

# LEGISLATIVE FISCAL OFFICE Fiscal Note

Fiscal Note On: **HB 113** HLS 17RS 836

Bill Text Version: **ENROLLED** 

Opp. Chamb. Action:

Proposed Amd.: Sub. Bill For.:

Date: June 9, 2017 10:31 AM Author: BROADWATER

Dept./Agy.: Higher Education

Subject: Authorizes Management Boards to Establish/Modify Fees Analyst: Willis Brewer

STUDENT/TUITION

EN INCREASE SG RV See Note

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Provides relative to mandatory fees charged to students at public postsecondary education institutions. Removes sunset of Act 377 of the 2015 Regular Session.

Proposed law changes the sunset of Act 377 of 2015 from June 30, 2017 to June 30, 2020.

<u>Present law</u> authorizes the higher education management boards to establish/modify fees at institutions under their management and supervision. Provides that such authority specifically includes authority to impose per credit and differential fees for certain programs and to charge proportional amounts for part-time students and summer sessions. Revenues per full time equivalent student from all tuition/fee amounts and state and local revenues shall not exceed the national averages and amounts as reported by the National Center for Education Statistics. Present law provides that the authority to establish and modify fees as authorized by proposed law is not subject to such contingencies.

Proposed law requires each management board to report to the House and Senate education committees by Feb. 15th each year.

| year.          |            |            |            |            |            |               |
|----------------|------------|------------|------------|------------|------------|---------------|
| EXPENDITURES   | 2017-18    | 2018-19    | 2019-20    | 2020-21    | 2021-22    | 5 -YEAR TOTAL |
| State Gen. Fd. | \$0        | \$0        | \$0        | \$0        | \$0        | \$0           |
| Agy. Self-Gen. | \$0        | \$0        | \$0        | \$0        | \$0        | \$0           |
| Ded./Other     | \$0        | \$0        | \$0        | \$0        | \$0        | \$0           |
| Federal Funds  | \$0        | \$0        | \$0        | \$0        | \$0        | \$0           |
| Local Funds    | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u>    |
| Annual Total   | <b>\$0</b> | <b>\$0</b> | <b>\$0</b> | <b>\$0</b> | <b>\$0</b> | \$0           |
| REVENUES       | 2017-18    | 2018-19    | 2019-20    | 2020-21    | 2021-22    | 5 -YEAR TOTAL |
| State Gen. Fd. | \$0        | \$0        | \$0        | \$0        | \$0        | \$0           |
| Agy. Self-Gen. | INCREASE   | INCREASE   | INCREASE   | \$0        | \$0        | \$0           |
| Ded./Other     | \$0        | \$0        | \$0        | \$0        | \$0        | \$0           |
| Federal Funds  | \$0        | \$0        | \$0        | \$0        | \$0        | \$0           |
| Local Funds    | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u>    |
| Annual Total   |            |            |            | <b>\$0</b> | \$0        | \$0           |

### **EXPENDITURE EXPLANATION**

There is no anticipated direct material effect on governmental expenditures as a result of this measure. Any increases in mandatory fees authorized by the proposed legislation will have no impact on TOPS expenditures since the TOPS award does not cover fees.

#### **REVENUE EXPLANATION**

Self-generated revenues from mandatory fees will likely increase in FY 18 - FY 20 to the extent that management boards approve increases as authorized by the proposed legislation. The proposed law continues present law which specifies that revenues per full time equivalent student from all tuition/fee amounts and state revenues shall not exceed the national averages and amounts as reported by the National Center for Education Statistics which maximum amount may be annually adjusted based on the most recent funding statistics as reported by the NCES and adjusted to the current fiscal year (FY) using the Higher Education Price Index (HEPI). The LSU Health Sciences Centers (LSUHSC), the pharmacy program at the Univ. of La. at Monroe (ULM), and the Southern Univ. Law Center (SULC) shall not exceed the tuition and fees charged, as reported by the NCES, of national peers selected by the institution.

