
DIGEST

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HB 405 Original

2022 Regular Session

Wright

Abstract: Calls a constitutional convention preceded by plan for the convention and a draft proposed constitution by an Planning and Drafting Committee. Calls convention to convene on July 8, 2024, to be composed of 132 delegates, 105 elected from representative districts and 27 appointed. Requires convention to complete a new constitution by June 1, 2026.

Proposed law states legislative findings that there is a need to address a number of key policy areas that require constitutional change, that the constitution restricts the legislature in effectively addressing state and constituent needs, and that a serious analysis and revision of the state constitution is needed to conduct an examination of the state's critical needs, to consider reform proposals, and to craft provisions that allow legislative solutions.

Planning and Drafting Committee

Proposed law creates the Planning and Drafting Committee. Provides that its purpose is to develop and propose a plan for the conduct of an effective constitutional convention, including a draft of a proposed constitution with alternative provisions, subject to subject matter limitations applicable to the convention. (See Constitutional Convention section below.)

- (1) Provides that the committee is composed of 27 members to be appointed by August 1, 2022, as follows:
 - (a) A member appointed by the Public Affairs Research Council of La..
 - (b) A member appointed by the La. Association of Business and Industry.
 - (c) A member appointed by the Committee of 100 for Economic Development.
 - (d) A member appointed by the La. AFL-CIO.
 - (e) A member appointed by the La. Conference of the National Association for the Advancement of Colored People.
 - (f) A representative of elected parish officials appointed with the concurrence of the La. Sheriffs' Association, the La. Assessors' Association, and the La. Clerks of Court Association.
 - (g) A representative of local governmental bodies appointed with the concurrence of the

La. Municipal Association, the Police Jury Association of La., and the La. School Boards Association.

- (h) One representative of the La. State Law Institute appointed by the La. State Law Institute.
 - (i) A representative of the La. State University system appointed by the Board of Supervisors of La. State University and Agricultural and Mechanical College.
 - (j) A representative of the Southern University system appointed by Board of Supervisors of Southern University and Agricultural and Mechanical College.
 - (k) A representative of the University of La. System appointed by the Board of Supervisors for the University of La. system.
 - (l) One member appointed by the Council for a Better Louisiana.
 - (m) A representative of the La. Farm Bureau Federation appointed by the La. Farm Bureau board of directors.
 - (n) One member appointed with the concurrence of the La. District Judges Association, the Conference of Court of Appeal Judges, and the chief justice of the La. Supreme Court.
 - (o) Four members appointed by the speaker of the House of Representatives.
 - (p) Four members appointed by the president of the Senate.
 - (q) Four members appointed by the governor.
 - (r) One representative of the La. Tax Institute appointed by the board of the La. Tax Institute.
- (2) Requires the committee to hold its organizational meeting not later than Sept. 8, 2022, and elect a chairman, a vice chairman, and other officers it finds necessary. Provides for filling of committee vacancies in the manner of the original appointments.
- (3) Requires the committee to prepare a plan for the conduct of an effective constitutional convention, such plan to include:
- (a) A policy agenda for the convention which shall include (subject to subject matter limitations on the convention described below): identification of significant policy areas to be addressed; a draft of a proposed constitution, including provisions addressing significant policy areas and other necessary provisions; materials explaining the significant policy issue proposals; alternative proposals on significant

policy areas, together with explanations and explanatory materials (to include multiple optional approaches and solutions); and pertinent background material and data on significant policy areas.

- (b) Background and other materials useful to the convention.
 - (c) Proposals for elimination of statutory materials and recommendations for legislative action relative thereto.
 - (d) Recommendations for convention organization and deliberations, including significant rules of procedure.
 - (e) Recommendations for convention budget needs.
 - (f) Recommendations for procedures for submission of alternative proposals to the voters and ballot structure.
- (4) Authorizes the committee to create or appoint advisory committees or task forces to advise or assist in its studies, composed of representatives of the public or private sectors.
- (5) Requires the Planning and Drafting Committee to request the provision of staff including any professional, research, and other employees necessary to accomplish its duties timely; and personnel provided by the LSU, Southern University, Tulane University, and Loyola University law schools from the faculty as requested by the committee. Authorizes the committee to use personnel, facilities, and services of the legislative auditor, the legislative fiscal officer, and the staffs of the House of Representatives and the Senate, and to request and utilize counsel, assistance, personnel, facilities, and advice from public and private sources. Authorizes the committee to call upon the members or staffs of state departments or agencies for data and assistance and requires them to cooperate with the committee.
- (6) Requires the committee to complete its work and submit to the legislature by Feb. 27, 2023, its plan for the conduct of an effective constitutional convention. Requires that a copy of such report be submitted to the governor and to the constitutional convention when it convenes.
- (7) Authorizes the committee to accept grants, donations, gifts, monies, aid, facilities, and services from public or private sources which shall be recorded with donor names in the records of the committee and the convention and shall be open to inspection by any person.
- (8) Makes committee members subject to the same limitations on other compensation as provided for convention delegates. (See Constitutional Convention section below). Provides that expenses of the committee may be paid from any funds available for the purpose and, with the approval of the presiding officers of the two houses of the La. Legislature, from funds available for expenses of the legislature.
- (9) Requires that legislative committee rooms in the state capitol be available for committee use, unless required for legislative committee meetings. Permits the committee to use facilities and services of any state or local department or agency and requires that they cooperate by furnishing services and facilities upon request. Also authorizes the committee to use the facilities and services of other persons and organizations.

