the soil and water of Lake Bistineau for agricultural, recreational, commercial, and sanitary purposes and by the regulation of aquatic plant growth.

B. It shall constitute a body corporate in law with all powers, rights, privileges, and immunities of a corporation. It shall have the power to sue and be sued, to buy and sell, to levy taxes, to negotiate and execute contracts, and to incur debts and issue negotiable bonds in payment thereof under and in accordance with law. It shall have the authority to acquire by purchase or donation every type and specie of property, including servitudes and rights-of-use, necessary to its purpose, and to lease, build, operate, and maintain any works or machinery designed to accomplish the purposes of the district.

C. It shall have complete control over the supply of fresh water from

Lake Bistineau which shall be administered for the benefit of the persons

residing or owning property within the district, and if it should be for the
benefit of the district, it shall have the authority to sell such water for irrigation,

1	municipal, and industrial uses both within and outside the district. However, the
2	district shall have no authority to regulate or control any use by any
3	municipality, district, or other person of such water supply which use was being
4	made by such municipality, district, or other person on June 30, 2016, including
5	no authority to charge or collect any fee or charge therefor.
6	D. The district may cooperate and contract with the government of the
7	United States or any department or agency thereof and accept grants and
8	donations of property and money therefrom. It may cooperate with the state of
9	Louisiana or any political subdivision, department, agency, or corporation of
10	the state for the management of the waters of Lake Bistineau and the
11	construction, operation, and maintenance of facilities designed to accomplish
12	the purpose for which the district is created on any basis including the matching
13	of funds and by participating in projects authorized by any federal or state law
14	as it shall see fit.
15	§3087.364. Board of commissioners, appointment; tenure; vacancies; removal
16	of members; compensation; domicile
17	A. The district shall be governed and controlled by a board of fifteen
18	commissioners, each of whom shall be a qualified elector of Bienville, Bossier,
19	or Webster Parishes, or a landowner of the district.
20	B.(1) The members of the board of commissioners shall be appointed by
21	the governor upon advice and consent of the Senate.
22	(2) The members shall be appointed from a list of nominations submitted
23	by the area legislators in the following manner:
24	(a) The state senator representing Senate district thirty-six shall submit
25	a list of twelve nominees and the governor shall select six as members.
26	(b) The state representative representing House district nine shall submit
27	a list of six nominees who shall be either a qualified elector of Bossier Parish or
28	a landowner within the Bossier Parish portion of the district, and the governor

shall select three as members.

oaths.

§3087.366. Election of officers

Immediately after the members of the board of commissioners have been appointed, or as soon thereafter as is practicable, they shall meet and organize by electing from their number a president, vice president, and secretary who shall perform the duties normally required of such officers.

§3087.367. Powers of the board

A. In order to accomplish the purposes for which the district is created, the board of commissioners may:

- (1) Purchase, acquire by donation, hold, sell, and convey immovable and movable property and execute such contracts as it may deem necessary or convenient to enable it to properly carry out the purposes for which it is created.
- (2) Acquire servitudes and rights-of-use by purchase, by donation, and by assignment for the district.
- (3) Assist in conserving soil and water and in developing the water resources of the district, provided nothing shall be done to interfere with districts or municipalities previously organized under Louisiana law.
- (4) Cooperate with the Department of Transportation and Development and other state agencies in the maintenance or improvement and the construction of any works or improvements for the control, retention, diversion, or utilization of water or to retard runoff of water and soil erosion; in the construction of any ditch, channel improvement, dike, dam, or levee; and in the repair, improvement, and maintenance of any of said improvements or structures.
- (5) Manage and control the water level and make recommendations to the Louisiana Wildlife and Fisheries Commission regarding lake drawdowns for biological purposes and aquatic plant control.
- (6) Employ and hire secretarial, clerical, and other such personnel as may be necessary in the operation of the business of the district and fix their

