SENATE BILL NO. 406

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BY SENATORS MIZELL, ABRAHAM, ALLAIN, BARROW, BERNARD, CATHEY, CLOUD, CONNICK, CORTEZ, FESI, FIELDS, FOIL, HARRIS, HENRY, HENSGENS, HEWITT, JACKSON, JOHNS, LUNEAU, MCMATH, FRED MILLS, ROBERT MILLS, MORRIS, PEACOCK, POPE, PRICE, REESE, SMITH, TALBOT, WARD AND WOMACK AND REPRESENTATIVES ADAMS, AMEDEE, BACALA, BAGLEY, BEAULLIEU, BRASS, BROWN, BRYANT, BUTLER, CARPENTER, GARY CARTER, ROBBY CARTER, WILFORD CARTER, CORMIER, COUSSAN, COX, CREWS, DAVIS, DESHOTEL, DEVILLIER, DUBUISSON, DUPLESSIS, ECHOLS, EDMONDS, EDMONSTON, EMERSON, FARNUM, FIRMENT, FONTENOT, FREEMAN, FREIBERG, FRIEMAN, GADBERRY, GAROFALO, GOUDEAU, HARRIS, HILFERTY, HORTON, HUGHES, ILLG, IVEY, JEFFERSON, JENKINS, MIKE JOHNSON, TRAVIS JOHNSON, JONES, KERNER, LANDRY, LARVADAIN, LYONS, MAGEE, MARCELLE, MARINO, MCCORMICK, MCFARLAND, MCKNIGHT, MCMAHEN, MIGUEZ, MINCEY, MOORE, NELSON, NEWELL, CHARLES OWEN, ROBERT OWEN, PIERRE, PRESSLY, RISER, SCHAMERHORN, SEABAUGH, SELDERS, STAGNI, STEFANSKI, THOMAS, THOMPSON, WHEAT, WHITE, WILLARD, WRIGHT AND ZERINGUE

AN ACT

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To amend and reenact R.S. 12:401, 403(4), 428, and 430, relative to rural access to broadband high-speed internet access; to grant authority to electric cooperatives; to provide broadband high-speed internet services; to provide for broadband operators; to provide for broadband service providers; to provide for limitations on liability; to provide for servitudes; to provide for applications; to provide for certain terms, conditions and procedures; to provide for powers; to provide for definitions; and to provide for related matters.

9 Be it enacted by the Legislature of Louisiana:

Section 1. R.S. 12:401, 403(4), 428, and 430 are hereby amended and reenacted to read as follows:

8401	Organization	authorized.	short title
9 4 01.	Organization	aumonzeu,	SHOLL HILL

<u>A.</u> Cooperative, nonprofit membership corporations may be organized under this Part for the purpose of supplying electrical energy and promoting and extending the use thereof.

B. This Part shall be known and may be cited as "The Electric Cooperative and Rural Broadband Access Law".

* * *

§403. Powers

A cooperative may:

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(4)(a) Generate, manufacture, purchase, acquire, accumulate and transmit electric energy, and distribute, sell, supply, and dispose of electric energy to its members, to governmental agencies and political subdivisions, and to other persons not in excess of ten per centum percent of the number of its members; provided, however, that should a cooperative acquire any electric facilities dedicated or devoted to the public use, it may, for the purpose of continuing service and avoiding hardship and to an extent which together with all other persons served by the cooperative on a non-member basis shall not exceed forty per centum percent of the total number of persons served by the cooperative, continue to serve the persons served directly from such facilities at the time of such acquisition without requiring that such persons become members. But such non-members shall have the right to become members upon such terms as are provided in the by-laws;

(b) Provide broadband services pursuant to this Part;

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25 §428. Acquisition of servitudes

A. A cooperative shall acquire a servitude on an immovable, unless such immovable is owned by the federal or state government or any agency or subdivision thereof, for the operation and maintenance of its electric transmission and distribution lines, along, upon, under or across any such immovable by virtue of the uninterrupted maintenance of such lines without the written or other consent of the

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owner thereof, along, upon, under or across the immovable for a period of one year; provided such servitude and operation does not interfere with the use of said property by other public utilities; provided further that in all cases where the written consent of the owner for the establishment of a servitude has been obtained and a line has been constructed along, upon, under, or across the property under said the consent it is not necessary that the written consent be recorded in the conveyance or other records of the parish where the property is located in order to make the servitude effective as to third parties.

B.(1)(a) Except as provided for in Subparagraph (b) of this Paragraph, an electric cooperative may grant permission to an affiliate, other broadband operator, or a broadband service provider to use the electric delivery system of the electric cooperative to provide broadband services pursuant to this Part. The use of the electric cooperative's electric delivery system for the provision of broadband services by the affiliate or other broadband operator shall not be considered an additional burden on the property upon which the electric cooperative's electric delivery system is located and shall not require the affiliate or other broadband operator to obtain the additional consent from anyone having an interest in the property upon which the electric cooperative's electric delivery system is located.

