SLS 242ES-14 REENGROSSED

2024 Second Extraordinary Session

SENATE BILL NO. 5

BY SENATOR MCMATH AND REPRESENTATIVES FONTENOT AND MIKE **JOHNSON** 

PROBATION/PAROLE. Provides for parole proceedings and revocation of parole in certain cases. (8/1/24) (Item #4)

1	AN ACT
2	To amend and reenact R.S. $15:574.2(C)$ and $(D)(8)$ and $(9)$ and $574.4.1(A)(1)$ and $(D)(1)$
3	to enact R.S. 15:574.4.1(E), relative to parole; to provide relative to parole
4	procedures; to provide relative to the votes required for parole decisions; to provide
5	relative to victim and law enforcement notification; and to provide for related
6	matters.
7	Be it enacted by the Legislature of Louisiana:
8	Section 1. R.S. 15:574.2(C) and (D)(8) and (9) and 574.4.1(A)(1) and (D)(1) are
9	hereby amended and reenacted and R.S. 15:574.4.1(E) is hereby enacted to read as follows:
10	§574.2. Committee on parole, Board of Pardons; membership; qualifications;
11	vacancies; compensation; domicile; venue; meetings; quorum;
12	panels; powers and duties; transfer of property to committee;
13	representation of applicants before the committee; prohibitions
14	* * *
15	C.(1) The committee shall meet in a minimum of three-member panels at the
16	adult correctional institutions on regular scheduled dates, not less than every three
17	months. Such dates are to be determined by the chairman. Except as provided for in

1	Paragraph (2) of this Subsection or in cases where the offender is released pursuant
2	to Paragraph (4) of this Subsection, three votes of a three-member panel shall be
3	required to grant parole, or, if the number exceeds a three-member panel, a
4	unanimous vote of those present shall be required to grant parole.
5	(2) Except in cases where the offender is released pursuant to Paragraph (4)
6	of this Subsection, the committee may grant parole with two votes of a three-member
7	panel, or, if the number exceeds a three-member panel, a majority vote of those
8	present as provided in Paragraph (3) of this Subsection, three votes of a three-
9	member panel shall be required to grant parole or, if the number of members
10	of the panel exceeds three, a unanimous vote of those present shall be required
11	to grant parole and only if all of the following conditions are met:
12	(a) The offender has not been convicted of a sex offense as defined in R.S.
13	15:541 or an offense which would constitute a sex offense as defined in R.S. 15:541,
14	regardless of the date of conviction.
15	(b) The offender has not committed any major disciplinary offenses in the
16	twelve thirty-six consecutive months prior to the parole eligibility date. A major
17	disciplinary offense is an offense identified as a Schedule B offense by the
18	Department of Public Safety and Corrections in the Disciplinary Rules and
19	Procedures of Adult Offenders.
20	(c) (b) The offender has completed the mandatory minimum of one hundred
21	hours of pre-release programming in accordance with R.S. 15:827.1 if such
22	programming is available at the facility where the offender is incarcerated.
23	(d) (c) The offender has completed substance abuse treatment as applicable.
24	(e) (d) The offender has obtained or completed at least one of the following:
25	(i) A literacy program.
26	(ii) An adult basic education program.
27	(iii) A job skills training program.
28	(iv) A high school equivalency certificate.
29	(f) (e) The offender has obtained a low-risk level designation determined by

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a validated risk assessment instrument approved by the secretary of the Department of Public Safety and Corrections.

- (3) Notwithstanding any other provision of law in this Section, no person convicted of a crime of violence against any peace officer, as defined in R.S. 14:30(B), shall be granted parole except after a meeting, duly noticed and held on a date to be determined by the chairman, at which at least five of the seven members of the committee are present and all members present vote to grant parole.
  - (4) Repealed by Acts 2019, No. 369, §4, eff. August 1, 2019.
- D. In accordance with the provisions of this Part, the committee on parole shall have the following powers and duties:

