HLS 20RS-328 ORIGINAL

2020 Regular Session

HOUSE CONCURRENT RESOLUTION NO. 4

BY REPRESENTATIVES BEAULLIEU AND FARNUM

TAX/AD VALOREM-EXEMPTION: Amends rules relative to participation in the Industrial Tax Exemption Program

1 A CONCURRENT RESOLUTION 2 To amend the Louisiana Economic Development rules LAC 13:I.502 and 503(H), which 3 provide for local approval for industrial ad valorem tax exemption applications; to 4 authorize an ITEP Ready local governmental entity approval option; to provide for 5 certain requirements and limitations; to provide for related matters; and to direct the 6 Office of the State Register to print the amendments in the Louisiana Administrative 7 Code. 8 WHEREAS, Article 7, Section 21(F) of the Constitution of Louisiana provides that 9 the Board of Commerce and Industry "with the approval of the governor, may enter into 10 contracts for the exemption from ad valorem taxes of a new manufacturing establishment 11 or an addition to an existing manufacturing establishment, on such terms and conditions as 12 the board, with approval of the governor, deems in the best interest of the state"; and 13 WHEREAS, in June of 2017 and August of 2018, the Department of Economic Development promulgated rules in accordance with the Administrative Procedure Act to 14 15 govern the application process for the Industrial Tax Exemption Program established in 16 Article 7, Section 21(F) of the Constitution of Louisiana; and 17 WHEREAS, the current administrative rules and regulations require local 18 governmental entities to provide their approval or rejection of an industrial ad valorem tax 19 exemption application within their jurisdiction prior to gubernatorial review and approval 20 of an application; and

CODING: Words in struck through type are deletions from existing law; words <u>underscored</u> are additions.

1	WHEREAS, the current administrative rules and regulations do not allow local
2	governmental entities to provide continuous approval of all potential industrial ad valorem
3	tax exemption applications within their jurisdictions; and
4	WHEREAS, a local approval option that indicates to potential applicants continuous
5	approval of all industrial ad valorem tax exemption applications in a parish could be a useful
6	economic development recruitment tool; and
7	WHEREAS, R.S. 49:969 authorizes the legislature, by Concurrent Resolution, to
8	suspend, amend, or repeal any rule or regulation or body of rules or regulations adopted by
9	a state department, agency, board, or commission.
10	THEREFORE, BE IT RESOLVED by the Legislature of Louisiana that LAC
11	13:I.502 and 503(H) are hereby amended to read as follows:
12	§502. Definitions
13	Addition to a Manufacturing Establishment -
14	1.a. a capital expenditure for property that would meet the standard of a new
15	manufacturing establishment if the addition were treated as a stand-alone
16	establishment;
17	b. a capital expenditure for property that is directly related to the
18	manufacturing operations of an existing manufacturing establishment; or
19	c. an installation or physical change made to a manufacturing establishment
20	that increases its value, utility or competitiveness;
21	2. maintenance capital, required environmental capital upgrades, and
22	replacement parts, except those replacements required in the rehabilitation or
23	restoration of an establishment, to conserve as nearly, and as long as possible,
24	original condition, shall not qualify as an addition to a manufacturing establishment;
25	3. expenses associated with the rehabilitation or restoration of an
26	establishment as provided for in §511 shall be included as an addition to a
27	manufacturing establishment.

1	Beginning of Construction - the first day on which foundations are started or,
2	where foundations are unnecessary, the first day on which installations of the
3	manufacturing establishment begins.
4	Board - Board of Commerce and Industry.
5	Capital Expenditure - the cost associated with a new manufacturing
6	establishment or an addition to an existing manufacturing establishment, including
7	purchasing or improving real property and tangible personal property, whose useful
8	life exceeds one year and which is used in the conduct of business.
9	Department - Louisiana Department of Economic Development.
10	Establishment - an economic unit at a single physical location.
11	Exhibit A - a fully executed agreement between the department and the
12	applicant specifying the terms and conditions of the granting of the exemption
13	contract
14	Integral - required to make whole the product being produced.
15	ITEP Ready - a parish that has provided for continuous local governmental
16	entity approval for all industrial ad valorem tax exemption applications within the
17	parish.
18	Job - positions of employment that are:
19	1. new (not previously existing in the state) or retained;
20	2. permanent (without specific term);
21	3. full-time (working 30 or more hours per week);
22	4. employed directly, by an affiliate or through contract labor;
23	5. based at the manufacturing establishment;
24	6. filled by a United States citizen who is domiciled in Louisiana or who
25	becomes domiciled in Louisiana within 60 days of employment; and
26	7. any other terms of employment as negotiated in the exhibit A, including
27	a requirement that in order to qualify as a job, a basic health benefits plan is or has
28	been offered in conjunction with the position of employment.

