SLS 243ES-51 ORIGINAL

2024 Third Extraordinary Session

SENATE BILL NO. 9

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BY SENATOR MILLER

CIVIL PROCEDURE. Provides for legislative continuances and extensions of time for legislators and legislative employees. (Item #20) (gov sig)

AN ACT

2 To amend and reenact R.S. 13:4163, relative to legislative continuances and extensions for legislators and legislative employees; to provide with respect to continuance and 3 extension of deadlines; to authorize members of the legislature and legislative 4 5 employees to file legislative continuances in certain circumstances; to provide for 6 peremptory grounds; to provide with respect to time delays and procedures; to 7 provide for a rebuttable presumption; to provide for service of process; to provide 8 for notification and reporting requirements; to provide for electronic transmission; 9 to provide for exceptions; to provide for denial of a motion for continuance or 10 extension; to provide for the supreme court's authority to regulate disciplinary 11 proceedings against a member of the legislature or legislative employee; to provide for an effective date; and to provide for related matters. 12 13 Be it enacted by the Legislature of Louisiana:

Section 1. R.S. 13:4163 is hereby amended and reenacted to read as follows:

§4163. Ex parte motion Motion for legislative continuance or extension of time,

legislators or employees engaged in legislative or constitutional

convention activities

1	A.(1) A member of the legislature and a legislative employee shall have
2	peremptory grounds for continuance or extension of a criminal case, civil case, or
3	administrative proceeding as provided below. The continuance or extension shall be
4	sought by written motion specifically alleging these grounds.
5	(2) For purposes of this Section, "legislative employee" means the clerk of
6	the House of Representative, the secretary of the Senate, and an employee of the
7	House of Representatives, the Senate, or the Legislative Bureau, when such person
8	is employed full-time during the legislative session or during any other time in which
9	the continuance or extension is being sought.
10	B. The peremptory grounds for continuance or extension is available to and
11	for the benefit of a member or legislative employee and may only be asserted or
12	waived by a member or employee.
13	C.(1) Such peremptory grounds are available for the continuance of any type
14	of proceeding and the extension of any type of deadline pertaining to a criminal case,
15	civil case, or administrative proceeding, if the presence, participation, or
16	involvement of a member or employee is required in any capacity, including any
17	pretrial or post-trial legal proceeding, during:
18	(a) Any time between thirty days prior to the original call to order and thirty
19	days following the adjournment sine die of any session of the legislature.
20	(b) Any time between thirty days prior to convening and thirty days following
21	adjournment sine die of any constitutional convention.
22	(c) Any time other than those provided in Subparagraph (a) or (b) of this
23	Paragraph when such person is engaged in activities, including travel, in connection
24	with or ordered by: (i) the legislature; (ii) any legislative committee or subcommittee
25	appointed by the president of the Senate or the speaker of the House of
26	Representatives; (iii) any committee or commission appointed by the governor or
27	other person authorized to make such appointments; or (iv) any constitutional
28	convention or commission.
29	(2) Such peremptory grounds are available to any member or employee

1	enrolled as counsel of record when his participation is required. The availability of
2	other counsel to assume the duties or responsibilities of counsel invoking the
3	continuance or extension does not negate the peremptory nature of his motion.
4	D.(1) A motion for legislative continuance or extension filed by a legislative
5	employee shall be accompanied by an affidavit, verifying such employment or
6	service, executed by the presiding officer or the clerk or secretary of the respective
7	house.
8	(2) A motion for legislative continuance or extension shall be filed at no cost
9	to a member, employee, or a client of a member or employee.
10	E.(1)(a) If the grounds for a legislative continuance or extension are founded
11	upon the convening of a regular legislative session or a constitutional convention, the
12	motion for legislative continuance or extension shall be timely if filed no later than
13	five calendar days prior to the hearing or proceeding to be continued.
14	(b) If the grounds for a legislative continuance or extension are founded upon
15	any provision of Subparagraph (C)(1)(c) of this Section or upon the issuance of a call
16	for an extraordinary session of the legislature, the motion for legislative continuance
17	or extension shall be timely if filed no later than five calendar days prior to the
18	hearing or proceeding to be continued or no later than two days following the
19	issuance of the notice of the meeting or of the call for the extraordinary legislative
20	session, which ever occurs last.
21	(c) The provisions of this Paragraph shall not be applied so as to impede the
22	peremptory nature of this Section.
23	(2) Within seventy-two hours of the filing of a motion for a legislative
24	continuance or extension, the court or agency shall grant the continuance or
25	extension ex parte as follows:
26	(a) If the grounds for the motion are pursuant to Subparagraph (C)(1)(a) or
27	(b) of this Section, the continuance or extension shall be granted for a period of not
28	less than sixty days from the date of adjournment sine die of the session of the
29	legislature or of the constitutional convention.