The maximum amount may be annually adjusted based on the most recent tuition and fee amounts per FTE student as reported by the NCES and adjusted to the current FY using the HEPI (see page 2 for institution comparisons). However, public colleges and universities face market factors that affect their ability to raise fees per authority granted by the bill. Some institutions have seen enrollment declines as tuition goes up, decreasing overall revenues from students. Other institutions may choose not to impose significant increases in order to maintain access for low-income students. Actual collections of mandatory fees may also be reduced by hardship waivers, fee exemptions or other forms of student aid.

<u>Proposed law</u> retains present law that required each postsecondary education management board to submit a written report to the Senate Committee on Education and the House Committee on Education regarding how the fees authorized were implemented at each institution under its supervision and management, including an overview of the distribution of the monies in the need-based financial assistance fund provided in the bill. Proposed law requires the report no later than February 15th of each year. Based on the Act 377 reports, most institutions have increased or established new fees, but by various amounts. Using the BOR's annual tuition survey, the annual undergraduate mandatory fees have increased overall by 16% in FY 16 and 22% in FY 17.

As an <u>illustrative example</u>, Louisiana postsecondary institutions in FY 17 budgeted \$307 million in mandatory fees (this excludes tuition). To the extent all institutions increased mandatory fees by one percent, this would generate \$3.1 M in additional gross revenues before reductions for hardship waivers, fee exemptions, or other forms of student aid. This estimate is to illustrate the general magnitude of potential fee increases. As an additional point of reference, based on the projected FY 17 FTE (168,810), a \$100 fee would generated \$16.9 million in gross revenue. There is no way to estimate the actual amount of increases in fees attributable to the bill. See Page 2 for calculations.

Revenue Explanation continued on Page 2

| <u>Senate</u> | <u>Dual Referral Rules</u><br>\$100,000 Annual Fiscal Cost {S&H} | House $6.8(F)(1) >= $100,000 SGF Fiscal Cost {H & S}$             | Evan Brasseaux                   |
|---------------|--|---|----------------------------------|
| —             | \$500,000 Annual Tax or Fee Change {S&H}                         | 6.8(G) >= \$500,000 Tax or Fee Increase or a Net Fee Decrease {S} | Evan Brasseaux<br>Staff Director |



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## CONTINUED EXPLANATION from page one: CONTINUED REVENUE Explanation from Page 1

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## FY 15 State Appropriations, Local Appropriations, and Net Tuition and Fees per FTE Student - Compared to Carnegie Classification Peers Public Institutions Only<sup>1</sup>

| Classification Peers Public Institutions Only |            |             |                      |
|---|------------|-------------|----------------------|
| Institution                                   | \$ per FTE | Peer \$ Avg | <u>LA \$+/- Peer</u> |
| Louisiana State University and A & M College  | \$18,111   | \$20,251    | (\$2,140)            |
| University of New Orleans                     | \$12,580   | \$15,990    | (\$3,411)            |
| University of Louisiana at Monroe             | \$11,034   | \$12,101    | (\$1,068)            |
| Louisiana Tech University                     | \$10,155   | \$15,990    | (\$5,835)            |
| University of Louisiana at Lafayette          | \$9,880    | \$15,990    | (\$6,110)            |
| Southern University and A & M College         | \$9,123    | \$12,101    | (\$2,978)            |
| Northwestern State University of Louisiana    | \$8,633    | \$12,101    | (\$3,469)            |
| Nicholls State University                     | \$8,589    | \$11,827    | (\$3,238)            |
| Grambling State University                    | \$8,271    | \$11,827    | (\$3,556)            |
| McNeese State University                      | \$8,044    | \$12,101    | (\$4,058)            |
| Southeastern Louisiana University             | \$7,964    | \$12,101    | (\$4,137)            |
| Louisiana State University-Alexandria         | \$7,678    | \$11,881    | (\$4,203)            |
| Southern University at New Orleans            | \$7,562    | \$11,827    | (\$4,265)            |
| Louisiana State University-Shreveport         | \$7,027    | \$11,827    | (\$4,801)            |
| Baton Rouge Community College                 | \$5,985    | \$7,038     | (\$1,053)            |
| Louisiana State University-Eunice             | \$5,810    | \$8,202     | (\$2,392)            |
| Delgado Community College                     | \$5,653    | \$7,319     | (\$1,666)            |
| Fletcher Technical Community College          | \$5,531    | \$7,319     | (\$1,788)            |
| South Central Louisiana Technical College     | \$5,382    | \$7,771     | (\$2,389)            |
| SOWELA Technical Community College            | \$5,176    | \$9,382     | (\$4,206)            |
| Northshore Technical Community College        | \$5,052    | \$7,319     | (\$2,268)            |
| Capital Area Technical College                | \$5,014    | \$7,319     | (\$2,305)            |
| River Parishes Community College              | \$4,912    | \$8,138     | (\$3,225)            |
| Central Louisiana Technical Community College | \$4,834    | \$9,382     | (\$4,548)            |
| South Louisiana Community College             | \$4,679    | \$8,093     | (\$3,414)            |
| Northwest Louisiana Technical College         | \$4,482    | \$9,382     | (\$4,901)            |
| Bossier Parish Community College              | \$4,468    | \$8,093     | (\$3,625)            |
| Nunez Community College                       | \$4,112    | \$8,138     | (\$4,025)            |
| Southern University at Shreveport             | \$4,076    | \$8,202     | (\$4,126)            |
|   |            |             |                      |

