# 2017 Regular Session

## HOUSE BILL NO. 342

# BY REPRESENTATIVE BROADWATER

Prefiled pursuant to Article III, Section 2(A)(4)(b)(i) of the Constitution of Louisiana.

HIGHER EDUCATION: (Constitutional Amendment) Abolishes the Board of Regents and transfers certain board powers, duties, and responsibilities to a newly created board

1	A JOINT RESOLUTION
2	Proposing to amend Article IV, Section 22(A)(3), Article VII, Sections 10.1(C)(1) and (3)
3	and (D)(1)(introductory paragraph) and 10.4(B)(1), (3), and (4), and Article VIII,
4	Sections 5, 6(A), 7(A), 7.1(A)(1), 8(D), and 16 of the Constitution of Louisiana and
5	to add Part IV of Article XIV, to be comprised of Section 41, of the Constitution of
6	Louisiana, to provide for the governance of public postsecondary education; to create
7	the Louisiana Postsecondary Education Board of Trustees; to abolish the Board of
8	Regents and transfer certain powers, duties, and responsibilities of such board to the
9	board of trustees; to provide relative to the funding formula for the equitable
10	distribution of funds to postsecondary education institutions; to provide for
11	submission of the proposed amendment to the electors; and to provide for related
12	matters.
13	Section 1. Be it resolved by the Legislature of Louisiana, two-thirds of the members
14	elected to each house concurring, that there shall be submitted to the electors of the state of
15	Louisiana, for their approval or rejection in the manner provided by law, a proposal to
16	amend Article IV, Section 22(A)(3) of the Constitution of Louisiana, to read as follows:
17	§22. Term Limits; Certain Boards and Commissions
18	(A) A person who has served as a member of any one or more of the
19	following boards or commissions for more than two and one-half terms in three
20	consecutive terms combined shall not serve as a member of any of the following
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1	boards or commissions for a period of at least two years after the completion of such
2	consecutive terms of service:
3	* * *
4	(3) The Board of Regents Louisiana Postsecondary Education Board of
5	Trustees.
6	* * *
7	Section 2. Be it resolved by the Legislature of Louisiana, two-thirds of the members
8	elected to each house concurring, that there shall be submitted to the electors of the state of
9	Louisiana, for their approval or rejection in the manner provided by law, a proposal to
10	amend Article VII, Sections 10.1(C)(1) and (3) and (D)(1)(introductory paragraph) and
11	10.4(B)(1), (3), and (4) of the Constitution of Louisiana, to read as follows:
12	§10.1. Quality Trust Fund; Education
13	Section 10.1.
14	* * *
15	(C) Reports; Allocation. (1) The State Board of Elementary and Secondary
16	Education and the Board of Regents Louisiana Postsecondary Education Board of
17	<u>Trustees</u> shall annually submit to the legislature and the governor, not less than sixty
18	days prior to the beginning of each regular session of the legislature, a proposed
19	program and budget for the expenditure of the monies in the Support Fund. Proposals
20	for such expenditures shall be designed to improve the quality of education and shall
21	specifically designate those monies to be used for administrative costs, as defined
22	and authorized by law.
23	* * *
24	(3) The legislature shall appropriate the total amount intended for higher
25	educational purposes to the Board of Regents Trustees and the total amount intended
26	for elementary and secondary educational purposes to the State Board of Elementary
27	and Secondary Education which boards shall allocate the monies so appropriated to
28	the programs as previously approved by the legislature.
29	* * *

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1	(D) Disbursement; Higher Education and Elementary and Secondary
2	Education. (1) The treasurer shall disburse not more than fifty percent of the monies
3	in the Support Fund as that money is appropriated by the legislature and allocated by
4	the Board of Regents Trustees for any or all of the following higher educational
5	purposes to enhance economic development:
6	* * *
7	§10.4. Higher Education Louisiana Partnership Fund; Program
8	Section 10.4.
9	* * *
10	(B) Higher Education Louisiana Partnership Program. (1) Upon
11	appropriation by the legislature, the monies in the fund shall be divided into
12	matching grants for the Higher Education Louisiana Partnership Program which shall
13	be administered by the Board of Regents Louisiana Postsecondary Education Board
14	of Trustees. The Board of Regents board may allocate program funds to each public
15	or independent institution of higher education on a one to one and one-half matching
16	basis or one twenty thousand dollar state matching grant for each thirty thousand
17	dollars raised specifically for the purposes of participation in the Higher Education
18	Louisiana Partnership Program by the institutions of higher education from private
19	sources. The state matching portion shall be allocated by the Board of Regents
20	Trustees only after it determines that an eligible institution has accumulated not less
21	than the minimum required amount from private sources for the purposes of the
22	Higher Education Louisiana Partnership Program.
23	* * *
24	(3) State matching funds shall be applied only to private source funds
25	contributed after July 1, 1991, and pledged for the purposes of this Section as
26	certified by the Board of Regents Trustees. Pledged contributions shall not be
27	eligible for state matching funds prior to their actual collection.
28	(4) Each institution of higher education may establish its own Higher
29	Education Louisiana Partnership Program fund as a depository for private