1	(b) If the grounds for the motion are pursuant to Subparagraph (C)(1)(c) of
2	this Section, the continuance or extension shall be granted for the day or days the
3	member or employee is engaged in such activities.
4	F.(1) The provisions of this Section shall not apply to cases in the Supreme
5	Court of Louisiana, criminal cases where the death penalty is sought, and
6	administrative rulemaking authorized by R.S. 49:961.
7	(2) The provisions of this Section shall not apply to cases and proceedings
8	wherein a member or employee is called as a witness, in which instances the
9	provisions of R.S. 13:3667.1 and 3667.3 shall apply.
10	G. Any action taken against a person, including any sanction imposed on an
11	attorney, who has filed a motion for legislative continuance or extension and which
12	results from the failure of such person or attorney to appear or comply with an order
13	of the court or agency or any deadline shall be considered an absolute nullity and
14	shall be set aside by the court or agency upon the filing of a motion by the aggrieved
15	<del>person or attorney.</del>
16	H.(1) Any person or attorney who has filed a motion for legislative
17	continuance or extension which has been denied or which has not been granted
18	within seventy-two hours of filing may apply directly to the Supreme Court of
19	Louisiana for supervisory writs to review the action or inaction of the court or
20	agency where the motion was filed.
21	(2) If a motion filed pursuant to Subsection G of this Section is denied, such
22	denial shall be an appealable order.
23	I.(1) For sufficient cause shown, the court shall consider a motion for
24	legislative continuance or extension at any time prior to the hearing or proceeding.
25	(2) The motion for a legislative continuance may be filed by electronic means
26	such as facsimile transmission or electronic mail, or any other means authorized by
27	law, provided that the mover shall provide all opposing counsel or parties with a
28	copy of the motion, simultaneously with the transmission of the motion to the court.
29	A.(1)(a) A member of the legislature or legislative employee shall be

entitled to peremptory grounds for a continuance of any court or agency proceeding or the extension of any legal delay or deadline, excluding civil prescriptive or peremptive periods, criminal statutes of limitations, and criminal cases where the death penalty is sought, if the presence, participation, or involvement of a member of the legislature or legislative employee, who is a party or an attorney for a party, is required in any criminal or civil case, including any pretrial or post-trial proceeding, during any legislative session or constitutional convention.

- (b) Peremptory grounds are available any time between thirty days
  before the convening of any session of the legislature or constitutional
  convention and thirty days after the adjournment sine die of any session of the
  legislature or constitutional convention.
- (2) The motion for continuance shall be filed no later than five days prior to the proceeding to be continued at no cost and shall be accompanied by an affidavit that the member of the legislature or legislative employee will be or is in actual attendance of a session of the legislature or constitutional convention and that it is the legislator or legislative employee's intention to participate actively in the preparation or presentation of the case.
- (3)(a) The motion for continuance may be filed electronically in accordance with Code of Civil Procedure Article 253 if the member of the legislature or legislative employee seeking the continuance provides all enrolled counsel or parties with a copy of the motion prior to or simultaneously with the transmission of the motion to the clerk of court.
- (b) Every motion for a legislative continuance or extension shall be served by transmitting a copy by electronic means to counsel of record, or if there is no counsel of record, to the adverse party, at the number or address expressly designated in a pleading or other writing for receipt of electronic service. Service by electronic means is complete upon transmission but is not effective and shall not be certified if the serving party learns the transmission

