SLS 23RS-33 ORIGINAL

2023 Regular Session

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SENATE BILL NO. 207

BY SENATOR MILLIGAN

Prefiled pursuant to Article III, Section 2(A)(4)(b)(i) of the Constitution of Louisiana.

AN ACT

SCHOOLS. Creates the School Safety Act of 2023. (gov sig)

2	To amend and reenact R.S. 17:416.16(A), (B), (C)(1), (D), (E), (F), (H), and (I), and R.S.
3	29:726.5 and to enact R.S. 17:416.16(G)(4) and (5) and R.S. 29:726.5.1, relative to
4	school safety; to provide relative to school crisis management and response plans;
5	to provide for additional safety drills; to require bleeding control kits in each school;
6	to provide for training of designated employees on traumatic injury response; to
7	provide relative to liability for rendering aid; to require rules relative to training and
8	bleeding control kits; to provide relative to the duties and membership of the
9	Louisiana Commission on School and Nonprofit Security; to provide for the
10	Louisiana Center for Safe Schools; and to provide for related matters.
11	Be it enacted by the Legislature of Louisiana:
12	Section 1. R.S. 17:416.16(A), (B), (C)(1), (D), (E), (F), (H), and (I) are hereby
13	amended and reenacted and R.S. 17:416.16(G)(4) and (5) are hereby enacted to read as
14	follows:
15	§416.16. School crisis management and response plans
16	A.(1) For the purposes of this Section, a the following terms shall have the
17	following meanings:

(a) "crisis Crisis management and response plan" means shall mean a plan
to address school safety and the incidence of a shooting or other violence at schools,
on school buses, and at school-related activities; to respond effectively to such any
incidents; and to ensure that every student, teacher, and school employee has access
to a safe, secure, and orderly school that is conducive to learning. Such plans The
plan shall also address the management of any other emergency situation.

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- (b) "District threat assessment team" shall mean a team established by each governing authority of public elementary and secondary schools. The team shall include the local school superintendent; the principal of each school; a person with responsibility over the school facilities; a mental health professional employed by the governing authority, or, if the governing authority has no such employee, a mental health professional selected by the local school superintendent; any school resource officer employed by the governing authority; any Junior Reserve Officer Training Corps instructor employed by the governing authority; and the emergency preparedness and recovery point of contact.
- (c) "Emergency preparedness and recovery point of contact" shall mean a person selected by the local school superintendent to serve as a point of contact with local and state officials and the media in the event of an emergency.
- (d) "Local superintendent" shall mean the chief executive officer of the school or other employee holding an equivalent position.
- (2)(a) A school crisis management and response plan shall be prepared by each public school principal jointly with local law enforcement, fire, public safety, and emergency preparedness officials. The plan shall seek to utilize resources and information available through the Louisiana Commission on School and Nonprofit Security, R.S. 29:726.5 et seq.
- (b) In preparing or revising the plan, the principal and such officials shall consider and include, if appropriate, shall consult with the district threat assessment team. The principal and the threat assessment team shall determine

whether to consider input from students enrolled in the school and their parents, teachers at the school, other school employees, and community leaders.

- (3) The plan, which shall focus on preventing the loss of life and the injury of students and teachers and other school employees, shall detail the roles and responsibilities of each school employee and <u>of each local and state public safety</u> and emergency preparedness office. The plan shall include the relevant coordination agreements, services, and security measures of a school and.
- (4) The plan shall provide for an all-hazards approach response plan for emergency events including any event with a hostage, an active shooter, or a building lock-down.
- (5) The plan shall provide for parental the notification of parents, faculty, staff, and local public safety officials in the event of a shooting or other violent incident or emergency situation.
- (4)(6) The plan may shall provide for the counseling of students by mental health professionals in the event of a shooting or other violent incident or emergency situation, encouraging peer helper programs, and identifying students who may have experienced rejection or other traumatic life events.
- B.(1) Each public school principal, jointly with local law enforcement, fire, public safety, and emergency preparedness officials, shall review the plan at least once annually and shall revise the plan as necessary. In reviewing and revising the plan, the principal and such officials shall consider and include input, if appropriate, from students enrolled in the school and their parents, teachers at the school, other school employees, and community leaders. Each principal shall submit such the plan in writing to the local school superintendent for approval at least once annually, including upon each revision.
- (2) Notwithstanding the provisions of Paragraph (1) of this Subsection, when conducting the annual review of the crisis management and response plan for a high school, the school principal shall seek and consider input from the students enrolled in the school who shall be represented by either the president of the senior class or

the president of the student council and at least one other responsible student selected