1	compensation; employ engineers, attorneys, and other professional personnel
2	as necessary and fix their compensation. The district shall not be deemed to be
3	an instrumentality of the state for purposes of Article X, Section 1(A) of the
4	Constitution of Louisiana.
5	(7) Levy taxes, issue bonds, and incur indebtedness within the limitations
6	prescribed by the constitution and laws of Louisiana and in the manner
7	prescribed thereby.
8	(8) Cooperate and contract with persons, firms, associations,
9	partnerships, private corporations, cities of this state, or other public
10	corporations, and with any other local, state, or federal agencies for the sale or
11	use of any waters impounded by the district.
12	(9) Appoint, hire, designate, and empower wardens, rangers, patrols, and
13	such other personnel as may be deemed necessary by the board for the
14	enforcement of such regulations as may be promulgated and adopted by said
15	board.
16	(10) Do and perform any and all things necessary or incidental to the
17	fulfillment of the purposes for which the district is created.
18	B. The Lake Bistineau Recreation and Water Conservation District may
19	have, with respect to the improvements and facilities maintenance of the
20	district, the advice of the Department of Transportation and Development, and
21	it may request from time to time the assistance of the department to make such
22	surveys, inspections, and investigations, render such reports, estimates, and
23	recommendations, and furnish such plans and specifications as the board of
24	commissioners of the district may request.
25	C. The district may incur debt for any one or more of its lawful
26	purposes, issue in its name negotiable bonds or certificates of indebtedness
27	evidencing such debt, and provide for the security and payment thereof as
28	follows:
29	(1) To issue certificates of indebtedness maturing within one year from

1 date of issuance to evidence money borrowed in anticipation of current revenues 2 for the administration, operation, construction, and maintenance costs and 3 expenses of the district, which certificates shall be payable in principal and interest from any available income, revenues, fees, or taxes pledged to their 4 5 payment by the district. (2) To issue bonds substantially in the manner set forth in Article VI of 6 the Constitution of Louisiana, and other authority supplemental thereto, 7 8 particularly Part III of Chapter 4 of Subtitle II of Title 39 of the Louisiana 9 Revised Statutes of 1950. Such bonds shall be payable from an ad valorem tax 10 on all taxable property in the district sufficient to pay such bonds in principal 11 and interest when approved by vote of a majority in number of the qualified 12 electors voting on the proposition at an election held for that purpose. Such 13 bonds shall be issued in the manner provided by the law pursuant to which they are being issued, and the maximum interest rate for the bonds shall be that 14 15 prescribed by such law. The bonds shall be issued in such amount or amounts 16 as the board of commissioners shall determine. However, the principal amount of all such bonds outstanding as of the date of the issuance of any new bonds 17 shall never exceed ten percent of the assessed valuation of the taxable property 18 19 within the district, to be ascertained by the last assessment roll of record in 20 Bienville, Bossier, and Webster Parishes. 21 (3) The district shall have additional authority to levy taxes under the 22 provisions of Article VI, Section 32 of the Constitution of Louisiana, for the purpose of improving, operating, and maintaining its facilities, provided any 23 such tax shall first be approved at an election held for said purpose in 24 25 accordance with the Louisiana Election Code. (4) The copy of any resolution levying a tax, certified by the secretary of 26 27 the board of commissioners of said district, shall be transmitted to the tax 28 assessors of Bienville, Bossier, and Webster Parishes on or before the first of the 29 year in which the tax is to be assessed and collected, and it shall be the duty of the assessor to assess the tax and extend the same upon the tax rolls of the parish. The tax shall be collected by the sheriff and ex officio tax collectors of Bienville, Bossier, and Webster Parishes in the same manner as taxes levied by the parishes. Taxes assessed shall constitute the same liens upon the property assessed, shall bear the same penalties, and collection thereof shall be enforced in the same manner and at the same time as parish taxes.

§3087.368. Parcel fee

A.(1) The Lake Bistineau Recreation and Water Conservation District may levy and collect a parcel fee on improved parcels within its boundaries. The parcel fee shall be imposed by resolution or ordinance of the board of commissioners of the district only after the question of the imposition of the parcel fee and the purpose, rate, and duration of such fee has been approved by a majority of the qualified electors of the district voting at an election held therein. The proceeds from the levy of said parcel fee shall be expended for costs of operation of the district, including management and control of water levels and aquatic plant growth within the district and protection and preservation of the works, improvements, and properties owned or controlled by the district, prescribing the manner of their use by public corporations and persons, and preserving order within and adjacent thereto. Any parcel fee imposed pursuant to this Section shall be levied and collected and be due and owing annually. Such fee may be carried on the tax rolls for Bienville, Bossier, and Webster Parishes and collected at the same time as parish ad valorem taxes.