1 did not reach the party to be served. 2 B.(1) There shall be a presumption that a motion for continuance filed within the period specified in Subparagraph (A)(1)(b) of this Section by the 3 member of the legislature or legislative employee is proper and shall be granted 4 5 within seventy-two hours of the filing of the motion. The motion shall be 6 granted for a period of not less than sixty days from the date of adjournment 7 sine die of any session of the legislature or constitutional convention. 8 (2) The presumption may be overcome by clear and convincing evidence 9 under either of the following circumstances: 10 (a) The motion is being presented for an improper purpose, such as to 11 harass, cause unnecessary delay, or needlessly increase the cost of litigation. 12 (b) The objecting party has a substantial existing right or interest that 13 will be defeated or abridged and will suffer substantial and immediate 14 irreparable harm if the requested continuance is granted. 15 C. The court may grant the motion ex parte or grant a hearing on a 16 motion in opposition to the continuance or extension. If the court grants a 17 hearing, it shall be conducted by telephone, or other electronic means, within forty-eight hours of the filing of the motion in opposition or extension. 18 19 D. A court denying a properly filed motion for a legislative continuance 20 shall issue contemporaneous written reasons for the denial that shall include an 21 analysis of Subparagraph (B)(2)(a) or (B)(2)(b) of this Section as applied to the 22 specific facts of the case. 23 E.(1) A member of the legislature or legislative employee who has filed 24 a motion for legislative continuance that has been denied may apply directly to 25 the supreme court for supervisory writs at no cost to review the action or inaction of the court where the motion was filed. 26 27 (2) If the supreme court affirms the lower court's denial of a motion for

a legislative continuance or extension based on Paragraph (B)(1) of this Section,

the supreme court may exercise its jurisdiction of disciplinary proceedings

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1	against the member of the legislature or legislative employee whose motion was
2	denied or refer the matter to the office of disciplinary counsel.
3	F.(1) For good cause shown, the court may consider a motion for
4	legislative continuance or extension at any time prior to the hearing or
5	proceeding.
6	(2) If seeking a continuance of a court proceeding or extension of any
7	type of deadline occurring outside the time frame of a legislative session or
8	constitutional convention, a member of the legislature or legislative employee
9	that is a party or an attorney for a party to an action may obtain a legislative
10	continuance upon a showing of good cause. A showing, accompanied by an
11	affidavit, that the member or employee is required to attend an interim
12	committee hearing or other official legislative function and that the presence of
13	the member or employee in court is necessary and essential to a fair and proper
14	trial or other proceeding in the suit may be considered good cause.
15	G. If the attorney for a party seeking a continuance under this Section
16	is a member of the legislature, the attorney shall also serve a copy of the motion
17	for a legislative continuance or extension with the judicial administrator for the
18	Louisiana Supreme Court. The copy of the motion shall be sent to the Louisiana
19	Supreme Court contemporaneously with the filing of when the attorney files the
20	motion for legislative continuance or extension with the court.
21	H. The provisions of this Section shall not apply to proceedings wherein
22	a temporary restraining order, protective order, preliminary injunction,
23	permanent injunction, court-approved consent agreement resulting from an
24	action brought, or order issued pursuant to any of the following:
25	(1) R.S. 46:2131 et seq., R.S. 46:2151, R.S. 46:2171 et seq., R.S. 46:2181
26	et seq., R.S. 9:361 et seq., R.S. 9:372, Children's Code Article 1564 et seq., Code
27	of Civil Procedure Articles 3604 and 3607.1, or peace bonds pursuant to Code
28	of Criminal Procedure Article 30(B).
29	(2) Code of Criminal Procedure Articles, including Article 871.1,

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2	(3) R.S. 46:1846 to prohibit communications between offenders and
3	victims following a charge or after sentencing for any crime of violence as
4	defined in R.S. 14:2, felony sex offense as defined in R.S. 46:1844(W), felony
5	human trafficking-related offense as defined in R.S. 46:1844(W), or a felony
6	offense committed upon a family member, household member, or dating
7	partner as defined by R.S. 46:2132, or upon an immediate family member of
8	such person.
9	(4) R.S. 15:574.4.2(A)(5) as condition of a parole release that requires
10	that the parolee stay away from any specific person, when the order is issued for
11	the purpose of preventing violent or threatening acts, harassment against,
12	contact or communication with, or physical proximity to, another person to
13	prevent witness intimidation, domestic abuse, stalking, dating violence, or
14	sexual assault.
15	I. The provisions of this Section shall not apply to child custody
16	proceedings or proceedings pursuant to the Domestic Violence Prevention
17	Firearm Transfer Act, Code of Criminal Procedure Article 1001 et seq.
18	J. The provisions of this Section shall not apply to proceedings for writs
19	of habeas corpus for the determination and enforcement of rights to the custody
20	of a minor or for the release of a person in custody in which the family court has
21	original jurisdiction.
22	Section 2. This Act shall become effective upon signature by the governor or, if not
23	signed by the governor, upon expiration of the time for bills to become law without signature
24	by the governor, as provided by Article III, Section 18 of the Constitution of Louisiana. If
25	vetoed by the governor and subsequently approved by the legislature, this Act shall become
26	effective on the day following such approval.

regarding the disposition, sentence, or bail condition of a criminal matter.

