SLS 18RS-1255 ORIGINAL

2018 Regular Session

SENATE CONCURRENT RESOLUTION NO. 45

BY SENATOR CARTER

CONSTITUTION CONVENTION. Creates a commission to study the feasibility of a constitutional convention and make recommendations relative thereto.

A CONCURRENT RESOLUTION

To create and establish the Constitutional Convention Study Commission to undertake all necessary study to examine the feasibility and advisability of calling a convention to revise the Constitution of Louisiana and, if a convention is found to be feasible and advisable, to make recommendations to the legislature for calling such a convention, including a plan for the conduct of an effective constitutional convention.

WHEREAS, at twelve midnight on December 31, 1974, the Constitution of the state of Louisiana of 1974 became effective, culminating a remarkable effort to provide the state with a completely new constitution that today is recognized as having made landmark changes; namely, shortening the state's constitution from two hundred fifty-five thousand words to a mere thirty-five thousand words, providing for a dramatic reorganization of the executive branch of state government, making very significant changes in local government, and in home rule government in particular, taking steps to strengthen the legislature, and removing many detailed provisions which had precluded legislative action without an accompanying constitutional amendment; and

WHEREAS, in the ensuing forty-three years, however, the constitution has been amended one hundred eighty-nine times, and as a result, today the document contains not

only the problematic provisions which the 1973 convention found itself unable or unwilling to address but additional provisions that protect narrow interests from legislative action despite changing times and needs and that tie the hands of the legislature in its efforts to effect significant reforms; and

WHEREAS, various authorities have suggested the need for Louisiana to address a number of policy areas that would require constitutional change, including such matters as the state's tax structure and budgetary practices, dedication of state revenues and the resulting inability of the legislature to allocate tax resources where needed, as well as fiscal restraints on local governments that dramatically limit their authority to meet fiscal and budgetary demands; and

WHEREAS, as was the case in 1973, Louisiana once again faces the need for a serious analysis of its basic law, and it must determine whether a constitutional convention is needed and would be the most effective approach to: conducting a genuine examination of the state's critical needs, undertaking an in-depth discussion of reform concepts, crafting provisions that allow for flexibility and innovation in legislative solutions to problems of the present and the future, and challenging Louisiana's voters to accept constructive change; and

WHEREAS, prior to calling a constitutional convention, it would be wise to undertake appropriate study and analysis to enable effective decisions concerning details of convention composition, organization, procedure, staffing, and other resources.

THEREFORE, BE IT RESOLVED that the Legislature of Louisiana does hereby create and establish the Constitutional Convention Study Commission to undertake all study and analysis necessary for a complete examination of the feasibility and advisability of calling a constitutional convention to revise the Constitution of Louisiana and, if a convention is found to be feasible and advisable, to make recommendations to the legislature for calling such a convention.

BE IT FURTHER RESOLVED that the commission shall be composed of nineteen members as follows:

(1) Four members of the Louisiana Legislature appointed with the concurrence of and the president and president pro tempore of the Senate and the speaker and speaker pro tempore of the House of Representatives.

1	(2) Four members appointed by the governor.
2	(3) Four members appointed by the chief justice of the Louisiana Supreme Court.
3	(4) A representative of the Louisiana State University Paul M. Hebert Law Center
4	appointed by the dean of the law center.
5	(5) A representative of the Southern University Law Center appointed by the
6	chancellor of the law center.
7	(6) A representative of the Tulane University Law School appointed by the dean of
8	the law school.
9	(7) A representative of Loyola University New Orleans College of Law appointed
10	by the dean of the college of law.
11	(8) A representative of the Public Affairs Research Council of Louisiana appointed
12	by the council.
13	(9) A representative of the Council for a Better Louisiana appointed by the council.
14	(10) A representative of local governmental bodies appointed with the concurrence
15	of the Louisiana Municipal Association, the Police Jury Association of Louisiana, and the
16	Louisiana School Boards Association.
17	BE IT FURTHER RESOLVED that in making appointments to the commission, the
18	appointing authorities shall seek to provide diversity in the commission's membership,
19	including diversity of geography, race, and gender.
20	BE IT FURTHER RESOLVED that a vacancy in commission membership shall be
21	filled in the manner of the original appointment.
22	BE IT FURTHER RESOLVED that the commission shall hold its organizational
23	meeting within sixty days after adjournment sine die of the 2018 Regular Session of the
24	Legislature on the call of the president of the Senate and the speaker of the House of
25	Representatives acting jointly and that at such organizational meeting the commission shall
26	elect a chairman, a vice chairman, and such other officers as it finds necessary and shall
27	adopt rules for its own procedure which shall be subject to later amendment by the
28	commission.
29	BE IT FURTHER RESOLVED that the commission shall make such studies as it

