LEGISLATIVE FISCAL OFFICE

## Fiscal Note

Date: May 22, 2017
9:10 AM
Dept./Agy.: Statewide
Subject: Creates a State Minimum Wage

Author: CARTER, T
Analyst: Patrice Thomas

Proposed law establishes a state minimum wage at $\$ 8.00$ per hour beginning $01 / 01 / 2018$ and $\$ 8.50$ per hour beginning $01 / 01 / 2019$. Proposed law requires that if the federal minimum wage is raised above the state minimum wage, the state minimum wage shall also be raised to that higher federal level. Proposed law sets forth the proper venues of any civil action. Proposed law further requires that an employer who fails to pay his employee minimum wage shall pay the employee the difference between what the employee was paid, and minimum wage. Proposed law set the statutory time for filing a civil action at 3 years. Proposed law requires the clerk of each court to notify LA Workforce Commission (LWC) monthly of any cases and LWC shall compile a comprehensive list to submit to House and Senate Labor committees. Proposed law authorizes LWC to assess a civil fine of $\$ 100$ to $\$ 500$ per employee per day per violation for failure to pay minimum wage. Proposed law excludes student workers, tipped and agriculture employees. Proposed law creates the Minimum Wage Enforcement Account and all civil fines shall be deposited into the account to be used by LWC for enforcement. Proposed law effective 08/01/2017.

| EXPENDITURES | 2017-18 | 2018-19 | 2019-20 | 2020-21 | 2021-22 | 5 -YEAR TOTAL |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| State Gen. Fd. | INCREASE | INCREASE | INCREASE | INCREASE | INCREASE |  |
| Agy. Self-Gen. | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Ded./Other | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Federal Funds | SEE BELOW | SEE BELOW | SEE BELOW | SEE BELOW | SEE BELOW |  |
| Local Funds | INCREASE | INCREASE | INCREASE | INCREASE | INCREASE |  |
| Annual Total |  |  |  |  |  |  |
| REVENUES | 2017-18 | 2018-19 | 2019-20 | 2020-21 | 2021-22 | $\underline{5-Y E A R ~ T O T A L ~}$ |
| State Gen. Fd. | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Agy. Self-Gen. | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Ded./Other | SEE BELOW | SEE BELOW | SEE BELOW | SEE BELOW | SEE BELOW |  |
| Federal Funds | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Local Funds | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Annual Total |  |  |  |  |  |  |

## EXPENDITURE EXPLANATION

This proposed legislation is anticipated to increase state expenditures by $\$ 195,406$ in FY 18 as a result of a new minimum wage. State agencies expenditures are anticipated to increase by $\$ 164,124$ as a result of additional salary expense and expenditures in the LA Workforce Commission associated with enforcement are anticipated to increase by $\$ 31,282$ in FY 18 .

## Wage Increase Impact

Proposed legislation will increase state expenditures by a total of $\$ 164,124$ to fund the additional salary costs of the new minimum wage. According to State Civil Service, as of $01 / 31 / 2017$, there are 214 classified employees and 12 When Actually Employed (WAE) temporary employees identified that will be earning less than $\$ 8$ per hour on $01 / 01 / 2018$. In FY 18 , to comply with the requirements of this legislation, additional state expenditures of $\$ 156,106$ for classified employees and additional state expenditures of $\$ 8,018$ for WAE employees are anticipated. State Civil Service projects 293 classified employees and 171 WAE employees to earn less than $\$ 8.50$ per hour on $01 / 01 / 2019$. In FY 19, to comply with the requirements of this legislation, additional state expenditures of $\$ 93,597$ and additional state expenditures of $\$ 79,966$ annually for WAE employees are anticipated. The fiscal note assumes that the 293 classified employees receive annual $4 \%$ performance adjustments on October 1st. See table below.

|  | FY 18 | FY 19 | FY 20 | FY 21 | FY 22 |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Classified Employees* | $\$ 156,106$ | $\$ 93,597$ | $\$ 97,340$ | $\$ 101,234$ | $\$ 105,283$ |
| WAE Employees** | $\$ 8,018$ | $\$ 79,966$ | $\$ 79,966$ | $\$ 79,966$ | $\$ 79,966$ |
| Total | $\$ 164,124$ | $\$ 173,563$ | $\$ 177,306$ | $\$ 181,200$ | $\$ 185,249$ |

*Assumes annual 4\% performance adjustments
**Increase to bring wages to $\$ 8 / \mathrm{hr}$ in FY 18 and $\$ 8.50 / \mathrm{hr}$ in FY 19
The above analysis only estimates the impact on classified employees and WAE employees in state agencies, state colleges and universities, housing authorities, ports, levee boards and independent agencies that are subject to the rules of the State Civil Service Commission. Unclassified employees are not subject to the rules of the State Civil Service Commission; therefore unclassified employees are not included in the above analysis.