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2	by the principal.
3	(3) The <u>local school</u> superintendent shall make an annual report to the public
4	school governing authority on the status of the plan of each school under the
5	governing authority's jurisdiction and shall submit a copy of the report to the state
6	Department of Education and the Center for Safe Schools provided for in R.S.
7	<u>29:276.5.1</u> .
8	C.(1) Within the first thirty days of each school year, each public school
9	principal shall conduct a safety drill to rehearse the components of the plan.
10	including an active shooter scenario. In addition, each school year, each
11	principal shall conduct at least one additional drill during high traffic or
12	transition points in the school day. Not later than seven days after the each drill,
13	the principal shall submit a written report summarizing the details of the drill to the
14	local school superintendent. The superintendent may shall comment on the drill to
15	the principal, who may shall consider such the comments in revising the plan.
16	* * *
17	D. Each plan shall provide that elassroom:
18	(1) Classroom doors with locks that are shall be in compliance with all fire
19	safety standards promulgated by the office of state fire marshal code enforcement
20	and building safety of the Department of Public Safety and Corrections and shall
21	remain locked during instructional time. Each plan shall provide that a locked door
22	shall not obstruct egress.
23	(2)(a) Bleeding control kits shall be placed in easily accessible locations
24	in each school.
25	(b) The principal shall designate employees to be trained in the proper
26	use of a bleeding control kit and in traumatic injury response.
27	E. If a school has a resource officer as authorized in R.S. 17:416.19 or a
28	Junior Reserve Officer Training Corps instructor, he shall join the principal and local

law enforcement, fire, public safety, and emergency preparedness officials in

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preparing the plan and participate in any review or revision of the plan. A person
acting in good faith who administers aid for a traumatic injury, including
through the use of a bleeding control kit, shall be immune from criminal and
civil liability for the administration, unless personal injury results from the
gross negligence or willful or wenten misconduct in the administration of oid

F. Each school year, each public school principal shall be responsible for providing in-service training, which may be incorporated into a meeting or training session held for another purpose, for all teachers and school employees pertaining to the plan and may shall involve local law enforcement, fire, public safety, and emergency preparedness officials in the preparation and presentation of the training.

The training shall include an active shooter exercise. The training shall be reported to the local school superintendent and the state Department of Education.

G. Each public school principal shall keep a copy of the approved plan in his office and shall provide a copy to the following individuals, each of whom shall be responsible for keeping in his respective office a copy of the plan that is readily accessible in the event of a school shooting or other violent incident or emergency situation:

* * *

(4) The state Department of Education.

(5) The Center for Safe Schools within the Governor's Office of Homeland Security and Emergency Preparedness.

H. For the purposes of this Section, for a charter school, the "local superintendent" shall mean the chief executive officer of the school or other employee holding an equivalent position.

- H(1) The governing authority of each public elementary and secondary school may adopt rules and regulations as it deems necessary to provide for the implementation of the provisions of this Section.
 - (2) The State Board of Elementary and Secondary Education, in consultation

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with the Nonpublic School Commission, shall adopt rules and regulations requiring the governing authorities of nonpublic schools to address school safety. These rules and regulations shall address management and response in the event of a shooting or other violent incident on school campuses, school buses, and at school-related activities and shall provide for a safe, secure, and orderly school that is conducive to learning for every student, teacher, and school employee. These rules and regulations may also address management and response in the event of any other emergency situation.

I.(1) The state Department of Education shall review national awareness campaigns relative to the response to traumatic injuries and develop and offer annual training, or provide updated links to training, on the response to traumatic injuries and the proper use of a bleeding control kit.

(2) The State Board of Elementary and Secondary Education shall develop rules relative to bleeding control kits that specify the minimum items to be included in a kit, when a kit shall be inspected and restocked, and how often designated employees shall be trained.

* * *

Section 2. R.S. 29:726.5 is hereby amended and reenacted and R.S. 29:726.5.1 is hereby enacted to read as follows:

§726.5. Louisiana Commission on School and Nonprofit Security

A. The Louisiana Commission on School and Nonprofit Security, hereinafter referred to in this Section as the "commission", is hereby established within GOHSEP to study and make recommendations on the security needs of schools and nonprofit organizations that are at high risk of terrorist attacks in Louisiana, including recommendations on the establishment, administration, and funding of a grant program for eligible entities to apply for security grants covering security personnel, security training, facility hardening, and other necessary security measures.

