

LEGISLATIVE FISCAL OFFICE Fiscal Note

Fiscal Note On: **HB 668** HLS 25RS 1322

Bill Text Version: ORIGINAL

Opp. Chamb. Action:

Proposed Amd.: Sub. Bill For.:

Date: May 3, 2025 2:28 PM

Dept./Agy.: Revenue/ATC

Subject: Provides for a discount on cigarette tax

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TAX/EXCISE OR DECREASE GF RV See Note Page 1 of 1 Continues a portion of the excise tax levied on cigarettes in statute and authorizes a reduced excise tax rate on certain tobacco products

<u>Current law</u> imposes a cigarette excise tax of \$1.08 per pack in 7 different levies, 6 of which (\$1.04) are statutory and 1 of which (4 cents) is constitutional. <u>Current law</u> dedicates about 15% of the proceeds to various uses, primarily health related.

<u>Proposed law</u> retains current law regarding dedications and maintains the excise tax of \$1.08 per pack, but places the constitutional levy of 4 cents per pack into statute. <u>Proposed law</u> authorizes a 60% discount in state excise tax for any tobacco product that is issued a risk modification order by the FDA and a 25% discount in state excise tax for any tobacco product that is issued an exposure modification order by the FDA.

Effective July 1, 2025

EXPENDITURES	2025-26	2026-27	2027-28	2028-29	2029-30	5 -YEAR TOTAL
State Gen. Fd.	\$0	\$0	\$0	\$0	\$0	\$0
Agy. Self-Gen.	\$0	\$0	\$0	\$0	\$0	\$0
Ded./Other	\$0	\$0	\$0	\$0	\$0	\$0
Federal Funds	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds	\$0	\$0	\$0	\$0	\$0	\$0
Annual Total	\$0	\$0	\$0	\$0	\$0	\$0
REVENUES	2025-26	2026-27	2027-28	2028-29	2029-30	5 -YEAR TOTAL
State Gen. Fd.	DECREASE	DECREASE	DECREASE	DECREASE	DECREASE	
Agy. Self-Gen.	\$0	\$0	\$0	\$0	\$0	\$0
Ded./Other	DECREASE	DECREASE	DECREASE	DECREASE	DECREASE	
Federal Funds	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds	\$0	\$0	\$0	\$0	\$0	\$0
Annual Total						

EXPENDITURE EXPLANATION

LDR may incur costs of \$25,200 for programming, testing and system development costs, including form revisions. LFO believes that the department can absorb this amount within its current budget but may require additional resources if the aggregate impact of all bills enacted during this session is substantive. ATC enforces the application of the tax and will include the 75% discount on certain products. The discount if applied to cigarettes will reduce ATC funding for operations, LDH for health-related efforts and if applied to vape products, LA State Police for salaries (see revenue explanation).

REVENUE EXPLANATION

The bill does not change the cigarette excise tax, only moves the entire rate structure into statute. However, the bill offers a 60% discount of the excise tax to all products that are approved by FDA as modified risk products, which, according to FDA, are "tobacco products that are sold or distributed for use to reduce harm or the risk of tobacco-related disease associated with commercially marketed tobacco products." It appears that certain smokeless tobacco products and heatstick cigarettes are currently approved with no data available related to pending applications. The bill also offers a 25% discount to tobacco products issued an exposure modification order (possibly a reduced exposure order), that apparently indicates a product may lessen exposure to harmful chemicals. This bill will reduce the excise tax on those products issued FDA orders beginning July 1, 2025, and apply to any products receiving subsequent approval.

Without specific sales of the products that are approved and eligible for a 60% or 25% discount, an estimate of the impact is not possible. It does appear that this discount is available to any product that receives approval, so should technology advance to the point that a larger percentage of tobacco products qualify, tobacco tax revenue could decline substantially and possibly very quickly. The fiscal note assumes that at least one product currently qualifies for a discount.

The discount will impact the SGF and potentially any dedicated funds from the tobacco tax. Tobacco tax collections totaled \$235 M in FY 24, with \$177 M from cigarettes. About 85% of the cigarette tax, or \$150 M, flows to the SGF. Of cigarette tax collections, 0.25 cents (about \$0.4 M in FY 24) is dedicated to the Tobacco Enforcement Fund for ATC operations, 4 cents (\$6.6 M) is dedicated to the Health Excellence Fund for health related uses, 5 cents (\$8.1 M) is dedicated to LDH, LSU/Southern Ag Centers, DARE Program and LA State Police, and 7 cents (\$11.4 M) is dedicated to LSUHSC and smoking cessation programs. All vape tax collections are currently deposited to the LA State Police Salary Fund for state police salaries.

<u>Senate</u>	<u>Dual Referral Rules</u> \$100,000 Annual Fiscal Cost {S & H}	House $6.8(F)(1) >= $100,000 SGF Fiscal Cost {H & S}$	Alan M. Boderger
	\$500,000 Annual Tax or Fee Change {S & H}	6.8(G) >= \$500,000 Tax or Fee Increase or a Net Fee Decrease {S}	Alan M. Boxberger Legislative Fiscal Officer