LEGISLATIVE FISCAL OFFICE **Fiscal Note**



Fiscal Note On: SB **111** SLS 23RS

Bill Text Version: ENROLLED

Opp. Chamb. Action: Proposed Amd.:

Date: June 8, 2023

8:24 AM

Sub. Bill For .:

Dept./Agy.: Public Safety, LA State Police and Supreme Court

Subject: Automatic Expungement of Qualifying Criminal Records

Analyst: Patrice Thomas

Author: DUPLESSIS

CRIMINAL RECORDS EN INCREASE GF EX See Note Provides relative to the expungement of criminal records. (8/1/23)

Page 1 of 2

326

Beginning January 1, 2025, proposed law provides for automated expungement of requested records (arrest and misdemeanor and felony convictions) back to 1/01/2006 as follows: (1) the LA Bureau of Criminal Identification and Information within the Office of State Police shall identify within its criminal repository database all records with final dispositions for individuals eligible for expungement; (2) the Bureau shall send the records with final dispositions for individuals eligible for an expungement to the LA Supreme Court Case Management Information System (CMIS); (3) within 30 days of receipt, CMIS must send notice by mail or electronically of all records expunged by automation to the Clerks of the district courts; (4) the Clerks shall verify and identify such records as expunged by automation; (5) if the Clerks are unable to verify and identify any record, then the clerks shall notify CMIS and the Bureau that the record is not expunged by automation; (6) the Clerks shall send notice of all records expunged by automation to the CMIS, the Bureau, District Attorneys, Sheriffs, and arresting agency; and (7) the Sheriffs and arresting agencies shall identify such records as expunged by automation according to Code of Criminal Procedure (CCRP) Article 973, but not required to segregate or sequester records. Proposed law subject to appropriation in the FY 25-26 Executive Budget; 2023 RLS specific appropriation; provides funding to each sheriff through LCLE.

EXPENDITURES	2023-24	2024-25	2025-26	2026-27	2027-28	5 -YEAR TOTAL
State Gen. Fd.	INCREASE	INCREASE	INCREASE	INCREASE	INCREASE	
Agy. Self-Gen.	\$0	\$0	\$0	\$0	\$0	\$0
Ded./Other	\$0	\$0	\$0	\$0	\$0	\$0
Federal Funds	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds	INCREASE	INCREASE	INCREASE	INCREASE	INCREASE	
Annual Total						
REVENUES	2023-24	2024-25	2025-26	2026-27	2027-28	5 -YEAR TOTAL
State Gen. Fd.	\$0	\$0	\$0	\$0	\$0	\$0
Agy. Self-Gen.	\$0	\$0	\$0	\$0	\$0	\$0
Ded./Other	\$0	DECREASE	DECREASE	DECREASE	DECREASE	\$0
Federal Funds	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds	<u>\$0</u>	DECREASE	DECREASE	DECREASE	DECREASE	<u>\$0</u>
Annual Total	\$0					\$0

EXPENDITURE EXPLANATION

Proposed law will increase one-time expenditures by \$1,778,872 (assumed to be SGF) and recurring expenditures by \$514,380 within the Department of Public Safety and Corrections, Public Safety Services (DPS), LA State Police (LSP), LA Bureau of Criminal Identification and Information as a result of implementing automated expungement of criminal records. LSP reports a significant workload increase to accomplish the duties required in the proposed law, which will require overtime for existing employees as well as adding 4 new T.O. positions (Criminal Records Analyst 3). LSP reports they will need to contract with the Office of Technology Services (OTS) in order to upgrade their computer systems for fingerprints and criminal histories. See table on page 2 for detailed expenditures.

Proposed law will increase SGF one-time expenditures within the LA Supreme Court (LSC) by \$1.2 M and recurring SGF expenditures by \$394,617 in subsequent years as a result of implementing automated expungement of criminal records. The Case Management Information System (CMIS) Division at the LSC reports increased expenditures of \$1.2 M to enhance and upgrade the case management systems at the LSC and the clerks of court; and an annual licensing cost of \$150,000. The CMIS division also reports a large workload increase to accomplish the duties described in the proposed law, which will require two (2) new T.O. positions (staff Analysts). See table on page 2 for detailed expenditures.