B. The commission shall be comprised of the following members:

1	(1) The director of GOHSEP , or his designee.
2	(2) The chair of the House Select Committee on Homeland Security or his
3	designee.
4	(3) The chair of the Senate Select Committee on Homeland Security or his
5	designee.
6	(4) The superintendent of state police or his designee.
7	(5) The executive director of the Louisiana Sheriffs' Association or his
8	designee with expertise in terrorist attacks.
9	(6) The executive director of the Louisiana Interchurch Conference or his
10	designee.
11	(7) The superintendent of the Department of Education or his designee.
12	(8) The executive director of the Louisiana Commission on Law
13	Enforcement or his designee.
14	(9) The executive director of the Louisiana School Boards Association or
15	his designee.
16	(10) The executive director of the Louisiana Association of School
17	Superintendents or his designee.
18	(11) The executive director of the Louisiana Association of Public
19	Charter Schools or his designee.
20	(12) The chair of the Nonpublic School Commission or his designee.
21	(13) A director of a homeland security and emergency preparedness
22	office in a rural area, appointed by the director of GOHSEP.
23	(14) A director of a homeland security and emergency preparedness
24	office in a large metropolitan area, appointed by the director of GOHSEP.
25	(15) The executive director of the Louisiana Association of Chiefs of
26	Police or his designee.
27	(16) The president of the Louisiana Chapter of the National Emergency
28	Number Association or his designee.
29	(17) The state fire marshal or his designee.

1	(18) The secretary of the state Department of Health or his designee.
2	(19) The secretary of the state Department of Child and Family Services
3	or his designee.
4	C.(1) Members of the commission shall serve without compensation. Travel
5	expenses, per diem, and other expenses may be paid by the member's employer or
6	appointing authority.
7	(2) The commission shall fix a time and place for its meetings and shall meet
8	at least quarterly. Additional meetings may be held upon the call of the chairman. All
9	meetings of the commission shall be held in compliance with the Open Meetings
10	Law.
11	(3) A majority of the total commission members shall constitute a quorum
12	and any official action taken by the commission shall require an affirmative vote of
13	a majority of the members present and voting.
14	(4) The commission shall elect a chair by a majority vote of the members.
15	D. The commission shall issue a report to the Governor's Office of Homeland
16	Security and Emergency Preparedness, the Senate Select Committee on Homeland
17	Security, and the House Select Committee on Homeland Security of its findings and
18	recommendations with respect to the security status and needs of schools and
19	nonprofit organizations that are at high risk of terrorist attacks in Louisiana. The
20	report shall be issued annually and at such other times as deemed necessary by the
21	commission or GOHSEP.
22	E. The commission shall provide oversight of the Louisiana Center for
23	Safe Schools. The commission shall annually report to the governor on the
24	activities of the center and any identified needs of the center.
25	F. The commission shall provide recommendations to the legislature
26	relative to legislative changes for increasing school safety.
27	G. GOHSEP shall adopt rules pursuant to the Administrative Procedure
28	Act for the implementation and administration of the activities of the

commission and the center with oversight by the Senate Committee on

1	Education and the House Committee on Education.
2	§726.5.1. Louisiana Center for Safe Schools; creation, duties
3	A. The Louisiana Center for Safe Schools, referred to in this Section as
4	the "center", shall be established within GOHSEP.
5	B. The center shall:
6	(1) Identify and prioritize resources available to improve the safety of
7	Louisiana's schools.
8	(2) Facilitate the collection and dissemination of information on school
9	safety, school safety vulnerabilities, school safety needs, training standards, best
10	practices, and available funding programs.
11	(3) Develop, in consultation with the State Board of Elementary and
12	Secondary Education, a statewide comprehensive school safety framework that
13	includes a statewide behavioral threat assessment model and trauma-informed
14	student support.
15	(4) Assist schools in developing and revising their school crisis and
16	management response plans required pursuant to R.S. 17:416.16.
17	(5) Coordinate with the state Department of Education to ensure schools
18	are aware of the resources of the center and that school safety rules are
19	incorporating best practices.
20	(6) Provide training and technical assistance to schools and school
21	governing authorities on school safety issues such as emergency operations
22	planning, emergency drills, behavioral threat assessment, facility security,
23	information technology, digital privacy, vulnerability assessments, and hazard
24	mitigation.
25	(7) Facilitate consistent and comprehensive information sharing between
26	schools, communities, and governmental agencies to promote safety and
27	resiliency.
28	(8) Identify and offer training for school resource officers pursuant to
29	R.S. 17:416.19.