(b) The provisions of Subparagraph (a) of this Paragraph shall not apply to any property owned or controlled by a railroad company operating in this state.

(2) If a portion of an electric cooperative's electric delivery system is used by an affiliate or other broadband operator for the purpose of providing broadband services and the landowner of the property on which such portion is located believes his property has been damaged by such use, the landowner may petition the district court in which the property is situated for any damages to which the landowner may be entitled pursuant to this Subsection, subject to the provisions provided in R.S. 12:430(G).

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1	§430. Short title Broadband access for rural Louisiana
2	This Part of this Chapter shall be known and may be referred to by the short
3	title: "Electric Cooperative Law."
4	A. As used in this Section:
5	(1) "Broadband affiliate" or "affiliate" means any entity that meets all
6	of the following criteria:
7	(a) Is wholly or partially owned by an electric cooperative.
8	(b) Is formed to own or operate a broadband system or provide
9	broadband high-speed internet services.
10	(2) "Broadband service provider" means an entity that provides
11	broadband services to others on a wholesale basis or to end-use customers on
12	a retail basis.
13	(3) "Broadband operator" means a broadband service provider that
14	owns or operates a broadband system on an electric cooperative's electric
15	delivery system with the electric cooperative's consent.
16	(4) "Broadband services" means any service, using any equipment or
17	technology, including wireline or fixed wireless broadband internet service, that
18	consists of or includes the provision of or connectivity to a high-speed, high-
19	capacity transmission medium meeting the Federal Communications
20	Commission's benchmark of at least twenty-five megabits per second download
21	and three megabits per second upload, or any subsequent benchmark
22	determined by the Federal Communications Commission, that can carry signals
23	from or to multiple sources and that does either of the following:
24	(a) Is used to provide access to the internet.
25	(b) Provides computer processing, information storage, information
26	content or protocol conversion, including any service applications or
27	information service provided over such high-speed access service. As used in
28	this Part, "broadband services" shall also include video services, Voice over
29	Internet Protocol services, wireless services, and internet protocol-enabled
30	services.

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1	(5) "Broadband system" means broadband internet access service as
2	defined in 47 C.F.R. §8.1.
3	(6) "Communication services" includes, whether a part of a bundle of
4	services or offered separately, telecommunications service, broadband service,
5	cable service, Voice over Internet Protocol service, ethernet transport service,
6	business data service, and wireless backhaul service.
7	(7) "Cooperative" or "electric cooperative" means a corporation
8	organized under this Part and a corporation which becomes subject to this Part
9	in the manner hereinafter provided.
10	(8) "Electric delivery system" means the poles, lines, materials,
11	equipment, easements, and other facilities or properties used by an electric
12	cooperative.
13	(9) "Internet protocol-enabled services" means any service, capability,
14	functionality, or application provided using internet protocol, or any successor
15	protocol, that enables an end-user to send or receive a communication in
16	internet protocol format, or any successor format, regardless of whether the
17	communication is voice, data, or video.
18	(10) "Unserved area" means an area lacking access to broadband service
19	according to the Federal Communications Commission's Form 477 or any
20	subsequent broadband data gathering tool implemented by the Federal
21	Communications Commission.
22	(11) "Video services" means video programming services without regard
23	to delivery technology, including internet protocol technology, internet protocol
24	television, Voice over Internet Protocol services, and video programming
25	provided as a part of a service that enables users to access content, information,
26	email, or other services offered over the public internet.
27	(12) "Video programming" means any programming generally
28	considered comparable to programming provided by a television broadcast
29	station or others.
30	(13) "Voice over Internet Protocol services" means interconnected Voice

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over Internet Protocol service as defined in 47 C.F.R. §9.3.