- (10) Provides that the Planning and Drafting Committee shall be dissolved 30 days after submission of the plan for the conduct of the constitutional convention to the convention unless a different termination date is provided in convention rules.

Constitutional Convention

Proposed law provides for a constitutional convention as follows:

- (1) Calls the convention to convene at noon on July 8, 2024, to frame a new constitution for the state, subject to the terms, conditions, and provisions of proposed law.
- (2) Provides for 132 delegates as follows:
 - (a) 105 delegates to be elected from House of Representatives 2023 election districts at the regularly scheduled gubernatorial elections in 2023.
 - (b) 27 delegates who shall be the members of the Planning and Drafting Committee (see above).
- (3) Requires that delegates be qualified electors of the state and that elected delegates be residents of the district from which elected. Prohibits legislators from serving as delegates. Prohibits candidates for the state legislature from also qualifying as a candidate for convention delegate. Excludes selection and service of members and staff of the Planning and Drafting Committee and delegates and staff of the convention from dual employment/dual officeholding laws. Members of the Planning and Drafting Committee, delegates, and staff are subject to the code of ethics, and, in the case of elected delegates and candidates for delegate, the campaign finance laws. Further, members of the Planning and Drafting Committee, delegates, and staff are considered public officers, public officials, public employees, or person in a position of public authority for purposes of the application of the provisions of the La. Criminal code. Attorney delegates are entitled to continuance of cases in which they are counsel of record while attending sessions and convention work.
- (4) Provides that the election for delegates shall be held at the primary election on Oct. 14, 2023, and if a general election is necessary, on Nov. 18, 2023. Candidates qualify without regard to party affiliation. Election is to be in accordance with provisions for election of candidates for public office in the La. Election Code.
- (5) Provides for conduct of the elections in accordance with the election code, except for any conflicts with proposed law. Voters vote without regard to party affiliation. Provides for application of state law to tabulation of votes in delegates' election. Provides for election costs to be paid as provided by the La. Election Code as in the case of elections for the state legislature.
- (6) Provides for filling of vacancies in elected delegates' offices by joint appointment by the governor, the speaker of the House, and the president of the Senate of a qualified person from the same district. Provides for filling other vacancies in the same manner as the original

selection within 30 days of vacancy.

Proposed law grants to the convention the authority to frame a new state constitution, including such alternative provisions as it deems appropriate. Prohibits the convention from proposing any changes that will:

- (1) Change or affect Article I (Declaration of Rights) in any way.
- (2) Cause indebtedness of the state or of any parish, municipality, district, or other political subdivision or authority to be impaired.
- (3) Cause the term of office of state or local elected officials to be reduced prior to the expiration of the term held at the time of the adoption of the new constitution, or cause the salary of any such official to be reduced prior to the expiration of such term.
- (4) Remove or permit the removal of the state capital from Baton Rouge.

Further permits the convention to: (1) renumber or rearrange provisions, (2) transfer or divide provisions, (3) change reference designations to conform to redesignated provisions, and (4) make any other purely formal or clerical changes in keeping with the purpose of the revision.

Provides that any action by the convention in contravention of the provisions relative to substantive restrictions shall be null and void and of no effect. Provides the procedure for judicial determination of the scope of the authority of the convention, questions relating to the construction and validity of the Act, or conformity of any action of the convention with the provisions of the Act and also provides for expedited hearings and decisions.

Proposed law provides for convention organization:

- (1) Includes provisions for oath for delegates; adoption of rules; election of chairman, vice chairman, chief clerical officer, and other officers deemed necessary by the convention; and election of an executive committee which shall include all of the elected officers of the convention; and other actions necessary to organize.
- (2) Provides for House and Senate staff designated by the presiding officers of the legislature, prior to the convention, to prepare rules of procedure for adoption by the convention, based on the 1973 convention rules, such rules to be subject to change and adoption by the convention. Prohibits proxy voting. Limits committee membership to 17 members.