(2) If any parcel fee is not paid when due, the district shall proceed against the parcel for collection of the amount of the fee unpaid and delinquent, any collection costs incurred by the district plus interest at a rate not exceeding twelve percent on the unpaid amount of the parcel fee, and in the event legal proceedings are necessary to effect collection, court costs, and reasonable attorney fees. However, attorney fees shall be payable by the parcel owner only if demand by the board of commissioners has been made on said owner by

certified mail, and such parcel owner has failed to pay the amount due within ten days after such demand.

(3) A judgment obtained for nonpayment of a parcel fee, upon being recorded in the mortgage records of Bienville, Bossier, or Webster Parishes, shall prime all other liens except those for taxes and prior recorded local or special assessments. If there are one or more property mortgages on such parcel and the mortgage holder or holders have notified the tax collector in the parish of such recorded mortgage in accordance with the requirements of R.S. 47:2159, the district, prior to proceeding against such parcel for failure to pay a parcel fee, shall give notice to each mortgagee of the amount of the parcel fee due and owing on such parcel and that such fee must be paid within twenty days after mailing the notice or proceedings will be commenced against the parcel. The notice shall be sent to each such mortgage holder by certified mail, return receipt requested, or by personal or domiciliary service on such mortgage holder.

B.(1) The district may incur debt and issue bonds payable from an irrevocable pledge and dedication of all or a portion of the proceeds of the parcel fee, provided that the question of funding said proceeds into bonds shall have been approved by a majority vote of the qualified electors of the district voting at an election held therein and the State Bond Commission has approved the issuance of the bonds. The question or proposition with respect to the funding of the proceeds of the parcel fee may be submitted at a separate election held for that purpose. The maturities of the bonds shall be so arranged that the total amount of principal and interest falling due in such year on all bonds theretofore issued payable from such parcel fee shall not exceed eighty percent of the estimated proceeds to be received from the levy of such parcel fee in the calendar year in which the bonds are issued.

(2) The bonds may be sold at public or private sale and shall be issued pursuant to the provisions of a resolution adopted by the board of

1	commissioners of the district, provided the bonds shall mature over a period not
2	to exceed the period for which the parcel fee, the proceeds of which are to be
3	used to pay principal and interest on the bonds, is authorized. The bonds and
4	the income therefrom shall be exempt from taxation by the state and by any
5	parish, municipality, or political subdivision thereof.
6	C. The district may incur debt and issue certificates of indebtedness
7	pursuant to the provisions of R.S. 33:2921 through 2925, subject to the approval
8	of the State Bond Commission.
9	D.(1) A "parcel" as used in this Section shall mean one or more lots,
10	subdivided portions of ground, or individual tracts identified by an individual
11	assessment number on the assessment rolls of Bienville, Bossier, or Webster
12	Parishes. A partial owner of a parcel shall be responsible for that proportion of
13	the parcel fee equal to the proportion of the value of the entire parcel assigned
14	to the partial owner on the assessment roll.
15	(2) An "improved parcel" as used in this Section shall mean a parcel on
16	which a permanent building suitable for residential or commercial use is
17	situated.
18	E. The district may create different classes of real estate and present to
19	the voters a proposition to levy or impose different parcel fees for each class.
20	§3087.369. Vessel fees
21	The Lake Bistineau Recreation and Water Conservation District may
22	levy and collect a vessel fee on vessels operating within the boundaries of the
23	district. The vessel fee shall be imposed by resolution or ordinance of the board
24	of commissioners of the district only after the question of the imposition of the
25	vessel fee and the purpose, rate, and duration of such fee has been approved by
26	a majority of the qualified electors of the district voting at an election held
27	therein. The proceeds from the levy of said vessel fee shall be expended for costs
28	of operation of the district, including management and control of water levels