FY 16 Public, In-State Annual Tuition and Mandatory Fees Specialized Institutions<sup>1</sup>

| Institution     | \$ Annual Tuition | Peer \$ Avg | <b>LA \$+/- Peer</b> |
|-----------------|-------------------|-------------|----------------------|
| HSC New Orleans |                   |             |                      |
| Medicine        | \$31,472          | \$33,198    | (\$1,726)            |
| Dentistry       | \$26,946          | \$35,521    | (\$8,575)            |
| HSC Shreveport  |                   |             |                      |
| Medicine        | \$26,642          | \$33,198    | (\$6,556)            |
| LSU Law         | \$21,977          | \$23,280    | (\$1,303)            |
| SU Law          | \$24,898          | \$23,280    | \$1,618              |

Note: The reported amount by SU to NCES is \$24,898 however according to the BOR survey the SU Law annual tuition and fees is \$13,560. It appears the SU Law amount includes the nonresident portion.

#### Illustrative Example Calculations

|                     | Student Fees <sup>2</sup> | 1%          | FTE Students <sup>3</sup> | \$100 Fee    |
|---------------------|---------------------------|-------------|---------------------------|--------------|
| LSU System          | \$151,986,570             | \$1,519,866 | 40,866                    | \$4,086,587  |
| UL System           | \$123,016,576             | \$1,230,166 | 74,081                    | \$7,408,080  |
| LTC System          | \$17,906,118              | \$179,061   | 42,406                    | \$4,240,562  |
| SU System           | \$14,141,860              | \$141,419   | 11,458                    | \$1,145,786  |
| Total Postsecondary | \$307,051,124             | \$3,070,511 | 168,810                   | \$16,881,015 |

<sup>&</sup>lt;sup>1</sup> Prepared by the LFO using the Integrated Postsecondary Education Data System (IPEDS) Data Center.

| <u>Senate</u>      | <u>Dual Referral Rules</u>                  | House   | Evan Brasseaux |
|--------------------|---|---|----------------|
| _                  | \$100,000 Annual Fiscal Cost {S&H}          | 6.8(F)(1) >= \$100,000 SGF Fiscal Cost {H & S}                    | Evan Brasseaux |
| <b>X</b> 13.5.2 >= | \$500,000 Annual Tax or Fee<br>Change {S&H} | 6.8(G) >= \$500,000 Tax or Fee Increase or a Net Fee Decrease {S} | Staff Director |

<sup>&</sup>lt;sup>2</sup> Student Fees exclude tuition (general registration fee). Amounts reported on FY 2017 BOR-3 form.

<sup>&</sup>lt;sup>3</sup> Full-time Equivalent Students are BOR's Annual Budget Request - SCH/FTE Projections. HSCNO and HSCS reported separately.