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2	B.(1) In an unserved area only, an electric cooperative may allow a
3	broadband affiliate or other broadband operator to own, lease, construct,
4	maintain, or operate a broadband system and provide services to the public
5	utilizing the broadband system on the electric cooperative's electric delivery
6	system or other parts of its electric delivery system.
7	(2) Except as provided in the substantive rules of the Public Service
8	Commission, an electric cooperative that elects to provide broadband services
9	pursuant to this Section shall provide a broadband affiliate or other broadband
10	operator with nondiscriminatory access to locate its equipment for the provision
11	of broadband services within a servitude or on infrastructure or any pole owned
12	or controlled by the electric cooperative on just, reasonable, and
13	nondiscriminatory terms, conditions, and rates.
14	C.(1) If an electric cooperative chooses to provide or facilitate broadband
15	services pursuant to this Section through an affiliate, the electric cooperative
16	shall provide for an application process that is open to all broadband service
17	providers to use the electric delivery system.
18	(2) If the electric cooperative chooses to provide for broadband services
19	through any other broadband operator or broadband service provider pursuant
20	to this Section, the electric cooperative shall provide for an application process
21	that is open to all broadband service providers to use the electric delivery
22	system.
23	(3) The electric cooperative shall provide an application form. The form
24	shall include the criteria for consideration, costs, and a deadline for submitting
25	the application. Within sixty days of receiving the application, the electric
26	cooperative shall notify the applicant in writing whether his application has
27	been approved or denied.
28	(4) Each electric cooperative shall allow for location usage by costs.
29	D. An electric cooperative shall charge an affiliate or other broadband
30	operator for the construction, installation, operation, use, and maintenance of

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those parts of its electric delivery system that are used or may be reserved for

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2 use by the affiliate or other broadband operator for the provision of broadband 3 services. Any lease of facilities by an electric cooperative to a broadband 4 affiliate that includes the use of the electric cooperative's poles shall include a pole attachment fee to be paid by the affiliate to the electric cooperative. Any 5 fee charged shall be the same as the pole attachment fee charged by the electric 6 7 cooperative to any other broadband operator. 8 E. An electric cooperative shall not do any of the following: 9 (1) Use its electric energy sales revenues to subsidize the provision by an 10 affiliate or other broadband operator of broadband services to the public. 11 (2) Allow the installation or operation of a broadband system on its 12 electric delivery system by an affiliate or other broadband operator to diminish 13 the reliability of the electric delivery system. 14 (3) Require any person to purchase broadband services from an affiliate 15 or other broadband operator as a condition of receiving or continuing to receive 16 electric energy from the electric cooperative. 17 (4) Disconnect, or threaten to disconnect, electric service to any 18 customer due to the customer's failure to pay for broadband services provided 19 to the customer by an affiliate or other broadband operator. 20 F. An electric cooperative may make capital investments in an affiliate, 21 issue bonds on behalf of an affiliate, make loans to an affiliate at fair market 22 rate, and enter into loan guarantees for the benefit of an affiliate, all of which 23 may be in such amounts and on such terms as the electric cooperative 24 determines to be prudent, subject to the requirements established by the Public 25 Service Commission's General Orders dated March 18, 1994, and November 13, 26 1996, as periodically amended. 27 G. An electric cooperative or its members shall not be liable for any recoverable damages to property awarded by a court pursuant to the provisions 28 29 of R.S. 12:428(B), and the damages shall be the sole responsibility of the

broadband operator.

Section 2. This Act shall become effective upon signature by the governor or, if not signed by the governor, upon expiration of the time for bills to become law without signature by the governor, as provided by Article III, Section 18 of the Constitution of Louisiana. If vetoed by the governor and subsequently approved by the legislature, this Act shall become effective on the day following such approval.

PRESIDENT OF THE SENATE

SPEAKER OF THE HOUSE OF REPRESENTATIVES

GOVERNOR OF THE STATE OF LOUISIANA

APPROVED:

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VETO MESSAGE

"Please be advised that I have vetoed Senate Bill 406 of the 2020 Regular Session.

This bill, as originally drafted, authorized electric cooperatives to allow broadband service providers access to their electric delivery system without the necessity of obtaining additional consent from the property owner who consented to the electric cooperative's servitude on which the electric delivery system is located. The bill gave the electric cooperatives autonomy to decide not only whether to allow a broadband operator to access its electric delivery system, but also which broadband service providers they allow access. In its final form, however, rather than expand access to broadband, which was Senator Mizell's intent, the bill prohibits an electric cooperative from providing broadband in serviced areas and at the same time requires an electric cooperative that provides broadband service in an unserved area to give other broadband service providers nondiscriminatory access to its electric delivery system.

Senator Mizell has been a champion for the people of Louisiana when it comes to working to bring broadband to all parts of the state. From establishing a task force on rural broadband to filing this legislation, Senator Mizell has worked tirelessly to identify creative ways to tackle the lack of broadband access in rural Louisiana. There is no doubt that the prohibition on electric cooperatives provided for in the final version of SB 406 is contrary to the author's intent of expanding access to broadband. Furthermore, the Federal Telecommunications Act of 1996 specifically prohibits any state statute from prohibiting the ability of any entity to provide any telecommunication service. Should this bill become law, it will be ripe to be challenged as violative of the Federal Telecommunications Act of 1996.

I appreciate Senator Mizell's continued efforts on this issue. I support her approach in the enrolled version and SB 10 of the 2020 1 ES and look forward to continuing to work with her, and the entire legislative body, on truly expanding broadband access to all Louisianans."