and aquatic plant growth within the district and protection and preservation of

1	the works, improvements, and properties owned or controlled by the district,
2	prescribing the manner of their use by public corporations and persons, and
3	preserving order within and adjacent thereto.
4	§3087.370. Rules and regulations
5	A. In order to accomplish the purposes of the district, the board of
6	commissioners may make and enforce such rules and regulations as it shall
7	deem necessary and advisable:
8	(1) To protect and preserve the works, improvements, and properties
9	owned or controlled by the district, prescribe the manner of their use by public
10	corporations and persons, and preserve order within and adjacent thereto.
11	(2) To prescribe the manner of building bridges, piers, boathouses,
12	seawalls, roads, and fences, including fences for the control of livestock or other
13	works in, along, or across any channel or extending into the lake.
14	(3) To prescribe the manner in which natural or artificial drains, ditches,
15	sewers, pipelines, or other works shall be adjusted to or connected with the
16	works of the district or any watercourse therein and the manner in which the
17	watercourses of the district may be used for sewer outlets for disposal of waste.
18	(4) Pursuant to and in accordance with any statewide laws for the
19	management, protection, or regulation of surface water, to prescribe the
20	permissible uses of the water supply provided by the lake and to prevent the
21	pollution or unnecessary waste of such water supply.
22	(5) To prescribe or regulate the discharge into sewers of the district of
23	any liquid or solid waste deemed detrimental to the works and improvements
24	of the district.
25	(6) To establish rules and regulations and cause them to be enforced with
26	regard to activities engaged in upon Lake Bistineau that are not regulated by
27	the Louisiana Wildlife and Fisheries Commission.
28	B. The board shall make recommendations to the Louisiana Wildlife and
29	Fisheries Commission for proposed regulations pertaining to hunting, fishing,

1	trapping, water sports, boating, and the operation of any watercraft upon the
2	proposed lake.
3	§3087.371. Construction which would impede flow of water in lake prohibited;
4	pollution defined and prohibited; penalties fixed for violations
5	A.(1) No person or public corporation shall erect within the drainage
6	area of the district any dam or reservoir upon any stream or watercourse which
7	will affect the lake until a copy of the plans thereof has been filed with the board
8	of commissioners and approved.
9	(2) Whoever violates this Subsection shall be fined not less than five
10	hundred dollars nor more than one thousand dollars or imprisoned for not
11	more than sixty days, or both.
12	B.(1) No person shall knowingly and willfully empty or drain or permit
13	to be drained from any pump, reservoir, well, or oil field into any stream or
14	drain constituting the watershed of the lake, or from any stream within said
15	district into said lake any oil, salt water, or other noxious, toxic, hazardous, or
16	poisonous gas, liquid, or substance that would render the water unfit for
17	irrigation or human consumption or would destroy aquatic life in the lake.
18	(2) Each and every day that oil, salt water, or any other substance
19	described in Paragraph (1) of this Subsection is permitted to flow into natural
20	streams or drains that constitute the watershed of the lake shall constitute a
21	separate and distinct offense.
22	(3) Whoever violates this Subsection shall be fined not less than one
23	hundred dollars nor more than one thousand dollars or imprisoned for not
24	more than ninety days or both.
25	C.(1) No person shall:
26	(a) Obstruct drainage channels which compose any drain or stream
27	flowing into the lake by bridging them except in accordance with plans,
28	specifications, and instructions prescribed by the board of commissioners of the
29	district.

1	(b) Construct dams, tocks, or gates in dramage channels of the watershed
2	of the lake or into the lake itself without permission of the commission.
3	(c) Anchor rafts, crafts, fish traps, fish cars, and other obstacles in the
4	channel of any stream, drain, or natural flow of the feeder streams of the
5	watershed of the lake or the lake itself. Nothing in this Section shall prohibit the
6	temporary and otherwise lawful anchorage of boats and watercraft or the
7	otherwise lawful use of legal fishing gear.
8	(d) Float timber in the watershed of the lake.
9	(2) Whoever violates this Subsection shall be fined not less than five
10	hundred dollars nor more than one thousand dollars or imprisoned for not
11	more than sixty days, or both.
12	D.(1) No proprietor, owner, lessee, or possessor of land abutting upon the
13	lake or along any public road paralleling the water line or contiguous to the lake
14	shall in any manner close or place any obstruction in any drain or ditch,
15	whether on private property or on the public road or levee adjacent to the road,
16	that will in any manner interfere with the effective, thorough, and continuous
17	drainage into the lake.
18	(2) Whoever violates this Subsection shall be fined not less than five
19	hundred dollars nor more than one thousand dollars or imprisoned for not
20	more than sixty days, or both.
21	§3087.372. Supervision by Department of Transportation and Development
22	All of the powers and duties relative to construction and letting of
23	contracts for construction required to be advertised by R.S. 38:2211 and 2212
24	conferred upon the district shall be subject to and exercised under the
25	supervisory control of the Department of Transportation and Development of
26	the state of Louisiana, which department shall furnish to the district such
27	engineering services as it shall require and may cooperate with the district in
28	the construction of any work or facility considered necessary by the district and

said department to the purposes of the district.

§3087.373. Contracts let by board

Any and all contracts of the district shall be let by the board of commissioners under the provisions of R.S. 38:2211 et seq.

