2016 Regular Session

# SENATE BILL NO. 94

BY SENATOR COLOMB (On Recommendation of the Louisiana State Law Institute)

1	AN ACT
2	To amend and reenact Code of Civil Procedure Arts. 10(A)(3) and (4) and 4556 and to enact
3	Chapter 24 of Title 13 of the Louisiana Revised Statutes of 1950, to be comprised
4	of R.S. 13:4251.101 through 4251.505, relative to adults in need of care; to provide
5	relative to courts and judicial procedure; to provide relative to jurisdiction and
6	procedures for actions brought pursuant to the Louisiana Uniform Adult
7	Guardianship Protective Proceedings Jurisdiction Act; to provide for ancillary
8	interdiction procedures for protected persons; to provide a short title for the
9	Louisiana Uniform Adult Guardianship and Protective Proceedings Jurisdiction Act;
10	to provide certain definitions, terms, procedures, conditions, requirements and
11	effects; to provide for international application of the Chapter; to provide for
12	communication between Louisiana courts and courts of other states; to provide for
13	cooperation between Louisiana courts and courts of other states; to provide for taking
14	testimony in another state; to provide for exclusive basis; to provide for jurisdiction;
15	to provide for special jurisdiction; to provide for exclusive and continuing
16	jurisdiction; to provide for appropriate forums; to provide for jurisdiction declined
17	by reason of conduct; to provide for notice of proceedings; to provide for
18	proceedings in more than one state; to provide for transfer of guardianship or
19	conservatorship proceedings to another state; to provide for accepting guardianship
20	or conservatorship proceedings transferred from another state; to provide for
21	registration of guardianship orders; to provide for registration of protective orders;
22	to provide for the effect of the registration of such orders; to provide for uniformity
23	of application and construction; to provide relative to the Electronic Signatures in
24	Global and National Commerce Act; to provide for transitional provision; and to
25	provide for related matters.

26 Be it enacted by the Legislature of Louisiana:

Page 1 of 19

1	Section 1. Chapter 24 of Title 13 of the Louisiana Revised Statutes of 1950, to be
2	comprised of R.S. 13:4251.101 through 4251.505, is hereby enacted to read as follows:
3	<b>CHAPTER 24. LOUISIANA UNIFORM ADULT</b>
4	<b>GUARDIANSHIP AND PROTECTIVE PROCEEDINGS</b>
5	JURISDICTION ACT
6	LOUISIANA PREFATORY NOTE
7	Louisiana's version (the Louisiana Act or the Act) of the Uniform Adult
8	Guardianship and Protective Proceedings Jurisdiction Act (UAGPPJA) establishes
9	mechanisms for sorting out jurisdictional and related issues in what might be called
10	"adult in need of care" cases (what, under Louisiana domestic law, would be called
11	cases of "interdiction" or "continuing tutorship") that exhibit contacts with more than
12	one state. As such, the Louisiana Act forms part of that set of legal meta-rules known
13	collectively as "the law of conflict of laws." The Act does not, then, form part of that
14	set of ordinary legal rules known collectively as the "local law" (also called the
15	"domestic law").
16	,
17	Recalling this distinction between the law of conflict of laws and the
18	domestic law and, further, recognizing that Louisiana's version of the UAGPPJA
19	falls on the "conflict of laws" side of the dividing line between the two are vital for
20	a proper understanding not only of what the Act does do, but also of what it does not
21	do.
22	
22 23	What the Act most certainly does not do is to create within Louisiana
24	domestic law a new "third way" of protecting adults in need of care alongside of the
25	existing "two," that is, interdiction and continuing tutorship. From at least as far back
26	as 1808, Louisiana domestic law has recognized these two - but only these two -
27	means of providing such protection. The enactment of this Act does not change this
28	facet of Louisiana law in the least. Consequently, even after the Act goes into effect,
29	if someone, suspecting that some adult might be in need of care, were to wish to seek
30	protection from a Louisiana court for that adult, the concerned person would have
31	to file, depending on the circumstances, a petition styled either "petition for
32	interdiction" or "petition for continuing tutorship." There would remain no other
33	alternatives. It would be entirely out of place - indeed, contrary to law - for the
34	concerned person to file a petition styled "petition for guardianship" or "petition for
35	conservatorship." Similarly, even after the Act goes into effect, if a Louisiana court,
36	upon receiving a petition of this kind, were to conclude that the petition should be
37	granted (a determination that the court would have to make and could make only by
38 39	consulting Louisiana's domestic law of interdiction or continuing tutorship, as the
39 40	case might be) and, for that reason, were to order the appointment of someone to
40 41	superintend the affairs of the adult in need of care, the court's order would have to refer to this superintendent as either a "superior" or a "tutor", who would enjoy only
42	refer to this superintendent as either a "curator" or a "tutor", who would enjoy only those rights, powers, and other prerogatives that are established for curators or tutors
43	under Louisiana domestic law. Again, there would remain no other alternatives. It
44	would be entirely out of place - and, again, contrary to law - for the court to issue an
45	order appointing a "guardian" or a "conservator" in haec verba.
45 46	order appointing a guardian of a conservator in nace verba.
40 47	What the Act does do is to create new mechanisms within Louisiana's law of
48	conflicts of law for sorting out various difficulties that could arise when, because an
49	adult-in-need-of-care case has contacts with not only Louisiana but also some other
50	state, it is conceivable that the case might be handled either by a Louisiana court, as
51	an interdiction or continuing tutorship case, or by a court in this other state, as a
52	guardianship or conservatorship case. One such difficulty is that of jurisdiction:
53	which court - that in Louisiana or that in the other state - should handle the matter?