Proposed law will increase Local Funds expenditures in the Clerk of Court Offices by \$4,781,200 (\$320,000 one-time and \$4,461,200 recurring). The LA Clerks of Court Association estimates that each office would need one additional position for at least four years to implement this measure. See table on page 2 for detailed expenditures.

Expenditure Explanation Continues on Page 2

REVENUE EXPLANATION

Proposed law will result in an indeterminable decrease in self-generated revenue for the LA State Police (LSP), Clerks of Court, District Attorneys, and Sheriffs as a result of the proposed law. Currently, the Code of Criminal Procedure Article 983 provides for the cost of the expungement of a record. The current total cost to obtain a court order expunging a record shall not exceed \$550. The fees are disbursed as follows: State Police - \$250; Sheriff's Office - \$50; District Attorney - \$50; and Clerk of Court - \$200. Code of Criminal Procedure Article 984(C) provides for an additional \$50 fee to be paid to the Department of Public Safety, Office of Motor Vehicles (OMV) for a person's filing for an expungement of a record involving the operation of a motor vehicle while intoxicated. Proposed law provides for an automated expungement of criminal records from 2000 to present, which eliminates all fees associated with obtaining the expungement of a record by a person's filing. The exact decrease in revenue for LSP and OMV as well as local revenue is indeterminable as it is unknown the number of individuals who may file a motion for an expungement in the future that will no longer file as a result of

<u>Senate</u> **Dual Referral Rules x** 13.5.1 >= \$100,000 Annual Fiscal Cost {S & H}

 \bigcirc 6.8(F)(1) >= \$100,000 SGF Fiscal Cost {H & S}

Evan Brasseaux Interim Deputy Fiscal Officer

Evan Brasseaux

13.5.2 >= \$500,000 Annual Tax or Fee Change {S & H}

6.8(G) >= \$500,000 Tax or Fee Increaseor a Net Fee Decrease {S}

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CONTINUED EXPLANATION from page one: EXPENDITURE EXPLANATION Continued from Page 1

Page 2 of 2

326

LA State Police (LSP) - \$1,778,872 SGF - The upgrades and modifications to the Computerized Criminal History (CCH) repository and the Automated Fingerprint Identification System (AFIS) will be completed by an IT contractor at an estimated cost of \$1,778,872 in the first year and ongoing maintenance of \$150,000 in subsequent fiscal years. Based on information from the Office of Technology Services (OTS), DPS estimates additional servers and database at a total cost of \$13,800 (\$1,150 per month) beginning. Also, the department reports overtime costs for current employees of \$134,761 (\$66,385 in first year and \$68,376 in second year) as well as needing four (4) new positions at an annual cost of \$268,675 (\$153,672 salary and \$115,003) as well as maintenance (\$1,200), supplies (\$1,200), telephones (\$1,344), computer services (\$2,376), and acquisition of office furniture (\$6,400) and fax/printers (\$3,000). See Table below.

EXPENDITURES

Positions	Year 1	Year 2	Year 3	Year 4	Year 5
Criminal Records Analyst 3 (6 positions)	\$0	\$153,672	\$158,282	\$163,031	\$167,922
Overtime (existing positions)	\$0	\$66,385	\$68,377	\$0	\$0
Related Benefits	<u>\$0</u>	\$115,003	\$203,024	\$178,380	\$181,451
Personal Services Sub-total	\$0	\$335,060	\$429,683	\$341,411	\$349,37 3
Operating Services	\$0	\$1,200	\$1,200	\$1,200	\$1,200
Supplies	\$0	\$1,200	\$1,200	\$1,200	\$1,200
Professional Services	\$1,778,872	\$150,000	\$150,000	\$150,000	\$150,000
IAT	\$0	\$17,520	\$17,520	\$17,520	\$17,520
Acquisitions	\$0	\$9,400	\$0	<u>\$0</u>	<u>\$0</u>
Total Expenditures	\$1 ,778,872	\$514,380	\$5 99,603	\$5 11,331	\$5 19,293
T.O.	0	4	4	4	4

Note: In subsequent fiscal years, the fiscal note presumes a 3% increase in salaries and related benefits.