\* \* \*

- (8)(a) To notify the district attorney of the parish where the conviction occurred and the attorney general. The notification shall be in writing and shall be issued at least sixty ninety days prior to the hearing date. For offenders eligible for release pursuant to Paragraph (C)(4) of this Section, the notification shall be in writing and shall be issued at least ninety days prior to the offender's administrative parole eligibility date. If the offender's charge or amended charge on the bill of information was a crime of violence as defined in R.S. 14:2(B) or a sex offense as defined in R.S. 15:541, the district attorney of the parish in which the conviction occurred shall have thirty days from the date of notification to object to the offender's release on administrative parole and may request that the committee on parole conduct a hearing. The district attorney of the parish where the conviction occurred and the attorney general shall be allowed to review the record of the offender since incarceration, including but not limited to any educational or vocational training, rehabilitative program participation, disciplinary conduct, and risk assessment score. The district attorney and the attorney general shall be allowed to present testimony to the committee on parole and submit information relevant to the proceedings, except as provided in Paragraph (C)(4) of this Section.
  - (b) When requested, to  $\underline{To}$  notify the chief of police, where such exists, and

the sheriff and district attorney of the parish where the individual resides and the conviction occurred. The notification shall be in writing and shall be issued at least seven days prior to the release of any parolees residing within the jurisdiction of the agency.

(9)(a) To notify the victim, or the spouse or next of kin of a deceased victim, when the offender is scheduled for a parole hearing. The notification shall be in writing and sent by mail or electronic communications no less than sixty ninety days prior to the hearing date. The notice shall advise the victim, or the spouse or next of kin of a deceased victim, how to obtain information about their rights with regard to the hearing. The notice is not required when the victim, or the spouse or next of kin of a deceased victim, advises the committee in writing that such notification is not desired. The victim, or the spouse or next of kin of a deceased victim, shall be allowed to testify at the hearing. The victim, or the spouse or next of kin of a deceased victim, shall be allowed to testify directly, or and in rebuttal to testimony or evidence offered by or on behalf of the offender, or both.

(b) Notice by electronic communications is allowed only in instances where the victim has opted in to such form of notification by electronic communication during the registration process and notification by electronic communication is complete upon transmission.

(c) No scheduled parole hearing for any offender shall be conducted or held unless and until the committee members have ensured compliance with all notification requirements of this Subsection. Any order issued pursuant to a hearing that was not conducted in compliance with the notice requirements of this Subsection shall be null and void. The registered victim representative, the district attorney, and the attorney general may appeal any order issued pursuant to a hearing that was not conducted in compliance with the notice requirements of this Subsection and to seek any available relief, including injunctive relief. Any appeal pursuant to this Subparagraph shall suspend the order of the Board of Pardons or committee on parole pending final

## adjudication of the appeal.

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#### §574.4.1. Parole consideration and hearings

A.(1)(a) The parole hearings shall be conducted in a formal manner in accordance with the rules formulated by the committee and with the provisions of this Part. Before the parole of any prisoner is ordered, such the prisoner shall appear before and be interviewed by the committee, except those incarcerated in parish prisons or parish correctional centers, in which case one committee member may conduct the interview. The committee may order a reconsideration of the case or a rehearing at any time. The committee shall, to the extent feasible, schedule subsequent parole hearings in the order in which the applications are filed.

(b) Notwithstanding any other provision of law to the contrary, beginning on August 1, 2024, except as provided in Subparagraph (c) of this Paragraph, the committee shall not consider a parole rehearing of any prisoner who is serving a sentence for any crime of violence as defined in R.S. 14:2(B) or sex offense as defined in R.S. 15:541 of the following offenses until at least four five years after the denial of paroles.

(c) Notwithstanding any other provision of law to the contrary, beginning on August 1, 2024, the committee shall not consider a parole rehearing of any prisoner who is serving a sentence for a first offense crime of violence, as defined in R.S. 14:2(B), that is not first degree murder, second degree murder, first degree rape, second degree rape, third degree rape, or crime against nature pursuant to R.S. 14:89(A)(2) until at least three years after the denial of parole.

(i) Any crime of violence as defined in R.S. 14:2(B) or sex offense as defined in R.S. 15:541, for which the prisoner is serving a life sentence and for which the prisoner is eligible for parole pursuant to any of the provisions of R.S. 15:574.4.

(ii) Any crime that is both a crime of violence as defined in R.S. 14:2(B) and a sex offense as defined in R.S. 15:541, for which the prisoner is serving a fixed term of years and for which the prisoner is eligible for parole pursuant to any of the

provisions of R.S. 15:574.4.