$ \begin{array}{c} 1\\2\\3\\4\\5\\6\\7\\8\\9\\10\\11\\12\\13\\14\\15\\16\\17\\18\\19\\20\\21\\22\end{array} $	Resolution of this kind of difficulty is governed by Part 2 of the Act. If, under the rules set out in that Part, it is determined that the Louisiana court has jurisdiction, then the case will proceed before that court as either an interdiction or continuing tutorship case. Another difficulty is that of the transfer of adult-in-need-of-care cases to or from a Louisiana court for reasons of forum non conveniens. After an adult-in-need-of-care case has been initiated in some other state (where it was styled a "guardianship" or "conservatorship" matter), circumstances might change such that the adult's needs will be more adequately and efficiently addressed by a Louisiana court and, further, the adult's out-of-state guardian or conservator might, for that reason, wish to have the case transferred to the Louisiana court will assume jurisdiction over the case, which, from that point forward, would be handled as (one might even say "converted into") either an interdiction or a continuing tutorship case. Still another difficulty is that of the recognition in Louisiana of out-of-state judgments of guardianship or conservatorship. Resolution of this kind of difficulty is that of the recognition in Louisiana of out-of-state judgment is accomplished, then the out-of-state guardian or conservator, who, for purposes of actions he might take in Louisiana, will at that point be referred to as a curator or a tutor, will enjoy all (but only) the rights, powers, and other prerogatives enjoyed by curators or tutors under Louisiana domestic law.
22	PART I. GENERAL PROVISIONS
24	<u>§4251.101. Short title</u>
25	This Chapter may be cited as the Louisiana Uniform Adult
26	Guardianship and Protective Proceedings Jurisdiction Act.
27	§4251.102. Definitions
28	In this Chapter:
29	(1) "Adult" means an individual who has attained eighteen years of age
30	or who is an emancipated minor.
31	(2) "Conservator" means a person appointed by the court to administer
32	the property of an adult, including a person appointed as a curator in a full
33	interdiction; as a curator in a limited interdiction, but only insofar as the
34	curator is given power over the care of some or all of the property of the
35	interdict; or as a tutor in a continuing tutorship.
36	(3) "Guardian" means a person appointed by the court to make decisions
37	regarding the person of an adult, including a person appointed as a curator in
38	a full interdiction; as a curator in a limited interdiction, provided that, and only
39	insofar as, the curator is given power over the care of some or all aspects of the
40	person of the interdict; or as a tutor in a continuing tutorship.
41	(4) "Guardianship order" means an order appointing a guardian.

1	(5) "Guardianship proceeding" means a judicial proceeding in which an
2	order for the appointment of a guardian is sought or has been issued.
3	(6) "Incapacitated person" means an adult for whom a guardian has
4	been appointed.
5	(7) "Party" means the respondent, petitioner, guardian, conservator, or
6	any other person allowed by the court to participate in a guardianship or
7	protective proceeding.
8	(8) "Person", except in the term incapacitated person or protected
9	person, means an individual, corporation, business trust, estate, trust,
10	partnership, limited liability company, association, joint venture, public
11	<u>corporation, government or governmental subdivision, agency or</u>
12	instrumentality, or any other legal or commercial entity.
13	(9) "Protected person" means an adult for whom a protective order has
14	been issued.
15	(10) "Protective order" means an order, issued by a court of another
16	state pursuant to the law of that other state, appointing a conservator or
17	relating to management of an adult's property.
18	(11) "Protective proceeding" means a judicial proceeding in which a
19	protective order is sought or has been issued.
20	(12) "Record" means information that is inscribed on a tangible medium
21	or that is stored in an electronic or other medium and is retrievable in
22	perceivable form.
23	(13) "Respondent" means an adult for whom a protective order or the
24	appointment of a guardian is sought.
25	(14) "State" means a state of the United States, the District of Columbia,
26	Puerto Rico, the United States Virgin Islands, a federally recognized Indian
27	tribe, or any territory or insular possession subject to the jurisdiction of the
28	United States.
29	2016 Louisiana Comments
30	(a) In contrast to the model UAGPPJA, the Louisiana UAGPPJA defines

1

2

3

4

5

6 7

8 9

10

11 12

13

14

15 16

17 18

19

27

29

30

31

32 33

34

35

36

"adult" in such a way as to include emancipated minors. The reason for this deviation is laid out in the first paragraph of the Official Comment of the UAGPPJA: "The definition of 'adult' . . . would exclude an emancipated minor. The Act is not designed to supplant local substantive law on guardianship. States whose guardianship law treats emancipated minors as adults may wish to modify this definition." Louisiana is such a state. See Civ. Code Arts. 389 and 390 (providing that emancipated minors are susceptible of full and limited interdiction).

(b) The expressions "protective order" and "protective proceeding," as used in the Louisiana UAGPPJA, have only the meanings assigned to them in Paragraphs (10) and (11) of this Section, respectively. The only "protection" with which these expressions are concerned, then, is this: protecting adults who, as a result of some physical or mental problem, are unable to handle some or all of their property. These expressions should not be confused with similar expressions found in other legislation that is concerned with other forms of protection, for example, protection against "domestic violence."

- §4251.103. International application of Part
  - A court of this state may treat a foreign country as if it were a state for
- 20 the purpose of applying this Part and Parts 2, 3, and 5 of this Chapter.
- 21 §4251.104. Communication between courts
- 22 <u>A. A court of this state may communicate with a court in another state</u> 23 concerning a proceeding arising under this Act. The court may allow the parties
- 24 to participate in the communication. Except as otherwise provided in Subsection
- 25 <u>B of this Section, the court shall make a record of the communication. The</u>
- 26 record may be limited to the fact that the communication occurred.
  - **B.** Courts may communicate concerning schedules, calendars, court
- 28 records, and other administrative matters without making a record.

#### 2016 Louisiana Comment

Section 1041.104 of the Louisiana UAGPPJA includes the "optional" part of Article 104 of the model UAGPPJA that appears in "brackets." The explanation for this is to be found in the third paragraph of the Official Comment, which reads in part as follows: "[T]he language is bracketed because of a concern in some states that a legislative enactment directing when a court must make a record in a judicial proceeding may violate the doctrine on separation of powers." In Louisiana, there is no such concern.