1	Local Governmental Entity - the parish governing authority, school board,
2	sheriff, and any municipality in which the manufacturing establishment is or will be
3	located.
4	Maintenance Capital - costs incurred to conserve as nearly as possible the
5	original condition.
6	Manufacturer - a person or business who engages in manufacturing at a
7	manufacturing establishment.
8	Manufacturing - working raw materials by means of mass or custom
9	production, including fabrication, applying manual labor or machinery into wares
10	suitable for use or which gives new shapes, qualities or combinations to matter which
11	already has gone through some artificial process. The resulting products must be
12	"suitable for use" as manufactured products that are placed into commerce for sale
13	or sold for use as a component of another product to be placed, and placed into
14	commerce for sale.
15	Mega-Project - a manufacturing establishment that provides all of the
16	following:
17	1. 500 jobs, employed directly, only, and otherwise meeting the definition
18	of jobs, which shall generate a minimum of \$20,000,000 in net new payroll within
19	three years of the beginning of operations; and
20	2. a minimum of \$100,000,000 in capital expenditures.
21	Obsolescence—the inadequacy, disuse, outdated or non-functionality of
22	facilities, infrastructure, equipment or product technologies due to the effects of
23	time, decay, changing market conditions, invention and adoption of new product
24	technologies or changing consumer demands.
25	Qualified Disaster -
26	1. a disaster which results from:
27	a. an act of terror directed against the United States of or any of its allies; or

1	b. any military action involving the Armed Forces of the United States and
2	resulting from violence or aggression against the United States or any of its allies (or
3	threat thereof), but not including training exercises;
4	2. any disaster which, with respect to the area in which the manufacturing
5	establishment is located, resulted in a subsequent determination by the president of
6	the United States that such area warrants assistance by the federal government under
7	the Robert T. Stafford Disaster Relief and Emergency Assistance Act;
8	3. a disaster which is determined by an applicable federal, state, or local
9	authority (as determined by the secretary) to warrant assistance from the federal,
10	state, or local government, or agency of or instrumentality thereof; or
11	4. any other extraordinary event that destroys or renders all or a portion of
12	the manufacturing establishment inoperable.
13	Rehabilitation - the extensive renovation of a building or project that is
14	intended to cure obsolescence or to repurpose a facility.
15	Required Environmental Capital Upgrades - upgrades required by any state
16	or federal governmental agency in order to avoid fines, closures or other penalty.
17	Environmental upgrades demonstrated to be in excess of state and federal
18	governmental agency requirements shall not be considered required environmental
19	capital upgrades.
20	Restoration - repairs to bring a building or structure to at least its original
21	form or an improved condition.
22	Secretary - secretary of the Louisiana Department of Economic
23	Development.
24	Site - one or more contiguous parcels of land which are under the control of
25	the manufacturing establishment or which contains certain assets of the
26	manufacturing establishment.

§503. Advance Notification; Application

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H. Upon the board's approval of an application, the department, on behalf of the board, shall, within three business days, transmit a copy of the approval and Exhibit A by mail or electronic mail to each local governmental authority and the assessor in the parish in which the manufacturing establishment is or will be located. and the The department shall post notice of the board's approval of an application on the department's website within three business days of approval, upon which date shall begin a notice period of 30 days for the parish governing authority (speaking on behalf of the parish and all parish bodies who are located outside the boundary of any affected municipality who receive a millage), the school board, any applicable municipality (speaking on behalf of the municipality and all municipal bodies who receive a millage) and the sheriff to initiate action to approve or reject the board's action as provided hereinafter.