Proposed law provides for the initial meeting of the convention on July 8, 2024. Provides that after organizational activities are completed, the convention may meet either as a full body or in committees until it completes its duties.

Proposed law provides for convention staff, budget, committees, meeting site, and other assistance:

- (1) Requires the executive committee to request the provision of professional, research, technical, and clerical staff from public or private sources as deemed necessary.
- (2) Provides that staff may include but not be limited to a research director, research assistants, personnel provided by the four law schools from the faculty as requested by the committee, and such other staff as deemed necessary by the executive committee. Allows the staff of the convention and of the Planning and Drafting Committee to continue to receive compensation from the staff person's regular bona fide employment.
- (3) Requires the executive committee to prepare a budget of anticipated expenses of the convention, based on the amount of the appropriation for the convention and any other funds available for expenditure.
- (4) Authorizes the executive committee to establish any substantive or procedural committees it deems necessary. Provides that the chairman of the convention appoint the chairman, vice chairman, and membership of each such committee.
- (5) Requires that the House Chamber and the legislative committee rooms in the state capitol be available for convention use, unless the legislature is in session. Authorizes the convention to meet elsewhere in Baton Rouge as determined by the chairman when state capitol facilities are not available or are insufficient.
- (6) Authorizes convention use of facilities and services of state departments and agencies and of political subdivisions and requires their cooperation in furnishing services, facilities, and employees. Authorizes the convention to accept grants, facilities, and services from public and private sources, with such to be recorded in convention records which shall be open for inspection.

Proposed law provides for compensation of delegates and payment of convention expenses:

- (1) Prohibits a delegate from accepting any compensation for work performed as a delegate to the convention, but allows a delegate to continue to receive compensation for the delegate's regular bona fide employment while a delegate.
- (2) Requires that the legislature make adequate appropriations to the convention for the payment of the necessary expenses of the convention such as supplies, materials, equipment, and printing for so long as the convention remains in existence and for so long thereafter as is necessary to pay the expenses of the convention. Provides that the convention is not a state budget unit. Specifies that the convention is subject to audit by the legislative auditor.
- (3) Requires that funds appropriated be withdrawn from the state treasury in accordance with warrants signed by the convention chairman and that checks be signed by the chairman and vice chairman, or the chairman or vice chairman and such other person as designated by the convention.

Submission to Voters/Effectiveness

Proposed law requires the convention, upon completion of its work and subject to the subject matter limitations on the convention, to submit to the governor the proposed constitution and any alternative provisions agreed upon completion by June 1, 2026. Provides that the constitution and any alternative provisions proposed for submission shall be submitted to the people for their adoption or rejection at a special election. Provides for the convention to determine the manner for submission of alternative proposals. Requires the governor to call the election within 15 days after the draft is submitted, to be held at the same time as the congressional primary in 2026 (Nov. 3, 2026). Provides for the election to be held and the results thereof promulgated in accordance with the La. Election Code and for costs to be paid as provided in the election code for elections in which a constitutional amendment appears on the ballot. Voters are allowed to vote without regard to party affiliation. Requires a majority vote to approve the constitution and any alternative proposals.

Proposed law, requires, upon promulgation of the results of the election by the secretary of state if the constitution is ratified and adopted by the people, that the governor proclaim the constitution, including alternative provisions adopted, to be the Constitution of La. Provides that the constitution and any such alternative provisions adopted shall become effective at midnight on Dec. 31, 2026, except as otherwise provided in the constitution or in any alternative provisions adopted.

Proposed law provides that if any provision or application of the Act which authorizes the convention to consider only certain subject matters and certain provisions of the constitution and prohibits the convention from considering other subject matters and provisions is held invalid then this entire Act shall be invalid and of no effect. Specifies, however, that if any other provision of this Act or the application thereof is held invalid, such invalidity shall not affect other provisions or applications of this Act which can be given effect without the invalid provision or application.

Effective upon signature of governor or lapse of time for gubernatorial action.

Timetable for Major Provisions of Bill

<i>What</i>	<i>Date</i>
Planning & Drafting Committee members appointed by	8/1/22
Planning & Drafting Committee organizational meeting by	9/8/22
Planning & Drafting Committee to complete work by	2/27/23
Dissolution of Planning and Drafting Committee	30 days after submission of plan to the convention (or other date in convention rules)
Election of 105 convention delegates	10/14/23 & 11/18/23
Convention to convene	7/8/2024 (noon)
Convention to submit draft constitution to the governor by	6/1/2026

<i>What</i>	<i>Date</i>
Election for submission of proposed constitution	11/3/26 (Congressional primary election)
Constitution becomes effective if adopted	12/31/26 (midnight)