The original instrument and the following digest, which constitutes no part of the legislative instrument, were prepared by Angela L. De Jean.

## DIGEST

SB 9 Original

2024 Third Extraordinary Session

Miller

<u>Present law</u> provides a member of the legislature and a legislative employee shall have peremptory grounds for continuance or extension of a criminal case, civil case, or administrative proceeding. Provides that the peremptory grounds for continuance or extension is available to and for the benefit of a member or legislative employee and may be asserted or waived only by the member or employee. Provides that such peremptory grounds are available if the presence, participation, or involvement of the member or employee is required in any capacity, including any pretrial or post-trial legal proceeding, during:

- (1) Any time between 30 days prior to the original call to order and 30 days following the adjournment sine die of any session of the legislature.
- (2) Any time between 30 days prior to convening and 30 days following adjournment sine die of any constitutional convention.
- (3) Any time when such person is engaged in activities, including travel, in connection with or ordered by the legislature, any legislative committee or subcommittee appointed by the president of the Senate or the speaker of the House of Representatives, any committee or commission appointed by the governor or other person authorized to make such appointments, or any constitutional convention or commission.

<u>Proposed law</u> provides that a member of the legislature or legislative employee shall be entitled to peremptory grounds for a continuance of any court or agency proceeding or the extension of any legal delay or deadline, if the presence, participation, or involvement of a member of the legislature or legislative employee, who is a party or an attorney for a party, is required in any criminal or civil case, including any pretrial or post-trial proceeding, during any legislative session or constitutional convention. Provides that the peremptory grounds are available any time between 30 days before the convening of any session of the legislature or constitutional convention and 30 days after the adjournment sine die of any session of the legislature or constitutional convention.

<u>Present law</u> provides that a motion for legislative continuance or extension filed by a legislative employee shall be accompanied by an affidavit, verifying such employment or service, executed by the presiding officer or the clerk or secretary of the respective house. Provides that the motion for legislative continuance or extension shall be filed at no cost to a member, employee, or a client of a member or employee. Requires the filing no later than five calendar days prior to the hearing or proceeding to be continued. Provides special provisions for extraordinary sessions. Provides that the motion for a legislative continuance may be filed by electronic means such as facsimile transmission or electronic mail, or any other means authorized by law, provided that the mover shall provide all opposing counsel or parties with a copy of the motion, simultaneously with the transmission of the motion to the court.

<u>Proposed law</u> provides that the motion for continuance shall be filed no later than five days prior to the proceeding to be continued at no cost and shall be accompanied by an affidavit that the member of the legislature or legislative employee will be or is in actual attendance of a session of the legislature or constitutional convention and that it is the legislator or legislative employee's intention to participate actively in the preparation or presentation of the case. Provides that the motion for continuance may be filed electronically if the member of the legislature or legislative employee seeking the continuance provides all enrolled

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counsel or parties with a copy of the motion prior to or simultaneously with the transmission of the motion for continuance to the clerk of court. Provides that every motion for a legislative continuance or extension shall be served by transmitting a copy by electronic means to counsel of record, or if there is no counsel of record, to the adverse party, at the number or address expressly designated in a pleading or other writing for receipt of electronic service. Service by electronic means is complete upon transmission but is not effective and shall not be certified if the serving party learns the transmission did not reach the party to be served.

<u>Proposed law</u> provides that if the attorney for a party seeking a continuance is a member of the legislature, the attorney shall also serve a copy of the motion for a legislative continuance or extension with the judicial administrator for the Louisiana Supreme Court. The copy of the motion shall be sent to the Louisiana Supreme Court contemporaneously with the filing of the motion for legislative continuance or extension with the court.

<u>Proposed law</u> provides that there shall be a presumption that a motion for continuance filed timely by the member of the legislature or legislative employee is proper and shall be granted within 72 hours of the filing of the motion. Requires the proceeding, legal delay or deadline to be reset to a date not less than 60 days from the date of adjournment sine die of any session of the legislature or constitutional convention.