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## REVENUE EXPLANATION

This proposed legislation creates fines of $\$ 100$ to $\$ 500$ per employee for failure to pay a $\$ 8$ per hour minimum wage in FY 18 and $\$ 8.50$ per hour minimum wage in FY 19. Civil fines are to be deposited into the newly created Minimum Wage Enforcement Account in the Employment Security Administration Fund statutory dedication and expended by LWC to mitigate enforcement cost. In addition, the LFO cannot anticipate the amount of funding that may be collected in fines from employers that fail to comply with state minimum wages.
Senate
Dual Referral Rules
13.5.1 $>=\$ 100,000$ Annual Fiscal Cost $\{S \& H\}$
$\square$ 13.5.2 $>=\$ 500,000$ Annual Tax or Fee Change $\{\mathrm{S} \& \mathrm{H}\}$
House
6.8(F)(1) >= \$100,000 SGF Fiscal Cost $\{\mathrm{H} \& \mathrm{~S}\}$
$\square 6.8(\mathrm{G})>=\$ 500,000$ Tax or Fee Increase or a Net Fee Decrease $\{\mathrm{S}\}$
Eran
Brasseaux
Evan Brasseaux
Staff Director


## LEGISLATIVE FISCAL OFFICE

## Fiscal Note

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                                    Fiscal Note On: SB 153 SLS 17RS }29
                                    Bill Text Version: ENGROSSED
Opp. Chamb. Action
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Proposed Amd.:
Sub. Bill For.:
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CONTINUED EXPLANATION from page one:
Page 2 of 2 (CONTINUED EXPENDITURE EXPLANATION from Page 1)

Salaries and wages of classified employees and WAE employees are paid with all means of financing (MOF). All MOF may be affected by the total cost increase resulting from this legislation. Expenditures discussed and displayed above are shown as State General Fund MOF for clarity. Although not included in the analysis, related benefits are anticipated to increase by an indeterminable amount under this measure.

## Louisiana Workforce Commission

Presently, the State is under the federal minimum wage enforced by the U.S. Department of Labor (US DOL), Wage and Hour Division through the Fair Labor Standards Act (FLSA). As such, the U.S. Wage and Hour Division handle the majority of wage and hour complaints. As of January 2017, 29 states and the District of Columbia (DC) have minimum wages above the federal minimum wage of $\$ 7.25$ per hour. According to the LA Workforce Commission (LWC), if a state minimum wage law is enacted, they have a memorandum of understanding (MOU) with the US DOL to investigate and enforce wage and hour complaints.

The proposed legislation authorizes LWC to assess civil fines based in cases of employers who are successfully sued by an employee for violating the minimum wage law that are submitted by the clerk of each court. LWC will notify employers of their civil fine as well as outline an appeals process. If a civil fine is appealed, LWC has indicated an existing attorney on staff will handle the litigation. LWC does not anticipate many appeals and projects the cost of litigation at $\$ 31,282$. Information provided by the department indicates educational material regarding compliance with state minimum wage laws will be produced and distributed utilizing existing resources, which is anticipated to be minimal.

## Local

The proposed legislation will increase local governmental expenditures by an indeterminable amount as a result of the newly created state minimum wage that is higher than the current federal minimum wage.

## Judicial and Local Courts

To the extent the proposed legislation increases the number of civil cases in district courts, an indeterminable increase in costs associated with district attorney prosecutions, judicial workload, time and attendance (presence of judges, clerks, bailiffs, counsel, etc.) may result. It is speculative as to how many, if any, additional civil cases will occur as a result of this measure, as is the materiality of associated costs

## Public Assistance Programs

To the extent the minimum wage increase results in individuals' earnings exceeding the means-tested public assistance threshold, there may be an indeterminable decrease in public assistance enrollment and expenditures. The number of individuals that would be impacted by the increase is unknown.