- 37
   §4251.105. Cooperation between courts

   38
   If a court of another state in which a guardianship or protective

   39
   proceeding is pending requests assistance under a provision of law similar to
- 40 **R.S. 13:4251.104, a court of this state has jurisdiction for the limited purpose**
- 41 of granting the request or making reasonable efforts to comply with the request.

Page 5 of 19

#### 2016 Louisiana Comment

1	2016 Louisiana Comment
2 3 4 5 6 7 8 9	The provisions of Article 105 of the model UAGPPJA that detail the various kinds of assistance that a Louisiana court may render a court of another state upon the latter's request have not been reproduced in Section 4251.105 of the Louisiana UAGPPJA. The reason for this is simply that it is self-evident that a Louisiana court may render to a court of another state any and all of the various kinds of assistance that are enumerated in Article 105. For that reason there is no need for such a detailed enumeration.
10	§4251.106. Taking testimony in another state
11	A. In a guardianship or protective proceeding, in addition to other
12	procedures that may be available, testimony of a witness who is located in
13	another state may be offered by deposition or other means allowable in this
14	state for testimony taken in another state. The court on its own motion may
15	order that the testimony of a witness be taken in another state and may
16	prescribe the manner in which and the terms upon which the testimony is to be
17	<u>taken.</u>
18	<b>B. In a guardianship or protective proceeding, a court in this state may</b>
19	permit a witness located in another state to be deposed or to testify by telephone
20	or audiovisual or other electronic means. A court of this state shall cooperate
21	with the court of the other state in designating an appropriate location for the
22	deposition or testimony.
23	<b>C. Documentary evidence transmitted from another state to a court of</b>
24	this state by technological means that do not produce an original writing may
25	not be excluded from evidence on an objection based on the best evidence rule.
26	PART II. JURISDICTION
27	§4251.201. Definitions; significant-connection factors
28	A. In this Part:
29	(1) "Emergency" means a circumstance that likely will result in
30	substantial harm to a respondent's health, safety, or welfare, and for which the
31	appointment of a guardian is necessary because no other person has authority
32	and is willing to act on the respondent's behalf.
33	(2) "Home state" means the state in which the respondent was physically
34	present, including any period of temporary absence, for at least six consecutive

# **ENROLLED**

1	months immediately before the filing of a petition for a protective order or the
2	appointment of a guardian; or if none, the state in which the respondent was
3	physically present, including any period of temporary absence, for at least six
4	consecutive months ending within the six months prior to the filing of the
5	petition.
6	(3) "Significant-connection state" means a state, other than the home
7	state, with which a respondent has a significant connection other than mere
8	physical presence and in which substantial evidence concerning the respondent
9	is available.
10	<b>B.</b> In determining under R.S. 13:4251.203 and R.S. 13:4251.301(E)
11	whether a respondent has a significant connection with a particular state, the
12	court shall consider:
13	(1) The location of the respondent's family and other persons required
14	to be notified of the guardianship or protective proceeding.
15	(2) The length of time the respondent at any time was physically present
16	in the state and the duration of any absence.
17	(3) The location of the respondent's property.
18	(4) The extent to which the respondent has ties to the state such as voting
19	registration, state or local tax return filing, vehicle registration, driver's license,
20	social relationship, and receipt of services.
21	§4251.202. Exclusive basis
22	This Part provides the exclusive jurisdictional basis for a court of this
23	state to appoint a guardian or issue a protective order for an adult.
24	2016 Louisiana Comments
25	(a) In conformity with Article 202 of the model UAGPPJA, Section 4251.202
26	of the Louisiana UGAPPJA provides the exclusive jurisdictional basis for a
20 27	Louisiana court to "appoint a guardian or issue a protective order for an adult." This
28	jurisdictional rule applies as much to purely "in state" cases (cases in which all of the
29	incapacitated or protected person's relevant contacts are in Louisiana) as it does to
30	"interstate" cases (cases in which the incapacitated or protected person has some
31	contacts with Louisiana but other contacts with one or more other states). For that
32	reason, pertinent provisions of Article 10 of the Code of Civil Procedure - those that
33	grant jurisdiction over status in cases involving interdiction and continuing tutorship
34	- have been modified accordingly. The result of these changes is that the jurisdiction
35	of Louisiana courts over all cases involving interdiction and continuing tutorship is