1	contributions and state matching funds as provided herein. The state matching funds
2	allocated by the Board of Regents <u>Trustees</u> shall be transferred to an institution upon
3	notification that the institution has received and deposited the necessary private
4	contributions in its own Higher Education Louisiana Partnership Program fund.
5	* * *
6	Section 3. Be it resolved by the Legislature of Louisiana, two-thirds of the members
7	elected to each house concurring, that there shall be submitted to the electors of the state of
8	Louisiana, for their approval or rejection in the manner provided by law, a proposal to
9	amend Article VIII, Sections 5, 6(A), 7(A), 7.1(A)(1), 8(D), and 16 of the Constitution of
10	Louisiana, to read as follows:
11	§5. Board of Regents Louisiana Postsecondary Education Board of Trustees
12	Section 5.(A) Creation; Functions. The Board of Regents Louisiana
13	Postsecondary Education Board of Trustees, referred to in this Section as the board
14	or the Board of Trustees, is created as a body corporate. It shall plan, coordinate, and
15	have budgetary responsibility for all public postsecondary education. and The board
16	shall have other powers, duties, and responsibilities provided in this Section or by
17	law.
18	(B)(1) Membership; Terms. The board shall be composed of fifteen seven
19	members., of whom two members shall be from each congressional district and the
20	remaining member or members shall be from the state at large The president of each
21	public postsecondary education system shall serve as an ex officio member of the
22	board, and one member shall be appointed by the governor, with consent of the
23	Senate, one member shall be appointed by the Louisiana House of Representatives,
24	and one member shall be appointed by the Louisiana Senate. The appointed members
25	shall serve for overlapping terms of six years, following initial terms which shall be
26	fixed by law. The member appointed by the governor shall serve as chairman. The
27	board should be representative of the state's population by race and gender to ensure
28	diversity.

1	(2) No person who has served as a member of the board for more than two
2	and one-half terms in three consecutive terms shall be appointed to the board for the
3	succeeding term. This Subparagraph shall not apply to any person appointed to the
4	board prior to the effective date of this Subparagraph, except that it shall apply to any
5	term of service of any such person that begins after such date.
6	(C) Vacancy. A vacancy occurring prior to the expiration of a term $\underline{of an}$
7	appointed member shall be filled for the remainder of the unexpired term by
8	appointment by the governor, with consent of the Senate in manner of the original
9	appointment.
10	(D) Powers. The Board of Regents Trustees shall meet with the State Board
11	of Elementary and Secondary Education at least twice a year to coordinate programs
12	of public elementary, secondary, vocational-technical, career, and higher education.
13	The Board of Regents Trustees shall have the following powers, duties, and
14	responsibilities relating to public institutions of postsecondary education:
15	(1) To revise or eliminate an existing degree program, department of
16	instruction, division, or similar subdivision.
17	(2) To approve, disapprove, or modify a proposed degree program,
18	department of instruction, division, or similar subdivision.
19	(3)(a) To study the need for and feasibility of creating a new institution of
20	postsecondary education, which includes establishing a branch of such an institution
21	or converting any non-degree granting institution to an institution which grants
22	degrees or converting any college or university which is limited to offering degrees
23	of a lower rank than baccalaureate to a college or university that offers baccalaureate
24	degrees or merging any institution of postsecondary education into any other
25	institution of postsecondary education, establishing a new management board, and
26	transferring a college or university from one board to another.
27	(b) If the creation of a new institution, the merger of any institutions, the
28	addition of another management board, or the transfer of an existing institution of
29	higher education from one board to another is proposed, the Board of Regents shall

report its written findings and recommendations to the legislature within one year.
Only after the report has been filed, or after one year from the receipt of a request for
a report from the legislature if no report is filed, may the legislature take affirmative
action on such a proposal and then only by law enacted by two-thirds of the elected
members of each house.