- 1. Within the 30-day notice period, the parish governing authority, the school board, or any affected municipality may identify the application on the agenda of a public meeting notice and the sheriff may issue a letter approving or denying the application, and notice of these actions shall be given to the department within 3 business days. A local governmental entity that places the application on the agenda for a public meeting will have an additional 30 days (for a total of 60 days from the start of the notice period) to conduct a public meeting issuing a resolution approving or rejecting the board approved application, and notice of the issuance shall be given to the department within 3 business days. If a local governmental entity does not take action or provide notice as required herein, then the application will be deemed approved by each such entity.
- 2. A parish shall be ITEP Ready if all local governmental entities in the parish by unanimous vote agree to approve all industrial ad valorem tax exemption applications and projects within their jurisdictions, including approving all terms and conditions provided in any proposed industrial ad valorem tax exemption agreement.

The parish governing authority, the school board, and each municipality authorized
to receive a millage in the parish shall individually evidence its vote for or against
the parish becoming ITEP Ready by resolution. The sheriff shall evidence his vote
for or against the parish becoming ITEP Ready by letter. The 30 day notice period
in which local governmental entities are authorized to hold a public hearing for the
purpose of approving or rejecting an industrial ad valorem tax exemption application
shall not apply to ITEP Ready parishes. The governing authority of a parish that is
ITEP Ready shall submit to the department a resolution on behalf of the parish and
all local governmental entities in the parish stating the continuous approval of
industrial ad valorem tax exemption applications within its jurisdiction. No further
action evidencing local governmental entity approval shall be required.
3. Within 60 days of the promulgation of these rules, the local governmental
entities for each parish (in consultation with the parish assessor and, upon request,
with guidance from the department), shall make best efforts to develop reasonable
guidelines for application approval and/or denial and if so desired, penalty guidelines
for failure to achieve and maintain jobs and/or payroll as required by the exhibit A.
BE IT FURTHER RESOLVED that the rules as amended by the provisions
of this Resolution shall apply to industrial ad valorem tax exemption applications
filed on or after August 1, 2020.
BE IT FURTHER RESOLVED that a copy of this Resolution be transmitted
to the Office of the State Register.
BE IT FURTHER RESOLVED that the office of the state register is hereby
directed to have the amendments to LAC 13:I.502 and 503(H) printed and

incorporated into the Louisiana Administrative Code.

DIGEST

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

HCR 4 Original

2020 Regular Session

Beaullieu

<u>Present LAC</u> provides for various definitions. <u>Proposed LAC</u> retains those definitions and creates a definition for ITEP Ready.

<u>Proposed LAC</u> defines ITEP Ready as a parish that provides continuous and automatic local governmental entity approval of all industrial ad valorem tax exemptions within the parish.

<u>Present LAC</u> provides that upon the Louisiana Board of Commerce and Industry's approval of an application, Louisiana Economic Development (LED) transmits a copy of the application to each local governmental entity and the local tax assessor.

<u>Present LAC</u> provides that each local governmental authority that receives a millage, the school board, and the sheriff may review the proposed ad valorem tax exemption application provided by the Louisiana Board of Commerce and Industry and approve or deny the application.

<u>Present LAC</u> does not require any local governmental entity receiving a millage, the school board, or the sheriff to review a proposed ad valorem tax exemption application; however, failure to review an application after 30 days notice results in automatic local governmental entity approval.

<u>Proposed LAC</u> provides for an alternative to each local governmental entity providing their approval. Proposed LAC establishes the alternative ITEP Ready parish program.

<u>Proposed LAC</u> provides that a parish is ITEP Ready if the parish governing authority, the school board, the sheriff and each municipality authorized to receive a millage unanimously vote to be ITEP Ready. The parish governing authority, on behalf of all taxing authorities in the parish, will declare the parish ITEP Ready by resolution. <u>Proposed LAC</u> further provides that no further action evidencing local governmental entity approval shall be required.

<u>Proposed LAC</u> provides that if a parish is ITEP Ready the local governmental entities in the parish automatically approve all industrial ad valorem tax exemption applications proposed in the parish including all terms and conditions of the tax exemption agreement.

<u>Proposed LAC</u> provides that the 30 day notice period in which local governmental entities are authorized to hold a public hearing to approve or reject an application does not apply to ITEP Ready parishes.

Proposed LAC applies to applications filed on or after August 1, 2020.

(Amends LAC 13:I.502 and 503(H))