LA Supreme Court (LSC) - \$1.2 M SGF - LSC reports upgrades and enhancements to the clerk of courts' CMIS to report expunged records automatically of \$1.2 M in first year and an annual license of \$150,000 in subsequent fiscal years. To implement the proposed law, LSC reports needing two (2) new positions to work with the Clerks of Courts beginning in the second year with salary and related benefits of \$236,507. The additional staff will need equipment and software equipment (\$3,905 per position) and supplies (\$150 per position).

EXPENDITURES

Positions	Year 1	Year 2	Year 3	Year 4	Year 5
Analyst 3 (2 positions)	\$0	\$140,000	\$145,600	\$151,424	\$157,481
Related Benefits	<u>\$0</u>	\$96,507	\$99,057	\$103,019	\$107,139
Personal Services Sub-total	\$0	\$236,50 7	\$244,65 7	\$254,443	\$264,62 0
Supplies	\$0	\$300	\$318	\$337	\$357
Professional Services	\$1,200,000	\$150,000	\$150,000	\$150,000	\$150,000
Computer/Software Equip	\$0	\$7,810	\$1,442	\$1,529	\$1,621
Total Expenditures	\$1 ,200,000	\$394,6 17	\$396,4 17	\$406,3 09	\$416, 598
Positions	0	2	2	2	2

Note: In subsequent fiscal years, the fiscal note presumes a 4% increase in salaries and related benefits as well as computer and software equipment.

Clerk of Courts - \$4,781,200 Local Funds* (\$320,000 one-time and \$4,461,200 recurring) - To implement the proposed law, the LA Clerk of Courts Association reports each of the 64 parish clerk of courts will need at least one additional position and programming changes to current software to process records that would be eligible for automated expungement. The average annual cost of a clerk position is \$55,440 (\$36,000 salary and \$19,440 related benefits), with a total cost of \$4,027,200 (\$62,925 x 64 positions, one per parish). The Association reports that it will take 4 years to process records from 2006 to present. The Association reports needing \$754,000 for software changes and installation (\$320,000) as well as training (\$434,000).

EXPENDITURES

Positions	One-Time	Recurring
Clerks (64 positions)	\$0	\$2,483,200
Related Benefits	<u>\$0</u>	\$1,544,000
Personal Services Sub-total	<u>\$0</u>	\$4,027,200
Computer System Upgrades	\$320,000	\$0
Training	<u>\$0</u>	\$434,000
Total Expenditures	\$3 20,000	\$4,461,2 00

^{*}The parishes of Jefferson and Orleans have in-house software that will require an indeterminable amount of funding to reprogram.

District Attorneys - There is no anticipated direct material effect on governmental expenditures as a result of this measure. The proposed law does not require manual sequestration of expungement records by the District Attorney's Offices. As a result, the LA District Attorney Association (LDAA) reports offices may experience an increase in expungements that can be processed utilizing existing resources. To the extent any manual sequestration is required, LDAA reports the proposed law would significantly increase the workload and may result in an increase in expenditures of approximately \$6 M annually.

Senate Dual Referral Rules	<u>House</u>	Evan Brasseaux
x 13.5.1 >= \$100,000 Annual Fiscal Cost {S & H}	x 6.8(F)(1) >= \$100,000 SGF Fiscal Cost {H & S}	Evan Basseury
13.5.2 >= \$500,000 Annual Tax or Fee Change {S & H}	6.8(G) >= \$500,000 Tax or Fee Increase or a Net Fee Decrease {S}	Evan Brasseaux Interim Deputy Fiscal Officer