6 (4) (1) To formulate and make timely revision of a master plan for 7 postsecondary education. As a minimum, the plan shall include a formula for 8 equitable distribution of funds to the institutions of postsecondary education.  $\underline{A}$ 9 favorable vote of at least five board members shall be required for adoption of the 10 formula. The board shall select and contract with an independent certified public 11 accountant for the purpose of having the data used in the development and 12 implementation of this formula audited. The board shall pay the cost of this audit and 13 shall annually report, not later than March fifteenth, on the year's formula to the 14 House Committee on Education and the Senate Committee on Education.

15 (5) (2) To require that every postsecondary education board submit to it, at 16 a time it specifies, an annual budget proposal for <u>the</u> operational needs and for 17 capital needs of each institution under the control of each board. The Board of 18 Regents <u>Trustees</u> shall submit its budget recommendations for all institutions of 19 postsecondary education in the state. It shall recommend priorities for capital 20 construction and improvements.

21 (3) Meet at least quarterly to discuss the extent to which each public
22 postsecondary education management board is fulfilling its system's mission and
23 collaborating with the other management boards to achieve accountability,
24 efficiency, and effectiveness in public postsecondary education.

(E) Powers Not Vested. Powers of management over public institutions of
postsecondary education not specifically vested by this Section in the Board of
Regents <u>Trustees</u> are reserved to the Board of Supervisors of Louisiana State
University and Agricultural and Mechanical College, the Board of Trustees
Southern University and Agricultural and Mechanical College, the Board of Trustees

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1	for State Colleges and Universities, the Board of Supervisors for the University of
2	Louisiana System, the Board of Supervisors of Community and Technical Colleges,
3	and any other such board created pursuant to this Article, as to the institutions under
4	the control of each.
5	§6. Board of Supervisors for the University of Louisiana System
6	Section 6.(A) Creation; Functions. The Board of Supervisors for the
7	University of Louisiana System is created as a body corporate. Subject to powers
8	vested by this Article in the Board of Regents Louisiana Postsecondary Education
9	Board of Trustees, it shall have supervision and management of state colleges and
10	universities not managed by a higher education board created by or under this
11	Article.
12	* * *
13	§7. Board of Supervisors of Louisiana State University and Agricultural and
14	Mechanical College; Board of Supervisors of Southern University and
15	Agricultural and Mechanical College
16	Section 7.(A) Creation; Powers. The Board of Supervisors of Louisiana
17	State University and Agricultural and Mechanical College and the Board of
18	Supervisors of Southern University and Agricultural and Mechanical College are
19	created as bodies corporate. Subject to powers vested by this Article in the Board
20	of Regents Louisiana Postsecondary Education Board of Trustees, each shall
21	supervise and manage the institutions, statewide agricultural programs, and other
22	programs administered through its system.
23	* * *
24	§7.1. Board of Supervisors of Community and Technical Colleges
25	Section 7.1.(A) Creation; Powers; Institutions; Divisions. (1) The Board of
26	Supervisors of Community and Technical Colleges is created as a body corporate to
27	manage the Louisiana Community and Technical College System subject to powers
28	vested by this Article in Board of Regents Louisiana Postsecondary Education Board
29	of Trustees. The system shall include all programs of public postsecondary
29	of Trustees. The system shall include all programs of public

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1	vocational-technical training, and, as provided by law, institutions of higher
2	education which offer associate degrees but not baccalaureate degrees and such
3	programs and institutions shall be supervised and managed by the board. The system
4	shall be comprised of two divisions, the vocational-technical division which shall
5	include all public postsecondary vocational-technical schools and the community
6	college division which shall include the community colleges in the system.
7	* * *
8	§8. Boards; Membership; Compensation
9	Section 8.
10	* * *
11	(D) Congressional District Members. In order to implement the provisions
12	of Subparagraphs <del>5(B)(1),</del> 6(B)(1), 7(B)(1), and 7.1(B)(1) of this Article, beginning
13	on January 3, 2013, and beginning every ten years thereafter on the day the members
14	of congress from newly reapportioned congressional districts take office, any
15	vacancy that occurs on the respective board from a congressional district from which
16	there are two or more board members shall be filled by appointment of an individual
17	from a congressional district from which there are less than two members. After the
18	membership includes two members from each congressional district, the next
19	vacancy shall be filled by an appointment from the state at large.
20	* * *
21	§16. Public Hospitals
22	Section 16. Notwithstanding any provision of this Article to the contrary, the
23	legislature may provide by law for the supervision, operation, and management of
24	public hospitals and their programs by the Board of Regents Louisiana
25	Postsecondary Education Board of Trustees or by any board having powers of
26	management over public institutions of higher education created by this constitution
27	or pursuant to this Article. Such laws may include but shall not be limited to laws
28	providing for the submission and approval of capital and operating budgets,