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(iii) Manslaughter (R.S. 14:31), for which the prisoner is eligible for parole pursuant to any of the provisions of R.S. 15:574.4.

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D.(1) Except as provided in Paragraph (2) or (3) of this Subsection, the release date of the prisoner shall be <u>fixed set forth</u> by the committee, but <u>such the release</u> date shall not be later than six months after the parole hearing or the most recent reconsideration of the prisoner's case <u>be subject to modification</u>, alteration, or rescission for any reason deemed appropriate or necessary by the committee at any time prior to the prisoner's signing of the certificate of parole and actual release from custody onto parole supervision.

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E. Notwithstanding any other provision of law to the contrary, the committee on parole shall have the authority and sole discretion to rescind, modify, reconsider, or otherwise alter any prior decision granting parole release, for any reason deemed appropriate by the committee before an offender's actual release from custody onto parole supervision. No offender shall have or acquire any right to parole release based upon any initial decision of the committee on parole before the offender's actual release from custody onto parole supervision.

The original instrument was prepared by Alden A. Clement, Jr. The following digest, which does not constitute a part of the legislative instrument, was prepared by Jonathon Wagner.

#### **DIGEST**

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McMath

<u>Present law</u> provides that the committee on parole meets in a minimum of three-member panels at the adult correctional institutions on regular scheduled dates, not less than every three months.

<u>Proposed law</u> retains <u>present law</u>.

<u>Present law</u> provides that three votes of a three-member panel are required to grant parole or, if the number exceeds a three-member panel, a unanimous vote of those present is required to grant parole.

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<u>Proposed law</u> retains the three-vote and unanimous vote requirements of <u>present law</u> and adds that for parole to be granted, all of the following conditions must be met:

- (1) The offender has not committed any major disciplinary offenses in the 36 consecutive months prior to the parole eligibility date.
- (2) The offender has completed the mandatory minimum of 100 hours of pre-release programming, if such programming is available at the facility where the offender is incarcerated.
- (3) The offender has completed substance abuse treatment as applicable.
- (4) The offender has obtained or completed at least one of the following:
  - (a) A literacy program.
  - (b) An adult basic education program.
  - (c) A job skills training program.
  - (d) A high school equivalency certificate.
- (5) The offender has obtained a low-risk level designation determined by a validated risk assessment instrument approved by the secretary of the Dept. of Public Safety and Corrections.

<u>Present law</u> provides that no person convicted of a crime of violence against any peace officer will be granted parole except after a meeting, duly noticed and held on a date to be determined by the chairman, at which at least five of the seven members of the committee are present and all members present vote to grant parole.

Proposed law retains present law.

<u>Present law</u> requires the committee on parole to notify in writing the district attorney of the parish where the conviction occurred of any parole hearing, at least 60 days prior to the hearing date.

<u>Proposed law</u> retains <u>present law</u> but changes the notice deadline to 90 days before the hearing and requires notice to the attorney general as well.

<u>Present law</u> allows the district attorney of the parish where the conviction occurred to review the record of the offender since incarceration, including any educational or vocational training, rehabilitative program participation, disciplinary conduct, and risk assessment score. <u>Present law</u> further allows the district attorney to present testimony to the committee on parole and submit information relevant to the proceedings.

<u>Proposed law</u> retains <u>present law</u> and adds that the attorney general is allowed to review the offender's record and present relevant testimony.

<u>Present law</u> requires the committee on parole, when requested, to notify in writing the chief of police, the sheriff, and the district attorney of the parish where the offender resides and the conviction occurred at least seven days before the offender is released.

<u>Proposed law</u> requires notice of the offender's release to the chief of police, sheriff, and district attorney without first receiving a request for notice.

<u>Proposed law</u> otherwise retains <u>present law</u>.

<u>Present law</u> requires the committee on parole to notify in writing the victim, or the spouse or next of kin of a deceased victim, when the offender is scheduled for a parole hearing, at least 60 days prior to the hearing date. <u>Present law</u> further requires this notice to advise the victim or deceased victim's spouse or next of kin how to obtain information about their rights with regard to the hearing. <u>Present law</u> further allows the victim or deceased victim's spouse or next of kin to testify at the parole hearing, directly and in rebuttal.

<u>Proposed law</u> retains <u>present law</u> but changes the notice deadline to 90 days before the hearing.