1 2	now governed by the provisions of this Part including the key provision, Section 4251.203. It is possible - indeed likely - that this change will have the effect of
3	expanding the jurisdiction of Louisiana courts over such cases.
4 5	(b) This Section is jurisdictional only. It changes neither the domestic
6	substantive law nor, except as to jurisdiction, the domestic procedural law of
7	Louisiana regarding the protection of adults in need of care. Under that law, there are
8	and, notwithstanding the enactment of this Act, will remain two - and only two -
9	modes of protecting adults in need of care, namely, curatorship ("interdiction") and
10	continuing tutorship. Consequently, in any case over which a Louisiana court asserts
11 12	jurisdiction on the basis of this Section, all documents produced by that court in connection with the case, including court orders and written communications, should
12	use terms drawn from one or the other of those two domestic legal institutions. For
14	example, the parties and the court, in drafting these documents, should designate the
15	proceeding as one of "interdiction" (or "curatorship") or "continuing tutorship" (as
16	opposed to one of "guardianship" or "conservatorship"), as the case may be; should
17	refer to the adult in need of care as an "interdict" or "person with intellectual
18 19	disabilities" (as opposed to an "incapacitated person" or a "protected person"), as the case may be; and should refer to the superintendent of that adult as a "curator" or a
19 20	"continuing tutor" (as opposed to a "guardian" or a "conservator"), as the case may
20	be. See Louisiana Prefatory Note.
22	
23	§4251.203. Jurisdiction
24	A court of this state has jurisdiction to appoint a guardian or issue a
25	protective order for a respondent if any of the following apply:
26	(1) This state is the respondent's home state.
27	(2) On the date the petition is filed, this state is a significant-connection
27 28	(2) On the date the petition is filed, this state is a significant-connection state, and:
28	state, and:
28 29	state, and: (a) The respondent does not have a home state or a court of the
28 29 30	state, and: (a) The respondent does not have a home state or a court of the respondent's home state has declined to exercise jurisdiction because this state
28 29 30 31	state, and: (a) The respondent does not have a home state or a court of the respondent's home state has declined to exercise jurisdiction because this state is a more appropriate forum; or
28 29 30 31 32	state, and: (a) The respondent does not have a home state or a court of the respondent's home state has declined to exercise jurisdiction because this state is a more appropriate forum; or (b) The respondent has a home state, a petition for an appointment or
28 29 30 31 32 33	state, and: (a) The respondent does not have a home state or a court of the respondent's home state has declined to exercise jurisdiction because this state is a more appropriate forum; or (b) The respondent has a home state, a petition for an appointment or order is not pending in a court of that state or another significant-connection
28 29 30 31 32 33 34 35 36	state, and:         (a) The respondent does not have a home state or a court of the respondent's home state has declined to exercise jurisdiction because this state is a more appropriate forum; or         (b) The respondent has a home state, a petition for an appointment or order is not pending in a court of that state or another significant-connection state, and, before the court makes the appointment or issues the order:         (i) A petition for an appointment or order is not filed in the respondent's home state.
28 29 30 31 32 33 34 35 36 37	state, and:         (a) The respondent does not have a home state or a court of the respondent's home state has declined to exercise jurisdiction because this state is a more appropriate forum; or         (b) The respondent has a home state, a petition for an appointment or order is not pending in a court of that state or another significant-connection state, and, before the court makes the appointment or issues the order:         (i) A petition for an appointment or order is not filed in the respondent's home state.         (ii) An objection to the court's jurisdiction is not filed by a person
28 29 30 31 32 33 34 35 36 37 38	state, and:         (a) The respondent does not have a home state or a court of the respondent's home state has declined to exercise jurisdiction because this state is a more appropriate forum; or         (b) The respondent has a home state, a petition for an appointment or order is not pending in a court of that state or another significant-connection state, and, before the court makes the appointment or issues the order:         (i) A petition for an appointment or order is not filed in the respondent's home state.         (ii) An objection to the court's jurisdiction is not filed by a person required to be notified of the proceeding.
28 29 30 31 32 33 34 35 36 37 38 39	state, and: <ul> <li>(a) The respondent does not have a home state or a court of the respondent's home state has declined to exercise jurisdiction because this state is a more appropriate forum; or</li> <li>(b) The respondent has a home state, a petition for an appointment or order is not pending in a court of that state or another significant-connection state, and, before the court makes the appointment or issues the order:</li> <li>(i) A petition for an appointment or order is not filed in the respondent's home state.</li> <li>(ii) An objection to the court's jurisdiction is not filed by a person required to be notified of the proceeding.</li> <li>(iii) The court in this state concludes that it is an appropriate forum</li> </ul>
28 29 30 31 32 33 34 35 36 37 38	state, and:         (a) The respondent does not have a home state or a court of the respondent's home state has declined to exercise jurisdiction because this state is a more appropriate forum; or         (b) The respondent has a home state, a petition for an appointment or order is not pending in a court of that state or another significant-connection state, and, before the court makes the appointment or issues the order:         (i) A petition for an appointment or order is not filed in the respondent's home state.         (ii) An objection to the court's jurisdiction is not filed by a person required to be notified of the proceeding.

1	(2) of this Section, the respondent's home state and all significant-connection
2	states have declined to exercise jurisdiction because this state is the more
3	appropriate forum, and jurisdiction in this state is consistent with the
4	constitutions of this state and the United States.
5	(4) The requirements for special jurisdiction under R.S. 13:4251.204 are
6	<u>met.</u>
7	§4251.204. Special jurisdiction
8	A. A court of this state lacking jurisdiction under R.S. 13:4251.203(1)
9	through (3) has special jurisdiction to do any of the following:
10	(1) Appoint a guardian in an emergency for a term not exceeding ninety
11	days for a respondent who is physically present in this state.
12	(2) Issue a protective order with respect to immovable or corporeal
13	movable property located in this state.
14	(3) Appoint a guardian or conservator for an incapacitated or protected
15	person for whom a provisional order to transfer the proceeding from another
16	state has been issued under procedures similar to R.S. 13:4251.301.
17	<b>B.</b> If a petition for the appointment of a guardian in an emergency is
18	brought in this state and this state was not the respondent's home state on the
19	date the petition was filed, the court shall dismiss the proceeding at the request
20	of the court of the home state, if any, whether dismissal is requested before or
21	after the emergency appointment.
22	§4251.205. Exclusive and continuing jurisdiction
23	Except as otherwise provided in R.S. 13:4251.204, a court that has
24	appointed a guardian or issued a protective order consistent with this Chapter
25	has exclusive and continuing jurisdiction over the proceeding until it is
26	terminated by the court or the appointment or order expires by its own terms.
27	2016 Louisiana Comment
28 29 30 31 32	This Section is concerned exclusively with what might be called "interstate" disputes regarding continuing jurisdiction in guardianship or conservatorship matters, that is, cases in which, after a court in some other state has already assumed jurisdiction over such a matter, a court of this state is petitioned to take some action with respect to the person to whom that matter pertains or his property. This Section