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1	appropriations and expenditures, the supervision, management, and oversight of the
2	hospitals and their programs, and legislative review and disapproval of related rules.
3	This Section shall not apply to institutions and programs operated or managed prior
4	to January 1, 1997, by any higher education management board created by this
5	Article.
6	Section 4. Be it further resolved by the Legislature of Louisiana, two-thirds of the
7	members elected to each house concurring, that there shall be submitted to the electors of
8	the state of Louisiana, for their approval or rejection in the manner provided by law, a
9	proposal to add Part IV of Article XIV of the Constitution of Louisiana, comprised of
10	Section 41, to read as follows:
11	PART IV
12	§41. Louisiana Postsecondary Education Board of Trustees; Implementation
13	(A) On July 1, 2019, the Board of Regents is abolished and on that date,
14	except as inconsistent with the amendment creating the Louisiana Postsecondary
15	Education Board of Trustees, referred to in this Section as the "Trustees", the
16	Trustees becomes the successor of the Board of Regents and certain powers, duties,
17	functions, and responsibilities of such abolished board are transferred to the Trustees
18	as provided by such amendment and by law.
19	(B) The Board of Regents shall take any action prior to July 1, 2019, to
20	provide for implementation of the Trustees on that date. The governor of Louisiana,
21	the House of Representatives of the Legislature of Louisiana, and the Senate of
22	Louisiana shall appoint the initial members of the Trustees not later than January 1,
23	2018, and such members and the ex officio members shall take such actions as
24	authorized by law to provide for implementation of the Trustees on July 1, 2019.
25	(C) The legislature shall provide by law, not inconsistent with the
26	constitutional amendment creating the Trustees, for the implementation of such
27	amendment and for the transfer of such powers, duties, functions, and
28	responsibilities.

1	Section 5. Be it further resolved that this proposed amendment shall be submitted
2	to the electors of the state of Louisiana at the statewide election to be held on October 14,
3	2017.
4	Section 6. Be it further resolved that the provisions of this amendment shall become
5	effective on July 1, 2019, except that the provisions of Article XIV, Section 41 shall become
6	effective on December 1, 2017.
7	Section 7. Be it further resolved that on the official ballot to be used at the election,
8	there shall be printed a proposition, upon which the electors of the state shall be permitted
9	to vote YES or NO, to amend the Constitution of Louisiana, which proposition shall read as
10	follows:
11	Do you support an amendment to reorganize the governance of public
12	postsecondary education, including provisions to create the Louisiana
13	Postsecondary Education Board of Trustees, to abolish the Board of Regents,
14	and to transfer certain powers, duties, and responsibilities of the abolished
15	board to the new board of trustees and to the postsecondary education
16	management boards? (Effective July 1, 2019, except that implementation
17	provisions are effective December 1, 2017) (Amends Const. Art. IV,
18	22(A)(3), Art. VII, $10.1(C)(1)$ and $(3)$ and $(D)(1)($ introductory paragraph)
19	and 10.4(B)(1), (3), and (4), and Art. VIII, §§5, 6(A), 7(A), 7.1(A)(1), 8(D)
20	and 16; Adds Const. Art. XIV, §41)

# DIGEST

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

#### HB 342 Original

2017 Regular Session

Broadwater

Abstract: Creates the La. Postsecondary Education Board of Trustees, abolishes the Board of Regents, and transfers a limited number of Regents' powers to the new Board of Trustees.

#### **Governance of Public Postsecondary Education**

<u>Present constitution</u> establishes the Board of Regents to plan, coordinate, and have budgetary responsibility for all public postsecondary education. <u>Proposed constitutional amendment</u> abolishes the Board of Regents, creates the La. Postsecondary Education Board of Trustees,

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and transfers these general responsibilities  $\underline{\text{from}}$  the Board of Regents  $\underline{\text{to}}$  the new Board of Trustees.

<u>Present constitution</u> also creates the Board of Supervisors for the University of La. System, the Board of Supervisors of La. State University and Agricultural and Mechanical College, the Board of Supervisors of Southern University and Agricultural and Mechanical College, and the Board of Supervisors of Community and Technical Colleges – commonly known as the "management boards". <u>Proposed constitutional amendment</u> retains <u>present constitution</u>.