<u>Proposed law</u> provides that a parole hearing cannot be held unless and until the committee members have ensured compliance with all notification requirements of <u>present law</u> and <u>proposed law</u>. <u>Proposed law</u> further provides that any order issued pursuant to a hearing that was not conducted in compliance with the notice requirements of <u>proposed law</u> is null and void. <u>Proposed law</u> further provides that the registered victim representative, the district attorney, and the attorney general have the right to appeal any order issued pursuant to a hearing that was not conducted in compliance with the notice requirements of <u>proposed law</u> and to seek any available relief, including injunctive relief. <u>Proposed law</u> further provides that any appeal pursuant to <u>proposed law</u> suspends the order of the Board of Pardons or committee on parole pending final adjudication of the appeal.

<u>Present law</u> provides that parole hearings will be conducted in a formal manner in accordance with the rules formulated by the committee and with the provisions of <u>present law</u>. <u>Present law</u> further provides that before the parole of any prisoner is ordered, the prisoner must appear before and be interviewed by the committee on parole, except those incarcerated in parish prisons or parish correctional centers, in which case one committee member may conduct the interview. <u>Present law</u> further provides that the committee may order a reconsideration of the case or a rehearing at any time.

<u>Proposed law</u> retains <u>present law</u> and adds that the committee is to schedule parole hearings in the order in which the applications are filed, to the extent feasible.

<u>Present law</u> provides that beginning August 1, 2024, the committee on parole will not consider a parole rehearing of any prisoner who is serving a sentence for any of the following offenses until at least four years after the denial of parole:

- (1) Any crime of violence or sex offense for which the prisoner is serving a life sentence and for which the prisoner is eligible for parole pursuant to certain provisions of present law.
- (2) Any crime that is both a crime of violence and a sex offense for which the prisoner is serving a fixed term of years and for which the prisoner is eligible for parole pursuant to certain provisions of present law.
- (3) Manslaughter for which the prisoner is eligible for parole pursuant to certain provisions of present law.

<u>Proposed law</u> provides that beginning August 1, 2024, the committee will not consider a parole rehearing for any prisoner serving a sentence for any crime of violence or sex offense until at least five years after the denial of parole.

<u>Proposed law</u> prohibits a committee from considering a rehearing for a prisoner serving a sentence for a first offence crime of violence other than first, second, or third degree murder; first, second, or third degree rape; or a crime against nature until at least three years after a denial of parole.

<u>Present law</u> provides that the prisoner's release date is to be fixed by the committee, but the release date cannot be later than six months after the parole hearing or the most recent

reconsideration of the prisoner's case.

<u>Proposed law</u> provides that the prisoner's release date will be fixed by the committee, but deletes the six-month deadline for release and adds that the release date is subject to modification, alteration, or rescission for any reason deemed appropriate or necessary by the committee at any time prior to the prisoner's signing of the certificate of parole and actual release from custody onto parole supervision.

<u>Proposed law</u> provides that the committee on parole will have the authority and sole discretion to rescind, modify, reconsider, or otherwise alter any prior decision granting parole release, for any reason deemed appropriate by the committee. <u>Proposed law</u> further provides that no offender has or will acquire any right to parole release based upon any initial decision of the committee on parole.

Effective August 1, 2024.

(Amends R.S. 15:574.2(C) and (D)(8) and (9) and 574.4.1(A)(1) and (D)(1); adds R.S. 15:574.4.1(E))

### Summary of Amendments Adopted by Senate

# Committee Amendments Proposed by Senate Committee on Judiciary C to the original bill

- 1. Provide that subsequent parole hearings for reconsideration will be scheduled to the extent feasible in the order in which the applications are filed.
- 2. Add provisions relative to the effect of a parole hearing held without complying with the notice requirements of proposed law.
- 3. Add provisions relative to certain parties' ability to appeal a parole decision issued from a hearing not in compliance with the notice provisions of proposed law.
- 4. Provide that certain provisions of <u>proposed law</u> apply before an offender's actual release from custody onto parole supervision.

#### Senate Floor Amendments to engrossed bill

1. Prohibit a committee from considering a rehearing for a prisoner serving a sentence for a first offense crime of violence other than first, second, or third degree murder; first, second, or third degree rape; or a crime against nature until at least three years after a denial of parole.