finds necessary or appropriate to determine the feasibility and advisability of calling a

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1	convention to revise the Constitution of Louisiana and, if a convention is found to be feasible
2	and advisable, to make recommendations to the legislature on all matters relevant to the
3	convening and conduct of a constitutional convention, including a plan for the conduct of
4	an effective constitutional convention, which plan shall include but not be limited to:
5	(1) A policy agenda for the convention which shall include:
6	(a) Identification of significant policy areas that must be addressed in order to
7	propose a constitution that will serve the state effectively.
8	(b) Alternative proposals for provisions on significant policy areas, together with
9	explanations and explanatory materials therefor, including multiple optional approaches and
10	solutions as appropriate to facilitate the work of the convention in addressing issues.
11	(c) Pertinent background material and data relative to significant policy areas.
12	(2) Background and other materials that the committee determines will be useful to
13	the work of the convention.
14	(3) Proposals for elimination of statutory materials from the constitution, together
15	with recommendations for legislative action relative thereto.
16	(4) Recommendations for convention organization and deliberations, including the
17	composition of the membership of the convention, officers and committees, and significant
18	provisions for rules of procedure.
19	(5) Timetables for convening, for staff work, for completion of a draft constitution,
20	for the election to submit the proposal to the voters of the state, and for effectiveness of the
21	new constitution.
22	(6) An analysis of staffing and other resources needed and available to address
23	policy issues and to skillfully draft constitutional language.
24	(7) Recommendations for budget needs for effective conduct of a convention.
25	(8) Recommendations for procedures for submission of alternative proposals to the
26	voters and ballot structure.
27	BE IT FURTHER RESOLVED that the commission shall complete its study and
28	determine its recommendations to the legislature and to the governor no later than January
29	15, 2019, and shall submit to each member of the legislature no later than February 14, 2019,

the complete results of its study and a report of its findings and its recommendations based

thereon.

BE IT FURTHER RESOLVED that the commission, for the purposes of conducting the study as provided in this Resolution, may utilize the personnel, facilities, and services of the legislative auditor, the legislative fiscal officer, and the staffs of the Senate and the House of Representatives, and that the commission may request and utilize such counsel, assistance, personnel, facilities, and advice as may be obtained from any and all public sources and from any and all private sources, including but not necessarily restricted to private research agencies, individuals, and organizations.

BE IT FURTHER RESOLVED that the president of the Senate and the speaker of the House of Representatives may each assign one or more employees whose full-time duties and responsibilities shall be providing staff support to the commission; that the legislative fiscal officer shall assign one employee whose full-time duty and responsibility shall be providing staff support to the commission; that the director of the Louisiana State Law Institute shall assign one employee whose half-time duty and responsibility shall be providing staff support to the commission; that the chief justice of the Louisiana Supreme Court shall assign one employee whose half-time duty and responsibility shall be providing staff support to the commission; and that each university that appoints a member to the commission shall assign one employee whose half-time duty and responsibility shall be providing staff support to the commission.

