

LEGISLATIVE FISCAL OFFICE **Fiscal Note**

Fiscal Note On: HB 23 **HLS 181ES**

Bill Text Version: ENGROSSED

Opp. Chamb. Action:

Proposed Amd.: w/ PROP HSE FLOOR AMD

Sub. Bill For .:

Date: March 2, 2018 9:52 AM **Author: DWIGHT**

Dept./Agy.: REVENUE

Analyst: Benjamin Vincent **Subject:** Sales Tax: Standardize and Broaden Base Across All Levies

TAX/SALES & USE EG +\$288,000,000 GF RV See Note

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Subjects all sales & use tax levies from FY19 thought FY21 to a broader and nearly-identical tax base. Extends 0.25% of the temporary sales & use tax through June 30, 2021.

Current law subjects certain transactions to sales and use tax via levies in R.S. 47:302 (2%), 47:321 (1%), 47:331 (0.97%), and 47:321.1 (1%). Each levy is subject to a particular list of exemptions and exclusions, some of which are temporarily suspended through FY18. R.S. 51:1286 applies an additional levy of 0.03% to all transactions covered by R.S. 47:331, the proceeds of which are allocated to the LA Tourism Promotion District (TPD). The levy in R.S. 47:321.1 (1%) will expire on June 30, 2018. Certain business utilities are taxed at 1% until March 31, 2019, at which time they will become fully exempt. Proposed law extends suspension of certain exemptions and exclusions to the levies such that the taxable base for all levies will be identical (except for business utilities) from FY19 through FY21. Provides that business utilities will be exempt from certain levies (all business utilities taxed at 2%, except for certain utilities for stripper well which will be fully exempt). Provides that the temporary levy of 1% in R.S. 47:321.1 also is extended through FY21. Effective July 1, 2018. Effective July 1, 2018 if HBs 2, 3, 12, 15, 29, and HCR 2, all of this special session, are enacted or adopted by the legislature.

| EXPENDITURES | 2018-19 | 2019-20 | 2020-21 | 2021-22 | 2022-23 | 5 -YEAR TOTAL |
|----------------|---------------|---------------|---------------|------------|------------|---------------|
| State Gen. Fd. | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Agy. Self-Gen. | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Ded./Other | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Federal Funds | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Local Funds | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> |
| Annual Total | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| REVENUES | 2018-19 | 2019-20 | 2020-21 | 2021-22 | 2022-23 | 5 -YEAR TOTAL |
| State Gen. Fd. | \$288,000,000 | \$324,000,000 | \$324,000,000 | \$0 | \$0 | \$936,000,000 |
| Agy. Self-Gen. | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Ded./Other | \$2,000,000 | \$2,000,000 | \$2,000,000 | \$0 | \$0 | \$6,000,000 |
| Federal Funds | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Local Funds | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> |
| Annual Total | \$290,000,000 | \$326,000,000 | \$326,000,000 | \$0 | \$0 | \$942,000,000 |

EXPENDITURE EXPLANATION

There is no anticipated direct material effect on governmental expenditures as a result of this measure.

REVENUE EXPLANATION

Proposed law generally eliminates exemptions and exclusions as defined in R.S. Title 47 and applies a uniform (except for business utilities) list of exemptions and exclusions to each levy. It extends the temporary levy in R.S. 47:321.1 from July 1, 2018 through June 30, 2021, and reduces the rate to 0.25%. The total tax rate applying to all transactions in the uniform base will be 4.25%; 4.22% to the state General Fund, and 0.03% to the Louisiana Tourism Promotion District (TPD).

Proposed law provides that all business utilities will be exempt from the levies in R.S. 47:321, 47:321.1, and 47:331. Those purchases will be subject to a total rate of 2.0%. Certain utilities for stripper well production will be exempt from 47:302 as well, and thus fully exempt.

Based on reported sales and tax receipts by sales tax remitters since April 2016, proposed law will increase total revenue by an estimated \$290 million in FY19 (\$288 million General Fund + \$2 million TPD), relative to current law in FY19.

Current law provides that certain business utilities will be taxed at 1% for 9 months of FY19. This provision will be replaced by proposed law, which diminishes the revenue gain in FY19 by approximately \$36 million, to the FY19 total in the table above. Business utilities will generate an estimated \$96 million in FY20 and FY21, resulting in a total revenue impact of \$326 million (\$324 million General Fund + \$2 million TPD) for those years.

Increased collections under the 0.03% levy applied by R.S. 51:1286 (LA Tourism Promotion District) account for the revenue increase to the Ded./Other revenues in the table above.

The most significant revenue-generating items in FY19 are listed below (totals may not match table above due to rounding): Applying 0.25% levy to the bill's tax base (excluding motor vehicles and business utilities): \$192 mil

Business Utilities at 2.0%: \$60 mil Applying 0.25% levy to motor vehicle purchases: \$25 mil

House

Removing exemptions from 4% of levies (approx 95 items, all less than \$5 mil each):

\$12 mil

 $6.8(F)(1) >= $100,000 SGF Fiscal Cost {H & S}$ **Gregory V. Albrecht Chief Economist**

13.5.1 >= \$100,000 Annual Fiscal Cost {S&H} 13.5.2 >= \$500,000 Annual Tax or Fee

Change {S&H}

<u>Senate</u>

Dual Referral Rules

6.8(G) >= \$500,000 Tax or Fee Increaseor a Net Fee Decrease {S}