§3087.374. Mineral rights

Whenever it shall become necessary for the district or the Department of Transportation and Development to acquire full ownership of any land for the purpose of constructing any work or facility within the district, the owner thereof on his own behalf or on behalf of his assigns in the event of a prior assignment may retain the mineral rights to such property together with the right to grant mineral leases and servitudes thereon. No form of prescription shall divest such owner or his assigns of these rights so long as the district or a department or agency of the state retains the ownership of the property, but should ownership pass into private hands, the prescription of nonuse provided by R.S. 31:27 shall apply as in the usual case.

§3087.375. Tax exemption; mineral leases unabridged

Should the district or the Department of Transportation and Development acquire a servitude, right-of-use, or title in full ownership to immovable property or any other property, such property shall not be subject to any ad valorem tax or tax of any nature by the state of Louisiana or any political subdivision thereof so long as such property is used for the purposes of the district. The provisions of this Part shall in no way abridge the right of any individual, person, firm, or corporation from whom a servitude or right-of-use may have been acquired to lease the land subject thereto for the production of oil, gas, or other minerals and to produce or cause to be produced oil, gas, or other minerals from such property so long as said leases are subject to the terms and conditions of the servitude executed in favor of the commission.

§3087.376. Playgrounds, parks, and other facilities

The board of commissioners may cause to be created and constructed playgrounds, picnic grounds, grounds for recreation, parks, and any and all

1	other facilities to accommodate the public and to provide adequate access to the
2	lake, as may, within the opinion of the board, become necessary. The board of
3	commissioners shall also provide for the construction of public access boat
4	ramps in the district to allow for and maintain public access to Lake Bistineau
5	for recreational purposes.
6	§3087.377. Regulation of commercial establishments
7	A. The board of commissioners may:
8	(1) Establish and cause to be enforced rules and regulations pertaining
9	to all commercial establishments that may be constructed for the purpose of
10	making commercial use of the lake or its facilities.
11	(2) License and permit such establishments and levy and collect a fee, to
12	be fixed by the commission, for the privilege of making commercial use of the
13	facilities of the lake.
14	B. The rules and regulations established and promulgated by the board
15	of commissioners pursuant to this Section shall provide penalties for any
16	commercial establishment operating without a permit or license.
17	§3087.378. Audit
18	The district shall be audited pursuant to R.S. 24:513.
19	§3087.379. State departments; authority of corporation
20	Nothing in this Part shall be construed to impede or interfere with the
21	control and supervision of the wildlife of the state by the Louisiana Wildlife and
22	Fisheries Commission or the regulatory authority of the Department of
23	Environmental Quality and its officers. The Department of Wildlife and
24	Fisheries and the Department of Environmental Quality shall assist the board
25	of commissioners in the conduct of its duties and functions, and the board shall
26	advise and consult with the departments in matters relating to their respective
27	powers and responsibilities.

The original instrument was prepared by Alan Miller. The following digest, which does not constitute a part of the legislative instrument, was prepared by Sharon F. Lyles.

DIGEST 2016 Regular Session

Gatti

SB 415 Engrossed

<u>Proposed law</u> creates the Lake Bistineau Recreation and Water Conservation District as a political subdivision of the state for the purpose of the preservation, promotion, and development of the wealth and natural resources of the district by the conservation of the soil and water of Lake Bistineau for agricultural, recreational, commercial, and sanitary purposes and by the regulation of aquatic plant growth.

<u>Proposed law</u> creates a board of commissioners to manage the district consisting of fifteen commissioners, each of whom must be a qualified elector of Bienville, Bossier, or Webster Parishes or own land in the district.

Proposed law provides for powers and duties of the district and the board.

<u>Proposed law</u> authorizes the board to levy taxes, parcel and other fees, issue bonds, and incur debt for the benefit of the district.

<u>Proposed law</u> authorizes the board to promulgate rules and regulations to accomplish the purposes of the district.

Effective August 1, 2016.

(Adds R.S. 38:3087.361 through 3087.379)

Summary of Amendments Adopted by Senate

<u>Committee Amendments Proposed by Senate Committee on Transportation,</u> <u>Highways, and Public Works to the original bill</u>

- 1. Removes "or otherwise" from authority of district to acquire property.
- 2. Removes authority of district to grant franchises to telephone, telegraph, cable, and electric power companies.
- 3. Makes technical corrections primarily to correct spelling to "Bistineau" and to capitalize "Parishes".