# Powers

<u>Present constitution</u> provides that powers of management over public institutions of postsecondary education not specifically vested by the constitution in the Board of Regents are reserved to the management boards as to the institutions under the control of each. <u>Proposed constitutional amendment</u> retains this provision, applicable to powers not vested in the Board of Trustees.

<u>Present constitution</u> grants specific powers to the Board of Regents and provides that it shall have other powers, duties, and responsibilities provided by law. Specific powers granted by present constitution include the following:

- (1) To formulate and make timely revision of a master plan for postsecondary education, which shall, at minimum, shall include a formula for equitable distribution of funds to the institutions of postsecondary education.
- (2) To require that the management boards submit to it an annual budget proposal for operational and capital needs and capital needs of each institution under its control; to submit its budget recommendations for all institutions; and to recommend priorities for capital construction and improvements.

<u>Proposed constitutional amendment</u> retains these provisions, applicable to the Board of Trustees, and further:

- (1) Provides that approval of the funding formula shall require a vote of five members of the board.
- (2) Requires the board, relative to the funding formula, to select and contract with an independent certified public accountant to provide an audit of the data used in the formula's development and implementation. Requires the board to pay the cost of the audit and annually report, not later than March 15th, on the formula to the House Committee on Education and the Senate Committee on Education.
- (3) Grants the new board the power to ensure that each public postsecondary education management board is fulfilling its system's mission and collaborating with the other management boards to achieve accountability, efficiency, and effectiveness in public postsecondary education.

Present constitution also grants these additional powers to the Board of Regents:

- (1) To revise or eliminate an existing degree program, department of instruction, division, or similar subdivision.
- (2) To approve, disapprove, or modify a proposed degree program, department of instruction, division, or similar subdivision.
- (3) To study the need for and feasibility of creating a new institution of postsecondary education, which includes establishing a branch of such an institution, converting any non-degree granting institution to one that grants degrees, converting any

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institution limited to offering degrees of a lower rank than baccalaureate to one that offers baccalaureate degrees, or merging institutions; establishing a new management board; and transferring an institution from one board to another.

<u>Proposed constitutional amendment</u> removes these powers and does not transfer them to the new board.

## Membership

<u>Present constitution</u> provides for the Board of Regents to have 15 members appointed by the governor, subject to Senate confirmation – two members from each congressional district and remaining member(s) from the state at large.

<u>Proposed constitutional amendment</u> instead provides for the Board of Trustees to have seven members – the president of each public postsecondary education system, one member appointed by the governor, subject to Senate confirmation, one member appointed by the La. House of Representatives, and one member appointed by the La. Senate. Provides that the member appointed by the governor serves as chairman.

Present constitution provides relative to the Board of Regents membership:

- (1) Provides that the board should be representative of the state's population by race and gender to ensure diversity.
- (2) Provides for members to serve for staggered six-year terms, following initial terms which shall be fixed by law.
- (3) Limits the terms a member may serve to not more than 2-1/2 in three consecutive terms.
- (4) Authorizes the legislature to provide for one student member to serve on the board.

<u>Proposed constitutional amendment</u> retains these provisions, applicable to the Board of Trustees.

# Implementation

<u>Proposed constitutional amendment</u> provides that on the effective date of the amendment (July 1, 2019), certain powers, duties, functions, and responsibilities of the abolished Board of Regents are transferred to the newly created Board of Trustees. Requires the legislature to provide by law for the implementation of the amendment and for the transfer of such powers, duties, functions, and responsibilities. Further requires that the Board of Regents take any action prior to July 1, 2019, as necessary to provide for implementation of the Board of Trustees on that date. Requires the governor, the House, and the Senate to appoint their initial appointees to the Board of Trustees not later than Jan. 1, 2018. Such members, along with the ex officio members (the system presidents), shall take actions as authorized by law to provide for implementation of the Board of Trustees on July 1, 2019.

Provides for submission of the proposed amendment to the voters at the statewide election to be held October 14, 2017.

Effective July 1, 2019, except transition provisions are effective December 1, 2017.

(Amends Const. Art. IV, §22(A)(3), Art. VII, §§10.1(C)(1) and (3) and (D)(1)(intro. para.) and 10.4(B)(1), (3), and (4), and Art. VIII, §§5, 6(A), 7(A), 7.1(A)(1), 8(D), and 16; Adds Const. Art. XIV, §41)