LEGISLATIVE FISCAL OFFICE
Fiscal Note

Proposed Amd.:
Sub. Bill For.:
Date: May 24, 2021
8:48 AM
Author: BEAULLIEU
Dept./Agy.: Revenue
Subject: Net Operating Loss Deduction
Analyst: Greg Albrecht
TAX/INCOME TAX
RE - $\$ 20,300,000$ GF RV See Note
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Increases the amount of the net operating loss deduction

Current law limits the utilization for a taxable year of net operating loss deductions to $72 \%$ of the net operating loss carryovers to the taxable year, with the deduction limited to $72 \%$ of Louisiana net income.

Proposed law increases the amount of net operating loss deduction to $80 \%$ of the net operating loss carryovers to the taxable year, with the deduction limited to $80 \%$ of Louisiana net income, for claims made between January 1, 2012 and December 31, 2023. For taxable years beginning on or after January 1, 2024, the deduction returns to $72 \%$.

Applicable to tax years beginning on or after January 1, 2021.

| EXPENDITURES | 2021-22 | 2022-23 | 2023-24 | 2024-25 | 2025-26 | 5 -YEAR TOTAL |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| State Gen. Fd. | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Agy. Self-Gen. | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Ded./Other | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Federal Funds | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Local Funds | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Annual Total | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| REVENUES | 2021-22 | 2022-23 | 2023-24 | 2024-25 | 2025-26 | 5 -YEAR TOTAL |
| State Gen. Fd. | (\$3,700,000) | (\$18,300,000) | (\$20,300,000) | (\$16,600,000) | (\$2,000,000) | (\$60,900,000) |
| Agy. Self-Gen. | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Ded./Other | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Federal Funds | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Local Funds | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Annual Total | (\$3,700,000) | (\$18,300,000) | (\$20,300,000) | (\$16,600,000) | (\$2,000,000) | (\$60,900,000) |

## EXPENDITURE EXPLANATION

The Dept. of Revenue will incur some tax system modification costs to incorporate the change provided by this bill. Typically, these costs are reflected in several thousand dollars of IT staff time.

## REVENUE EXPLANATION

The Dept. of Revenue recalculated 2018 corporate income tax returns that claimed net operating loss deduction under the bill's $80 \%$ deduction allowance versus the $72 \%$ allowance in current law. The difference of $\$ 20.3$ million reflects the revenue loss for a given tax year. This annual liability loss has to be translated to fiscal year effects recognizing the filing pattern of firms ( $18 \%$ in the immediate fiscal year, $72 \%$ by the second fiscal year, and $10 \%$ by the third fiscal year). This lagged effect accumulates the revenue loss over three fiscal years such that the revenue loss in FY22 is $\$ 3.7$ million, in FY23 $\$ 18.3$ million, and in FY24 and beyond $\$ 20.3$ million per year. The bill is first effective for tax year 2021; therefore, the first fiscal year of effect is FY22.

The bill also returns the deduction to the present law $72 \%$ beginning with tax year 2024 returns, with an annual tax year liability increase of $\$ 20.3$ million. This return of tax year liability, for each subsequent tax year, is realized over three fiscal years based on the filing pattern discussed above. In FY25, 18\% of the tax year 2024 liability increase will be realized. In FY26, 72\% of the 2024 liability increase plus $18 \%$ of the 2025 tax year liability. By FY27, 10\% of the tax year 2024 liability increase plus $72 \%$ of the tax year 2025 liability increase plus $18 \%$ of the tax year 2026 liability increase. From FY27 and beyond, the annual tax receipts are unchanged from current law.

For informational purposes, the stock of net operating losses available for use is substantial and growing. Returns filed during FY18 had $\$ 79.039$ billion of losses available for use after utilizing $\$ 1.875$ billion of losses on those returns. Returns filed during FY19 had $\$ 86.178$ billion of losses available for use after utilizing $\$ 2.513$ billion of losses on those returns. Returns filed during FY20 had $\$ 95.116$ billion of losses available for use after utilizing $\$ 3.570$ billion of losses on those returns.

| Senate | Dual Referral Rules | House |
| :---: | :---: | :---: |
| 13.5.1 $>=\$ 100,000$ Annual Fiscal Cost $\{\mathrm{S} \& \mathrm{H}\}$ |  | $6.8(\mathrm{~F})(1)>=\$ 100,000$ SGF Fiscal Cost $\{\mathrm{H}$ \& S $\}$ |
| $\mathbf{X} 13.5$ | 500,000 Annual Tax or Fee hange $\{\mathrm{S} \& \mathrm{H}$ \} | $\begin{aligned} 6.8(\mathrm{G})>= & \$ 500,000 \text { Tax or Fee Increase } \\ & \text { or a Net Fee Decrease }\{\mathrm{S}\} \end{aligned}$ |

