2022 Regular Session

HOUSE CONCURRENT RESOLUTION NO. 78

BY REPRESENTATIVE KERNER

SEAFOOD: Memorializes Congress to support the Illegal Fishing and Forced Labor Prevention Act and to compel the United States Food and Drug Administration to fulfill its duties regarding inspection and testing of imported seafood

1	A CONCURRENT RESOLUTION
2	To memorialize the United States Congress to support the Illegal Fishing and Forced Labor
3	Prevention Act and to take such actions as are necessary to compel the United States
4	Food and Drug Administration to fulfill its duties regarding inspection and testing
5	of imported seafood.
6	WHEREAS, according to the National Oceanic and Atmospheric Administration, in
7	2019 the United States imported six billion pounds of edible seafood products, including one
8	and one half billion pounds of shrimp, an increase of nearly six and one half million pounds
9	more than the shrimp imported in 2018; and
10	WHEREAS, the 2019 shrimp imports alone, valued at six billion dollars, accounted
11	for twenty-seven percent of the total value of imported seafood that year, which reached
12	twenty-two billion dollars; and
13	WHEREAS, it is estimated that over half of the imported seafood consumed in the
14	United States is from aquaculture, or seafood farming, rather than wild-caught; and
15	WHEREAS, the United States Food and Drug Administration (FDA) is responsible
16	for the safety of all fish and fishery products entering the United States and sold in
17	Louisiana; and
18	WHEREAS, the FDA's seafood safety program is governed by its Hazard Analysis
19	Critical Control Point regulations, which address food safety management through the
20	analysis and control of biological, chemical, and physical hazards from raw material

1 production, procurement and handling, to manufacturing, distribution, and consumption of the finished product; and 2 3 WHEREAS, FDA regulations are supposed to measure compliance for imported 4 seafood with inspections of foreign processing facilities, sampling of seafood offered for 5 import into the United States, domestic surveillance sampling of imported products, 6 inspections of seafood importers, foreign country program assessments, and the use of 7 information from foreign partners and FDA overseas offices; and 8 WHEREAS, in 2011 the FDA was only inspecting two percent of the seafood 9 imported into the United States; and 10 WHEREAS, unfortunately 2011 is the last year for which data regarding the 11 percentage of imports inspected is available due to a lack of transparency and inadequate 12 assessment measures; and 13 WHEREAS, in 2011 the Government Accountability Office (GAO) noted that the 14 FDA's assessments of foreign aquaculture operations was limited by the FDA's lack of 15 procedures, criteria, and standards; and ten years later, a 2021 GAO report found that the 16 agency was failing to monitor the effectiveness of its own enforcement policies and 17 procedures; and 18 WHEREAS, in contrast, the European Union regularly conducts physical checks of 19 approximately twenty percent of all imported fish products that are fresh, frozen, dry, salted, 20 or hermetically sealed, and for certain fishery products, physical checks are conducted on 21 approximately fifty percent of imports; and 22 WHEREAS, the Louisiana State University School of Renewable Natural Resources 23 published a 2020 paper titled "Determination of Sulfite and Antimicrobial Residue in 24 Imported Shrimp to the USA", which presented findings from a study of shrimp imported 25 from India, Thailand, Indonesia, Vietnam, China, Bangladesh, and Ecuador and purchased 26 from retail stores in Baton Rouge, Louisiana; and 27 WHEREAS, a screening of these shrimp for sulfites and residues from antimicrobial drugs found the following: (1) five percent of the shrimp contained malachite green, (2) 28 29 seven percent contained oxytetracycline, (3) seventeen percent contained fluoroquinolone,

1 and (4) seventy percent contained nitrofurantoin, all of which have been banned by the FDA 2 in domestic aquaculture operations; and 3 WHEREAS, although the FDA requires that food products exposed to sulfites must 4 include a label with a statement about the presence of sulfites, of the forty-three percent of 5 these locally purchased shrimp found to contain sulfites, not one package complied with this 6 labeling requirement; and 7 WHEREAS, the drug and sulfite residues included in this screening can be harmful 8 to human health during both handling and consumption and have been known to cause all 9 of the following: liver damage and tumors, reproductive abnormalities, cardiac arrhythmia, 10 renal failure, hemolysis, asthma attacks, and allergic reactions; and 11 WHEREAS, the results of this study confirm that existing screening and enforcement 12 measures for imported seafood are insufficient; whatever the percentage of imports inspected 13 may be, seafood is currently being imported that contains unsafe substances that put 14 American consumers at risk; and 15 WHEREAS, because imported seafood is not held to the same standards as domestic 16 seafood, domestic fishing industries are put at a distinct and significant disadvantage 17 commercially; and 18 WHEREAS, according to the Louisiana Department of Wildlife and Fisheries, the 19 average value of Louisiana shrimp fell from three dollars and eighty cents per pound in 1980 20 to one dollar fifty cents per pound in 2017; and 21 WHEREAS, this unfair competition allows foreign competitors to flood the United 22 States market with seafood harvested under intensive farming practices using antimicrobial 23 drugs, while devastating local industries and the coastal communities built around them; and 24 WHEREAS, proposed federal legislation cosponsored by Representative Garret 25 Graves of Louisiana titled the Illegal Fishing and Forced Labor Prevention Act, originally filed as H.R. 3075 and as incorporated into H.R. 4521 of the 117th Congress, seeks to combat 26 27 illegal, unreported, and unregulated fishing practices in the international seafood supply 28 chain which contribute to the foregoing inadequacies; and 29 WHEREAS, the proposed legislation seeks to enhance monitoring, inspection, data

30 collection, labeling, and transparency related to imported seafood; to improve the ability of

- 1 United States regulators to enforce these measures; to increase outreach regarding seafood
- 2 safety and fraud; and to appropriate additional money for improved traceability; and
- 3 WHEREAS, if enacted, the Illegal Fishing and Forced Labor Prevention Act could
- 4 be an essential step towards improving the safety of consumers and the market for domestic
- 5 fishing industries.

6 THEREFORE, BE IT RESOLVED that the Legislature of Louisiana does hereby

7 memorialize the United States Congress to support the Illegal Fishing and Forced Labor

8 Prevention Act and to take such actions as are necessary to compel the United States Food

9 and Drug Administration to fulfill its duties regarding inspection and testing of imported

10 seafood.

11 BE IT FURTHER RESOLVED that a copy of this Resolution be transmitted to the

12 presiding officers of the Senate and the House of Representatives of the Congress of the

13 United States of America and to each member of the Louisiana congressional delegation.

DIGEST

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

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Kerner

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