1 2 3 4 5 6 7	has no application to "intrastate" disputes of this kind, that is, cases in which the question of which court has jurisdiction involves two different Louisiana courts. To the contrary, such intrastate disputes are governed by other Louisiana legislation, for example, in the case of continuing jurisdiction in interdiction matters, by Code of Civil Procedure Article 4553. §4251.206. Appropriate forum
8	A. A court of this state having jurisdiction under R.S. 13:4251.203 to
9	appoint a guardian or issue a protective order may decline to exercise its
10	jurisdiction if it determines at any time that a court of another state is a more
11	appropriate forum.
12	<b>B.</b> If a court of this state declines to exercise its jurisdiction under
13	Subsection A of this Section, it shall either dismiss or stay the proceeding. The
14	court may impose any condition the court considers just and proper, including
15	the condition that a petition for the appointment of a guardian or issuance of a
16	protective order be filed promptly in another state.
17	C. In determining whether it is an appropriate forum, the court shall
18	consider all relevant factors, including:
19	
19	(1) Any expressed preference of the respondent.
20	<ul><li>(1) Any expressed preference of the respondent.</li><li>(2) Whether abuse, neglect, or exploitation of the respondent has</li></ul>
20	(2) Whether abuse, neglect, or exploitation of the respondent has
20 21	(2) Whether abuse, neglect, or exploitation of the respondent has occurred or is likely to occur and which state could best protect the respondent
20 21 22	(2) Whether abuse, neglect, or exploitation of the respondent has occurred or is likely to occur and which state could best protect the respondent from the abuse, neglect, or exploitation.
20 21 22 23	<ul> <li>(2) Whether abuse, neglect, or exploitation of the respondent has occurred or is likely to occur and which state could best protect the respondent from the abuse, neglect, or exploitation.</li> <li>(3) The length of time the respondent was physically present in or was</li> </ul>
20 21 22 23 24	<ul> <li>(2) Whether abuse, neglect, or exploitation of the respondent has occurred or is likely to occur and which state could best protect the respondent from the abuse, neglect, or exploitation.</li> <li>(3) The length of time the respondent was physically present in or was a legal resident of this or another state.</li> </ul>
<ol> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> </ol>	<ul> <li>(2) Whether abuse, neglect, or exploitation of the respondent has occurred or is likely to occur and which state could best protect the respondent from the abuse, neglect, or exploitation.</li> <li>(3) The length of time the respondent was physically present in or was a legal resident of this or another state.</li> <li>(4) The distance of the respondent from the court in each state.</li> </ul>
<ol> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> <li>26</li> </ol>	<ul> <li>(2) Whether abuse, neglect, or exploitation of the respondent has occurred or is likely to occur and which state could best protect the respondent from the abuse, neglect, or exploitation.</li> <li>(3) The length of time the respondent was physically present in or was a legal resident of this or another state.</li> <li>(4) The distance of the respondent from the court in each state.</li> <li>(5) The financial circumstances of the respondent's estate.</li> </ul>
<ol> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> <li>26</li> <li>27</li> </ol>	<ul> <li>(2) Whether abuse, neglect, or exploitation of the respondent has occurred or is likely to occur and which state could best protect the respondent from the abuse, neglect, or exploitation.</li> <li>(3) The length of time the respondent was physically present in or was a legal resident of this or another state.</li> <li>(4) The distance of the respondent from the court in each state.</li> <li>(5) The financial circumstances of the respondent's estate.</li> <li>(6) The nature and location of the evidence.</li> </ul>
<ol> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> <li>26</li> <li>27</li> <li>28</li> </ol>	<ul> <li>(2) Whether abuse, neglect, or exploitation of the respondent has occurred or is likely to occur and which state could best protect the respondent from the abuse, neglect, or exploitation.</li> <li>(3) The length of time the respondent was physically present in or was a legal resident of this or another state.</li> <li>(4) The distance of the respondent from the court in each state.</li> <li>(5) The financial circumstances of the respondent's estate.</li> <li>(6) The nature and location of the evidence.</li> <li>(7) The ability of the court in each state to decide the issue expeditiously</li> </ul>
<ol> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> <li>26</li> <li>27</li> <li>28</li> <li>29</li> </ol>	<ul> <li>(2) Whether abuse, neglect, or exploitation of the respondent has occurred or is likely to occur and which state could best protect the respondent from the abuse, neglect, or exploitation.</li> <li>(3) The length of time the respondent was physically present in or was a legal resident of this or another state.</li> <li>(4) The distance of the respondent from the court in each state.</li> <li>(5) The financial circumstances of the respondent's estate.</li> <li>(6) The nature and location of the evidence.</li> <li>(7) The ability of the court in each state to decide the issue expeditiously and the procedures necessary to present evidence.</li> </ul>
<ol> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> <li>26</li> <li>27</li> <li>28</li> <li>29</li> <li>30</li> </ol>	<ul> <li>(2) Whether abuse, neglect, or exploitation of the respondent has occurred or is likely to occur and which state could best protect the respondent from the abuse, neglect, or exploitation.</li> <li>(3) The length of time the respondent was physically present in or was a legal resident of this or another state.</li> <li>(4) The distance of the respondent from the court in each state.</li> <li>(5) The financial circumstances of the respondent's estate.</li> <li>(6) The nature and location of the evidence.</li> <li>(7) The ability of the court in each state to decide the issue expeditiously and the procedures necessary to present evidence.</li> <li>(8) The familiarity of the court of each state with the facts and issues in</li> </ul>

# **ENROLLED**

1	§4251.207. Jurisdiction declined by reason of conduct
2	A. If at any time a court of this state determines that it acquired
3	jurisdiction to appoint a guardian or issue a protective order because of
4	unjustifiable conduct, the court may do any of the following:
5	(1) Decline to exercise jurisdiction.
6	(2) Exercise jurisdiction for the limited purpose of fashioning an
7	appropriate remedy to ensure the health, safety, and welfare of the respondent
8	or the protection of the respondent's property or prevent a repetition of the
9	unjustifiable conduct, including staying the proceeding until a petition for the
10	appointment of a guardian or issuance of a protective order is filed in a court
11	of another state having jurisdiction.
12	(3) Continue to exercise jurisdiction after considering:
13	(a) The extent to which the respondent and all persons required to be
14	notified of the proceedings have acquiesced in the exercise of the court's
15	jurisdiction.
16	(b) Whether it is a more appropriate forum than the court of any other
17	state under the factors set forth in R.S. 13:4251.206(C).
18	(c) Whether the court of any other state would have jurisdiction under
19	factual circumstances in substantial conformity with the jurisdictional
20	standards of R.S. 13:4251.203.
21	<b>B.</b> If a court of this state determines that it acquired jurisdiction to
22	appoint a guardian or issue a protective order because a party seeking to invoke
23	its jurisdiction engaged in unjustifiable conduct, it may assess against that party
24	necessary and reasonable expenses, including attorney fees, investigative fees,
	court costs, communication expenses, witness fees and expenses, and travel
25	expenses. The court may not assess fees, costs, or expenses of any kind against
25	this state or a governmental subdivision, agency, or instrumentality of this state
25 26	
25 26 27	this state or a governmental subdivision, agency, or instrumentality of this state