1	C. The center shall provide an annual report to the governor, the State
2	Board of Elementary and Secondary Education, the Senate Committee on
3	Education, and the House Committee on Education regarding the status of
4	school safety in Louisiana, the work of the center, and resources identified to
5	increase school safety.
6	D. No later than December 1, 2023, the center shall provide a statewide:
7	(1) Panic emergency notification system.
8	(2) Anonymous reporting system.
9	(a) The anonymous reporting system shall include a memorandum of
10	understanding that provides for the proper usage of the information reported.
11	(b) The system shall allow for the reporting of threats of violence toward
12	any student or other person or any school or facility through a phone
13	application and an internet website.
14	(c) Aggregate data without personally identifiable information shall be
15	provided to the center relative to anonymous reports received through the
16	system.
17	(3) No later than April 1, 2024, each city, state, or other local school
18	board shall implement the use of the panic emergency notification system and
19	the anonymous reporting system or other systems of equal or exceeding
20	capability. No later than May 1, 2024, each local school board shall report the
21	systems implemented to the State Board of Elementary and Secondary
22	Education and the center.
23	Section 3. This Act shall be known as the "School Safety Act of 2023".
24	Section 4. This Act shall become effective upon signature by the governor or, if not
25	signed by the governor, upon expiration of the time for bills to become law without signature
26	by the governor, as provided by Article III, Section 18 of the Constitution of Louisiana. If
27	vetoed by the governor and subsequently approved by the legislature, this Act shall become
28	effective on the day following such approval.

The original instrument and the following digest, which constitutes no part of the legislative instrument, were prepared by Cheryl Serrett.

DIGEST 2023 Regular Session

Milligan

SB 207 Original

<u>Present law</u> provides for each school to have a school crisis management and response plan. Requires an annual safety drill at the beginning of each school year and provides for items to be addressed in each plan.

<u>Proposed law</u> provides additional definitions, requires at least one additional safety drill to be conducted during high traffic or transition points during the school day, and provides additional items to be included in the plan. Further, requires a district threat assessment team to be created and provides for the team to have input into the creation and revision of the plan.

<u>Proposed law</u> provides for bleeding control kits to be placed in easily accessible locations within each school and for the principal to designate employees to be trained on the use of bleeding control kits and traumatic injury response. Further provides immunity from criminal and civil liability for the administration of aid to a traumatic injury, unless personal injury results from the gross negligence or willful or wanton misconduct in the administration of aid.

<u>Present law</u> provides for each public school principal to provide in-service training relative to the crisis management and response plan.

<u>Proposed law</u> requires the in-service training to include an active shooter scenario and to be reported to the local superintendent and the Louisiana Department of Education (LDOE).

<u>Present law</u> requires a copy of the plan to provided to certain agencies.

<u>Proposed law retains present law</u> and requires a copy of the plan to be provided to the LDOE and the Center for Safe Schools.

<u>Proposed law</u> requires LDOE to review national awareness campaigns relative to response to traumatic injuries and use of a bleeding control kit and develop and offer annual training, or provide updated links to training, on response to traumatic injuries and use of a bleeding control kit.

<u>Proposed law</u> provides for the State Board of Elementary and Secondary Education to develop rules relative to bleeding control kits, including the minimum items required in a kit, the inspection and restocking of a kit, and how often designated employees shall be trained.

<u>Present law</u> provides for the Louisiana Commission on School and Nonprofit Safety within the Governor's Office of Homeland Security and Emergency Preparedness (GOHSEP).

<u>Proposed law</u> adds members and duties to the commission.

<u>Proposed law</u> establishes the Center for Safe Schools within GOHSEP, for which the commission shall provide oversight. Further provides that GOHSEP shall adopt regulations and rules for the commission and the center pursuant to the Administrative Procedure Act and provides oversight of those rules to legislative committees on education.

<u>Proposed law</u> provides for the duties of the center and annual reporting requirements.

Proposed law requires the center to develop, by December 1, 2023, a statewide panic

emergency notification system and an anonymous reporting system. Further requires each public school board to implement the use of a panic emergency notification system and anonymous reporting system by April 1, 2024, and report the systems implemented to BESE and the Center by May 1, 2024.

Proposed law provides the law shall be known as "The School Safety Act of 2023".

Effective upon signature of the governor or lapse of time for gubernatorial action.

(Amends R.S. 17:416.16(A), (B), (C)(1), (D), (E), (F), (H), and (I) and R.S. 29:726.5; adds R.S. 17:416.16(G)(4) and (5) and R.S. 29:726.5.1)