<u>Proposed law</u> provides that the presumption may be overcome by clear and convincing evidence under either of the following circumstances:

- (1) The motion is being presented for an improper purpose, such as to harass, cause unnecessary delay, or needlessly increase the cost of litigation.
- (2) The objecting party has a substantial existing right or interest that will be defeated or abridged and will suffer substantial and immediate irreparable harm if the requested continuance is granted.

<u>Proposed law</u> provides that the court may grant the motion ex parte or grant a hearing on a motion in opposition to the continuance or extension. If the court grants a hearing, it shall be conducted by telephone, or other electronic means, within 48 hours of the filing of the motion in opposition or extension.

<u>Proposed law</u> requires a court denying a properly filed motion for a legislative continuance shall issue contemporaneous written reasons for the denial that shall include an analysis of proposed law as applied to the specific facts of the case.

<u>Present law</u> provides that any person or attorney who has filed a motion for legislative continuance or extension that has been denied or which has not been granted within 72 hours of filing may apply directly to the supreme court for supervisory writs to review the action or inaction of the court or agency where the motion was filed.

<u>Proposed law</u> provides that a member of the legislature or legislative employee who has filed a motion for legislative continuance that has been denied may apply directly to the supreme court for supervisory writs at no cost to review the action or inaction of the court where the motion was filed.

<u>Proposed law</u> provides that if the supreme court affirms the lower court's denial of a motion for a legislative continuance or extension based on <u>proposed law</u>, the supreme court may exercise its jurisdiction of disciplinary proceedings against the member of the legislature or legislative employee whose motion was denied or refer the matter to the office of disciplinary counsel.

<u>Proposed law</u> provides that for good cause shown, the court may consider a motion for legislative continuance or extension at any time prior to the hearing or proceeding.

<u>Proposed law</u> provides that if seeking a continuance of a court proceeding or extension of any type of deadline occurring outside the time frame of a legislative session or constitutional convention, a member of the legislature or legislative employee that is a party or an attorney for a party to an action may obtain a legislative continuance upon a showing of good cause. A showing, accompanied by an affidavit, that the member or employee is required to attend an interim committee hearing or other official legislative function and that the presence of the member or employee in court is necessary and essential to a fair and proper trial or other proceeding in the suit may be considered good cause.

<u>Present law</u> provides that any action taken against a person, including any sanction imposed on an attorney, who has filed a motion for legislative continuance or extension and which results from the failure of such person or attorney to appear or comply with an order of the court or agency or any deadline shall be considered an absolute nullity and shall be set aside by the court or agency upon the filing of a motion by the aggrieved person or attorney.

## Proposed law deletes present law.

<u>Present law</u> provides that legislative continuances shall not apply to cases in the Louisiana Supreme Court, criminal cases where the death penalty is sought, and administrative rulemaking. Also, provides that <u>present law</u> shall not apply to cases and proceedings wherein a member or employee is called as a witness, in which instances other provisions of <u>present law</u> shall apply.

<u>Proposed law</u> provides that civil prescriptive or preemptive periods, criminal statutes of limitations, and criminal cases where the death penalty is sought are excluded from legislative continuances. Also provides that <u>proposed law</u> does not apply to proceedings wherein a temporary restraining order, protective order, preliminary injunction, permanent injunction, court-approved consent agreement resulting from an action brought, or order issued pursuant to any of the following:

- (1) Certain <u>present law</u> provisions regarding domestic violence, dating violence, stalking, sexual assault and peace bonds relating for such acts.
- (2) Criminal procedure law regarding the disposition, sentence, or bail condition of a criminal matter.
- (3) <u>Present law</u> prohibits communications between offenders and victims following a charge or after sentencing for any crime of violence, felony sex offense, felony human trafficking-related offense, or a felony offense committed upon a family member, household member, or dating partner.
- (4) Present law provides that as condition of a parole release which requires that the parolee stay away from any specific person, when the order is issued for the purpose of preventing violent or threatening acts, harassment against, contact or communication with, or physical proximity to, another person to prevent witness intimidation, domestic abuse, stalking, dating violence, or sexual assault.
- (5) Child custody proceedings or proceedings pursuant to the Domestic Violence Prevention Firearm Transfer Act.
- (6) Proceedings for writs of habeas corpus for the determination and enforcement of rights to the custody of a minor or for the release of a person in custody in which the family court has original jurisdiction.

Effective upon signature of the governor or lapse of time for gubernatorial action.

(Amends R.S. 13:4163)