# **ENROLLED**

1	order is brought in this state and this state was not the respondent's home state
2	on the date the petition was filed, in addition to complying with the notice
3	requirements of this state, notice of the petition must be given to those persons
4	who would be entitled to notice of the petition if a proceeding were brought in
5	the respondent's home state. The notice must be given in the same manner as
6	notice is required to be given in this state.
7	§4251.209. Proceedings in more than one state
8	<b>Except for a petition for the appointment of a guardian in an emergency</b>
9	or issuance of a protective order limited to property located in this state under
10	R.S. 13:4251.204(A)(1) or (A)(2), if a petition for the appointment of a guardian
11	or issuance of a protective order is filed in this state and in another state and
12	neither petition has been dismissed or withdrawn, the following rules apply:
13	(1) If the court in this state has jurisdiction under R.S. 13:4251.203, it
14	may proceed with the case unless a court in another state acquires jurisdiction
15	under provisions similar to R.S. 13:4251.203 before the appointment or issuance
16	of the order.
17	(2) If the court in this state does not have jurisdiction under R.S.
18	13:4251.203, whether at the time the petition is filed or at any time before the
19	appointment or issuance of the order, the court shall stay the proceeding and
20	communicate with the court in the other state. If the court in the other state has
21	jurisdiction, the court in this state shall dismiss the petition unless the court in
22	the other state determines that the court in this state is a more appropriate
23	<u>forum.</u>
24	PART III. TRANSFER OF GUARDIANSHIP
25	<b>OR CONSERVATORSHIP</b>
26	§4251.301. Transfer of guardianship or conservatorship to another state
27	A. A guardian or conservator appointed in this state may petition the
28	court to transfer the guardianship or conservatorship to another state.
29	<b>B.</b> Notice of a petition under Subsection A of this Section must be given
30	to the persons that would be entitled to notice of a petition in this state for the

1	appointment of a guardian or conservator.
2	C. On the court's own motion or on request of the guardian or
3	conservator, the incapacitated or protected person, or other person required to
4	be notified of the petition, the court shall hold a hearing on a petition filed
5	pursuant to Subsection A of this Section.
6	D. The court shall issue an order provisionally granting a petition to
7	transfer a guardianship and shall direct the guardian to petition for
8	guardianship in the other state if the court is satisfied that the guardianship will
9	be accepted by the court in the other state and the court finds that:
10	(1) The incapacitated person is physically present in or is reasonably
11	expected to move permanently to the other state.
12	(2) An objection to the transfer has not been made or, if an objection has
13	been made, the objector has not established that the transfer would be contrary
14	to the interests of the incapacitated person.
15	(3) Plans for care and services for the incapacitated person in the other
16	state are reasonable and sufficient.
17	E. The court shall issue a provisional order granting a petition to
18	transfer a conservatorship and shall direct the conservator to petition for
19	conservatorship in the other state if the court is satisfied that the
20	conservatorship will be accepted by the court of the other state and the court
21	finds that:
22	(1) The protected person is physically present in or is reasonably
23	expected to move permanently to the other state, or the protected person has a
24	significant connection to the other state considering the factors in R.S.
25	<u>13:4251.201(B).</u>
26	(2) An objection to the transfer has not been made or, if an objection has
27	been made, the objector has not established that the transfer would be contrary
28	to the interests of the protected person.
29	(3) Adequate arrangements will be made for management of the
30	protected person's property.

# **ENROLLED**

1	F. The court shall issue a final order confirming the transfer and
2	terminating the guardianship or conservatorship upon its receipt of:
3	(1) A provisional order accepting the proceeding from the court to which
4	the proceeding is to be transferred which is issued under provisions similar to
5	<u>R.S. 13:4251.302; and</u>
6	(2) The documents required to terminate a guardianship or
7	conservatorship in this state.
8	§4251.302. Accepting guardianship or conservatorship transferred from
9	another state
10	A. To confirm transfer of a guardianship or conservatorship transferred
11	to this state under provisions similar to R.S. 13:4251.301, the guardian or
12	conservator must petition the court in this state to accept the guardianship or
13	conservatorship. The petition must include a certified copy of the other state's
14	provisional order of transfer.
15	<b>B.</b> Notice of a petition under Subsection A of this Section must be given
16	to those persons that would be entitled to notice if the petition were a petition
17	for the appointment of a guardian or issuance of a protective order in both the
18	transferring state and this state. The notice must be given in the same manner
19	as notice is required to be given in this state.
20	C. On the court's own motion or on request of the guardian or
21	conservator, the incapacitated or protected person, or other person required to
22	be notified of the proceeding, the court shall hold a hearing on a petition filed
23	pursuant to Subsection A of this Section.
24	D. The court shall issue an order provisionally granting a petition filed
25	under Subsection A of this Section unless:
26	(1) An objection is made and the objector establishes that transfer of the
27	proceeding would be contrary to the interests of the incapacitated or protected
28	person; or
29	(2) The guardian or conservator is ineligible for appointment in this
30	state.