BE IT FURTHER RESOLVED that the commission may make or cause to be made any studies it finds useful for the purposes of this Resolution through legislative personnel or in cooperation with any public or private agency, including but not limited to universities, colleges, foundations, charitable corporations, and research organizations, and the commission may call upon the members or staffs of any and all departments or agencies of the state for data and assistance, and all such departments and agencies shall cooperate with the commission.

BE IT FURTHER RESOLVED that the commission may receive grants, donations, or gifts of money or services from public or private organizations or from any other source, to be utilized for the purposes of the commission.

BE IT FURTHER RESOLVED that the commission may create or appoint advisory

commissions or task forces to act in an advisory capacity or to assist in its studies, composed of such representatives of the public or private sectors as it deems appropriate.

BE IT FURTHER RESOLVED that all expenses directly incurred by the commission may be paid from any funds available for the purpose and, with the approval of the presiding officers of the two houses of the Legislature of Louisiana, from funds available to such presiding officers for expenses of the legislature.

BE IT FURTHER RESOLVED that the commission shall be deemed dissolved upon the adjournment sine die of the 2019 Regular Session of the Legislature of Louisiana.

The original instrument and the following digest, which constitutes no part of the legislative instrument, were prepared by Angela L. De Jean.

DIGEST 2018 Regular Session

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- (1) Four members of the La. Legislature appointed with the concurrence of and the president and president pro tempore of the Senate and the speaker and speaker pro tempore of the House of Representatives.
- (2) Four members appointed by the governor.
- (3) Four members appointed by the chief justice of the La. Sup. Ct.
- (4) A representative of the LSU Paul M. Hebert Law Center appointed by the dean of the law center.
- (5) A representative of the SU Law Center appointed by the chancellor of the law center.
- (6) A representative of the Tulane University Law School appointed by the dean of the law school.
- (7) A representative of Loyola University New Orleans College of Law appointed by the dean of the college of law.
- (8) A representative of the Public Affairs Research Council of La. appointed by the council.
- (9) A representative of the Council for a Better La. appointed by the council.
- (10) A representative of local governmental bodies appointed with the concurrence of the LMA, the Police Jury Association of La., and the Louisiana School Boards Association.

The commission shall make such studies as it finds necessary or appropriate to determine the feasibility and advisability of calling a convention to revise the La. Constitution and, if a convention is found to be feasible and advisable, to make recommendations to the SLS 18RS-1255

legislature on all matters relevant to the convening and conduct of a constitutional convention, including a plan for the conduct of an effective constitutional convention, which plan shall include but not be limited to:

- (1) A policy agenda for the convention which shall include:
 - (a) Identification of significant policy areas that must be addressed in order to propose a constitution that will serve the state effectively.
 - (b) Alternative proposals for provisions on significant policy areas, together with explanations and explanatory materials therefor, including multiple optional approaches and solutions as appropriate to facilitate the work of the convention in addressing issues.
 - (c) Pertinent background material and data relative to significant policy areas.
- (2) Background and other materials that the committee determines will be useful to the work of the convention.
- (3) Proposals for elimination of statutory materials from the constitution, together with recommendations for legislative action relative thereto.
- (4) Recommendations for convention organization and deliberations, including the composition of the membership of the convention, officers and committees, and significant provisions for rules of procedure.
- (5) Timetables for convening, for staff work, for completion of a draft constitution, for the election to submit the proposal to the voters of the state, and for effectiveness of the new constitution.
- (6) An analysis of staffing and other resources needed and available to address policy issues and to skillfully draft constitutional language.
- (7) Recommendations for budget needs for effective conduct of a convention.
- (8) Recommendations for procedures for submission of alternative proposals to the voters and ballot structure.

The commission shall complete its study and determine its recommendations to the legislature and to the governor no later than January 15, 2019, and shall submit to each member of the legislature no later than February 14, 2019, the complete results of its study and a report of its findings and its recommendations based thereon.

The commission shall be deemed dissolved upon the adjournment sine die of the 2019 RS of the legislature.