# **ENROLLED**

1	E. The court shall issue a final order accepting the proceeding and
2	appointing the guardian or conservator as guardian or conservator in this state
3	upon its receipt from the court from which the proceeding is being transferred
4	of a final order issued under provisions similar to R.S. 13:4251.301 transferring
5	the proceeding to this state.
6	F. Not later than ninety days after issuance of a final order accepting
7	transfer of a guardianship or conservatorship, the court shall determine
8	whether the guardianship or conservatorship needs to be modified to conform
9	to the law of this state.
10	G. In granting a petition under this Section, the court shall recognize a
11	guardianship or conservatorship order from the other state, including the
12	determination of the incapacitated or protected person's incapacity and the
13	appointment of the guardian or conservator.
14	H. The denial by a court of this state of a petition to accept a
15	guardianship or conservatorship transferred from another state does not affect
16	the ability of the guardian or conservator to seek appointment as guardian or
17	conservator in this state under Code of Civil Procedure Article 4561, if the court
18	has jurisdiction to make an appointment other than by reason of the provisional
19	order of transfer.
20	2016 Louisiana Comments
21	(a) The provisional order contemplated by Subsection D is interlocutory.
22	Because there is no legislation that provides for the appeal of such an order, it is not
23	an "appealable judgment" for purposes of Code of Civil Procedure Article 2083. To
24	obtain review of such an order, a party must apply for supervisory writs in
25	accordance with Code of Civil Procedure Article 2201. By contrast, a judgment
26	denying a petition for such a provisional order, inasmuch as it constitutes a "final
27	judgment," is appealable under Code of Civil Procedure Article 2083.
28	
29	(b) The determination of whether "the guardian or conservator is ineligible
30	for appointment in this state," as is required by Subsection $(D)(2)$ , is governed solely
31	by Louisiana law. Thus, in making that determination, the court must consider, first,
32	whether the guardian or conservator in question, had he been appointed in Louisiana
33	originally, would have been a "curator" of an interdict or a "continuing tutor" of a
34	"person with intellectual disabilities," as those terms are defined in Louisiana law,
35	and, second, whether the guardian or conservator meets the eligibility requirements
36	established by Louisiana law for that office.
37	
38	(c) In the part of the final order contemplated by Subsection E in which the
39	court purports to "appoint [] the guardian or conservator as guardian or conservator

1

2

3

4

5

6

7

8

9

10

11 12

13

14

15

16

17

18

19

20 21

22

23

24

25

26

27

28

29

30

31 32

33 34

35

36 37

38

46

47 48

49

50

in this state", the court should refer to the person so appointed not as "guardian" or "conservator", but rather as "curator" or "continuing tutor", as the case may be. As is explained in the Louisiana Prefatory Note to the Act and in numerous comments to other Sections of the Act, this Act does not change the domestic substantive or procedural law of Louisiana regarding the protection of adults in need of care; to be more precise, it does not establish any new or additional mode of protecting adults in need of care alongside those of curatorship ("interdiction") and continuing tutorship. Consequently, any orders issued by a Louisiana court under this Act must use terms drawn from one or the other of those two domestic legal institutions.

(d) The expression "modified to conform to the law of this state" as used in Subsection F must be understood expansively. The modifications envisioned may be as minor as changing the out-of-state order so that it uses Louisiana legal terminology, for example, changing the terms of a "limited guardianship" to "limited interdiction" or re-naming the former "guardian" as "curator." Likewise possible are more substantive modifications, such as changing a limited guardianship or conservatorship to a full interdiction (or vice versa) if warranted, or naming a different person as the guardian or curator if the person in the out-of-state order does not qualify for that office under Louisiana law.

(e) The ninety-day deadline established in Subsection F of this Section is intended to serve merely as a "prompt" to encourage interested parties, sooner rather than later, to examine the guardianship or conservatorship to determine whether it needs to be modified to conform to Louisiana law. The deadline is not intended to serve as a "prescriptive period" after which such modifications may no longer be made. Once a Louisiana court finally accepts a transfer of a guardianship or conservatorship, the court has full discretion to make any modifications necessary to bring it into compliance with Louisiana law, just as it would in a local case of interdiction or continuing tutorship. This is true whether the problem is discovered within the initial ninety-day period or later.

(f) The term "recognize," as used in Subsection G of this Section, has its everyday, ordinary meaning, that is, "take cognizance of." It follows that the "recognition" of a foreign judgment of guardianship or conservatorship does not require any "formal" court action, such as a judgment or even a minute entry.

#### PART IV. REGISTRATION AND RECOGNITION OF ORDERS

# FROM OTHER STATES

- 39 <u>§4251.401. Registration of guardianship orders</u>
  40 If a guardian has been appointed in another state and a petition for the
- 41 appointment of a guardian is not pending in this state, the guardian appointed
- 42 in the other state, after giving notice to the appointing court of an intent to
- 43 register, may register the guardianship order in this state by filing certified
- 44 <u>copies of the order and letters of office in the mortgage and conveyance records</u>
- 45 of any appropriate parish of this state.

#### 2016 Louisiana Comment

The phrase "appropriate parish of this state" as used in this Section refers to the parish (or parishes) where the guardian intends to exercise his authority. For example, if the guardianship order is registered to allow the guardian to commit the

1 2	adult to the care of some medical or nursing facility, the appropriate parish is the parish where that facility is located.
3 4	§4251.402. Registration of protective orders
5	If a conservator has been appointed in another state and a petition for
6	a protective order is not pending in this state, the conservator appointed in the
7	other state, after giving notice to the appointing court of an intent to register,
8	may register the protective order in this state by filing certified copies of the
9	order and letters of office and of any bond in the mortgage and conveyance
10	records of any parish in which property belonging to the protected person is
11	located.
12	§4251.403. Effect of registration
13	A. Upon registration of a guardianship or protective order from another
14	state, except as prohibited under the laws of this state, the guardian or
15	conservator may exercise in this state all powers authorized in the order of
16	appointment, subject to the provisions of Code of Civil Procedure Article 4556,
17	including representing the incapacitated or protected person in actions and
18	proceedings in this state and, if the guardian or conservator is not a resident of
19	this state, subject to any conditions imposed upon nonresident parties.
20	<b>B. A court of this state may grant any relief available under this Chapter</b>
21	and other law of this state to enforce a registered order.
22	PART V. MISCELLANEOUS PROVISIONS
23	§4251.501. Uniformity of application and construction
24	In applying and construing this uniform act, consideration must be given
25	to the need to promote uniformity of the law with respect to its subject matter
26	among states that enact it.
27	<u>§4251.502. Relation to Electronic Signatures in Global and National Commerce</u>
28	Act
29	This Chapter modifies, limits, and supersedes the federal Electronic
30	Signatures in Global and National Commerce Act, 15 U.S.C. Section 7001, et
31	seq., but does not modify, limit, or supersede Section 101(c) of that act, 15

Page 17 of 19

# **ENROLLED**

1	U.S.C. Section 7001(c), or authorize electronic delivery of any of the notices
2	described in Section 103(b) of that act, 15 U.S.C. Section 7003(b).
3	<u>§4251.503. [Reserved.]</u>
4	§4251.504. Transitional provision
5	A. This Chapter applies to guardianship and protective proceedings
6	begun on or after the effective date.
7	<b>B.</b> Parts I, III, and IV of this Chapter and R.S. 13:4251.501 and 4251.502
8	apply to proceedings begun before the effective date, regardless of whether a
9	guardianship or protective order has been issued.
10	<u>§4251.505. [Reserved.]</u>
11	Section 2. Code of Civil Procedure Arts. 10(A)(3) and (4) and 4556 are hereby
12	amended and reenacted to read as follows:
13	Art. 10. Jurisdiction over status
14	A. A court which is otherwise competent under the laws of this state has
15	jurisdiction of the following actions or proceedings only under the following
16	conditions:
17	* * *
18	(3) An interdiction proceeding if the person sought to be interdicted is
	domiciled in this state, or is in this state and has property herein brought pursuant
19	domened in this state, or is in this state and has property herein <u>brought pursuant</u>
19 20	to the provisions of the Louisiana Uniform Adult Guardianship Protective
20	to the provisions of the Louisiana Uniform Adult Guardianship Protective
20 21	to the provisions of the Louisiana Uniform Adult Guardianship Protective Proceedings Jurisdiction Act.
20 21 22	to the provisions of the Louisiana Uniform Adult Guardianship Protective <u>Proceedings Jurisdiction Act</u> . (4) A tutorship or curatorship proceeding if the minor <del>, interdict,</del> or absentee,
20 21 22 23	to the provisions of the Louisiana Uniform Adult Guardianship Protective Proceedings Jurisdiction Act. (4) A tutorship or curatorship proceeding if the minor <del>, interdict,</del> or absentee, as the case may be, is domiciled in this state or has property herein.
20 21 22 23 24	to the provisions of the Louisiana Uniform Adult Guardianship Protective Proceedings Jurisdiction Act. (4) A tutorship or curatorship proceeding if the minor <del>, interdict,</del> or absentee, as the case may be, is domiciled in this state or has property herein. * * *
<ol> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> </ol>	to the provisions of the Louisiana Uniform Adult Guardianship Protective Proceedings Jurisdiction Act. (4) A tutorship or curatorship proceeding if the minor, interdict, or absentee, as the case may be, is domiciled in this state or has property herein. * * * Art. 4556. Ancillary interdiction procedure
<ol> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> <li>26</li> </ol>	to the provisions of the Louisiana Uniform Adult Guardianship Protective Proceedings Jurisdiction Act. (4) A tutorship or curatorship proceeding if the minor, interdict, or absentee, as the case may be, is domiciled in this state or has property herein. * * * Art. 4556. Ancillary interdiction procedure A. Upon producing proof of his appointment, a conservator of a ward
<ol> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> <li>26</li> <li>27</li> </ol>	to the provisions of the Louisiana Uniform Adult Guardianship Protective Proceedings Jurisdiction Act. (4) A tutorship or curatorship proceeding if the minor, interdict, or absentee, as the case may be, is domiciled in this state or has property herein. * * * Art. 4556. Ancillary interdiction procedure A. Upon producing proof of his appointment, a conservator of a ward residing outside Louisiana who was appointed by a court outside of Louisiana may
<ol> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> <li>26</li> <li>27</li> <li>28</li> </ol>	to the provisions of the Louisiana Uniform Adult Guardianship Protective Proceedings Jurisdiction Act. (4) A tutorship or curatorship proceeding if the minor, interdict, or absentee, as the case may be, is domiciled in this state or has property herein. * * * Art. 4556. Ancillary interdiction procedure A. Upon producing proof of his appointment, a conservator of a ward residing outside Louisiana who was appointed by a court outside of Louisiana may appear in court on behalf of the ward protected person without qualifying as a

#### **ENROLLED**

1	perform acts affecting the ward's protected person's property in Louisiana when
2	authorized by the court of the parish in which the property is located. Once so
3	authorized, the conservator shall act in the same manner and in accordance with the
4	same procedures as a curator appointed by a court in Louisiana. Whenever the action
5	of an undercurator would be necessary, the court shall appoint an undercurator ad
6	hoc.
7	B. In order to take possession of the ward's protected person's property, or
8	to remove any of it from the state, a conservator appointed by a court outside
9	Louisiana shall file a petition for authority to do so in the court of the parish in which
10	any of the property is located. The court shall render a judgment granting the
11	authority prayed for if the foreign conservator alleges in the petition that there are
12	no Louisiana creditors of the ward protected person, or that all such known
13	creditors have been paid, and if the foreign conservator attaches to the petition an
14	irrevocable power of attorney appointing a resident of this state to receive service of
15	process in any action or proceeding brought in Louisiana to enforce a claim against
16	the <del>ward</del> <b>protected person,</b> or against any of the <del>ward's</del> <b>protected person's</b> property
17	located in this state.
18	Section 3. The Louisiana State Law Institute is hereby directed to note where
19	appropriate in the Louisiana Uniform Adult Guardianship Protective Proceedings
20	Jurisdiction Act the uniform commentary and prefatory notes of the Uniform Adult
21	Guardianship Protective Proceedings Jurisdiction Act.

22 Section 4. This Act shall become effective on August 1, 2016.

# PRESIDENT OF THE SENATE

# SPEAKER OF THE HOUSE OF REPRESENTATIVES

# GOVERNOR OF THE STATE OF LOUISIANA

APPROVED: \_\_\_\_\_